



CRIME AND JUSTICE

RECORDED CRIME IN SCOTLAND, 2015-16

This bulletin presents National Statistics on crimes and offences recorded by the police in 2015-16. Statistics on crimes and offences recorded by the police provide a measure of the volume of criminal activity with which the police are faced. Crimes recorded by the police do not reveal the incidence of all crime committed since not all crimes are reported to the police. For a definition of crimes recorded, refer to Annex 1.

Key Points from Recorded Crime in Scotland

Between 2014-15 and 2015-16:

Crimes recorded by the police in Scotland decreased by 4% from 256,350 to 246,243. This is the lowest level of recorded crime since 1974.

- Non-sexual crimes of violence increased by 7% from 6,357 to 6,775. The recording of these crimes is at the second lowest level seen since 1974.
- Sexual crimes increased by 7% from 9,557 to 10,273. The recording of these crimes is at the highest level seen since 1971, the first year for which comparable crime groups are available.
- Crimes of dishonesty decreased by 9% from 126,857 to 115,789. These crimes have been on a downward trend since they peaked in 1991.
- Fire-raising, vandalism etc. increased by 4% from 52,091 to 54,226. These crimes are at their second lowest level since they peaked in 2006-07.
- Other crimes decreased by 4% from 61,488 to 59,180. These crimes have been on a generally downward trend since they peaked in 2006-07.

Offences recorded by the police in Scotland decreased by 11% from 379,498 to 339,193.

- Miscellaneous offences decreased by 8% from 183,513 to 168,896.
- Motor vehicle offences decreased by 13% from 195,985 to 170,297.

Key Points from Recorded Crime in Scotland (cont.)

An Additional Analysis of Common Assault Offences

This bulletin also includes a topical analysis of police recorded common assault, whereby a random sample of 500 common assault offence records from 2014-15 were reviewed.

Key Points from research into common assault:

- For those cases that involved at least one strike against the complainer, the most common actions taken by the perpetrator(s) were pushing, shoving, pulling or grabbing (46%), followed by slapping or punching (43%) and kicking (19%).
- Around half of common assaults involved no or very little injury to the complainer. The remaining common assaults (again around half) involve some degree of injury to the complainer.
- Complainer gender split equally between male and female (49% in each case

 with the remaining 2% unknown). Perpetrators were much more likely to be
 male or all male groups (74% of cases). 61% of common assaults occurred
 between people who know each other.

Official Statistics on Clear up rates

In addition to the National Statistics on police recorded crimes and offences, this bulletin also presents Official Statistics on crimes and offences cleared up by the police in 2015-16.

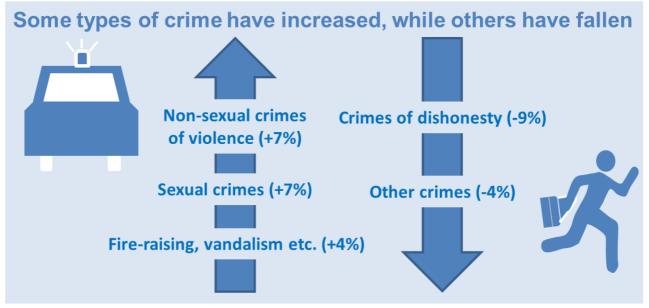
Clear up rates measure the percentage of recorded crimes that have been cleared up. For further information on the statistical designation of this data and a definition of clear up rates, please refer to Chapter 4.

The clear up rate for all recorded crimes increased by 1.2 percentage points from 50.4% to 51.6%.

Recorded Crime in Scotland 2015-16

Over the year, crime DOWN 4%





Since 2006-07, most types of crime have fallen, though Sexual crime has increased

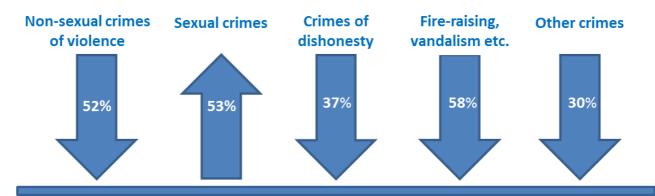


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1. Structure of Bulletin

- 1.1. This bulletin presents National Statistics on the number of crimes and offences recorded by the police in Scotland and Official Statistics on the number cleared up.
- 1.2. Key Points on Recorded Crime in Scotland are shown on pages 1 to 3.
- 1.3. Chapter 2 provides a summary of the background to Recorded Crime in Scotland, including a list of the seven groups that crimes and offences are separated into for statistical purposes. Summary information on the Scottish Crime and Justice Survey is also provided.
- 1.4. Chapter 3 presents the latest statistics for total recorded crime in Scotland, before splitting this into a dedicated section for each of the five crime groups. The same format is then used to present statistics for the total number of recorded offences in Scotland, and the two associated offence groups. These sections provide information in the following segments:

The number of crimes/offences recorded – which includes further detail on what each crime/offence group comprises, changes over time and analysis at local authority level.

Data Considerations – which, where relevant, includes information on any changes to the process which underpins the collection of recorded crime/offence data and their impact on interpretation of the statistics. Where relevant this section also includes feedback supplied by Police Scotland on possible reasons for changes in the number of crimes/offences recorded over the year.

Data Validation – which, where relevant, includes information on the auditing of crime recording practices by Her Majesty's Inspectorate of Constabulary in Scotland (HMICS).

Data Comparisons – which includes detail on other sources of related statistics, which may allow the user of police recorded crime/offence statistics to view the data in a wider context.

The section on Group 6 - Miscellaneous offences also includes new <u>analysis of police recorded common assault</u>. This is based on a random sample of 500 offence records from 2014-15, which have been reviewed by statisticians to gather new information on the nature of this offence.

1.5. Chapter 4 presents the latest Official Statistics on Clear up rates for recorded crime in Scotland.

1.6. Throughout this bulletin frequent use is made of the Scottish Crime and Justice Survey (SCJS) – a complementary measure of crime. This ensures a fuller and more comprehensive picture of crime in Scotland can be presented. Where appropriate, dedicated information is provided within the Data Comparisons segment for each of the crime/offence groups (in a summary shaded box). Where comparisons are made between SCJS and police recorded crime these are mostly made since 2008-09, following changes to the current SCJS survey design and the increased sample size.

In addition to this, <u>Chapter 5</u> presents a topic report on 'Putting Recorded Crime in Context – A comparison with the Scottish Crime and Justice Survey'.

- 1.7. <u>Chapter 6</u> presents information on Recorded Crime in Scotland through a series of tables. Please note that Tables 5-8 can be accessed at local authority level online via the following link: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/Datasets/RecCrime.
- 1.8. <u>Chapter 7</u> includes a series of Annexes, which provide further information on the process of recording crimes and offences in Scotland. These include:
 - Data sources and definitions;
 - Quality of the statistics;
 - Comparisons with England & Wales and Northern Ireland;
 - User engagement;
 - Upcoming coding changes and Future considerations; and
 - Other notes (including contact details for further analysis).
- 1.9. <u>Chapter 8</u> contains a classification list of crimes and offences, showing how these are amalgamated together to produce the seven crime and offence groups covered in this bulletin.

2. Background

- 2.1. Statistics on recorded crimes and offences inform the Scottish Government's Strategy for Justice in Scotland, and National Outcome 9 'we live our lives safe from crime, disorder and danger'.
- 2.2. These statistics are also used by a wide range of stakeholders. Further information on users and uses of the statistics is available in <u>Annex 4</u> of this bulletin as well as in the User Guide to Recorded Crime Statistics in Scotland, available via the following link: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded Crime/UserGuide.
- 2.3. The 'Recorded Crime in Scotland' annual statistical bulletin forms part of a series of bulletins produced by the Scottish Government on the criminal justice system, which can be found at:

 http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/Publications.
- 2.4. Contraventions of Scottish criminal law are divided for statistical purposes into crimes and offences. The term "crime" is generally used for the more serious criminal acts; the less serious are termed "offences". The distinction is made only for statistical reporting purposes and has no impact on how the police investigate reports of criminal activity. The "seriousness" of the offence is generally related to the maximum sentence that can be imposed. This distinction has been consistently used in the Recorded Crime in Scotland bulletins since publication began in 1983 and, prior to this, in the Criminal statistics publication dating back to the 1920s.

A further distinction, although not absolute, is that the numbers of offences recorded by the police generally tends to be affected more by police activity and operational decisions than the numbers of crimes.

Crimes relate to Groups 1 to 5:	Offences relate to Groups 6 to 7:	
Non-sexual crimes of violence,	Miscellaneous offences, and	
Sexual crimes,	Motor vehicle offences.	
Crimes of dishonesty,		
Fire-raising, vandalism etc., and		
Other crimes.		

For further information on crime and offence groups, see Chapter 8.

- In general, this statistical bulletin covers the ten year period from 2006-07 2.5. to 2015-16, the entirety of which is subject to the Scottish Crime Recording Standard (SCRS) introduced in 2004-05. The SCRS has helped maintain a consistent approach to recording crime and is maintained and developed by the Scottish Crime Recording Board. A copy of the manual can be accessed from the Board's webpages: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded Crime/SCRB/SCRSmanual.
- 2.6. Crimes are presented in this bulletin against the year in which they are recorded by the police. Not all crimes are reported to, and recorded by, the police immediately following their occurrence. As such each year's figures on police recorded crime will include a proportion of crimes committed in earlier years. The basis on which we receive the data means we are generally unable to identify crimes committed in earlier years.
- The Police Service of Scotland (referred to throughout this report as 2.7. Police Scotland) is responsible for operational policing in Scotland and is held to account by the Scottish Police Authority. The Police and Fire Reform (Scotland) Act 2012 changed the policing landscape in Scotland, replacing the previous eight police forces, the Scottish Police Services Authority and the Scottish Crime and Drug Enforcement Agency from 1 April 2013. The statistics set out in this bulletin cover the third year following the establishment of Police Scotland.
- The Scottish Crime and Justice Survey (SCJS) 2014-15 provides a 2.8. complementary measure of crime to police recorded crime statistics. The survey provides information on the criminal justice system, people's experience of civil justice problems and people's perception of crime.

The SCJS also provides an estimate of the proportion of crimes not reported to the police. In 2014-15, it was estimated that 38% of crimes, as defined by the SCJS, were reported to the police.

The survey also provides estimates of progress for two national indicators in the Scottish Government's National Performance Framework, namely:

- Improve people's perceptions about the crime rate in their area; and
- Reduce crime victimisation rates.

Further information on the National Performance Framework can be accessed via the following link:

http://www.gov.scot/About/Performance/scotPerforms.

Additional coverage on the SCJS is featured in the Data Comparisons segments throughout the bulletin, located toward the end of each crime or offence group section. A more detailed analysis on the comparisons between recorded crime and the SCJS is provided in Chapter 5.

2.9. There have been no major legislative changes throughout 2015-16 which impact on the comparability of the statistics.

Past legislative changes, and changes to classifications can be found in the User Guide to Recorded Crime Statistics in Scotland, available at: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded Crime/UserGuide.

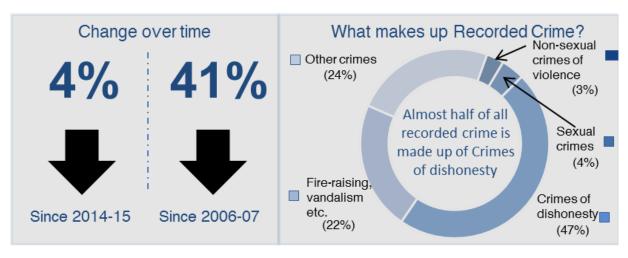
2.10. The <u>UK Statistics Authority</u> (UKSA) published an <u>assessment report</u> on Recorded Crime in Scotland in July 2014. The report stated that the UKSA "cannot at present confer National Statistics status on these statistics".

As a result of this, the 2013-14 and 2014-15 statistical bulletins on Recorded Crime in Scotland were both published as Official Statistics. The UKSA assessment report pointed to improvements that could be made to ensure these statistics meet the highest standards of trustworthiness, quality and value as set out in the Code of Practice – with the aim of eventually re-designating these statistics as National Statistics. Since the July 2014 report a range of actions have been taken forward by the Scottish Government and others to meet these requirements (with further information on this presented throughout the bulletin – including in Annex 2 on Data Quality). Following this work, the UKSA re-visited the designation of these statistics in September 2016 and concluded that the police recorded crime statistics can be designated as National Statistics, which means that they meet the highest standards of trustworthiness, quality and public value. As such, the Recorded Crime in Scotland statistics are again being published as National Statistics, beginning with this 2015-16 publication.

The statistics on recorded crime clear up rates (Chapter 4) will remain published as Official Statistics (i.e. on the same basis as in 2013-14 and 2014-15). HMICS propose to scope out an audit of clear-up data and pilot an audit methodology in 2017, with a view to providing the public and other stakeholders with assurance about the reliability of clear up rates. The UKSA will re-visit the statistical designation of this information once HMICS have carried out this audit and the Scottish Crime Recording Board has considered any implications for the quality of these data.

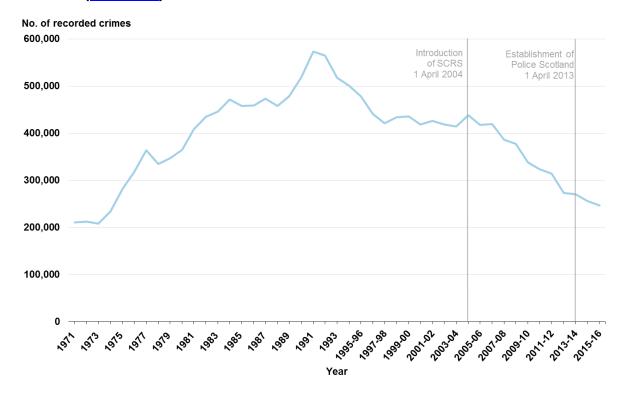
3. Main Findings: Recorded Crimes and Offences in Scotland

Total Recorded Crime



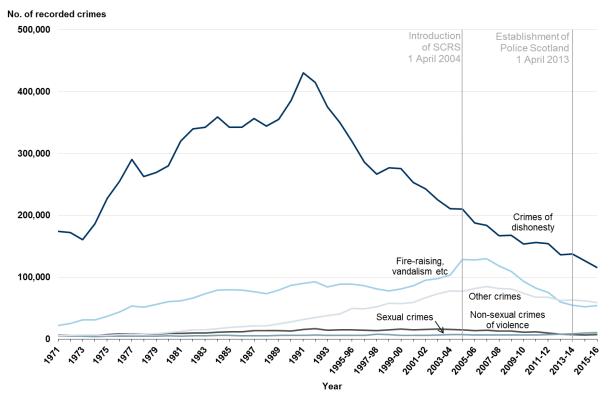
Recorded crime is at its lowest level since 1974. The total number of crimes recorded by the police in Scotland in 2015-16 was 246,243. This is 4% lower than the level recorded in 2014-15 (Chart 1 and Table 6). Crime has been on a downward trend in Scotland since 2006-07, having decreased by 41%. This continues a generally decreasing trend in recorded crime in Scotland, from a peak in 1991 when crime reached a record high of 572,921.

Chart 1: Total crimes recorded by the police, 1971 to 1994 then 1995-96 to 2015-16 (<u>Table 10</u>)



<u>Chart 2</u> shows the number of recorded crimes in each of the five crime groups since 1971 and gives an indication of the scale of each crime group. At 47%, Crimes of dishonesty account for almost half of all recorded crime in 2015-16. This was followed by Other crimes (24%), Fire-raising, vandalism etc. (22%), Sexual crimes (4%) and Non-sexual crimes of violence (3%). These individual groups will be discussed in more detail in the sections which follow.

Chart 2: Crimes recorded by the police by crime group, 1971 to 1994 then 1995-96 to 2015-16 (<u>Table 10</u>)



Local Authority analysis:

The overall decrease in recorded crime between 2014-15 and 2015-16 was reflected in 20 of the 32 local authorities, with 11 experiencing an increase and one with very little change from the previous year. Year on year figures can vary across local authorities, however the long term trend is broadly the same across Scotland. Chart 4 shows that since 2006-07, all local authorities show a decrease in recorded crime, varying from 22% in the Shetland Islands to 58% in Na h-Eileanan Siar.

The largest fall in recorded crime between 2014-15 and 2015-16 was in the City of Edinburgh (11%) where 75% of the decrease was accounted for by falls in Other theft and Housebreaking. In East Dunbartonshire the overall decrease was 10%, where the fall was driven by reductions in Other theft and Housebreaking.

The largest numerical decrease was in Glasgow City, falling by over 4,400 crimes from 47,758 in 2014-15 to 43,348 in 2015-16. Glasgow City, which includes 11% of Scotland's population¹, accounted for 18% of all recorded crime in Scotland. It should however be noted that Glasgow's daily population will be higher than its resident population as people travel into the city from surrounding local authority areas for work, leisure and other purposes. Crimes are recorded in terms of where they occur and not the home residency of the victim (where the two places are different locations). The comparison described above for overall crime levels should be viewed in this context – which will also likely apply to Scotland's other city based local authorities.

The largest rise in recorded crime between 2014-15 and 2015-16 was in the Shetland Islands (39%) where 89% of the increase was accounted for by a rise in Drugs and Crimes against public justice. In Dumfries & Galloway the overall increase was 19%, where 58% of the rise was driven by growth in Vandalism etc. and Drugs.

One local authority, West Lothian, saw very little change in recorded crime between 2014-15 and 2015-16 (Chart 3).

Further explanation of these trends is set out in the following sections for each crime group. Please note that further local authority level data for Tables 5-8 can be accessed online via the following link:

http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/Datasets/RecCrime

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¹ Population estimates are as at mid-year 2015 from the National Records of Scotland (http://www.nrscotland.gov.uk/statistics-and-data/statistics/statistics-by-theme/population/population-estimates/mid-year-population-estimates).

Chart 3: Change in total recorded crime between 2014-15 and 2015-16, by local authority area

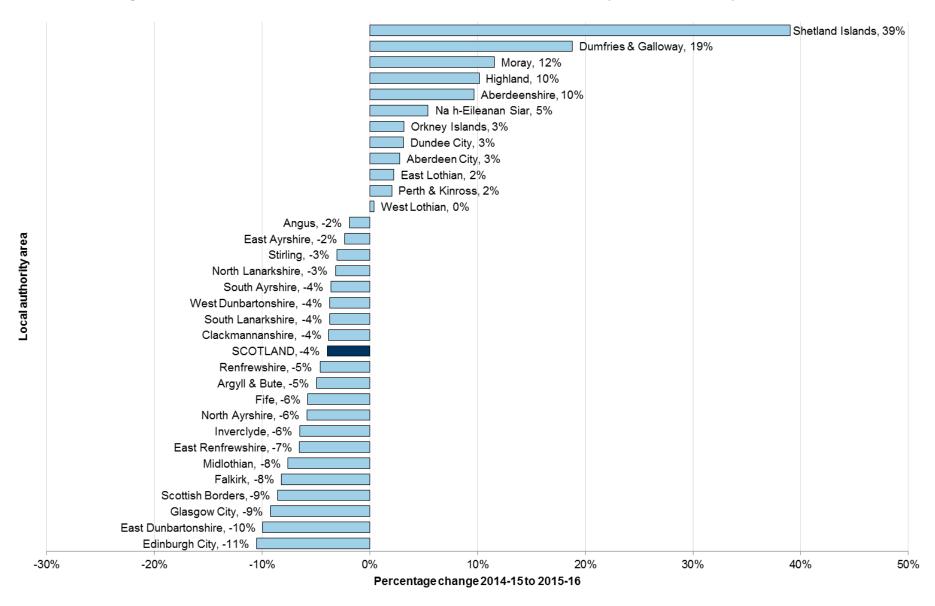
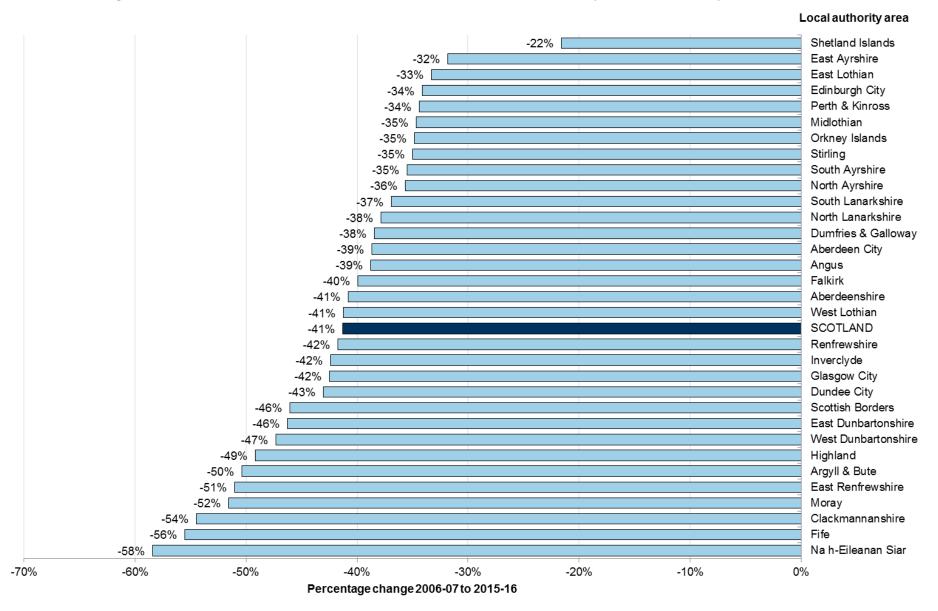


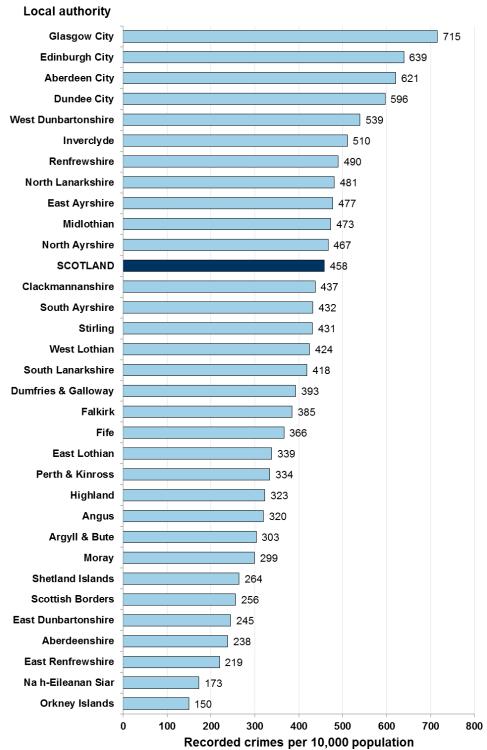
Chart 4: Change in total recorded crime between 2006-07 and 2015-16, by local authority area



Crime rate per 10,000 population

There were 458 recorded crimes per 10,000 population in 2015-16, with urban areas recording the highest rates; Glasgow City (715 per 10,000 population), the City of Edinburgh (639 per 10,000 population), Aberdeen City (621 per 10,000 population) and Dundee City (596 per 10,000 population) (Table 13).

Chart 5: Total number of recorded crimes per 10,000 population¹, 2015-16



1. Population estimates are as at mid-year 2015 from the National Records of Scotland (http://www.nrscotland.gov.uk/statistics-and-data/statistics/statistics-by-theme/population/population-estimates/

DATA CONSIDERATIONS

National Statistics on total recorded crime are based on data which Police Scotland extract from their IT system (called the Scottish Operational and Management Information System (ScOMIS)) and submit to the Scottish Government. Prior to 2013-14 and the establishment of Police Scotland, the Scottish Government collected recorded crime data from the eight legacy forces, who in turn extracted the data from their own systems.

Despite the change in method of collection, the data presented in this section on total recorded crime (which comprises of Crime Groups 1 to 5) remains comparable both before and after 1st April 2013. The Scottish Government produced a Technical Report in 2014 which detailed the quality assurance work it carried out in reaching this conclusion:

http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded Crime/TechnicalReport.

On 1 April 2004, the Scottish Crime Recording Standard (SCRS) was introduced to help maintain a victim orientated approach to crime recording. It was anticipated that this might increase the number of minor crimes recorded such as vandalism and minor thefts. It can be seen from Chart 1 that this did cause a slight increase in 2004-05 as expected, but that the downwards trend returned following this change to recording practice.

DATA VALIDATION

HMICS Crime Audit 2016: Background

This bulletin reports on the number of crimes and offences recorded by the police in Scotland. On the 21st September 2016, Her Majesty's Inspectorate of Constabulary in Scotland (HMICS) published Crime Audit 2016. This audit assessed the extent to which police recording practices complied with the Scottish Crime Recording Standard and Counting Rules: http://www.hmics.org/publications/hmics-crime-audit-2016.

HMICS audited 6,273 incidents reported to Police Scotland between the 1st January and 31st March 2016. HMICS took several factors into account when deciding what to audit – including areas identified as weak in previous audits, areas of high risk or emerging concern, national and local policing priorities, and areas which have not previously been subject to independent audit. Five categories were included, three of which related to specific crime types:

- Sexual crime
- Violent crime
- Vandalism (Damage)
- Non-crime related incidents
- No-crimes

HMICS Crime Audit 2016: National Results

The Audit found no systemic data quality issues around the recording of crimes and offences. The report found that 'the quality of most incident and crime recording decisions by Police Scotland is good'. 92.7% of incidents were closed correctly² and 95.1% of crime was counted and classified correctly'.

The report also found that No-criming practice was generally good, with 96.0% of the 876 cases which were initially thought to be a crime but were later redesignated as not being a crime following additional investigation, found to have been no-crimed correctly.

The Audit reported a significant reduction in the proportion of crimes recorded within 72 hours of being reported to the police, from 96.6% in 2014 to 90.8% in 2016. Whist the quality of recording decisions was found to be good overall, it did note evidence that delays in recording have contributed to a reduced level of compliance against the Scottish Crime Recording Standard (investigations can become more complex and detections harder to achieve if significant time has elapsed between reporting a crime and it being recorded by the police).

Non-crime related incidents

Non-crime related incidents are those incidents reported to the police which never result in a crime report. Of the 1,138 such incidents examined, 91.0% were closed correctly. This was a statistically significant improvement on HMICS' results for the same category in 2014 (87.2%). The improvement has resulted from increased scrutiny of incidents.

Divisional Results

The Audit report states that there 'are still some significant divisional variations in compliance rates'. Divisional compliance rates for Test 1 (whether an incident was closed correctly) ranged from 87.1% to 98.6% and for Test 2 (whether a crime was counted and classified correctly) from 90.7% to 98.8%.

The Test 1 compliance rate was significantly worse than Scotland as a whole for two of the 14 divisions; Ayrshire and Renfrewshire and Inverclyde. Four divisions performed significantly better (Dumfries and Galloway, Highland and Islands, Fife and Edinburgh). The result in Ayrshire for Test 2 compliance was on the borderline of being significantly worse than Scotland as a whole. Furthermore, the no-crime compliance rate in Lanarkshire was significantly worse than Scotland as a whole.

Readers should be aware of these factors when considering information relating to these three divisions. The following table shows the local authorities within these divisions:

² Correct closure means either that (a) the incident was closed as non-crime related and contained sufficient information to dispel any inference of criminality; or (b) the incident indicated a crime had occurred and a crime record was traced

Division	Local authorities
Ayrshire	East Ayrshire, North Ayrshire and South Ayrshire
Lanarkshire	North Lanarkshire and South Lanarkshire
Renfrewshire and Inverclyde	Renfrewshire and Inverclyde

Conclusion for the National Statistics

Overall this audit demonstrates that users of crime statistics can have confidence that crimes are being classified and counted correctly. As outlined above, users should be aware that crime statistics for some local authorities will be based on police divisions with lower compliance than the national average. Furthermore, as the audit is based on a sample survey of incident and crime records (rather than all records), the true value may differ slightly from the results in the audit. This is because sampling in this way is subject to a range of quantifiable and non-quantifiable error.

Further details from this audit in relation to compliance rates for specific crime types are provided within the relevant sections of this bulletin and <u>Annex 2</u> on Quality of the Statistics.

DATA COMPARISONS

In addition to the information on police recorded crime, crime in Scotland is also measured by the Scottish Crime and Justice Survey (SCJS), a national survey with adults (aged 16 and over) living in private households which asks respondents about their experiences of crime. A comparison of the two sources is provided below³.

Comparison with recorded crime (comparable crime subset):

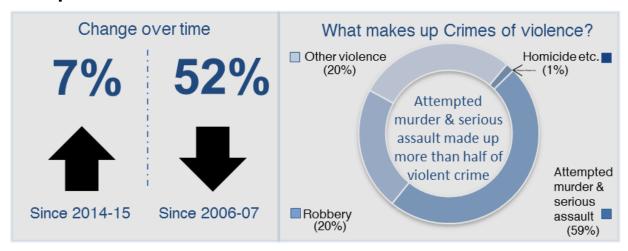
Of the 688,000 crimes estimated by the 2014-15 SCJS, around 60 per cent (414,000) can be compared with police recorded crimes. Further detail on the comparable crime set is available in <u>Section 5.3</u>.

Both recorded crime figures and SCJS estimates show downward trends in the extent of comparable crime between 2008-09 and 2014-15 (-38% and -43% respectively). The reduction in estimates across all sweeps of the SCJS, from 731,000 in 2008-09 to 414,000 in 2014-15, is a statistically significant change, as too is the short-term change in SCJS comparable crime between 2012-13 and 2014-15.

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³ However, it should also be noted that bringing the two sources together in this way highlights that the SCJS and police recorded crime cover different populations and different timescales, and the SCJS does not cover the entire range of crimes and offences that the police are faced with.

Group 1 – Non-sexual Crimes of Violence

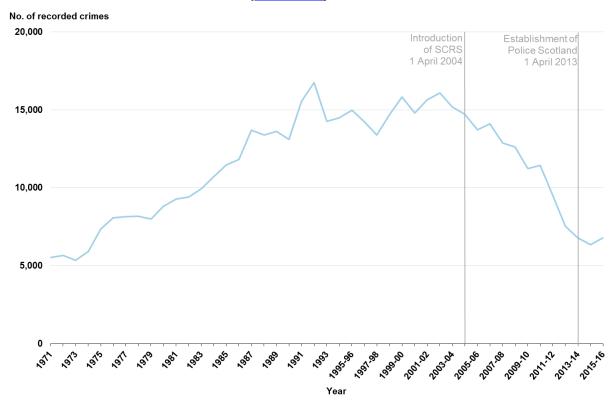


Number of Non-sexual crimes of violence recorded in 2015-16:

Non-sexual crimes of violence account for 3% of all crimes recorded in Scotland in 2015-16. Between 2014-15 and 2015-16, the number of Non-sexual crimes of violence recorded by the police in Scotland increased by 7%, from 6,357 to 6,775.

<u>Chart 6</u> below shows the number of Non-sexual crimes of violence from 1971 onwards. Levels of violent crime increased for a long period, before entering a downward trend in 2002-03, having decreased by 58% since that time. These crimes are at their second lowest level since 1974.

Chart 6: Non-sexual crimes of violence recorded by the police, 1971¹ to 1994 then 1995-96 to 2015-16 (<u>Table 10</u>)



Crimes recorded for the present crime groups are not available prior to 1971.

In 2015-16, the national rate of recorded Non-sexual crimes of violence increased to 13 crimes per 10,000 population, compared to 12 per 10,000 population for 2014-15. This varied by local authority area in 2015-16, with the highest rate in Glasgow City (25 per 10,000 population), and the lowest in Na h-Eileanan Siar (3 per 10,000 population) (Table 13).

Chart 7 shows the four categories within Non-sexual crimes of violence over the last ten years, and gives an indication of the trend and scale of each category. In 2015-16, the volume of recorded crimes of Attempted murder and serious assault increased relative to the other categories in this group, and now makes up almost 60% of all Non-sexual crimes of violence. The proportions of all categories across the group had remained fairly steady in earlier years. Homicide etc. continues to contribute a very small proportion to the total.

No. of crimes recorded 8,000 6,000 Attempted murder & 4.000 serious assault 2,000 Other violence Robbery Homicide etc. 2006-07 2007-08 2008-09 2009-10 2010-11 2011-12 2012-13 2013-14 2014-15 2015-16 Financial year

Chart 7: Non-sexual crimes of violence in Scotland, 2006-07 to 2015-16

Attempted murder & serious assault:

Attempted murder & serious assault is the largest category in Group 1, accounting for almost 60% of all Non-sexual crimes of violence. Over the ten year period from 2006-07 to 2015-16, this category has seen a large decrease of 45%, despite having increased by 27% from 3,166 in 2014-15 to 4,007 in 2015-16.

All but four local authorities recorded a decrease in this category over the ten year period.

For the definition of Serious assault and the distinction between Serious assault and Common assault please see Paragraph 7.13 within Annex 1.

Robbery:

Robbery accounted for around one fifth of Non-sexual crimes of violence. Over the ten year period from 2006-07 to 2015-16, this crime has seen a large decrease of 63%, including an 11% decrease from 1,497 in 2014-15 to 1,327 in 2015-16.

All but two local authority areas recorded a decrease in this category over the ten year period. Of those that increased, changes were based on small numbers.

Homicide etc.:

As well as Murder and Culpable homicide (common law), the Homicide etc. category included in this bulletin contains the crimes of:

- Causing death by dangerous driving;
- Causing death by careless driving when under influence of drink or drugs;
- · Causing death by careless driving;
- Illegal driver involved in fatal accident; and
- Corporate homicide.

Homicide etc. accounted for 1% of Non-sexual crimes of violence. Over the ten year period from 2006-07 to 2015-16, this category has been on a generally downward trend, with a 49% decrease between 2006-07 and 2015-16. During the latest year, it decreased by 23% from 105 in 2014-15 to 81 in 2015-16.

Other violence:

The Other violence category includes crimes such as Cruel and unnatural treatment of children, Threats and extortion, and Abduction, which together account for more than 90% of the crimes within this category. More detail is provided in Chapter 8.

Crimes recorded as Other violence account for 20% of Non-sexual crimes of violence. These crimes are at the lowest level since 1986. Over the ten year period from 2006-07 to 2015-16, this category has seen a large decrease of 55%, including a 14% decrease from 1,589 in 2014-15 to 1,360 in 2015-16. The decrease from the previous year was driven by a reduction in the volume of crimes of Cruel and unnatural treatment of children. Over the ten year period, all but three local authorities recorded a decrease in this category.

DATA CONSIDERATIONS

As noted above, non-sexual crimes of violence increased by 7% between 2014-15 and 2015-16, from 6,357 to 6,775. This was driven by a 27% increase in the number of attempted murders and serious assaults recorded by the police, from 3,166 to 4,007. Over 90% of this category is made up of serious assaults, which increased by 28% from 2,859 in 2014-15 to 3,667 in 2015-16.

When HMICS published an earlier audit of crime recording in 2013, they recommended that the definition used for serious assault within the Scottish Crime Recording Standard (SCRS) be reviewed and clarified, as some police officers sought greater clarity from the existing guidance. In response to this, enhanced guidelines as to the interpretation of serious assault were produced in January 2015.

When publishing their Management Information report for Quarter 4 2015-16 in June 2016, Police Scotland advised that this action may have resulted in some crimes that would have been seen previously as common assaults now falling into the category of serious assault. This in turn may have led to an increase in overall levels of Group 1 non-sexual violent crime in 2015-16 (the first full year following the introduction of enhanced guidelines).

At this stage, complementary sources of information do not report a significant increase in levels of violence, albeit 2015-16 statistics are not yet available for all of them. Police recorded common assault (covered in more detail under Group 6 Miscelleanous Offences) increased by only 1% between 2014-15 and 2015-16. The Scottish Crime and Justice Survey (SCJS) estimated a statistically significant decrease in violent crime of 41% between 2008-09 and 2014-15, whilst numbers of assault based emergency admissions to hospital fell 53% between 2006-07 and 2014-15 (more detail on these sources is provided below under Data Comparisons).

DATA VALIDATION

HMICS Crime Audit 2016

The HMICS Audit report included an examination of violent incidents. It should be noted that in addition to the crimes covered within Group 1 non-sexual crimes of violence, these incidents also included cases of Common assault (the figures for which are contained in this bulletin under Group 6 – Miscellaneous offences). Further information on this audit, including definitions of terminology and tests used, can be found in <u>Annex 2</u>.

Of the 1,693 crimes examined that resulted from violent incidents, 96.0% were counted and classified correctly. The audit found that 34 crimes had been under-counted and 15 had been over-counted. More than half of the under-counted crimes were for common assault; the most commonly over-counted crime was threatening and abusive behaviour, which was often recorded in addition to an assault where it should have been subsumed instead.

A number of crimes (19) were classified incorrectly:

- six assaults should have been serious assaults and one assault should have been a robbery;
- one serious assault should have been an attempted murder;

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⁴ Subsuming refers to the practice of counting multiple crimes as one crime, with less serious crimes subsumed within more serious crimes. For more information, please refer to Section D of the Scottish Crime Recording Standard (SCRS).

- three breaches of the peace should have been threatening and abusive behaviour under section 38 of the Criminal Justice and Licensing (Scotland) Act 2010
- five section 38 offences should have been assaults, one section 38 should have been a robbery and one section 38 should have been a serious assault; and
- one culpable and reckless conduct should have been an assault.

The HMICS audit report notes that whilst classification errors were similar to those found in 2014, there has been improvement in some key areas. For example there were fewer cases in 2016 of more serious violent crimes being classified as less serious, and this may be partly due to extensive work by the crime registrars to ensure serious assaults are not wrongly classified as common assaults. However, it was also noted that the 'errors involving section 38 offences (Threatening and Abusive behaviour) suggests that this offence might be at risk of being used as a 'catch-all' for violent behaviour'.

Of the 1,986 violent incidents⁵ examined in the audit, 93.0% were closed correctly. Test 1 errors for violent incidents generally arose because there was insufficient update on the incident to dispel an initial inference of criminality; there was a lack of follow-up regarding the allegation; the complainer became unco-operative; or the SCRS was misapplied.

DATA COMPARISONS

This segment includes information that should be considered to widen contextual understanding of the data provided on Group 1 - Non-sexual crimes of violence. Detail is provided on a separate homicide bulletin, an analysis of assault-based emergency hospital admissions and the SCJS. Collectively this provides a complementary outlook on violent crime in Scotland.

Homicide

A separate Homicide in Scotland bulletin is produced by the Scottish Government that contains more detailed information on the crimes of Murder and Culpable homicide (common law). The data contained within the Homicide bulletin will differ from the data presented here for the following reasons:

- The Homicide in Scotland bulletin does not cover all of the crimes included within the Homicide etc. category per this bulletin (as detailed above), such as Causing death by dangerous driving and Corporate homicide.
- The data in the Homicide in Scotland bulletin are collected from the police separately to the data presented in this bulletin and are collected on an individual case basis. This allows characteristics of victims and accused, such as age and gender, as well as the circumstances of the homicide, to be collected and then included in the bulletin.

 $[\]overline{\ }^{5}$ Incidents consist of all reports to the police, whether a crime is recorded or not.

 The data are extracted from police recording systems at different time points, which may result in reclassification of crimes, such as attempted murder to murder, not being revised in the collections for this bulletin, but are reflected in the Homicide in Scotland bulletin.

We therefore recommend that users interested in Homicide statistics should refer directly to the Homicide in Scotland bulletin series, which can be accessed at:

http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubHomicide.

The next Homicide in Scotland statistical bulletin will contain data for 2015-16 and is scheduled to be published on 11 October 2016.

Emergency Hospital Admissions as a result of Assault

As highlighted above, there has been a 45% reduction in the number of attempted murders and serious assaults recorded by the police between 2006-07 and 2015-16, from 7,345 to 4,007. Another source of statistics on assault is ISD Scotland's annual publication on hospital admissions due to unintentional injuries. This includes the number of emergency hospital admissions for assault. The latest figures (for 2014-15) are available at: https://www.isdscotland.org/Health-Topics/Emergency-Care/Publications/2016-03-08/2016-03-08-UI-Report.pdf.

It is not possible to make direct comparisons between the two sources. Not all cases of police recorded attempted murder or serious assault may include an emergency admission to hospital (treatment might only be required within the Accident and Emergency department or the complainer may not wish to seek medical advice). Furthermore, not all emergency admissions to hospital for assault may be reported to the police. Depending on the type of injuries sustained by the complainer, some assault-based emergency admissions may be recorded as a common assault rather than a serious assault. However, as these sources both generally relate to how Scotland's emergency services respond to the most serious types of assault, it would be anticipated that both should show similar trends over time.

There were 2,533 emergency hospital admissions as a result of assault in 2014-15, of which 530 were due to assault with a sharp object and 2,003 were other assaults. This represents a 53% reduction in the total number of emergency admissions due to assault since 2006-07, including a 61% reduction in the number of emergency admissions due to assault with a sharp object and a 50% reduction in other assaults. This comparison confirms that the significant reduction in police recorded crimes of attempted murder and serious assault over the past 10 years has also been broadly reflected in statistics for emergency admissions to hospital.

Scottish Crime and Justice Survey (SCJS)

In addition to the information on police recorded crime, crime in Scotland is also measured by the SCJS, a national survey with adults (aged 16 and over) living in private households which asks respondents about their experiences of crime.

It should be noted that violent crime as defined by the SCJS is not directly comparable with non-sexual crimes of violence recorded by the Police. Non-sexual crimes of violence (as used in police recorded crime) includes homicide, whilst common assaults (which make up the majority of SCJS violent crime) are included in this bulletin under Group 6 - Miscellaneous Offences. A more detailed examination of comparisons between the SCJS and recorded crime is made within Chapter 4.

Key points from the Scottish Crime and Justice Survey:

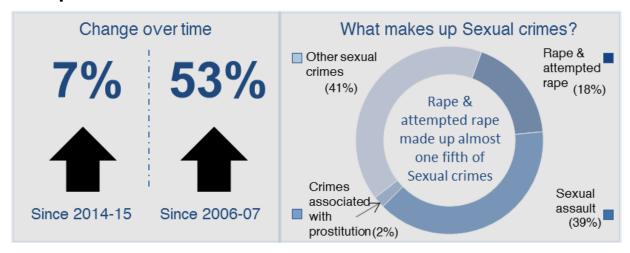
Of the 688,000 crimes measured by the SCJS in 2014-15, 186,000 (27%) were violent crimes. It is estimated that 2.6% of adults in Scotland were a victim of violent crime in 2014-15.

In 2014-15, minor assaults made up the vast majority of SCJS violent crime (76%), followed by attempted assault (16%), serious assault (4%) and robbery (4%).

Further detail on the comparable crime set is available in <u>Section 5.3</u>. As outlined there and in the <u>Annex of the 2014-15 SCJS</u>, violent crime in the SCJS includes assault and robbery, crimes which are included in Group 1 (Nonsexual crimes of violence) and Group 6 (Miscellaneous offences) in police recorded crime figures.

As outlined in <u>Section 5.3</u>, recorded violent crime figures in the comparable category decreased by 24% between 2008-09 and 2014-15, while for the same period the SCJS estimates of violent crime decreased by 41% (a statistically significant change in the SCJS results).

Group 2 - Sexual Crimes

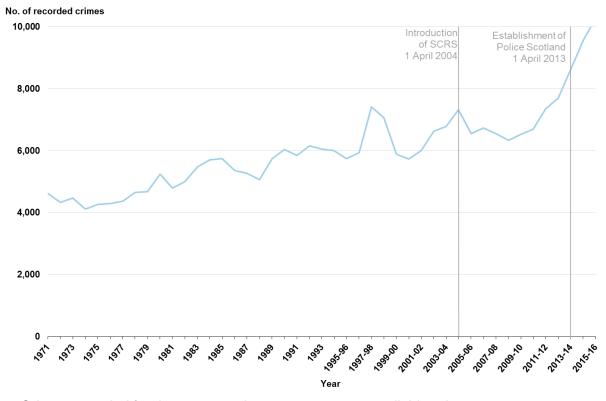


Number of Sexual crimes recorded in 2015-16:

Sexual crimes account for 4% of all crimes recorded in Scotland in 2015-16. The number of Sexual crimes recorded by the police in Scotland increased by 7% from 9,557 in 2014-15 to 10,273 in 2015-16.

<u>Chart 8</u> below shows the number of Sexual crimes from 1971 onwards. Sexual crimes have been on a long-term upward trend since 1974, and have increased each consecutive year since 2008-09. Sexual crimes are at the highest level seen since 1971, the first year for which comparable crime groups are available.

Chart 8: Sexual crimes recorded by the police, 1971¹ to 1994 then 1995-96 to 2015-16 (<u>Table 10</u>)



Crimes recorded for the present crime groups are not available prior to 1971.

The national rate of recorded Sexual crimes increased from 18 crimes per 10,000 population in 2014-15 to 19 crimes per 10,000 population in 2015-16. This varied by local authority area, with the highest rates in Dundee City and Glasgow City (both 28 per 10,000 population), and the lowest in East Dunbartonshire (7 per 10,000 population) (Table 13).

Whilst the specific age of the victim cannot generally be determined from the data supplied by Police Scotland, many of the sexual crime codes used by the Police to record crime make it clear when the victim was aged under 18 (for example, Sexual assault of older male child (13-15 years))⁶. By adding up all these crime codes, we know that at least 43% of the 10,273 sexual crimes recorded in 2015-16 by the police related to a victim under the age of 18. This proportion is unchanged on the previous year.

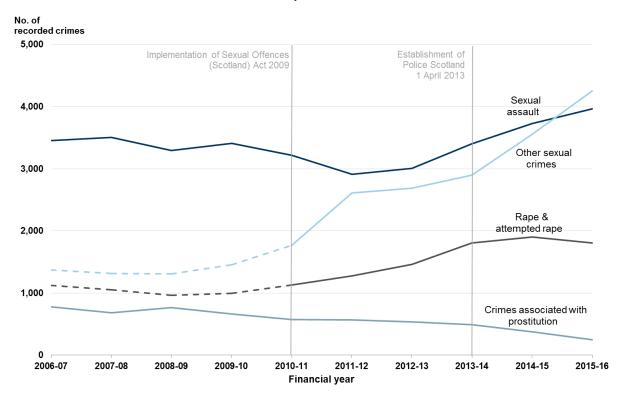


Chart 9: Sexual crimes in Scotland, 2006-07 to 2015-16

Chart 9 shows the four categories within Sexual crimes over the last ten years, and gives an indication of the trend and scale of each category. The proportions of the Sexual assault and Other sexual crimes categories have changed markedly over time, almost converging after 2010, which coincides with the implementation of the Sexual Offences (Scotland) Act 2009. In 2015-16, the number of Other sexual crimes has exceeded that of Sexual assault for the first time since 1990. Information on the impact of Sexual Offences (Scotland) Act 2009 is available under Data Considerations below. The proportion of Rape and attempted rape has remained fairly constant over time, whereas that of Crimes associated with prostitution has fallen considerably.

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⁶ Although the crime of Lewd and libidinous practices does not identify the age of the victim by its name, this crime code is specific to victims of historic crimes that were under 16 years of age. We have therefore included these crimes in our calculations.

Table A1 contains more detailed breakdowns for Sexual crimes.

Sexual assault:

Sexual assault accounted for 39% of Sexual crimes in 2015-16. This category has been on an upward trend since 2011-12, having increased by 36% since that time. This includes a 6% increase from 3,727 in 2014-15 to 3,963 in 2015-16.

Just over half (18) of local authorities recorded an increase in sexual assault since 2006-07 and exactly half (16) recorded an increase between 2014-15 and 2015-16. Highland increased by 56% from 135 crimes in 2014-15 to 211 in 2015-16. While this local authority accounted for only 5% of the crimes in this category, this increase is the equivalent of almost one third (32%) of the overall change in Sexual assault and 11% of the overall change in Sexual crimes as a whole.

One of the main drivers behind the increase in Sexual assault between 2014-15 and 2015-16 was a 56% increase in crimes of Sexual assault by penetration of a female (16+), accounting for more than one third (35%) of the overall increase, but only 6% of the total crimes recorded within this category.

Rape & attempted rape:

It should be noted that due to the implementation of the Sexual Offences (Scotland) Act 2009, comparisons with data prior to 2010-11 should be treated with caution. Additional information relating to the implementation of this legislation is available in the '<u>Data Considerations</u>' section below.

Rape & attempted rape accounted for 18% of Sexual crimes. These crimes decreased by 5% from 1,901 in 2014-15 to 1,809 in 2015-16. This follows a previous upward trend since 2010-11, with Rape & attempted rape increasing by 60% overall between 2010-11 and 2015-16. All local authority areas recorded an increase in this category during this time, except for the Shetland Islands and West Lothian.

Crimes associated with prostitution:

Crimes associated with prostitution account for less than 2% of Sexual crimes. Over the ten year period from 2006-07 to 2015-16, these crimes have seen a large fall of 68%, including a 34% decrease from 374 in 2014-15 to 247 in 2015-16.

Almost all crimes within this category (97%) are recorded in the city based local authority areas covering Edinburgh, Glasgow, Aberdeen and Dundee. All four of these recorded a decrease over the ten year period. This trend continued between 2014-15 and 2015-16, with the exception of Aberdeen City which saw an increase of 55% from 49 in 2014-15 to 76 in 2015-16. At the same time Dundee City saw crimes associated with prostitution fall from 34 to 1.

Other sexual crimes:

The Other sexual crimes category includes crimes such as Other sexually coercive conduct, Other sexual crimes involving 13-15 year old children, Taking, distribution, possession etc. of indecent photos of children, Incest, Illegal homosexual acts, Indecent exposure and Other sexual crimes.

As with Rape & attempted rape, it should be noted that due to the implementation of the Sexual Offences (Scotland) Act 2009, comparisons with data prior to 2010-11 should be treated with caution. Additional information relating to the implementation of this legislation is available in the 'Data Considerations' section below.

Other sexual crimes are now the largest category in Group 2, accounting for 41% of Sexual crimes. This category has been on an upward trend since 2010-11, having increased by 140% within that time, including a 20% increase from 3,555 in 2014-15 to 4,254 in 2015-16. All local authority areas recorded an increase in this category over the five year period from 2010-11 to 2015-16.

DATA CONSIDERATIONS

Sexual Offences (Scotland) Act 2009

The implementation of the Sexual Offences (Scotland) Act 2009 on 1 December 2010 resulted in a redistribution of Group 2 crimes among the subcategories. Comparisons over time of the breakdown of Sexual crimes should therefore be treated with caution. However, no new crimes were introduced as a result of the legislation and consequently we do not consider there to be a break in the time series.

The Sexual Offences (Scotland) Act 2009 widened the definition of Rape and therefore comparisons of the category Rape & attempted rape with data prior to 2010-11 should be treated with caution.

There are a number of crimes such as Indecent communication and Voyeurism which may have been recorded as Breach of the peace prior to the implementation of the Act, and which therefore would not have shown up as sexual crimes before December 2010. This coincides with the increase in Other sexual crimes in 2011-12. Therefore, comparisons of the category Other sexual crimes with data prior to 2010-11 should be treated with caution.

In 2010-11, incidents of Taking, distribution etc. indecent photos of children were transferred from Group 6 Miscellaneous offences to Group 2 Sexual crimes. At the time, figures were back-revised to 2009-10. As these incidents accounted for 6% of all Group 2 Sexual crimes in 2015-16, it should be noted that, although figures for this crime have increased over time, a small discontinuity is present in the time series for any analysis that spans 2009-10.

Historic reporting

Table A1 reports 1,071 crimes of Lewd and Libidinous practices in 2015-16. These crimes should all relate to offences which occurred prior to the implementation of the Sexual Offences (Scotland) Act 2009 on 1 December 2010, as the act replaced Lewd and Libidinous practices with specific sexual assault crimes. As a result, we know that these are historic offences. Similarly, there were 344 crimes of Sexual assault committed prior to 1 December 2010. There will be other Sexual crimes recorded in 2015-16 which occurred in previous years but after the introduction of the Act; however, it is not possible to identify these separately to give a full picture of historic reporting.

Police Scotland have advised that the increase in recorded sexual crime may in part be due to increased reporting, including that of historic crimes. The successful outcome of cases featuring historic offending may have highligted to survivors that cases will be listened to by the police, regardless of how long ago they occurred. Media coverage has also led to the identification of further survivors who previously may not have reported crimes to the police.

Police Scotland have also highlighted that some investigations can be largescale involving numerous victims/offenders which span a number of years and can lead to the identification of additional victims/offenders. Online child sexual abuse, which includes grooming/exploitation, has also seen an increase in reporting, not only from victims but concerned members of the public.

DATA VALIDATION

HMICS Crime Audit 2016

As previously mentioned, HMICS tested the accuracy of crime recording through auditing a sample of records recorded between 1st January and 31st March 2016. Further information on this <u>audit</u>, including definitions of terminology and tests used can be found in <u>Annex 2</u>.

Of the 914 crimes sampled that resulted from sexual incidents, 91.4% were counted and classified correctly. The audit found that 44 crimes had been under-counted, 8 had been over-counted, and 27 were wrongly classified.

Whist the audit confirmed that the vast majority of these crimes are counted and classified correctly, it also noted that 'there remains scope for improvement in the recording of sexual crime'.

Counting errors tended to arise due to the complexity of sexual crime. The audit found that officers and staff making crime recording decisions can sometimes overlook an additional locus which merits an additional crime, or can count too many crimes where a person has been a victim of the same crime repeatedly but specific dates for each instance of the crime are not known. Some classification errors were also attributed to the complexity of sexual crime, with several statutory provisions sometimes being relevant to one set of circumstances and a decision must be made as to which fits best. Some classification errors also arose because there was a failure to take account of

any sexual element of a case, for example the audit found several instances of threatening or abusive behaviour being recorded where the behaviour featured a sexual element and would have been more appropriately classified as a sexual crime. Such classification errors can result in a misrepresentation of the total volume of sexual crime in Scotland.

Of the 1,117 sexual incidents⁷ audited, 90.0% were closed correctly. Incorrect closure in the majority of incidents was due to insufficient information from which to make a judgement as to whether or not a crime had actually occurred. Many of these incidents have been referred to a specialist investigation unit, and while a crime record may be created eventually after what is often a complex and lengthy investigation, it was found that incidents were not updated in the meantime. As a result, HMICS have recommended that 'Police Scotland should embed a 'record-to-investigate' approach to all crime recording in support of a victim-centred service'.

DATA COMPARISONS

This segment includes information that should be considered to widen contextual understanding of the data provided on Group 2 - Sexual crimes. Detail is provided on limited comparisons with recorded crime in England & Wales and Northern Ireland. Further detail on the type of information available from the SCJS on sexual crime is also included.

Comparisons with England & Wales and Northern Ireland

While recorded crime in Scotland is not directly comparable with England & Wales or Northern Ireland due to differences in legislation and counting rules, the overall trend for sexual crimes is similar across the UK. Between 2014-15 and 2015-16, sexual crimes in England & Wales increased by 37% compared with 11% in Scotland and 22% in Northern Ireland. In the five years from 2010-11 to 2015-16, sexual crimes in England & Wales increased by 64% compared with 43% in Scotland and 42% in Northern Ireland.

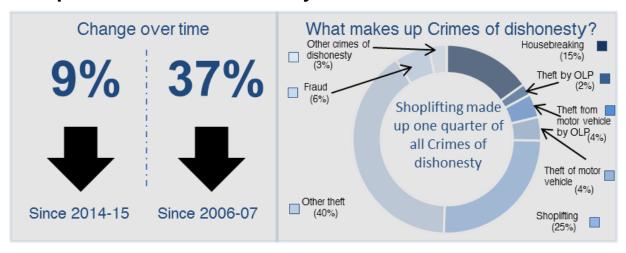
As is the position in Scotland, England & Wales detail in their report that the increase in recent years is thought to reflect a greater willingness of victims to come forward to report such crimes, and that it may also reflect changes in recording practice rather than actual victimisation. Northern Ireland suggest in their report that it may in part be due to improved recording of these offences as a result of clarification from the Home Office in relation to the issue of consent.

Scottish Crime and Justice Survey (SCJS)

Detailed information on the victims of sexual crime is not collected in the main SCJS survey. Information on sensitive topics is collected through a number of additional self-completion sections. Some of these sections include information on sexual crime; for example, the <u>self-completion elements of the 2014-15</u> <u>SCJS</u> included questions on Sexual victimisation & stalking and Partner abuse.

 $[\]overline{^7}$ Incidents consist of all reports to the police, whether a crime is recorded or not.

Group 3 – Crimes of Dishonesty

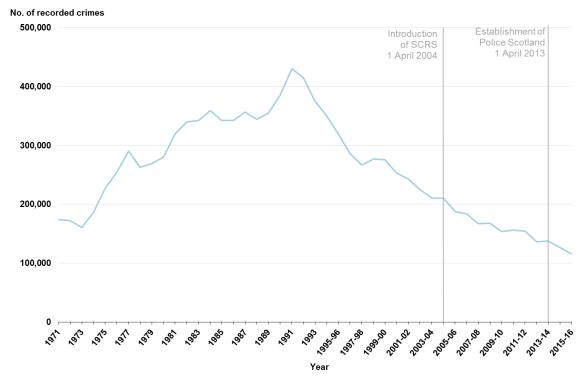


Number of Crimes of dishonesty recorded in 2015-16:

Crimes of dishonesty account for almost half (47%) of all crime recorded in Scotland in 2015-16. Between 2014-15 and 2015-16, the number of Crimes of dishonesty recorded by the police in Scotland decreased by 9%, from 126,857 to 115,789.

<u>Chart 10</u> below shows the number of Crimes of dishonesty from 1971 onwards. Crimes of dishonesty increased for a long period, peaking in 1991. Since then they have generally reduced, decreasing by 73% up to 2015-16. These crimes are now at the lowest level since 1971, the first year for which comparable crime groups are available.

Chart 10: Crimes of dishonesty recorded by the police, 1971¹ to 1994 then 1995-96 to 2015-16 (<u>Table 10</u>)

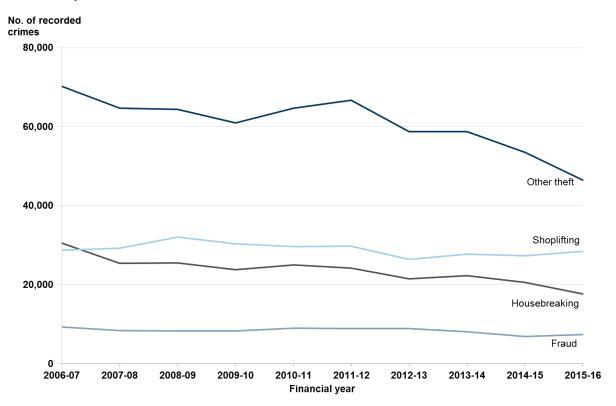


Crimes recorded for the present crime groups are not available prior to 1971.

The national rate of recorded Crimes of dishonesty decreased from 237 per 10,000 population in 2014-15 to 216 crimes per 10,000 population in 2015-16. Rates varied significantly by local authority area, with the highest rate in the City of Edinburgh (384 per 10,000 population) and the lowest in the Orkney Islands (37 per 10,000 population) (Table 13).

Chart 11 shows the four largest categories within Crimes of dishonesty over the last ten years, and gives an indication of the trend and scale of each category. Other theft has consistently been the biggest contributor to Crimes of dishonesty. Shoplifting remains at a similar level to 2006-07, whereas Housebreaking, Other theft and Fraud have all decreased over time. While not displayed in Chart 12, the proportions of Theft by opening a lockfast place (OLP), Theft from a motor vehicle by OLP and Theft of a motor vehicle have decreased over the ten years from 2006-07 to 2015-16 (Table 6).

Chart 11: Crimes of dishonesty (showing four largest categories) in Scotland, 2006-07 to 2015-16



Other theft:

Other theft consists of Theft of pedal cycles, Theft from a motor vehicle not elsewhere classified and Theft not elsewhere classified (excl. motor vehicles).

This category is the largest in Crimes of dishonesty, accounting for 40% of these crimes. Over the ten year period from 2006-07 to 2015-16, Other theft has seen a decrease of 34%, including a 13% decrease from 53,539 in 2014-15 to 46,419 in 2015-16.

All but one local authority recorded a decrease in this category over the ten year period. This trend continued between 2014-15 and 2015-16 with all but three local authorities showing a decrease.

Shoplifting:

Shoplifting accounted for a quarter (25%) of Crimes of dishonesty. Shoplifting has increased by 4% from 27,364 in 2014-15 to 28,424 in 2015-16. This is the only category in Crimes of dishonesty that doesn't show a clear downward trend, having remained comparatively stable over the ten year period.

There was wide variation in the change across the 32 local authorities over the ten year period, with almost two thirds (20) showing a decrease in Shoplifting. This trend was reversed between 2014-15 and 2015-16 with around two thirds (21) of Scotland's local authorities recording an increase.

Housebreaking:

Housebreaking accounted for 15% of Crimes of dishonesty. Over the ten year period from 2006-07 to 2015-16 this crime has decreased by 42%, including a 14% decrease from 20,607 in 2014-15 to 17,637 in 2015-16. Table A2 shows that this has been driven by a 25% decrease in housebreaking of domestic nondwellings.

All but one local authority area recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16, all but four (28) local authorities showed a decrease. The City of Edinburgh saw a 21% decrease in Housebreaking between 2014-15 and 2015-16, taking it below 2013-14 levels. However, the City of Edinburgh (with 9% of Scotland's population⁸) still accounted for almost a quarter (22%) of crimes within this category.

Additional information provided by Police Scotland relating to Housebreaking is available in the 'Data Considerations' section below.

Fraud:

Crimes of Fraud account for 6% of Crimes of dishonesty. Despite fluctuation over the ten year period from 2006-07 to 2015-16, this category has seen a decrease of 21%. Numbers increased by 7% between 2014-15 and 2015-16.

Around three quarters (25) of local authority areas recorded a decrease in this category over the ten year period. However, around two thirds (21) of local authorities recorded an increase between 2014-15 and 2015-16.

Population estimates are as at mid-year 2015 from the National Records of Scotland (http://www.nrscotland.gov.uk/statistics-and-data/statistics/statistics-bytheme/population/population-estimates/mid-year-population-estimates)

Theft from a motor vehicle by opening a lockfast place (OLP):

Theft from a motor vehicle by OLP accounted for 4% of Crimes of dishonesty. Over the ten year period from 2006-07 to 2015-16 this crime has seen a large decrease of 71%, including a 19% decrease from 5,816 in 2014-15 to 4,684 in 2015-16.

All but two local authority areas recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16, around two thirds (22) of local authorities showed a decrease.

Theft of a motor vehicle:

Theft of a motor vehicle accounted for 4% of Crimes of dishonesty. Over the ten year period from 2006-07 to 2015-16 this crime has seen a large decrease of 66%, including a 7% decrease from 5,423 in 2014-15 to 5,028 in 2015-16.

All local authority areas recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16, less than half (14) of all local authorities showed a decrease.

Other crimes of dishonesty:

Other crimes of dishonesty includes Reset, Corruption, Embezzlement and other crimes of forgery which are not classified elsewhere.

Other crimes of dishonesty account for 3% of total Crimes of dishonesty. Over the ten year period from 2006-07 to 2015-16 this crime has seen a decrease of 37%, including a 7% decrease from 4,316 in 2014-15 to 4,004 in 2015-16.

All but four local authority areas recorded a decrease in this category over the ten year period. This trend continued between 2014-15 and 2015-16, as almost two thirds (19) of local authorities showed a decrease.

Theft by opening a lockfast place (OLP):

Theft by opening a lockfast place (OLP) accounted for 2% of Crimes of dishonesty. Over the ten year period from 2006-07 to 2015-16, this crime has seen a large decrease of 70%, including a 24% decrease from 2,879 in 2014-15 to 2,193 in 2015-16.

All local authority areas recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16, all but six (26) local authorities showed a decrease.

DATA CONSIDERATIONS

More than a quarter (27%) of the fall in Crimes of dishonesty can be attributed to a decrease in Housebreaking, and the City of Edinburgh contributed just under one third of the overall decrease in Housebreaking. Police Scotland have advised that operations such as the high profile Operation RAC in Edinburgh may have contributed to the overall drop in Crimes of dishonesty. Operation RAC was a resource intensive system of management and control around

housebreaking. This targeted key offenders, ensuring a significant proportion were jailed and that bail curfews were rigorously enforced. Levels of housebreaking in Edinburgh were reported to fall as a result of this. A number of home safety and crime prevention events were also held across the city. Police Scotland also note that the 'Stronger North' joint partnership between them and other public bodies and stakeholders in Edinburgh may also have reduced youth offending through earlier and more effective interventions.

DATA VALIDATION

HMICS Crime Audit 2014

This bulletin primarily uses HMICS's 2016 Crime Audit to provide a quality assessment of crime recording decisions. This latest audit did not sample any incidents relating to Group 3 dishonest crime, as the previous audit in 2014 found compliance in this area to be good. As such, more value was to be gained from testing damage related incidents and crimes - which had not been included in the 2014 Crime Audit.

The 2014 Crime Audit included a specific focus on housebreaking. Of the 1,341 crimes examined that resulted from housebreaking incidents, 95% were counted and classified correctly. The audit report stated that this 'good Test 2 compliance rate reflects the fact that housebreaking incidents appear to be scrutinised carefully by crime management units and are therefore more likely to be accurate'. Most Test 2 errors related to the classification of the crime, and most of these related to whether the security of the building had been overcome (see page 24 of the 2014 HMICS report for further information).

Of the 1,664 incidents9 examined, 94% were closed correctly. Around half of the incidents which failed Test 1 did so because the incident record had not been updated with the results of the enquiry and the initial inference of criminality had not been dispelled. Around a quarter of Test 1 fails were thought to be crimes where the incident had not been followed up or the complainers had become uncooperative. Other Test 1 errors included incidents where the items stolen were deemed to be of no monetary value and therefore did not merit a crime report and where the owner of the property broken into was reporting the break-in 'for information only'.

HMICS Crime Audit 2016

As noted above, the more recent 2016 Crime Audit included a sample of incidents reported to the police which never resulted in a crime report (noncrime related incidents). Of the 1,138 incidents examined, 91.0% were closed correctly, a statistically significant improvement on the 2014 Audit. Despite this improvement, the audit found that some errors persisted in relation to allegations of fraud, particularly cyber-enabled fraud (potentially a Group 3 Dishonest Crime). The audit noted that some officers may be uncertain as to how to respond to these incidents and there is some confusion about the role of

⁹ Incidents consist of all reports to the police, whether a crime is recorded or not.

Action Fraud. HMICS have recommended that Police Scotland should work with Action Fraud to clarify its role in Scotland.

Further information on the 2016 audit, including definitions of terminology and tests used, can be found in Annex 2.

DATA COMPARISONS

In addition to information on police recorded Crimes of dishonesty, the Scottish Crime and Justice Survey (SCJS) provides a complementary outlook on some Crimes of dishonesty through asking respondents about their experiences of property crime.

A more detailed examination of comparisons between the SCJS and recorded crime is made within Chapter 5.

Key points from the Scottish Crime and Justice Survey:

Of the 688,000 crimes measured by the SCJS in 2014-15, 502,000 (73%) were property crimes. It is estimated that around 13% of adults in Scotland were a victim of property crime in 2014-15.

In 2014-15, vandalism accounted for 36% of property crime, followed by other household theft (including bicycle theft, 31%), personal theft (excluding robbery, 21%), all motor vehicle theft related incidents (8%) and housebreaking (4%).

Further detail on the comparable crime set is available in <u>Section 5.3</u>. As outlined there and in the <u>Annex of the 2014-15 SCJS</u>, the comparable acquisitive crime group in the SCJS includes theft or damage to personal or household property (including vehicles) which are included in a number of recorded crime groups, including Group 3 (Crimes of dishonesty) and Group 7 (Motor vehicle offences).

As outlined in <u>Section 5.3</u>, recorded acquisitive crime figures in the comparable category decreased by 24% between 2008-09 and 2014-15, while for the same period the SCJS estimates of acquisitive crime decreased by 23% (a statistically significant change in the SCJS results).

Group 4 – Fire-raising, Vandalism etc.

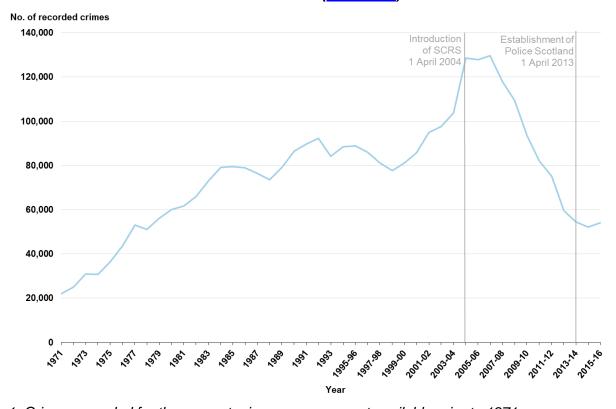


Number of crimes of Fire-raising, vandalism etc. recorded in 2015-16:

Fire-raising, vandalism etc. accounted for 22% of all crime recorded in Scotland in 2015-16. Between 2014-15 and 2015-16, the number of crimes of Fireraising, vandalism etc. recorded by the police in Scotland increased by 4%, from 52,091 to 54,226.

<u>Chart 12</u> shows the number of crimes of Fire-raising, vandalism etc. from 1971 onwards. Levels of Fire-raising, vandalism etc. increased for a long period, but have been on a sharp downward trend since they peaked in 2006-07. Despite this year's increase, these crimes have reduced by 58% since 2006-07.

Chart 12: Crimes of Fire-raising, vandalism etc. recorded by the police, 1971¹ to 1994 then 1995-96 to 2015-16 (Table 10)



1. Crimes recorded for the present crime groups are not available prior to 1971.

The national rate of recorded crimes of Fire-raising, vandalism etc. increased from 97 per 10,000 population in 2014-15 to 101 crimes per 10,000 population in 2015-16. Rates varied by local authority area, with the highest in Clackmannanshire (140 per 10,000 population), and the lowest in Na h-Eileanan Siar (41 per 10,000 population) (Table 13).

Due to the difference in scale of recorded crimes of Vandalism etc. and Fireraising, Charts 13 and 14 show these two categories separately to highlight better the similar downward trends they have followed over the last ten years.

Chart 13: Fire-raising in Scotland, 2006-07 to 2015-16

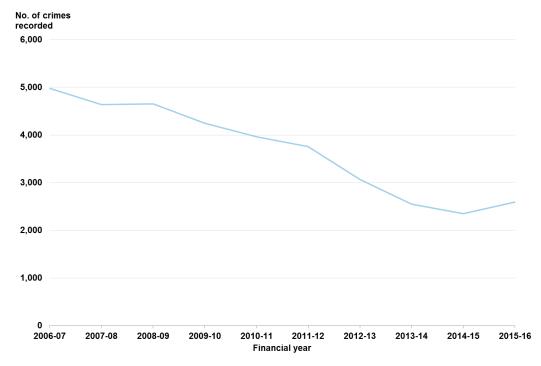
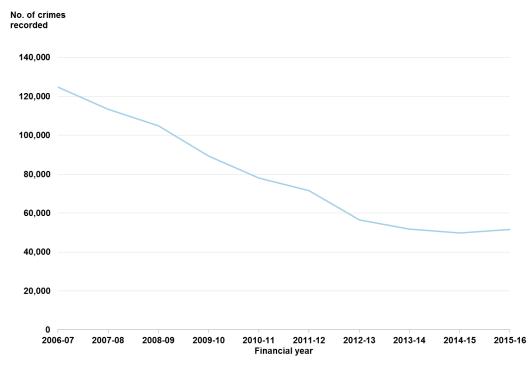


Chart 14: Vandalism etc. in Scotland, 2006-07 to 2015-16



Vandalism etc.:

Vandalism etc. accounted for over 95% of crimes of Fire-raising, vandalism etc. These crimes have increased by 4% from 49,740 in 2014-15 to 51,631 in 2015-16, in contrast to the downward trend seen since 2006-07, resulting in a large decrease of 59% over this ten year period.

All local authority areas recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16, over two thirds (23) of local authorities showed an increase.

The Vandalism etc. category includes crimes recorded under the Computer Misuse Act 1990. There were 31 such crimes recorded in 2015-16, accounting for less than 1% of all crimes of Vandalism etc.

Fire-raising:

Fire-raising accounted for less than 5% of crimes of Fire-raising, vandalism etc. These crimes have increased by 10% from 2,351 in 2014-15 to 2,595 in 2015-16, in contrast to the downward trend seen since 2008-09. Fire-raising has decreased by 48% over the ten year period from 2006-07 to 2015-16.

All but one local authority area recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16, around two thirds (21) of local authorities showed an increase.

DATA VALIDATION

HMICS Crime Audit 2016

As previously mentioned, HMICS tested the accuracy of crime recording through auditing a sample of records recorded between 1st January and 31st March 2016. Further information on this <u>audit</u>, including definitions of terminology and tests used can be found in <u>Annex 2</u>.

Of the 1,938 crimes sampled that resulted from damage-related incidents, 96.0% were counted and classified correctly. The audit found 44 crimes were under-counted and 11 were over-counted. The audit noted that the vast majority of under-counted crimes were vandalisms, for example where a person reported a vandalism to the police and highlighted that the same incident had occurred recently, or had also happened to their neighbour. In this circumstance an additional crime should have been recorded. Most over-counted crimes were also vandalisms, and these occurred when the vandalism could have been subsumed 10 into another crime. The audit also found 22 classification errors, the majority relating to crimes being classified as vandalisms when they were a different crime such as culpable and reckless conduct, theft or an attempted housebreaking.

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¹⁰ Subsuming refers to the practice of counting multiple crimes as one crime, with less serious crimes subsumed within more serious crimes. For more information, please refer to Section D of the Scottish Crime Recording Standard (SCRS).

Of the 2,032 damage-related incidents¹¹ audited, 94.9% were closed correctly. Errors in this area were often due to a lack of information to dispel an allegation of criminality, or a lack of follow up with a minor incident not being attended or followed up by telephone. There were also several errors involving non-cooperative complainers, as well as difficulties in re-contacting complainers, which led to incidents being incorrectly closed.

DATA COMPARISONS

This segment includes information that should be considered to widen contextual understanding of the data provided on Group 4 – Fire-raising, vandalism etc. Detail is provided on the number of fires which are attended to by the Scottish Fire and Rescue service, as well as analysis from the Scottish Crime and Justice Survey (SCJS) to provide a complementary outlook on vandalism in Scotland.

Fire and Rescue Statistics Scotland

As highlighted above, there has been a 48% reduction in the number of fireraising crimes recorded by the police between 2006-07 and 2015-16, from 4,976 to 2,595. Another source of statistics on fire in Scotland is an annual publication covering the number of fires attended by the Scottish Fire and Rescue Service (SFRS). The latest figures (for 2014-15) are available at: http://www.firescotland.gov.uk/about-us/fire-and-rescue-statistics.aspx.

It is not possible to make direct comparisons between the two sources, as many fires are caused accidentally rather than as a result of a crime, and the police are not called to all deliberate fires. Furthermore, not all police recorded crimes of fire-raising may result in the attendance of the SFRS (for example the fire may have ended before the police attended). However as these sources both relate to how Scotland's emergency services respond to fire, it would be anticipated that both should show similar trends over time.

A total of 25,002 fires were attended by the SFRS in 2014-15, of which over 13,500 were started deliberately. This represents a 49% reduction in the total number of fires attended since 2006-07 and a 41% reduction in the number of deliberate fires since 2009-10 (the first year for which comparable data are available). This comparison confirms that the significant reduction in police recorded crimes of fire-raising over the past 10 years has also been broadly reflected in statistics for the SFRS.

Scottish Crime and Justice Survey (SCJS)

In addition to the information on police recorded crime, the SCJS provides a complementary outlook through asking respondents about their experiences of vandalism in Scotland.

A more detailed examination of comparisons between the SCJS and recorded crime is made within Chapter 5.

¹¹ Incidents consist of all reports to the police, whether a crime is recorded or not.

Key points from the Scottish Crime and Justice Survey:

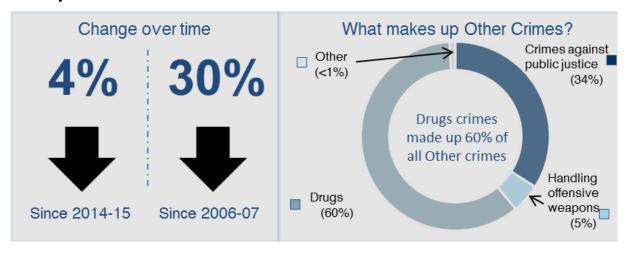
As stated earlier, of the 688,000 crimes measured by the SCJS in 2014-15, 502,000 (73%) were property crimes and it is estimated that around 13% of adults in Scotland were a victim of property crime in 2014-15.

In 2014-15, vandalism accounted for 36% of property crime, followed by other household theft (including bicycle theft, 31%), personal theft (excluding robbery, 21%), all motor vehicle theft related incidents (8%) and housebreaking (4%).

Further detail on the comparable crime group is available in <u>Section 5.3</u> and in the <u>Annex of the 2014-15 SCJS</u>. Vandalism is included in recorded crime figures within Group 4 (Fire-raising, vandalism etc).

As outlined in <u>Section 5.3</u>, recorded vandalism in the comparable category decreased by 53% between 2008-09 and 2014-15, while for the same period the SCJS estimates of vandalism decreased by 49% (a statistically significant change in the SCJS results).

Group 5 – Other Crimes

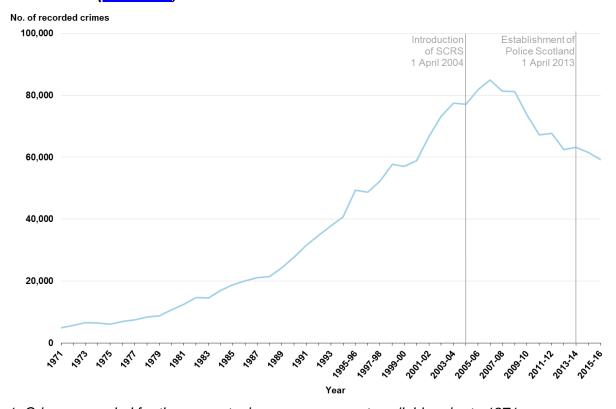


Number of Other crimes recorded in 2015-16:

Other crimes account for almost one quarter (24%) of all crimes recorded in Scotland in 2015-16. Between 2014-15 and 2015-16, the number of Other crimes recorded by the police in Scotland decreased by 4%, from 61,488 to 59,180.

<u>Chart 15</u> below shows the number of Other crimes from 1971 onwards. Other crimes increased for a long period, peaking in 2006-07. Since then they have generally reduced, decreasing by 30% up to 2015-16. These crimes are now at the lowest level since 2000-01.

Chart 15: Other crimes recorded by the police, 1971¹ to 1994 then 1995-96 to 2015-16 (Table 10)



1. Crimes recorded for the present crime groups are not available prior to 1971.

The national rate of recorded Other crimes decreased from 115 per 10,000 population in 2014-15 to 110 crimes per 10,000 population in 2015-16. This varied by local authority area, with the highest rate in Glasgow City (201 per 10,000 population), and the lowest in the Orkney Islands (43 per 10,000 population) (Table 13).

Chart 16 shows the four categories within Other crimes over the last ten years, and gives an indication of the trend and scale of each category. Drugs crimes have consistently been the biggest contributor to Other crimes. In 2015-16, 60% of Other crimes were drug crimes. A further 34% were Crimes against public justice and 5% were crimes of Handling Offensive weapons.

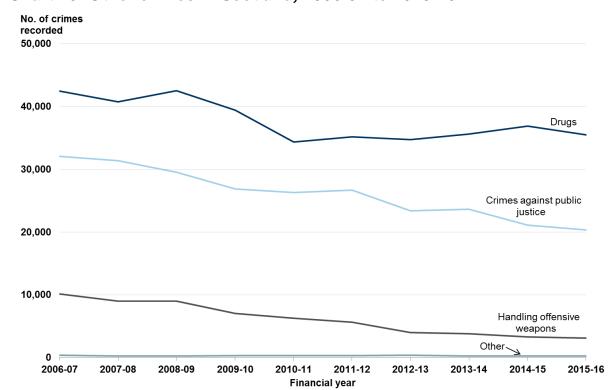


Chart 16: Other crimes in Scotland, 2006-07 to 2015-16

Drugs:

Drug crimes account for 60% of Other crimes. Over the ten year period from 2006-07 to 2015-16 this crime has decreased by 16%, including a 4% decrease from 36,836 in 2014-15 to 35,479 in 2015-16. Despite some fluctuation since 2010-11, the level of these crimes has remained relatively steady over that time.

Around two thirds (22) of local authority areas recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16, one half (16) of local authorities showed a decrease.

Crimes against public justice:

Crimes against public justice account for 34% of Other Crimes and include Bail offences, Resisting arrest and Wasting police time. Over the ten year period from 2006-07 to 2015-16 this crime has decreased by 36%, including a 4% decrease from 21,100 in 2014-15 to 20,361 in 2015-16.

Over the ten year period, all but four local authorities recorded a decrease in this category. Between 2014-15 and 2015-16, over one half (17) of local authorities showed a decrease.

Handling offensive weapons:

Crimes of Handling offensive weapons account for 5% of Other crimes. Over the ten year period from 2006-07 to 2015-16 this crime has decreased by 69%, including a 5% decrease from 3,289 in 2014-15 to 3,111 in 2015-16.

Over the ten year period, all local authorities recorded a decrease in this category. Between 2014-15 and 2015-16, just over half (18) of local authorities showed a decrease.

Other:

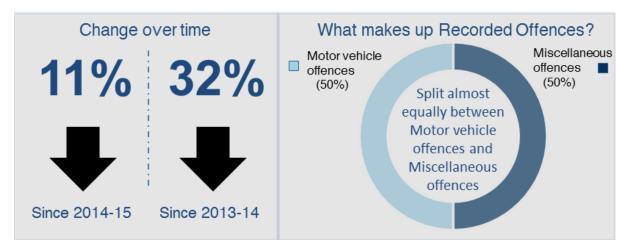
The Other category within Other crimes includes Treason, Conspiracy, Explosive offences, Wrecking, piracy and hijacking, and Crimes against public order.

This category accounted for less than 1% of Other crimes in 2015-16. Despite some fluctuation, these crimes have decreased by 35% over the ten year period from 2006-07 to 2015-16, including a 13% decrease from 263 in 2014-15 to 229 in 2015-16, and are at their lowest level since 2004-05.

DATA CONSIDERATIONS

Almost three quarters (74%) of the fall in Other crimes can be attributed to a decrease in Possession of drugs, and Glasgow City contributed over three quarters of the overall decrease in Possession of drugs. As such 57% of the national fall in Other Crimes is due to a fall in Possession of drugs crimes in Glasgow City. Police Scotland have advised that due to improved intelligence and information gathering, a number of successful operations were undertaken across Glasgow which resulted in numerous supply offences being uncovered. This may have been a contributory factor to why recorded crimes of drug possession reduced significantly in Glasgow.

Total Recorded Offences



Total number of offences recorded in 2015-16:

Due to anomalies in the data for Miscellaneous offences and Motor vehicle offences, statistics for total recorded offences by the police are only comparable from 2013-14 onwards. Further detail on these anomalies can be found in the '<u>Data Considerations</u>' sections below and in the following sections under each offence group, as well as in <u>Annex 2</u>.

The total number of offences recorded by the police in Scotland decreased by almost 11% from 379,498 in 2014-15 to 339,193 in 2015-16 (<u>Table 7</u>). This amounts to an overall decrease of 32% since 2013-14.

Miscellaneous offences and Motor vehicle offences account for almost equal proportions of total offences, compared to 2013-14 when Motor vehicle offences accounted for almost 60% of the total.

Local Authority analysis:

Around two thirds (20) of local authority areas showed a decrease in recorded offences. Further explanation of these trends is set out in the following sections under each offence group.

DATA CONSIDERATIONS

It should be noted that the number of offences recorded by the police generally tends to be affected more by police activity and operational decisions than the numbers of crimes.

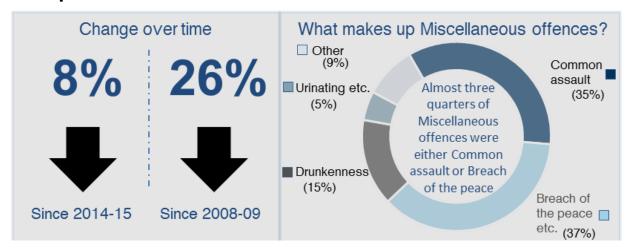
National Statistics on total recorded offences are based on data which Police Scotland extract from their IT system (called the Scottish Operational and Management Information System (ScOMIS)) and submit to the Scottish Government. Prior to 2014-15 and the establishment of Police Scotland, the Scottish Government collected recorded offences data from the eight legacy forces, who in turn extracted the data from their own systems.

Coinciding with this change of collection, the Scottish Government carried out an extensive data quality exercise to assess the comparability of data extracted from ScOMIS with the data published in previous bulletins. This analysis identified that a number of offence codes are non-comparable over time. For Group 6, Miscellaneous Offences, all data are fully comparable from 2008-09 onwards. For Group 7, Motor Vehicle Offences and hence the overall figures on Offences (based on Group 6 and 7), data are only comparable from 2013-14 onwards.

The Scottish Government produced a Technical Report in 2014 which detailed the quality assurance work it carried out in reaching this conclusion: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecordedCrime/TechnicalReport.

Scottish Government statisticians reviewed a random sample of 500 common assault crime records from 2014-15 to develop a better understanding of the nature of this type of offence. The <u>analysis of this research</u> is included toward the end of the Group 6 – Miscellaneous offences section.

Group 6 – Miscellaneous Offences



Number of Miscellaneous offences recorded in 2015-16:

Miscellaneous offences account for half (50%) of all offences recorded in Scotland in 2015-16. Between 2014-15 and 2015-16, the number of Miscellaneous offences recorded by the police in Scotland decreased by 8%, from 183,513 to 168,896.

Due to a number of anomalies in the data for Miscellaneous offences, this group is only comparable from 2008-09 onwards. Further information on the comparability of Group 6 is available in the '<u>Data Considerations</u>' section below, and in Annex 2.

The national rate of recorded Miscellaneous offences decreased from 343 per 10,000 population in 2014-15 to 314 offences per 10,000 population in 2015-16. This varied by local authority area, with the highest rate in Glasgow City (663 per 10,000 population) and the lowest rate in East Renfrewshire (113 per 10,000 population) (Table 13).

<u>Chart 17</u> shows the five categories within Miscellaneous offences over the last ten years, with Drunkenness and other disorderly conduct and Other miscellaneous offences from 2008-09. This chart gives an indication of the trend and scale of each category. Breach of the peace etc. and Common assault have consistently been the biggest contributors to Miscellaneous offences.

No. of recorded offences 100,000 80,000 Breach of the peace etc. 60,000 Common assault Drunkenness and other disorderly conduct 40,000 20,000 Other Urinating etc. 2006-07 2007-08 2008-09 2009-10 2010-11 2011-12 2012-13 2013-14 2014-15 2015-16 Financial year

Chart 17: Miscellaneous offences in Scotland, 2006-07 to 2015-16

Breach of the peace etc.:

Breach of the peace etc. includes Breach of the peace, Threatening or abusive behaviour, Offence of stalking, Offensive behaviour at football and Threatening communications. A further breakdown of Breach of the peace etc. into its component parts is available in <u>Table A6</u>.

Breach of the peace etc. is the largest category in Miscellaneous offences, accounting for more than a third (37%) in 2015-16. Over the ten year period from 2006-07 to 2015-16, this category has fallen by more than one third (35%), including a 2% decrease from 63,205 in 2014-15 to 62,233 in 2015-16.

All but one local authority area recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16, more than one half (18) of local authorities showed a decrease.

Common assault:

Common assault accounted for 35% of Miscellaneous offences. Over the ten year period from 2006-07 to 2015-16, this category has fallen by one quarter (25%), including a 1% increase from 58,178 in 2014-15 to 58,596 in 2015-16.

All but one local authority area recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16, around two thirds (21) of local authorities showed an increase. For the distinction between Common assault and Serious assault please see Paragraph 7.13 within Annex 1.

Scottish Government statisticians reviewed a random sample of 500 common assault crime records from 2014-15 to develop a better understanding of the

nature of this type of offence. The <u>analysis of this research</u> is included toward the end of this section.

Drunkenness and other disorderly conduct:

Drunkenness and other disorderly conduct includes offences such as Drunk and Incapable, Disorderly on licensed premises and Consumption of alcohol in designated places, byelaws prohibited. For further information on the classification of crimes and offences, please see Chapter 8.

Drunkenness and other disorderly conduct accounted for 15% of Miscellaneous offences. Despite some fluctuation, levels of this offence fell 21% between 2008-09 and 2015-16. This includes a 31% decrease from 35,524 in 2014-15 to 24,639 in 2015-16.

All but five (27) local authority areas recorded a decrease in this category between 2008-09 and 2015-16. Between 2014-15 and 2015-16 all but five (27) local authorities showed a decrease.

It should be noted that the category Drunkenness and other disorderly conduct is not considered comparable for years prior to 2008-09. This is due to double counting of offences of Disorderly on licensed premises in legacy Tayside, and it has not been possible to correct these data prior to 2008-09. Further information on quality issues is available in the '<u>Data Considerations</u>' section below, and in <u>Annex 2</u>.

Urinating etc.:

Urinating etc. accounted for 5% of Miscellaneous offences. This category generally increased for several years from 2006-07, peaking in 2012-13. Urinating etc. decreased by 31% from 11,216 in 2014-15 to to 7,700 in 2015-16, the third consecutive decrease in these offences.

Around two thirds (20) of local authority areas recorded a decrease in this category over the ten year period. Between 2014-15 and 2015-16 all but six (26) local authorities showed a decrease.

Other miscellaneous offences

The Other miscellaneous offences category includes a wide range of offences, including Racially aggravated harassment, Racially aggravated conduct, False/hoax calls, Offences invoving children and Offences involving animals/plants. For further information on the classification of crimes and offences, please see Chapter 8.

Other miscellaneous offences account for 9% of Miscellaneous offences. These offences increased by 2% from 15,390 in 2014-15 to 15,728 in 2015-16, in contrast to the general downward trend seen since 2008-09.

Over two thirds (22) of local authority areas recorded a decrease between 2008-09 and 2015-16. Between 2014-15 and 2015-16, around one third (12) of local authorities showed a decrease.

It should be noted that the Other miscellaneous offences category is not considered comparable for years prior to 2008-09. Further information on quality issues is available in the '<u>Data Considerations</u>' section below, and in Annex 2.

DATA CONSIDERATIONS

As outlined in the overall section on police recorded offences – an extensive data quality exercise was carried out to assess the comparability of data extracted from the Scottish Operational and Management Information System (ScOMIS) with data collected from legacy police forces and published in previous bulletins. This analysis identified that all data for Group 6, Miscellaneous Offences, are fully comparable from 2008-09 onwards. However, two offences are non-comparable prior to 2008-09: Disorderly on licensed premises (within the Drunkenness and other disorderly conduct category) and Control of Pollution (within the Other miscellaneous offences category). Therefore, comparisons for the Drunkenness and other disorderly conduct and Other miscellaneous offences categories in Group 6 should also only be made for 2008-09 onwards. The comparability of the remaining three categories in Group 6: Common assault; Breach of the peace etc. and Urinating etc. are not affected.

The Scottish Government produced a Technical Report in 2014 which detailed the quality assurance work it carried out in reaching this conclusion: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecordedCrime/TechnicalReport.

DATA VALIDATION

HMICS Crime Audit 2016

It should be noted that in the <u>HMICS audit report</u>, violent crime includes Common assault. Please refer to the <u>Group 1 - Non-sexual crimes of violence</u> section. Further information on this audit, including definitions of terminology and tests used, can be found in <u>Annex 2</u>.

Scottish Government statisticians also reviewed a random sample of 500 common assault crime records from 2014-15 to develop a better understanding of the nature of this type of offence. This research found that the quality of recording decisions for common assault by Police Scotland is very good, with 98% of common assaults classified correctly. The <u>analysis of this research</u> is included in a topical section below.

The previous HMICS Crime Audit, carried out in 2014, included a review of Hate Crime. Of the 504 hate crimes examined, 94% were counted and classified correctly. Five crimes were under-counted and six crimes were overcounted. There were no recurring themes in relation to counting errors for hate crime. However, the majority of classification errors related to the same technical issue around the classification of crimes between s.50(a) (1B) of the Criminal Law Consolidation (Scotland) Act 1005 and s.38 of the Criminal Justice and Licensing (Scotland) Act 2010.

The Test 1 compliance rate of 97% for hate crime was the best of the four crime categories audited in 2014. Test 1 failures tended to relate to a lack of information or update on the incident record to dispel criminality. In several incidents, the complainer became uncooperative but a crime should nonetheless have been recorded. In a few incidents, a crime had clearly taken place but no trace of a crime record could be found.

DATA COMPARISONS

Racially aggravated harassment and conduct

The Other category in Miscellaneous offences contains offences of Racially aggravated harassment and Racially aggravated conduct, and <u>Table A7</u> shows these offences for the last ten years. In 2015-16 there were 75 offences of Racially aggravated harassment and 2,057 offences of Racially aggravated conduct. While these are specific racially aggravated offences, they do not account for all racially aggravated crimes such as assault or vandalism.

The Racist Incidents Recorded by the Police in Scotland statistical bulletin series contains more detailed information on racist incidents such as victim/complainer and perpetrator characteristics, location of incident and the crimes recorded and cleared up as part of racist incidents.

We therefore recommend that users interested in racist incidents should refer directly to the Racist Incidents Recorded by the Police in Scotland bulletin series, available via the following link:

http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRacistIncidents.

The latest Racist Incidents Recorded by the Police in Scotland bulletin, containing data for 2013-14, was published in November 2015. This bulletin also outlined plans to scope out the possibility of replacing the racist incidents publication with a new and broader statistical product on police recorded Hate Crime. Work will continue with Police Scotland as they consider the Hate Crime data they hold on their existing systems, and users will be informed as this develops.

Scottish Crime and Justice Survey (SCJS)

In addition to information on police recorded crime, the SCJS provides a complementary outlook on crimes of violence through asking respondents about their experiences.

As previously noted, violent crime as defined by the SCJS is not directly comparable with non-sexual crimes of violence recorded by the Police. Common assaults, which make up the majority of SCJS violent crime, are included in the Miscellaneous offences police recorded crime group, and the Non-sexual crimes of violence crime group includes homicide.

A more detailed examination of comparisons between the SCJS and recorded crime is made within Chapter 5.

Key points from the Scottish Crime and Justice Survey:

As stated under the Non-sexual crimes of violence section, of the 688,000 crimes measured by the SCJS in 2014-15, 186,000 (27%) were violent crimes and it is estimated that 2.6% of adults in Scotland were a victim of violent crime in 2014-15.

In 2014-15, minor assaults made up the vast majority of SCJS violent crime (76%), followed by attempted assault (16%), serious assault (4%) and robbery (4%).

Further detail on the comparable crime set is available in <u>Section 5.3</u>. As outlined there and in the <u>Annex of the 2014-15 SCJS</u>, violent crime in the SCJS includes assault and robbery, crimes which are included in Group 1 (Nonsexual crimes of violence) and Group 6 (Miscellaneous offences) in police recorded crime figures.

As outlined in <u>Section 5.3</u>, recorded violent crime figures in the comparable category decreased by 24% between 2008-09 and 2014-15, while for the same period the SCJS estimates of violent crime decreased by 41% (a statistically significant change in the SCJS results).

Group 6 – Miscellaneous Offences: An Additional Analysis of Common Assault Offences

This topical section of the Bulletin presents some additional analysis of police recorded common assault. In December 2015 the Scottish Crime Recording Board commissioned research into the nature of violence contained within police recorded common assault. The purpose of this research was to inform the Board's ongoing consideration of how crimes and offences are grouped together in the presentation of these statistics.

Scottish Government statisticians reviewed a random sample of 500 common assault crime records, which represented 0.9% of the 58,178 recorded by the police in 2014-15. Statisticians assessed whether each sampled record met the definition of a common assault and information was captured on the characteristics of each case. As this research is based on a sample of police records, users should treat the following analysis as a broad indication of the characteristics of common assault, rather than as an exact measure. All figures are presented at Scotland level as sample sizes are too small to provide robust estimates for geographies below this. A summary of the research findings is provided below and in the infographic.

Quality of Recording Decisions:

The quality of recording decisions for common assault by Police Scotland is very good. 98% of common assaults were classified correctly. Those records incorrectly classified as common assault were either a breach of the peace, a serious assault or insufficient detail was provided to dispel the notion a serious assault had occurred.

Action of the Perpetrator(s):

In only 2% of cases were the actions of the perpetrator(s) considered to be no worse than spitting or insufficient to classify the case as an assault. The remaining 98% of cases split almost equally into single strikes against the complainer (49% of all records sampled) or at least two strikes against the complainer (48% of all records sampled).

For those cases that included at least one strike against the complainer, the most common action was pushing, shoving, pulling or grabbing (46% of cases), followed by slapping or punching (43%), kicking (19%), striking with a held object (14%), throwing an object (8%) and biting or head butting (8%). These figures add up to more than 100% as assault can have multiple action types.

Injuries sustained by the Complainer:

Around half of common assault cases involve no or very little injury to the complainer (victim). These include:

• Incidents with no contact between the complainer and perpetrator(s), either because the attempted strike by the perpetrator(s) missed the complainer or the perpetrator(s) spat on the complainer (9% of cases),

• Incidents with confirmed contact between the complainer and perpetrator(s), but the record either reports no or very little injury to the complainer or no mention is made of any injuries (43% of cases).

The remaining common assault cases (again around half) involve some degree of injury to the complainer. These include:

- Injuries of soreness and/or red marks on skin only (6% of cases),
- The confirmation of single or multiple injuries to the complainer beyond soreness and/or red marks on the skin (42% of cases). This includes the small number of cases the research determined should have been recorded as serious assaults.

Where the complainer had sustained at least one injury during the assault, the most frequently referred to injuries were scratches, lacerations and/or the drawing of blood (51% of cases), followed by bruising and/or swelling (42%), soreness and/or red marks (26%) and other injury types (15%). These figures add up to more than 100% as an assault can have multiple injury types.

Almost three-quarters (72%) of those records that note some kind of injury place at least some of those injuries around the head and neck area of the complainer.

Characteristics of the Complainer and Perpetrator(s):

Complainer gender split equally between male and female (49% in each case – with the remaining 2% unknown). Perpetrators were much more likely to be male or all male groups (74% of cases).

A majority (61%) of common assault cases occur between people who know each other – including partners or ex-partners (29% of cases reviewed), acquaintances (23%) and family members who are not partners (9%). Females were more likely to be assaulted by a partner or ex-partner than males (46% of assault with a female complainer involved a partner or ex-partner as perpetrator, compared to 14% of assault with a male complainer).

Around a third (34%) of common assault cases occur between people who do not know each other – including cases where the complainer was undertaking an occupation that may have increased their risk of being assaulted (i.e. Police officer, security staff etc.) (17% of cases reviewed) and cases where the complainer wasn't undertaking an occupation with increased risk (also 17%). The remaining 5% of all cases sampled had an unknown relationship status.

The most likely location for a common assault was a dwelling house or garden (46% of cases). This was followed by the street (22%), and pubs/night clubs/places of public establishment (9%).

Around half (49%) of common assault records make reference to the consumption of alcohol. This could be by the perpetrator(s), the complainer or both. This doesn't necessarily mean that alcohol was a factor in every one of these assault cases. At the same time alcohol may have been consumed prior

to some of the other assaults, but not referenced in the crime record. Six per cent of records sampled make reference to the consumption of drugs, though the same caveats as noted above for alcohol apply.

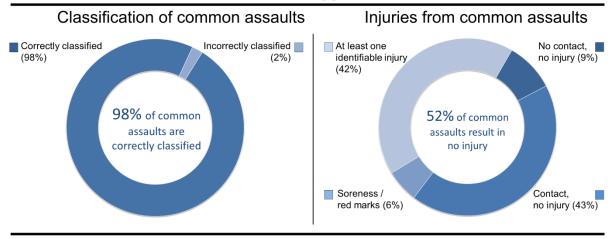
Next Steps:

The Scottish Crime Recording Board will reflect on the findings of this research and any impact this may have on how crimes and offences are grouped together for statistical purposes. This will be undertaken in tandem with the Board's consideration of HMICS's Crime Audit 2016 publication (which assessed the extent to which police recording practices complied with the Scottish Crime Recording Standard and counting rules – see a summary of the Audit's findings above).

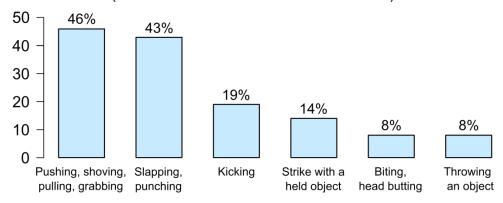
Going forward, the Board will also consider whether further sampling of police records could increase the value of these statistics (through gaining new information on the characteristics of police recorded crimes and offences) and what resources may be available to support this work. Users will be kept informed as this work develops and can register for updates on crime statistics through the Scotstat network: http://www.gov.scot/Topics/Statistics/scotstat.

Additional Analysis of Common Assault

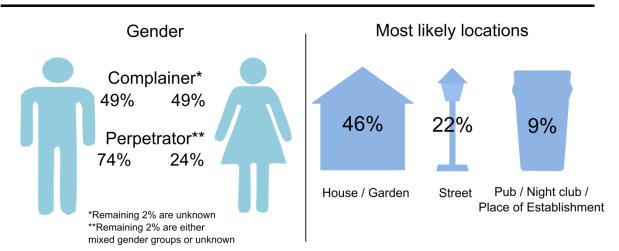
Based on a random sample of 500 common assaults, drawn from the 58,178 recorded by the police in 2014-15, the results suggest that:



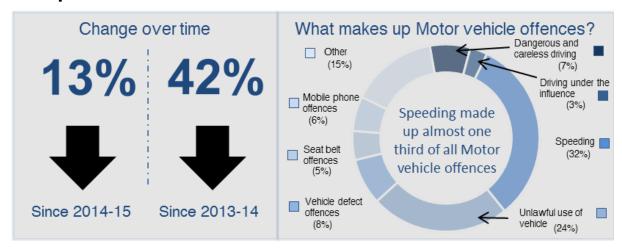
Most common actions* (For cases that included at least one strike)



*Will add up to more than 100% as a record can refer to more than one injury type.



Group 7 – Motor Vehicle Offences



Number of Motor vehicle offences recorded in 2015-16:

Motor vehicle offences account for half (50%) of all offences recorded in Scotland in 2015-16. Between 2014-15 and 2015-16, the number of Motor vehicle offences recorded by the police decreased by 13% from 195,985 to 170,297. This amounts to an overall decrease of 42% since 2013-14.

Due to a number of anomalies in the data as a result of inconsistencies with legacy data reporting, there is a break in the time series at 2013-14. Further information on the comparability issues can be found in the 'Data Considerations' section below, and detailed information on the comparability of Group 7 are available in Annex 2.

The national rate of recorded Motor vehicle offences decreased from 366 per 10,000 population in 2014-15 to 317 per 10,000 population in 2015-16. This varied by local authority area, with the highest rate in Dumfries & Galloway (739 per 10,000 population), and the lowest in East Lothian (96 per 10,000 population) (Table 13).

Additional information provided by Police Scotland relating to Motor vehicle offences is available in the 'Data Considerations' section below.

Speeding:

Speeding is the largest category in this group, accounting for almost one third (32%) of Motor vehicle offences. This category decreased by 11% from 60,926 in 2014-15 to 54,419 in 2015-16. This amounts to an overall decrease of 34% since 2013-14. Around half (15) of local authority areas recorded a decrease between 2014-15 and 2015-16.

It should be noted that the Speeding category is not considered comparable for years prior to 2013-14. Further information on quality issues is available in Annex 2.

Unlawful use of vehicle:

The Unlawful use of vehicle category includes offences such as Driving while disqualified, Driving without a licence, Driving without insurance, and Driving without a test certificate. Further detail can be found in Chapter 8.

Unlawful use of vehicle accounted for 24% of Motor vehicle offences. This category increased by 2% from 40,855 in 2014-15 to 41,470 in 2015-16. Despite this rise, these offences remain 28% lower than in 2013-14. Over half (17) of local authority areas recorded an increase between 2014-15 and 2015-16.

It should be noted that the Unlawful use of vehicle category is not considered comparable for years prior to 2013-14. Further information on quality issues is available in Annex 2.

Vehicle defect offences:

Vehicle defect offences account for 8% of Motor vehicle offences. This category decreased by 16% from 15,593 in 2014-15 to 13,070 in 2015-16. This amounts to an overall decrease of 38% since 2013-14. Over half (18) of local authority areas recorded a decrease between 2014-15 and 2015-16.

It should be noted that the Vehicle defect offences category is not considered comparable for years prior to 2013-14. Further information on quality issues is available in <u>Annex 2</u>.

Dangerous and careless driving:

Dangerous and careless driving accounted for 7% of Motor vehicle offences. This category increased by 12% from 10,773 in 2014-15 to 12,057 in 2015-16. Numbers declined for a few years after 2006-07, but generally increased since 2010-11. Despite this, levels remain 11% lower than in 2006-07. Over half (17) of local authority areas recorded a decrease in this category between 2006-07 and 2015-16. Three quarters (24) of local authorities showed an increase between 2014-15 and 2015-16.

Mobile phone offences:

Mobile phone offences account for 6% of Motor vehicle offences. This category decreased by 44% from 17,978 in 2014-15 to 10,085 in 2015-16. Levels of these offences increased each year from 2008-09, peaking in 2013-14, but have seen an overall decrease of 58% since 2008-09 and 72% since 2013-14. All but three (29) local authority areas recorded a decrease in this category between 2008-09 and 2015-16. All but four (28) local authority areas showed a decrease between 2014-15 and 2015-16, with 11 local authorities decreasing by 50% or more.

It should be noted that the Mobile phone offences category is not considered comparable for years prior to 2008-09. Further information on quality issues is available in <u>Annex 2</u>.

Seat belt offences:

Seat belt offences account for 5% of Motor vehicle offences. This category has decreased by 48% from 15,619 in 2014-15 to 8,059 in 2015-16. Levels of these offences had previously been on a generally upward trend between 2008-09 and 2013-14, before decreasing by 79% up to 2015-16. All but one (31) local authority areas recorded a decrease in this category between 2008-09 and 2015-16. All but five (27) local authority areas showed a decrease between 2014-15 and 2015-16, with 10 local authorities decreasing by 50% or more.

It should be noted that the Seat belt offences category is not considered comparable for years prior to 2008-09. Further information on quality issues is available in Annex 2.

Driving under the influence:

Driving under the influence accounted for 3% of Motor vehicle offences. There was a 5% increase in this category from 5,218 in 2014-15 to 5,458 in 2015-16, in contrast to the downward trend seen since 2006-07. Driving under the influence has decreased by 53% as a whole over this period. All local authority areas recorded a decrease in this category between 2006-07 and 2015-16. Around two thirds (20) of local authorities showed an increase between 2014-15 and 2015-16.

Other motor vehicle offences:

The Other motor vehicle offences category includes offences such as Accident offences and Parking offences. Further detail can be found in Chapter 8.

Other motor vehicle offences account for 15% of Motor vehicle offences. This category decreased by 12% from 29,023 in 2014-15 to 25,679 in 2015-16. This amounts to an overall decrease of 39% since 2013-14. Over half (17) of local authority areas recorded a decrease between 2014-15 and 2015-16.

It should be noted that the Other motor vehicle offences category is not considered comparable for years prior to 2013-14. Further information on quality issues is available in Annex 2.

DATA CONSIDERATIONS

As outlined in the overall section on police recorded offences – an extensive data quality exercise was carried out to assess the comparability of data extracted from the Scottish Operational and Management Information System (ScOMIS) with data collected from legacy police forces and published in previous bulletins. This analysis identified that due to the standardisation of reporting practices following the establishment of Police Scotland, there are significant comparability issues for Group 7 Motor Vehicle Offences. There are no issues for two of the categories in Group 7: Dangerous and careless driving and Driving under the influence. Seat belt offences and Mobile phone offences are only comparable back to 2008-09. The other categories in Group 7, and hence the overall figures for Group 7, are only comparable back to 2013-14.

The Scottish Government produced a Technical Report in 2014 which detailed the quality assurance work it carried out in reaching this conclusion: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecordedCrime/TechnicalReport.

In relation to the overall decrease in Motor vehicle offences, Police Scotland have advised that they have moved towards engagement and education to prevent road crime in addition to enforcement, with raising awareness and high profile media campaigns designed to influence driver behaviour and public attitudes. Further, Police Scotland state that high-risk road traffic offender groups are identified and targeted as part of routine business, and Anti-Social Behaviour legislation is used proactively, through the issue of initial warnings to drivers/vehicles followed by seizure of the vehicle where relevant.

4. Clear up rates

This Chapter presents statistics on recorded crime Clear up rates in Scotland during 2015-16. Whereas the rest of this bulletin presents recorded crime statistics that have been produced as National Statistics (following the UKSA's decision to re-designate this information as National Statistics in September 2016) – these clear up rate statistics will remain published as Official Statistics. This is the same designation as was used to publish this information for the 2013-14 and 2014-15 reporting years.

The UKSA will re-visit the statistical designation of this information once HMICS have carried out an audit of this data and the <u>Scottish Crime Recording Board</u> has considered any implications for the quality of these data. HMICS propose to scope out an audit of clear-up data and pilot an audit methodology in 2017, with a view to providing the public and other stakeholders with assurance about the reliability of clear up rates. Statisticians will keep users informed of progress with this audit and further developments beyond this (through the Scotstat network).

The definition of "cleared up" is noted below. This definition came into force with effect from 1 April 1996.

A crime or offence is regarded as cleared up where there exists a sufficiency of evidence under Scots law, to justify consideration of criminal proceedings notwithstanding that a report is not submitted to the procurator fiscal because either:

- (i) by standing agreement with the procurator fiscal, the police warn the accused due to the minor nature of the offence, or
- (ii) reporting is inappropriate due to the non-age of the accused, death of the accused or other similar circumstances.

For some types of crime or offence the case is cleared up immediately because the offender is "caught in the act", e.g. motor vehicle offences. In Scots law, the confession of an accused person to a crime would not in general be sufficient to allow a prosecution to be taken, as corroborative evidence is required. Thus, a case cannot be regarded as "cleared up" on the basis of a confession alone. In some cases there is sufficient evidence but a prosecution cannot be brought, for example, because the accused has left the country. In such cases, the offender is said to have been traced and the crime is regarded as cleared up. The other terms in the definition describe the various actions that must be taken by the police against offenders.

Clear up rates are calculated as follows:

number of crimes cleared up in year y x 100 total number of crimes recorded in year y 1

Clear up rates presented are rounded to one decimal place.

Crimes or offences recorded by the police as cleared up in one financial year, year y, may have been committed and therefore recorded in a previous year, i.e. year y-1. This means that the number of crimes or offences cleared up are being expressed as a percentage of a different set of crimes or offences. This means that clear up rates in excess of 100% can arise in a given year.

As the number of crimes cleared up in a year may include crimes recorded in a previous year, this is not a perfect measure of crimes cleared up, particularly since this method can result in clear up rates of over 100%. The best method would be to take the number of crimes recorded and the subset of those which have been cleared up by the police. However due to the aggregate way in which the data is currently obtained, it is not possible to do this at present. Going forward, we will investigate any improvement that could be made to the measurement of clear up rates, and will consult with users on any possible change.

Clear up rates for the Motor vehicle offences group are not included in the bulletin since many of these crimes are offences for which the offender is 'caught in the act'.

A new system of recorded warnings – known as the Recorded Police Warning (RPW) scheme, was introduced by Police Scotland on the 11 January 2016. The scheme allows police officers to make greater use of their discretion when dealing with minor crimes and offences, and replaces the Formal Adult Warning system. With the scheme's launch in January 2016, some crimes and offences in this 2015-16 bulletin will have been dealt with by a RPW.

This new scheme should not impact on clear up rate statistics as a RPW can only be issued where there is sufficient evidence to report a matter to the Crown (and hence meet the criteria for a 'cleared-up' crime or offence). As expected there is no evidence at this early stage of any impact of RPWs on clear-up rate statistics. The Scottish Crime Recording Board (SCRB) will continue to monitor developments in this area to ensure this remains the case.

Total recorded crime

The clear up rate for total recorded crimes increased by 1.2 percentage points from 50.4% in 2014-15 to 51.6% in 2015-16. This is the highest clear up rate since 1976, the first year for which comparable clear up rates are available (<u>Table 1</u>).

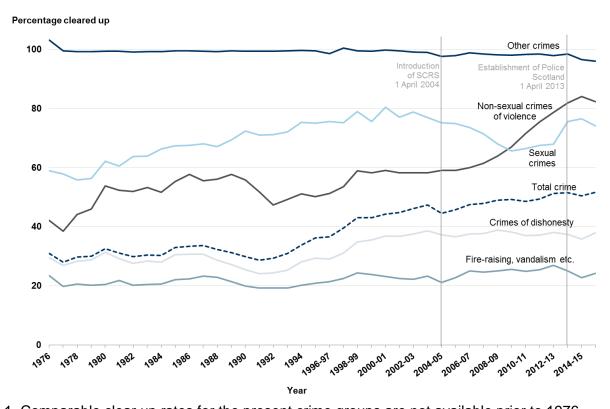
There now follows an analysis of clear up rates by crime group at both Scotland and local authority levels. It should be noted that some local authority areas have comparatively low levels of recorded crime, and so clear up rates that are based on small numbers should be treated with caution. Rates of over 100% can occur when crimes are cleared up in a different reporting period to the year in which they were recorded.

Non-sexual crimes of violence:

The clear up rate for Non-sexual crimes of violence decreased by 1.8 percentage points from 84.1% in 2014-15 to 82.3% in 2015-16. Despite this decrease, this is the second highest level seen during the ten year period from 2006-07 to 2015-16. The clear up rate for Group 1 crimes ranged from 128.6% in Na h-Eileanan Siar to 70.8% in the City of Edinburgh.

Although clear up rates for the categories of Attempted murder and serious assault and Robbery both increased by around 1 percentage point each between 2014-15 and 2015-16, the other two categories in this crime group saw a larger decrease over the same period: the clear up rate for Homicide etc. dropped by 6.4 percentage points from 107.6% to 101.2%, and that of Other violence fell by 11.5 percentage points from 90.6% to 79.0%.

Chart 18: Clear up rates for crimes recorded by the police by crime group, 1976¹ to 1994 then 1995-96 to 2015-16



1. Comparable clear up rates for the present crime groups are not available prior to 1976.

Sexual crimes:

The clear up rate for Sexual crimes decreased by 2.4 percentage points in 2015-16 from 76.5% to 74.1%. This decrease follows an upward trend seen since 2009-10, with clear up rates remaining the third highest in the ten year period from 2006-07 to 2015-16. Clear up rates ranged from 115.0% in Clackmannanshire to 59.5% in the Orkney Islands.

Clear up rates decreased in all categories of Sexual crimes between 2014-15 and 2015-16, except for Rape and attempted rape which increased from 74.2% to 76.3%. The rate for Sexual assault fell by 5.8 percentage points from 76.6% in 2014-15 to 70.8% in 2015-16, while that of Crimes associated with prostitution and Other sexual crimes fell by less than 1 percentage point each.

Crimes of dishonesty:

The clear up rate for Crimes of dishonesty increased by 2.2 percentage points in 2015-16, from 35.8% to 38.0%. The clear up rate for these crimes has fluctuated slightly year to year, but is currently at a similar level as at the start of the ten year period from 2006-07 to 2015-16. The clear up rate for Crimes of dishonesty ranged from 69.2% in Na h-Eileanan Siar to 27.6% in East Dunbartonshire.

Clear up rates also increased in the majority of categories in this crime group, but those for Shoplifting, Fraud and Other crimes of dishonesty all decreased between 2014-15 and 2015-16, and are at their lowest levels within the ten year period from 2006-07 to 2015-16.

Fire-raising, vandalism etc.:

The clear up rate for Fire-raising, vandalism etc. increased by 1.5 percentage points in 2015-16 from 22.8% to 24.3%. Crimes of Fire-raising, vandalism etc. consistently have the lowest clear up rate of the five crime groups. The 2015-16 clear up rate for Fire-raising, vandalism etc. ranged from 54.7% in the Shetland Islands to 12.1% in Inverciple.

Other crimes:

Clear up rates for Other crimes are generally close to 100% since these consist of many crimes for which someone is 'caught in the act'. The clear up rate for Other crimes decreased by 0.5 percentage points in 2015-16 from 96.5% to 96.0%, the lowest level in the ten year period from 2006-07 to 2015-16. The clear up rate for Group 5 crimes ranged from 102.1% in Highland to 87.1% in the Orkney Islands.

The clear up rate for the Drugs category decreased slightly by 0.8 percentage points between 2014-15 and 2015-16, while that of the Other category increased by 1.2 percentage points. Categories of Crimes against public justice and Handling offensive weapons remained at similar levels to 2014-15.

Table 1: Percentage of crimes / offences cleared up¹ by the police, Scotland, 2006-07 to 2015-16²

Crime / Offence group	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	ercentage 2015-16
Total crimes	47.5	47.9	48.9	49.3	48.6	49.4	51.3	51.5	50.4	51.6
Non-sexual crimes of violence	60.1	61.5	63.9	67.0	71.6	75.5	78.6	81.9	84.1	82.3
Homicide etc.3 (incl. causing death by driving)	100.0	99.3	100.0	105.7	99.2	96.7	104.4	101.9	107.6	101.2
Attempted murder & serious assault ⁴	60.0	60.7	61.6	65.7	69.9	73.9	77.8	81.5	83.3	84.4
Robbery	39.5	40.3	46.2	46.4	54.8	61.6	65.9	71.8	77.2	78.3
Other violence	82.5	83.6	84.5	85.2	86.6	90.0	90.8	89.2	90.6	79.0
Sexual crimes ⁵	73.5	71.5	68.1	65.6	66.4	67.5	68.0	75.6	76.5	74.1
Rape & attempted rape	67.1	69.9	61.4	56.8	54.9	56.9	61.8	73.0	74.2	76.3
Sexual assault	71.3	68.0	64.8	61.5	63.8	62.3	61.8	70.6	76.6	70.8
Crimes associated with prostitution	98.1	98.2	99.3	96.5	97.0	95.9	95.9	96.7	97.3	96.4
Other sexual crimes	70.4	68.1	62.9	67.3	68.6	72.2	72.7	79.4	75.5	74.9
Crimes of dishonesty	37.6	37.7	38.9	38.3	37.0	37.2	38.1	37.4	35.8	38.0
Housebreaking ⁶	26.3	25.7	24.2	24.9	24.5	24.5	24.8	23.2	25.0	26.7
Theft by opening a lockfast place (OLP)	37.4	32.3	37.7	30.7	22.6	21.7	19.5	16.8	15.2	21.2
Theft from a motor vehicle by OLP	16.8	15.2	16.6	17.3	17.2	17.2	20.1	16.2	15.1	19.3
Theft of a motor vehicle	41.2	43.7	43.4	43.9	43.3	45.2	47.6	43.1	39.3	41.8
Shoplifting	77.9	77.5	77.8	78.7	78.5	78.7	79.7	78.8	74.6	72.9
Other theft	21.4	20.9	21.4	21.0	20.0	20.6	21.0	20.5	18.6	19.9
Fraud	75.1	74.3	74.6	57.3	57.2	55.3	52.2	55.8	50.6	44.7
Other dishonesty	78.3	81.9	78.6	73.4	74.3	73.9	72.1	71.1	66.6	62.1
Fire-raising, vandalism etc.	25.0	24.6	25.0	25.6	25.0	25.4	27.0	25.1	22.8	24.3
Fire-raising	26.3	25.4	24.4	23.6	21.9	23.9	25.9	27.2	25.1	28.2
Vandalism etc.	25.0	24.6	25.0	25.7	25.2	25.5	27.0	25.0	22.7	24.1
Other crimes	98.9	98.4	98.1	98.1	98.3	98.4	97.9	98.4	96.5	96.0
Crimes against public justice	97.9	98.0	97.5	97.3	97.6	97.6	97.6	98.0	97.5	97.5
Handling offensive weapons	97.2	95.9	95.7	96.5	96.2	97.3	97.0	97.8	96.6	96.5
Drugs	100.2	99.4	99.1	99.0	99.4	99.2	98.2	98.8	95.9	95.1
Other	84.7	89.3	89.5	89.9	88.6	89.5	94.0	94.7	90.5	91.7
Miscellaneous offences ⁷			82.6	83.0	82.0	83.9	85.5	87.5	86.3	84.3
Common assault ⁴	70.7	70.8	69.7	69.7	69.9	71.4	72.6	75.9	76.2	75.9
Breach of the peace etc.8	88.4	87.9	86.7	85.8	84.3	86.8	87.8	89.2	87.8	86.5
Drunkenness and other disorderly conduct ⁷			99.9	99.9	99.9	99.8	99.9	99.9	99.8	99.8
Urinating etc.	99.5	99.7	99.7	99.8	99.7	99.7	99.8	100.0	99.8	99.7
Other ⁷			75.3	73.6	70.6	75.5	76.0	78.9	76.9	74.9

Please see <u>Notes for Tables</u> at end of Chapter 5.

Putting recorded crime in context – A comparison with the Scottish Crime and Justice Survey (SCJS)

Chart 19: Overall number of crimes in Scotland - Police Recorded Crime and the SCJS, 1992 to 2014-15



- 1. After 1994, the recording period for police recorded crime changed from calendar year to financial year.
- 2. The shift to the current survey design in 2008-09 has led to greater certainty around estimates.

The preceding sections of this bulletin contain information on the volume and types of crime recorded by the police in Scotland in 2015-16. As highlighted earlier in this report, crime in Scotland is also measured by the SCJS, a national survey with adults (aged 16 and over) living in private households, which asks respondents about their experiences of crime.

This chapter brings together these two complementary sources, police recorded crime and the SCJS, to present a fuller, more comprehensive picture of crime in Scotland¹². However bringing the two sources together in this way highlights that the SCJS and police recorded crime cover different populations and

¹² Information about crime in Scotland is also available from other sources: for example, other Scottish Government reports, which provide data on anti-social behavior, harassment and discrimination, the <u>Scottish Household Survey</u>, and other sources, such as <u>Police Scotland</u> and the <u>Scottish Police Authority</u>.

different timescales, and the SCJS does not cover the entire range of crimes and offences that the police are faced with. These and other differences mean that making direct comparisons between the two sources is not straightforward. Nevertheless, the SCJS and police recorded crime statistics do present complementary information on crime occurring in Scotland, so it is therefore helpful and informative to look at these sources together. This chapter will look at police recorded crime and SCJS findings in three ways:

- Firstly, it will look at national trends of overall crime captured by police recorded crime and by the SCJS.
- Secondly, it will look at crime in the two broad categories of crime captured by the SCJS (i.e. property crime and violent crime). This section will also highlight how the SCJS captures more contextual information on the risk and characteristics of crime.
- Lastly, it will look at the comparable crime groups, a grouping of crimes specifically constructed to allow comparison between the SCJS and police recorded crime statistics for a set of crimes that are covered by both sources.

5.1. Overall number of crimes - Police Recorded Crime and the SCJS, 1992 to 2014-15

The SCJS estimates that there were 688,000 incidents of crime against adults in Scotland in 2014-15. This is 34% lower than in the 2008-09 survey when there were an estimated 1,045,000 crimes. In 2014-15 around one in seven adults (14.5%) were the victim of at least one crime.

While Chart 19 presents overall estimated crime levels for surveys conducted since the 1990's, prior to the current SCJS methodology (employed in surveys since 2008-09¹³), crime survey estimates in Scotland were derived from smaller sample surveys and in general were subject to a higher level of uncertainty¹⁴. No clear trend could be detected for changes to the overall number of crimes measured by the various Scottish crime surveys conducted prior to 2008-09. This is reflected in Chart 19 in the higher levels of fluctuation in the overall crime series prior to 2008-09. We have assessed that the greater levels of certainty around survey estimates since 2008-09 enable more consistency in comparisons between the SCJS and recorded crime series, and as such the analysis that follows in this chapter focuses on the period from 2008-09 onwards.

In comparison to the SCJS, as noted previously in this report, in 2015-16, the police recorded 246,243 crimes; this represents a decrease of 4% since 2014-15, and a decrease of 35% since 2008-09. Chart 19 shows that since the shift

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¹³ There have been some changes to the SCJS since 2008-09, for example, the SCJS sample changed to an unclustered design in 2012-13, however this is not thought to have introduced any bias to the results.

¹⁴ As demonstrated, for example, by the confidence interval around the estimated number of SCJS crimes in 2006, compared to later surveys.

to the current survey design and increased sample sizes in 2008-09, survey estimates of the overall level of crime have fallen in line with similar reductions in overall recorded crime.

Chart 19 effectively highlights the scale of the difference between the number of crimes estimated by the SCJS and the level recorded by the police. There are a range of reasons for this difference, however the main factor is that the SCJS captures crimes that do not come to the attention of the police, and therefore are not included in recorded crime figures. The 2014-15 SCJS estimated that of the 688,000 incidents of crime, 38% came to the attention of the police. Therefore while the SCJS is good for estimating the likely range of crime in the underlying population (and the level of uncertainty around such estimates), the police recorded crime data effectively highlights the level of crime with which the police are faced.

In summary, the SCJS can help to identify the relative magnitude of crime not reported to the police and why crimes are not reported. In 2014-15, where crime was not reported to the police, the most common reasons SCJS respondents gave for not reporting crime were that the victim felt that the police could have done nothing (36%) or that the victim perceived the incident to be too trivial to involve the police (32%). Where crime was reported to the police it was mostly because the victim felt that it was the right thing to do (48%) or in the hope that offenders would be caught and punished (32%).

5.2. Police Recorded Crime and the SCJS Crime Groups

As noted elsewhere in this report, recorded crime figures are grouped into five crime groups (Non-sexual crimes of violence, Sexual crimes, Crimes of dishonesty, Fire-raising, vandalism etc. and Other crimes) and two offence groups (Miscellaneous offences and Motor vehicle offences). However the SCJS presents information in two broad crime categories: Property Crime and Violent Crime (outlined in <u>Box 1</u> below).

There are a number of reasons that the SCJS crime categories do not match the recorded crime groups; principally this is because the SCJS is a victimisation survey and does not collect data on all of the crimes and offences that the police are faced with (e.g. homicide, crimes against business i.e. shoplifting, and motor vehicle offences).

Box 1: SCJS Crime Types

Property crime	Violent crime
 Vandalism (including motor vehicle and property vandalism) 	Assault (includes serious assault, attempted assault, minor assault
 All motor vehicle theft related incidents (including theft and attempted theft of 	with no-negligible and minor injury)
and from a motor vehicle)	Robbery
 Housebreaking (termed burglary in England and Wales) 	
 Other household thefts (including bicycle theft) 	
Personal theft (excluding robbery)	

However the SCJS is able to collect more detailed information on crimes that are not reported to the police, as well as information on the characteristics of crime and the attitudes and perceptions of victims. Such information is vital in presenting a fuller picture of the nature of crime in Scotland, than can be gained from recorded crime figures alone.

This section provides an overview of the main findings from SCJS 2014-15 in the property crime and violent crime categories, however direct comparisons to police recorded crime data are limited, due to the differences in crime groups within the two sources as outlined above. Comparisons with recorded crime results are made in Section 5.3.

Property Crime

Property crime as measured by the SCJS involves theft or damage to personal or household property (including vehicles). In 2014-15, approximately 502,000 crimes (73% of all SCJS crime) were in this category, which means that it is estimated that around 13% of adults in Scotland were a victim of property crime. Between 2008-09 and 2014-15, there was a statistically significant decrease of 31% in property crime captured by the SCJS.

Of the 502,000 property crimes estimated by the SCJS in 2014-15, vandalism accounted for 36%, followed by other household theft (including bicycle theft) (31%), personal theft (excluding robbery)(21%), all motor vehicle theft related incidents (8%) and housebreaking (4%).

The types of property crime captured in the SCJS are mostly covered in two of the police recorded crime groups, Crimes of dishonesty and Fire-raising, vandalism etc. However, while the police recorded 126,857 crimes in the Crimes of dishonesty group in 2014-15 (down 8% since 2013-14) and 52,091 crimes in the fire-raising, vandalism etc. group (down 4% since 2013-14), it should be noted that these groupings are not directly comparable with the SCJS 'property' crime group as they cover some crimes (such as shoplifting

(27,364 recorded crimes in 2014-15) and fraud (6,913 recorded crimes in 2014-15)) which are not captured in the SCJS.

In terms of crimes reported to the police, the 2014-15 SCJS estimates that over a third (36%) of property crimes were reported to the police, with reporting rates highest among victims of housebreaking (62%). The most common reasons given for not reporting property crime was that the victim felt that the police could not have done anything about it (42%) or the incident was considered to be too trivial (37%). When property crime was reported, the most common reasons given were that reporting was considered to be the right thing to do/automatic (55%) or in the hope that offenders would be caught and punished (30%). Victims of property crime also experienced emotional responses, with annoyance (61%), anger (54%) and shock (16%) being the most commonly experienced.

<u>Table 2</u> shows that property crime was experienced by near equal proportions of men (13%) and women (13%), however risk declined with age.

Table 2: The varying risk of property crime (SCJS 2014-15)

	All	Male	Female	16-24	25-44	45-59	60+
Property Crime (risk as a percentage)	13.0	13.4	12.6	16.8	16.5	13.7	6.5
Base	11,470	5,180	6,290	930	3,420	2,970	4,160

Violent Crime

The SCJS violent crime category includes attempted assault, serious assault, minor assault and robbery. Of the 688,000 crimes measured by the SCJS in 2014-15, 186,000 (27%) were violent crimes, which means that it is estimated that 2.6% of adults in Scotland were a victim of violent crime in 2014-15. Between 2008-09 and 2014-15 there was a statistically significant decrease of 41% in violent crime captured by the SCJS.

The 186,000 violent crimes estimated by the SCJS in 2014-15 comprise 64% minor assaults (no/negligible injury), 12% minor assaults (injury), 16% attempted assaults, 4% serious assaults and 4% robbery.

The latest data presented elsewhere in this report shows that in 2014-15 the police recorded 6,357 non-sexual crimes of violence. However, as noted already, this grouping is not directly comparable with the SCJS 'violent' crime group. Non-sexual crimes of violence (as used in police recorded crime) includes homicide, whilst common assaults (which make up the majority of SCJS violent crime) are included in the Miscellaneous offences police recorded crime group. The police recorded 58,178 common assaults in 2014-15.

We know from the SCJS that not all crime is reported to the police. The 2014-15 SCJS estimates that 44% of violent crimes were reported to the police. The most common reasons victims provided for why violent crime was not reported was because the victim dealt with the matter (22%), it was considered a personal family matter (18%) or that they considered the incident to be too trivial to involve the police (16%). Where violent crime was reported, the most common reasons given for reporting were that the crime was serious or upsetting (44%), in the hope that the offender would be caught/punished (37%) or it was considered to be the right thing to do/automatic (30%).

<u>Table 3</u> shows that that risk of violent crime decreases with age from 6% for those aged 16-24, to less than 1% for those aged 60 or over, and that males (over 3%) are at a higher risk of violent crime than females (2%).

Table 3: The varying risk of violent crime (SCJS 2014-15)

	All	Male	Female	16-24	25-44	45-59	60+
Violent Crime (risk as a percentage)	2.6	3.5	1.8	6.0	3.5	2.2	0.4
Base	11,470	5,180	6,290	930	3,420	2,970	4,160

The 2014-15 SCJS estimates that just over one in five violent crimes (22%) happened between 9 pm and 3 am on the weekend and that victims thought that the offender was under the influence of alcohol in 54% of violent crime, and drugs in 23% of violent crime. Injuries were sustained by victims in almost half (48%) of violent crime. Where injuries were sustained, 61% received minor bruising or a black eye and 25% received scratches. Victims also experienced emotional responses to violent crime with anger (54%), annoyance (37%) and shock (30%) being the most commonly experienced.

5.3. Comparing SCJS estimates and Recorded Crime

5.3.1. Comparable Crime - Overall Comparison

As highlighted above, the two data sources cover different populations, time periods and crimes, which means that making direct comparisons is not straightforward. Comparisons can be made by examining a broadly comparable subset of crimes which are covered by each source and can be consistently coded in the SCJS in the same way as the police would do. Comparisons are made in the following three broad crime groups:

• Vandalism (other household crime including motor vehicle vandalism and property vandalism).

- Acquisitive crime (including bicycle theft, housebreaking and theft of motor vehicles).
- Violent crime (including serious assault, common assault and robbery).

On this basis, of the 688,000 crimes estimated by the 2014-15 SCJS, around 60% (414,000) can be compared with police recorded crimes in 2014-15. The remainder of this section provides an overview of the level of crime and trends in the comparable subset from 2008-09 to 2014-15.

This analysis has been extended further in the 2014-15 SCJS report, 'Bringing Together Scotland's Crime Statistics, available from: http://www.gov.scot/Publications/2016/03/5269/7.

As presented in <u>Table 4</u>, in 2014-15 the SCJS estimated that there were 414,000 crimes in the overall comparable crime category, while the police recorded around 133,000 crimes in this category. The extent of overall comparable crime in both the recorded crime figures and SCJS estimates decreased between 2008-09 and 2014-15 (-38% and -41% respectively). The reduction in estimated SCJS comparable crime from 731,000 in 2008-09 to 414,000 in 2014-15 is a statistically significant change.

SCJS respondents are asked whether the police 'came to know about' the crime, either by them or somebody else. This allows comparisons to be made between crime estimated to have been reported to the police in the SCJS, and police recorded crime data. Figures from the 2014-15 SCJS indicate that of the 414,000 crimes in the overall comparable subset, around 174,000 incidents (42%) were estimated to have been reported to police. In 2014-15 the police recorded 133,170 crimes in the comparable category. From this it can also be estimated that around 32% of the total comparable crimes estimated by the SCJS (that is reported and non-reported crime) were recorded by the police in 2014-15.

However it should be noted that this 'comparable' series is broadly, rather than directly, comparable. As a survey the SCJS can only provide estimates of crimes reported to the police, not precise figures. It is not possible for example to match SCJS microdata (i.e. the individual records of survey respondents) to police recorded crime records. Therefore it is not possible to determine whether a crime that a respondent said they reported to the police actually appeared on a police incident log in the relevant time period (at all, or before/after the time period) and, if so, to identify how it was recorded.

Consequently we would not expect estimates of the crime reported to the police and the level recorded by the police to be equal. In light of this the methods of analysis presented in this section are more suitable for assessing this relationship and variation of each series over time, rather than, for example, assessing with confidence the absolute level of crime estimated to have been reported but not recorded within each survey.

Table 4: Comparable crime group estimates (2008-09 to 2014-15)

	2008- 09	2009- 10	2010- 11	2012- 13	2014- 15	% change 2008-09 to 2014-15 ⁹	% change 2012-13 to 2014-15 ⁹
Comparable Recorded Crime	215,901	195,728	183,117	144,662	133,170	-38%	-8%
Comparable SCJS Crime	731,000	630,000	556,000	527,000	414,000	-43%	-21%
Recorded Acquisitive Crime	27,527	26,146	26,478	21,834	21,000	-24%	-4%
SCJS Acquisitive Crime	64,000	61,000	61,000	73,000	49,000	-23%	-32%
Recorded Violent Crime	82,855	79,769	78,263	66,076	62,578	-24%	-5%
SCJS Violent Crime	317,000	266,000	220,000	236,000	186,000	-41%	-21%
Recorded Vandalism	105,519	89,813	78,376	56,752	49,592	-53%	-13%
SCJS Vandalism	350,000	303,000	275,000	219,000	179,000	-49%	-18%

9. SCJS statistically significant changes (at 95% confidence interval) shown in bold.

Finally, it should also be noted that there are a range of other factors which may affect the comparability of these series, for example it is possible that a number of crimes reported to the police are not captured and recorded by the police. However auditing of incidents and crimes recorded by Police Scotland by HMICS (http://www.hmics.org/publications/hmics-crime-audit-2016) indicates that police compliance in recording is generally good overall and does not indicate that this accounted for the difference in our two series of crime data or changes over time. In addition, the SCJS also contains factors which are likely to affect the degree of comparability to recorded crime; for example non-quantifiable error around survey estimates (for example, error in the recall of respondents about the date of the incident which may have been outside the survey reference period); or a change in underlying survey sample design (from clustered to unclustered in 2012-13); or the switch to SCJS biennial design in 2012-13, although these factors are not thought to have introduced any bias to the SCJS results.

5.3.2. Comparable Crime - by Comparable Crime Sub-groups

This section summarises findings for the comparable crime sub-groups: acquisitive crime, violent crime and vandalism. When considering these comparable crime sub-groups over time (as shown in Table 4), police recorded crime data should be used to assess the level of crime with which the police are faced and SCJS results used as a barometer to estimate the underlying level of crime.

Acquisitive Crime

In 2014-15 the SCJS estimated that there were 49,000 acquisitive crimes (+/-8,000, meaning that the true number of acquisitive crimes in the underlying population is estimated to lie somewhere between 41,000 and 57,000¹⁵). Of these estimated 49,000 crimes, around 25,000 (50%) were said to have been reported to the police, while, in comparison, the police recorded 21,000 acquisitive crimes. Therefore it can be estimated that 84% of the crime estimated to be reported to the police by the SCJS were captured in police statistics. This demonstrates and reinforces the finding that these two sources of crime data should be considered as broadly comparable, albeit it should be noted that they do not cover the same populations or time periods, and the SCJS gathers information from a sample rather than the whole population so the results are always estimates not precise figures, and so are subject to a range of quantifiable and non-quantifiable error.

When considering this comparable crime sub-group over time, results show that recorded acquisitive crime decreased by 24% between 2008-09 and 2014-15, with the SCJS estimates of acquisitive crime showing a statistically significant reduction of 23% between 2008-09 and 2014-15.

Violent crime

In 2014-15 the SCJS estimated that there were 186,000 violent crimes (+/-35,000, meaning that the true number of violent crimes in the underlying population is estimated to lie somewhere within the range 150,000 to 221,000¹⁶) and the police recorded 62,578 violent crimes. The SCJS estimates that around 82,000 (44%) violent crimes were reported to the police in 2014-15. Therefore it can be estimated that 76% of the crime estimated to be reported to the police by the SCJS were recorded in police statistics, demonstrating, as mentioned above, that these two sources of crime data should be considered as broadly rather than directly comparable.

Between 2008-09 and 2014-15, recorded violent crime figures in the comparable category decreased by 24%, while, for the same period, the SCJS estimates of violent crime decreased by 41%, a statistically significant change in the SCJS results. As indicated by <u>Table 4</u>, the SCJS is often better able to detect changes in survey estimates with greater certainty over longer

¹⁶ Figures for the confidence interval rounded to nearest thousand.

¹⁵ Figures for the confidence interval rounded to nearest thousand.

timescales than from year to year, due primarily to the small numbers of victims identified in the survey (282 for violent crime in 2014-15).

Vandalism

In 2014-15 the SCJS estimated that there were 179,000 vandalism crimes (+/-18,000, meaning that the true number of vandalism crimes in the underlying population is estimated to lie somewhere between 161,000 and 198,000¹⁷) of which around 69,000 (37%) were reported to the police, while the police recorded 49.592 vandalism incidents. From this it can be estimated that 72% of vandalism crime estimated to be reported to the police by the SCJS were recorded in police statistics, again demonstrating that these two sources of crime data should be considered as broadly rather than directly comparable.

Between 2008-09 and 2014-15 recorded vandalism figures fell by 53%, while SCJS estimates have shown a statistically significant decrease of 49%. Compared to the violent crime and acquisitive crime groups, vandalism estimates are based on larger samples of respondents (598 in the 2014-15 survey), leading to greater certainty around changes in the short and medium term.

5.4. Conclusion

This chapter has brought together the two main sources of crime statistics in Scotland: the Scottish Crime and Justice Survey and Police Recorded Crime statistics. Although each source covers different populations, crimes and offences and time periods, considering them together presents a more comprehensive picture of crime in Scotland. For example the latest figures from the SCJS show that there were an estimated 688,000 incidents of crime against adults living in households in Scotland in 2014-15, while at the same time the police in Scotland recorded 256,350 crimes (and 183,513 Miscellaneous offences, including 58,178 common assaults). This difference between survey estimates and recorded crime figures shows that, for many reasons, not all crime comes to the attention of the police. However the SCJS helps to assess this and in addition is able to capture more information on the characteristics of crime and victims of crime, helping to provide a fuller picture of the nature of crime in Scotland.

Due to the differences between them, making direct comparisons between the two sources is not straightforward. However a comparable subset of crime can be used to make some broad comparisons to assess the relationship between recorded crime figures and SCJS estimates. The latest results from both sources point towards a downward trend in overall comparable crime and for the 3 groups highlighted (acquisitive crime, violent crime and vandalism); the changes overall and for each of these groups (between 2008-09 and 2014-15) are statistically significant.

¹⁷ Figures for the confidence interval rounded to nearest thousand.

Table 5: Strengths and limitations of Police Recorded Crime and the SCJS

	Recorded Crime	Scottish Crime and Justice Survey
Where do the data come from?	Administrative police records	Face to face interviews with residents from a nationally representative sample of the household population
Basis for inclusion	Crimes recorded by the police in Scotland, governed by the Scottish Crime Recording Standard and Counting Rules.	Trained coders determine whether experiences of victimisation in the last 12 months constitute a crime and assign an offence code.
Frequency	Collected by financial year. Statistics released in an annual publication.	Continuous survey with results currently published biennially.
Strengths	 Covers the full range of crimes and offences. Provides data at a local level (and can be used for performance monitoring). A good measure of rarer, more serious crimes that are well reported. Good measure of long-term trends. 	 Good measure of trends since 2008-09. Captures information about crimes that are not reported to the police (including sensitive issues such as domestic abuse or drug use). Provides information on multiple and repeat victimisation (up to 5 incidents in a series). Analyses risk for different demographic groups and victim-offender relationships. Provides attitudinal data (e.g. fear of crime or attitudes towards the criminal justice system).
Limitations	 Partially reliant on the public reporting crime. Reporting rates may vary by the type of crime (e.g. crimes more likely to be reported include serious crime and crimes such as housebreaking where recording is required for insurance purposes). Trends can be affected by legislation; public reporting practices; police recording practices. 	 Does not cover all crimes (e.g. homicide or 'victimless' crimes such as speeding). Does not cover the entire population (e.g. children, homeless people or people living in communal accommodation). Unable to produce robust data at lower level geographies. Difficult to measure/detect changes between survey sweeps for rarer forms of crime (such as more serious offences). Subject to quantifiable/non-quantifiable error.
What other data are collected?	Additional data on homicides, racist incidents, domestic abuse incidents and firearm offences.	 Public perceptions about crime. Worry about crime and the perceived likelihood of being a victim. Confidence in the police and the criminal justice system. Prevalence estimates on 'sensitive' topics (partner abuse, sexual victimisation, stalking and drug use).

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Table 6: Crimes recorded by the police, Scotland, 2006-07 to 2015-16²

										Numb	er & Percentage
											% change 14-15
Crime group	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	to 15-16
Total Crimes	419,257	385,509	377,433	338,124	323,247	314,188	273,053	270,397	256,350	246,243	-4
Non-sexual crimes of violence	14,099	12,874	12,612	11,228	11,438	9,533	7,530	6,785	6,357	6,775	7
Homicide etc.3 (incl. causing death by driving)	159	142	134	106	122	121	91	106	105	81	-23
Attempted murder & serious assault ⁴	7,345	6,711	6,472	5,621	5,493	4,693	3,643	3,268	3,166	4,007	27
Robbery	3,578	3,064	2,963	2,496	2,557	2,244	1,832	1,499	1,497	1,327	-11
Other	3,017	2,957	3,043	3,005	3,266	2,475	1,964	1,912	1,589	1,360	-14
Sexual crimes ⁵	6,726	6,552	6,331	6,527	6,696	7,361	7,693	8,604	9,557	10,273	7
Rape & attempted rape	1,123	1,053	963	996	1,131	1,274	1,462	1,808	1,901	1,809	-5
Sexual assault	3,452	3,502	3,297	3,412	3,220	2,908	3,008	3,405	3,727	3,963	6
Crimes associated with prostitution	779	682	765	661	576	567	534	490	374	247	-34
Other sexual crimes	1,372	1,315	1,306	1,458	1,769	2,612	2,689	2,901	3,555	4,254	20
Crimes of dishonesty	183,760	166,718	167,812	153,256	155,870	154,337	135,899	137,324	126,857	115,789	-9
Housebreaking ⁶	30,580	25,443	25,496	23,774	25,017	24,222	21,515	22,272	20,607	17,637	-14
Theft by opening a lockfast place (OLP)	7,422	6,378	6,952	5,074	4,059	3,529	3,239	3,218	2,879	2,193	-24
Theft from a motor vehicle by OLP	16,060	15,217	13,649	10,173	9,495	8,988	6,159	6,189	5,816	4,684	-19
Theft of a motor vehicle	15,000	12,105	11,551	9,304	8,716	7,060	5,731	5,976	5,423	5,028	-7
Shoplifting	28,750	29,186	32,048	30,332	29,660	29,758	26,449	27,693	27,364	28,424	4
Other theft	70,241	64,645	64,384	61,008	64,680	66,681	58,704	58,794	53,539	46,419	-13
Fraud	9,332	8,409	8,316	8,283	8,983	8,892	8,898	8,088	6,913	7,400	7
Other dishonesty	6,375	5,335	5,416	5,308	5,260	5,207	5,204	5,094	4,316	4,004	-7
Fire-raising, vandalism etc.	129,734	118,025	109,430	93,443	82,020	75,201	59,479	54,418	52,091	54,226	4
Fire-raising	4,976	4,635	4,651	4,244	3,966	3,755	3,066	2,549	2,351	2,595	10
Vandalism etc.	124,758	113,390	104,779	89,199	78,054	71,446	56,413	51,869	49,740	51,631	4
Other crimes	84,938	81,340	81,248	73,670	67,223	67,756	62,452	63,266	61,488	59,180	-4
Crimes against public justice	32,052	31,353	29,493	26,885	26,294	26,635	23,401	23,610	21,100	20,361	-4
Handling offensive weapons	10,110	8,989	8,980	7,042	6,283	5,631	4,015	3,795	3,289	3,111	-5
Drugs	42,422	40,746	42,509	39,408	34,347	35,157	34,688	35,616	36,836	35,479	-4
Other	354	252	266	335	299	333	348	245	263	229	-13

Table 7: Offences recorded by the police, Scotland, 2006-07 to 2015-16²

										Numb	per & Percentage
											% change 14-15
Offence group	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	to 15-16
Total offences ¹⁰								501,281	379,498	339,193	-11
Miscellaneous offences ⁷			228,854	232,846	211,655	210,135	203,063	207,190	183,513	168,896	-8
Common assault ⁴	78,167	73,523	74,130	72,212	70,786	69,253	60,955	60,357	58,178	58,596	1
Breach of the peace etc.8	95,051	92,206	93,327	87,403	70,468	71,451	70,301	71,288	63,205	62,233	-2
Drunkenness and other disorderly conduct ⁷			31,307	39,545	37,451	37,458	39,238	43,043	35,524	24,639	-31
Urinating etc.	7,753	8,384	10,717	14,186	13,620	13,602	15,420	15,361	11,216	7,700	-31
Other ⁷			19,373	19,500	19,330	18,371	17,149	17,141	15,390	15,728	2
Motor vehicle offences ¹⁰								294,091	195,985	170,297	-13
Dangerous and careless driving	13,601	12,964	11,519	11,073	9,839	9,853	10,530	11,524	10,773	12,057	12
Driving under the influence	11,704	10,697	9,800	8,504	7,563	7,445	6,433	6,079	5,218	5,458	5
Speeding ¹⁰								82,382	60,926	54,419	-11
Unlawful use of vehicle ¹⁰								57,779	40,855	41,470	2
Vehicle defect offences ¹⁰								20,923	15,593	13,070	-16
Seat belt offences ⁷			26,225	29,324	29,171	31,505	33,047	37,880	15,619	8,059	-48
Mobile phone offences ⁷			23,957	26,146	27,736	29,110	30,875	35,764	17,978	10,085	-44
Other ¹⁰								41,760	29,023	25,679	-12

Table 8: Crimes and offences recorded in Scotland per 10,000 population¹¹, 2006-07 to 2015-16²

0.1.10%									te per 10,000	
Crime / Offence group Total crimes	2006-07 817	2007-08 746	2008-09 725	2009-10 646	2010-11	2011-12 593	2012-13 514	2013-14 508	2014-15 479	2015-16
					614					458
Non-sexual crimes of violence	27	25	24	21	22	18	14	13	12	13
Homicide etc.3 (incl. causing death by driving)	0	0	0	0	0	0	0	0	0	0
Attempted murder & serious assault ⁴	14	13	12	11	10	9	7	6	6	7
Robbery	7	6	6	5	5	4	3	3	3	2
Other violence	6	6	6	6	6	5	4	4	3	3
Sexual crimes ⁵	13	13	12	12	13	14	14	16	18	19
Rape & attempted rape	2	2	2	2	2	2	3	3	4	3
Sexual assault	7	7	6	7	6	5	6	6	7	7
Crimes associated with prostitution	2	1	1	1	1	1	1	1	1	0
Other sexual crimes	3	3	3	3	3	5	5	5	7	8
Crimes of dishonesty	358	322	323	293	296	291	256	258	237	216
Housebreaking ⁶	60	49	49	45	48	46	40	42	39	33
Theft by opening a lockfast place (OLP)	14	12	13	10	8	7	6	6	5	4
Theft from a motor vehicle by OLP	31	29	26	19	18	17	12	12	11	9
Theft of a motor vehicle	29	23	22	18	17	13	11	11	10	9
Shoplifting	56	56	62	58	56	56	50	52	51	53
Other theft	137	125	124	117	123	126	110	110	100	86
Fraud	18	16	16	16	17	17	17	15	13	14
Other dishonesty	12	10	10	10	10	10	10	10	8	7
Fire-raising, vandalism etc.	253	228	210	179	156	142	112	102	97	101
Fire-raising	10	9	9	8	8	7	6	5	4	5
Vandalism etc.	243	219	201	170	148	135	106	97	93	96
Other crimes	165	157	156	141	128	128	118	119	115	110
Crimes against public justice	62	61	57	51	50	50	44	44	39	38
Handling offensive weapons	20	17	17	13	12	11	8	7	6	6
Drugs	83	79	82	75	65	66	65	67	69	66
Other	1	0	11	1	1	1	1	0	0	0
Total offences ¹⁰								941	710	631
Miscellaneous offences ⁷			440	445	402	396	382	389	343	314
Common assault ⁴	152	142	142	138	135	131	115	113	109	109
Breach of the peace etc. ⁸	185	178	179	167	134	135	132	134	118	116
_	100	170								
Drunkenness and other disorderly conduct	15	40	60	76	71	71 26	74	81	66 21	46
Urinating etc.	15	16	21	27	26		29	29		14
Other ⁷			37	37	37	35	32	32	29	29
Motor vehicle offences ¹⁰								552	366	317
Dangerous and careless driving	26	25	22	21	19	19	20	22	20	22
Driving under the influence	23	21	19	16	14	14	12	11	10	10
Speeding ¹⁰								155	114	101
Unlawful use of vehicle ¹⁰								108	76	77
Vehicle defect offences ¹⁰								39	29	24
Seat belt offences ⁷			50	56	55	59	62	71	29	15
Mobile phone offences ⁷			46	50	53	55	58	67	34	19
Other motor vehicle offences ¹⁰								78	54	48
								4 440	4.490	4 000
Total crimes and offences ¹⁰								1,448	1,189	1,090

Table 9: Crimes and offences recorded by local authority area, 2015-16

	Non-sexual									Numbe
	crimes of	Sexual	Crimes of	Fire-raising,	Other	Total	Miscellaneous	Motor vehicle	Total	Total crimes
Local authority area	violence	crimes	dishonesty	vandalism, etc.	crimes	crimes	offences	offences	offences	and offences
Aberdeen City	335	621	7,489	•	3,173	14,301	8,247	8,477	16,724	31,02
Aberdeenshire	162	407	2,920		1,241	6,232		5,577	9,362	15,59
Angus Argyll & Bute	117 90	264 146	1,494 868		868 888	3,735 2,631	2,947 2,175	4,300 3,539	7,247 5,714	10,98
0,	90 77						·	·		8,34
Clackmannanshire		100	833		517	2,245		2,041	3,578	5,823
Dumfries & Galloway	148	374	2,144	•	1,823	5,879		11,066	15,538	21,417
Dundee City	235	419	4,508	•	1,775	8,837	5,901	5,165	11,066	19,903
East Ayrshire	142	200	2,661	·	1,455	5,827	3,951	3,124	7,075	12,902
East Dunbartonshire	67	76	1,346	559	572	2,620	1,449	1,203	2,652	5,272
East Lothian	61	99	1,841	854	636	3,491	1,544	993	2,537	6,028
East Renfrewshire	48	85	963	518	425	2,039	1,047	1,170	2,217	4,256
Edinburgh, City of	785	1,269	19,131	6,189	4,506	31,880	13,005	9,522	22,527	54,407
Falkirk	178	289	2,772	1,443	1,417	6,099	4,502	6,720	11,222	17,32°
Fife	410	834	6,322	3,244	2,666	13,476	9,764	10,614	20,378	33,854
Glasgow City	1,492	1,706	20,086	7,905	12,159	43,348	40,194	26,885	67,079	110,427
Highland	235	489	2,764	1,865	2,210	7,563	5,793	13,166	18,959	26,522
Inverclyde	163	98	1,414		1,436	4,058		1,664	3,927	7,985
Midlothian	79	126	2,136		673	4,133		1,078	2,983	7,116
Moray	71	154	1,258	826	548	2,857	1,973	3,213	5,186	8,043
Na h-Eileanan Siar	7	63	143	110	145	468	417	689	1,106	1,574
North Ayrshire	161	211	2,955	1,527	1,497	6,351	4,082	3,921	8,003	14,354
North Lanarkshire	334	405	6,762		4,522	16,264	11,750	10,579	22,329	38,593
Orkney Islands	15	37	80	•	93	324	297	358	655	979
Perth & Kinross	121	276	2,381		1,210	5,008	_	5,023	8,034	13,042
Renfrewshire	250	253	3,466		2,912	8,550	· ·	5,069	11,840	20,390
Scottish Borders	102	134	1,205		677	2,916		1,967	3,759	6,67
Shetland Islands	13	35	189		270	613	·	736	1,190	1,80
South Ayrshire	124	168	2,466	1,045	1,057	4,860	3,005	3,654	6,659	11,519
South Lanarkshire	279	350	5,807	3,043	3,755	13,234	10,914	6,724	17,638	30,872
Stirling	100	133	1,639		1,110	3,999		4,816	7,276	11,27
West Dunbartonshire	162	115	1,800	1,076	1,675	4,828	3,489	3,432	6,921	11,74
West Lothian	212	337	3,946	1,813	1,269	7,577	4,000	3,812	7,812	15,389
SCOTLAND	6.775	10,273	115,789	54.226	59.180	246,243	168.896	170,297	339,193	585,436

Table 10: Number of crimes recorded by the police, Scotland, 1971 to 2015-16

						Number
	Non-			Fire-		
	sexual			raising,		
	crimes of	Sexual	Crimes of	vandalism,	Other	Total
Year	violence	crimes	dishonesty	etc.	crimes	crimes
1971	5,532	4,611	173,940	21,962	4,921	210,966
1972	5,642	4,333	171,904	24,934	5,716	212,529
1973	5,334	4,471	160,527	30,939	6,507	207,778
1974	5,920	4,111	186,304	30,835	6,385	233,555
1975 ¹²	7,353	4,263	227,264	36,517	6,088	281,485
1976	8,056	4,290	254,880	43,757	6,894	317,877
1977	8,154	4,368	290,245	53,125	7,490	363,382
1978	8,168	4,653	262,576	51,148	8,412	334,957
1979	7,988	4,673	269,193	56,138	8,688	346,680
1980	8,821	5,244	279,793	60,121	10,608	364,587
1981	9,266	4,794	320,003	61,725	12,416	408,204
1982	9,408	4,996	340,070	66,013	14,594	435,081
1983	9,926	5,474	342,452	73,060	14,583	445,495
1984	10,706	5,710	359,196	79,054	16,977	471,643
1985	11,456	5,741	342,349	79,545	18,808	457,899
1986	11,818	5,354	342,522	78,891	20,020	458,605
1987	13,686	5,266	356,527	76,444	21,024	472,947
1988	13,384	5,057	344,509	73,518	21,453	457,921
1989	13,606	5,742		79,062	24,273	478,208
1990	13,098	6,034	385,152	86,457	27,781	518,522
1991	15,562	5,844		89,726	31,636	572,921
1992	16,764	6,150		92,237	34,747	564,890
1993	14,252	6,047		84,194	37,817	517,247
1994	14,492	5,998		88,543	40,731	500,110
1995-96	14,981	5,740		88,839	49,310	478,139
1996-97	14,233	5,941	285,785	86,025	48,703	440,687
1997-98	13,394	7,414	266,886	81,036	52,272	421,002
1998-99	14,693	7,071	276,974	77,624	57,734	434,096
1999-00	15,831	5,882	275,557	81,197	57,014	435,481
2000-01	14,812	5,727	253,295	85,781	58,879	418,494
2001-02	15,653	5,994	242,878	94,944	66,719	426,188
2002-03	16,074	6,623		97,598	73,201	418,281
2003-04	15,187	6,785		103,732	77,506	414,214
2004-05	14,728	7,325		128,566	77,139	438,123
2005-06	13,726	6,558	187,798	127,889	81,814	417,785
2006-07	14,099	6,726	183,760	129,734	84,938	419,257
2007-08	12,874	6,552		118,025	81,340	385,509
2008-09	12,612	6,331	167,812	109,430	81,248	377,433
2009-10	11,228	6,527		93,443	73,670	338,124
2010-11	11,438	6,696	155,870	82,020	67,223	323,247
2011-12	9,533	7,361	154,337	75,201	67,756	314,188
2012-13	7,530	7,693		59,479	62,452	273,053
2013-14	6,785	8,604		54,418	63,266	270,397
2014-15	6,357	9,557		52,091	61,488	256,350
2015-16	6,775	10,273	115,789	54,226	59,180	246,243

Table 11: Crimes recorded per 10,000 population¹¹, Scotland, 1971 to 2015-16

Rate per 10,000 population

					Kate	per 10,000	population
	Non-			Fire-			
	sexual			raising,			
	crimes of	Sexual		vandalism,	Other	Total	
Year	violence	crimes	dishonesty	etc.	crimes	crimes	Population
1971	11	9	332	42	9	403	5,235,600
1972	11	8	329	48	11	406	5,230,600
1973	10	9	307	59	12	397	5,233,900
1974	11	8	355	59	12	446	5,240,800
1975 ¹²	14	8	434	70	12	538	5,232,400
1976	15	8	487	84	13	607	5,233,400
1977	16	8	555	102	14	695	5,226,200
1978	16	9	504	98	16	643	5,212,300
1979	15	9	517	108	17	666	5,203,600
1980	17	10	539	116	20	702	5,193,900
1981	18	9	618	119	24	788	5,180,200
1982	18	10	658	128	28	842	5,164,540
1983	19	11	665	142	28	865	5,148,120
1984	21	11	699	154	33	918	5,138,880
1985	22	11	668	155	37	893	5,127,890
1986	23	10	670	154	39	897	5,111,760
1987	27	10	699	150	41	928	5,099,020
1988	26	10	679	145	42	902	5,077,440
1989	27	11	700	156	48	942	5,078,190
1990	26	12	758	170	55	1,020	5,081,270
1991	31	11	846	177	62	1,127	5,083,330
1992	33	12	816	181	68	1,111	5,085,620
1993	28	12	736	165	74	1,016	5,092,460
1994	28	12	687	174	80	980	5,102,210
1995-96	29	11	626	174	97	937	5,103,690
1996-97	28	12	561	169	96	865	5,092,190
1997-98	26	15	525	159	103	828	5,083,340
1998-99	29	14	546	153	114	855	5,077,070
1999-00	31	12	543	160	112	859	5,071,950
2000-01	29	11	500	169	116	827	5,062,940
2001-02	31	12	480	187	132	842	5,064,200
2002-03	32	13	444	193	144	826	5,066,000
2003-04	30	13	416	205	153	817	5,068,500
2004-05	29	14	414	253	152	862	5,084,300
2005-06	27	13	367	250	160	818	5,110,200
2006-07	27	13	358	253	165	817	5,133,100
2007-08	25	13	322	228	157	746	5,170,000
2008-09	24	12	323	210	156	725	5,202,900
2009-10	21	12	293	179	141	646	5,231,900
2010-11	22	13	296	156	128	614	5,262,200
2011-12	18	14	291	142	128	593	5,299,900
2012-13	14	14	256	112	118	514	5,313,600
2013-14	13	16	258	102	119	508	5,327,700
2014-15	12	18	237	97	115	479	5,347,600
2015-16	13	19	216	101	110	458	5,373,000

Table A1: Sexual crimes⁵ recorded by the police, Scotland, 2006-07 to 2015-16

										Numb	er & Percentage
											% change 14-15
Sexual crimes	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	to 15-16
Rape & attempted rape	1,123	1,053	963	996	1,131	1,274	1,462	1,808	1,901	1,809	-5
Rape	922	908	821	884	997	1,183	1,372	1,690	1,797	1,692	-6
Attempted rape	201	145	142	112	134	91	90	118	104	117	13
Sexual assault	3,452	3,502	3,297	3,412	3,220	2,908	3,008	3,405	3,727	3,963	6
Sexual assault including against children	1,714	1,721	1,681	1,737	1,774	2,056	2,166	2,449	2,713	2,892	7
Sexual assault committed prior to 1 December 2010	1,664	1,666	1,640	1,685	1,275	288	316	358	347	344	-1
Sexual assault against an adult 16+	~	~	~	~	321	1,139	1,149	1,323	1,434	1,597	11
Sexual assault against a child aged 13-15	~	~	~	~	67	245	312	372	457	462	1
Sexual assault against a child under 13	50	55	41	52	111	384	389	396	475	489	3
Lewd and libidinous practices	1,738	1,781	1,616	1,675	1,446	852	842	956	1,014	1,071	6
Crimes associated with prostitution	779	682	765	661	576	567	534	490	374	247	-34
Crimes relating to prostitution	718	525	533	418	353	344	348	295	179	146	-18
Soliciting services of person engaged in prostitution	-	101	172	162	154	149	133	117	138	64	-54
Brothel keeping	18	27	24	34	21	36	28	32	36	17	-53
Immoral traffic	17	16	21	36	33	26	14	32	13	7	-46
Procuration	26	13	15	11	15	12	11	14	8	13	63
Other	1,372	1,315	1,306	1,458	1,769	2,612	2,689	2,901	3,555	4,254	20
Other sexually coercive conduct	~	~	~	~	155	660	823	956	1,508	2,008	33
Other sexually coercive conduct against an adult 16+	~	~	~	~	53	247	339	343	790	1,198	52
Other sexually coercive conduct against a child aged 13-15	~	~	~	~	48	181	256	365	333	350	5
Other sexually coercive conduct against a child under 13	~	~	~	~	54	232	228	248	385	460	19
Other sexual crimes involving 13-15 year old children	436	394	370	445	441	516	429	434	417	485	16
Taking, distribution, possession etc. of indecent photos of children	*	*	*	69	225	375	595	621	603	645	7
Incest	19	18	19	49	17	18	16	11	7	8	14
Illegal homosexual acts	84	87	97	74	118	46	45	53	56	78	39
Indecent exposure	817	786	786	766	742	894	680	682	784	726	-7
Other sexual crimes	16	30	34	55	71	103	101	144	180	304	69
Total Sexual crimes ⁵	6,726	6,552	6,331	6,527	6,696	7,361	7,693	8,604	9,557	10,273	7

^{- =}The relevant legislation for this category was implemented in 2007-08.

^{~ =}The relevant legislation for this category was implemented in 2010-11.

^{* =} Crimes within this category were not separately identifiable before 2009-10.

Table A2: Theft by Housebreaking¹³ (including attempts and housebreaking 'with intent'), Scotland, 2006-07 to 2015-16

										Numb	er & Percentage
Crime category	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	% change 14-15 to 15-16
Domestic:	20,429	17,465	17,223	16,727	17,657	17,375	15,656	16,334	15,166	13,051	-14
Dwelling	14,523	12,437	12,133	11,790	12,633	12,198	10,767	10,732	9,590	8,854	-8
Non-dwelling	5,906	5,028	5,090	4,937	5,024	5,177	4,889	5,602	5,576	4,197	-25
Other	10,151	7,978	8,273	7,047	7,360	6,847	5,859	5,938	5,441	4,586	-16
Total Housebreaking	30,580	25,443	25,496	23,774	25,017	24,222	21,515	22,272	20,607	17,637	-14
Percentage Domestic	67%	69%	68%	70%	71%	72%	73%	73%	74%	74%	

Table A3: Theft of, and from, motor vehicles recorded by the police, Scotland, 2006-07 to 2015-16

										Numbe	r & Percentage
											% change 14-15
Crime category	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	to 15-16
Theft from motor vehicle of which:	22,858	21,944	20,825	17,075	16,531	16,906	13,323	13,821	12,933	11,081	-14
Theft by opening a lockfast place (OLP)	11,519	11,181	9,847	7,400	6,795	6,386	4,404	4,450	4,173	3,285	-2 1
OLP with intent to steal	2,882	2,695	2,613	1,812	1,793	1,792	1,198	1,152	1,119	964	-14
Attempted theft OLP	1,659	1,341	1,189	961	907	810	557	587	524	435	-17
Other theft	6,798	6,727	7,176	6,902	7,036	7,918	7,164	7,632	7,117	6,397	-10
Theft of motor vehicle	11,820	9,864	9,407	7,706	7,325	6,087	5,149	5,340	4,866	4,597	-6
Attempted theft of motor vehicle	3,180	2,241	2,144	1,598	1,391	973	582	636	557	431	-23
Total Motor vehicle theft	37,858	34,049	32,376	26,379	25,247	23,966	19,054	19,797	18,356	16,109	-12

Table A4: Crimes of Handling offensive weapons recorded by the police, Scotland, 2006-07 to 2015-16

										Numb	er & Percentage
											% change 14-15
Crime category	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	to 15-16
Possession of an offensive weapon	6,189	5,398	4,892	3,839	3,248	2,820	1,863	1,728	1,380	1,149	-17
Restriction of an offensive weapon	1	3	8	9	20	19	17	6	17	11	-35
Having in a public place an article with a blade or point	3,920	3,588	4,080	3,194	3,015	2,792	2,135	2,061	1,892	1,951	3
Total Handling offensive weapons	10,110	8,989	8,980	7,042	6,283	5,631	4,015	3,795	3,289	3,111	-5

Table A5: Drug crimes recorded by the police, Scotland 2006-07 to 2015-16

										Number 8	& Percentage
										%	change 14-15
Crime category	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	to 15-16
Illegal importation of drugs	9	9	9	17	30	19	24	27	21	52	148
Illegal cultivation of drugs	437	490	609	753	964	1,242	1,251	1,185	1,066	1,036	-3
Possession of drugs with intent to supply	10,444	9,328	9,697	9,131	6,144	5,423	3,861	3,594	3,700	3,976	7
Possession of drugs	31,329	30,559	31,805	29,179	26,960	28,326	29,150	30,451	31,632	29,929	-5
Drugs, other offences, money laundering	203	360	389	328	249	147	402	359	417	486	17
Total Drug crimes	42,422	40,746	42,509	39,408	34,347	35,157	34,688	35,616	36,836	35,479	-4

Table A6: Breach of the peace etc. offences recorded by the police, Scotland, 2011-12 to 2015-16

					Number	& Percentage
					%	6 change 14-15
Offence category	2011-12	2012-13	2013-14	2014-15	2015-16	to 15-16
Breach of the peace	33,710	25,072	21,755	14,636	12,178	-17
Threatening or abusive behaviour ¹⁴	37,223	44,429	48,521	47,210	48,456	3
Offence of stalking ¹⁴	495	605	875	1,251	1,435	15
Offensive behaviour at football ¹⁵	22	154	126	102	152	49
Threatening communications ¹⁵	1	41	11	6	12	100
Total Breach of the peace etc.	71,451	70,301	71,288	63,205	62,233	-2

Table A7: Racially aggravated offences, Scotland, 2006-07 to 2015-16

										Numbe	r & Percentage
										!	% change 14-15
Offence category	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	to 15-16
Racially aggravated harassment	463	452	425	313	257	171	155	128	130	75	-42
Racially aggravated conduct	4011	4091	4139	4200	3,916	3,315	2,748	2,584	2,326	2,057	-12
Total	4,474	4,543	4,564	4,513	4,173	3,486	2,903	2,712	2,456	2,132	-13

Notes for Tables

- 1. The definition of cleared up can be found toward the start of Chapter 4.
- 2. This table can be accessed at local authority level online via the following link: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/Datasets/RecCrime.
- 3. Includes Murder, and Culpable homicide (common law), which includes Causing death by dangerous driving, Causing death by careless driving while under the influence of drink or drugs, Causing death by careless driving, Illegal driver involved in fatal accident and Corporate homicide.
- 4. For the definition of Serious assault and the distinction between Serious assault and Common assault please see Paragraph 7.13 within Annex 1.
- 5. Implementation of the Sexual Offences (Scotland) Act on 1 December 2010 affected the comparability of the breakdown of Sexual crimes over time. For further information please see the '<u>Data Considerations</u>' section under Sexual crimes within Chapter 3.
- 6. Includes dwellings, non-dwellings and other premises. For a more detailed definition see Paragraph 7.15 within Annex 1.
- 7. Due to comparability issues, it is not possible to compare data with years prior to 2008-09. For further detail see Paragraph 7.25 within Annex 2.
- 8. Includes Breach of the peace, Threatening or abusive behaviour, Offence of stalking, Offensive behaviour at football and Threatening communications (Offensive Behaviour at Football and Threatening Communications Act 2012).
- 9. SCJS statistically significant changes (at 95% confidence interval) shown in bold.
- 10. Due to comparability issues, it is not possible to compare data with years prior to 2013-14. For further detail see Paragraph 7.25 within Annex 2.
- 11. Population estimates are as at mid-year 2015 from the National Records of Scotland (http://www.nrscotland.gov.uk/statistics-and-data/statistics/statistics-by-theme/population/population-estimates/mid-year-population-estimates).
- 12. Data for 1975 are incomplete due to local government reorganisation.
- 13. For a detailed definition of housebreaking see Paragraph 7.15 within Annex 1.
- 14. Offence introduced in October 2010; therefore caution should be exercised when comparing 2010-11 with the rest of this time series as 2010-11 does not comprise a full year of data.
- 15. Offence introduced in March 2012; therefore caution should be exercised when comparing 2011-12 with the rest of this time series as 2011-12 does not comprise a full year of data.

7. Annexes

Annex 1: Data sources and definitions

Data collection:

- 7.1. The detailed classification of crimes and offences used by The Scottish Government to collect criminal statistics contains about 475 codes. These are grouped in the bulletin as shown in Chapter 8. Further information on crime codes can be found in the User Guide to Recorded Crime Statistics in Scotland, available via the following link: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded Crime/UserGuide.
- 7.2. The statistical return from which most of the figures in this bulletin are taken is a simple count of the numbers of crimes and offences, for each local authority, which the police have recorded and cleared up. Returns of quarterly data are submitted by Police Scotland and are used to produce a national total.
- 7.3. Amendments to crime and offence records will always arise after data has been submitted by Police Scotland to the Scottish Government. Some crime or offence records may, on further investigation by the police, be redesignated to not constitute a crime or offence (a process known as 'nocriming'). In other cases the original crime or offence may be re-classified, which could shift the record between different crime or offence groups (for example if a common assault was found on further investigation to be a serious assault it would switch from Group 6 Miscellaneous Offences to Group 1 Non-sexual Violent Crime).
- 7.4. Following the implementation of the Scottish Operational Management Information System (ScOMIS) in Police Scotland, each quarterly submission of data to the Scottish Government contains revisions back to quarter 1 of the 2013-14 reporting year, reflecting the amendments described above. To assess the extent of these amendments, we have compared the crime and offence data published for 2014-15 (which was submitted to the Scottish Government in April 2015) with what ScOMIS reported for the same period one year later (April 2016). Table 12 shows the results of this exercise.

As with our analysis in the previous bulletin, this comparison confirms that the extent of further amendment to police crime and offence records following the original submission of data continues to be minimal at Scotland level. This gives users confidence that the published statistics for 2013-14 and 2014-15 still provide a sufficiently accurate measure of the extent of police recorded crimes and offences. On a proportional basis the biggest impact is on Group 5 Other Crime, where a net 857 fewer crimes have been recorded following no-criming and reclassification between crime groups . This has reduced the number of Other Crimes by 1.4% from 61,488 to 60,631.

Table 12: Revisions of crimes recorded by the police, Scotland, 2014-15

Number & Percentage 2014-15 Reporting Year **Crime or Offence Group** Submitted in Submitted in **April 2015 April 2016** Difference % Difference 635,848 **Total Crime and Offences** 633,942 -1,906 -0.3% **Total Crime** 256,350 254,278 -2,072 -0.8% 6,434 1.2% Group 1 Non Sexual Violent Crime 6,357 77 Group 2 Sexual Crime 9,557 9,671 114 1.2% Group 3 Crimes of Dishonesty 126,857 125,616 -1,241 -1.0% Group 4 Fire Raising / Vandalism etc. 52,091 51,926 -165 -0.3% Group 5 Other Crimes 61,488 60,631 -857 -1.4% **Total Offences** 379,498 379,664 166 0.0% Group 6 Miscellaneous Offences 183,513 182,983 -530 -0.3% Group 7 Motor Vehicle Offences 195,985 196,681 696 0.4%

- 7.5. We will repeat this exercise annually, as a quality assurance exercise, to confirm that further amendments remain minimal. Despite the fact only a very small proportion of records are amended following their original submission to the Scottish Government, it is important for National Statistics purposes that time series comparisons between 2013-14, 2014-15 and 2015-16 are on a like-for-like basis. As such the 2013-14 and 2014-15 data used in this bulletin remains that which was submitted in April 2014 and April 2015 respectively, to ensure this is consistent with the timetable being followed for the submission of data for 2015-16 (i.e. the same amount of time has elapsed for amendments to records for the three reporting years based on ScOMIS).
- 7.6. This analysis demonstrates that a more up-to-date set of figures are available from ScOMIS for 2013-14 and 2014-15 than included in this National Statistics publication. Given this we asked the Scottish Crime Recording Board¹⁸ to assess whether any amendment to our revisions policy should be made before this 2015-16 publication. In light of the minimal level of change following the original submission of data, the Board concluded in December 2015 that no changes were necessary to our revisions policy as our current approach was simple to understand and kept open the possibility of future publications coming out earlier in the year.
- 7.7. Information on the data source used in the Recorded Crime bulletin series and supporting metadata can be found in the Data Sources and Suitability document which is available via the following link:

 http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/DataSource/RecordedCrimeSandS.

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http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecordedCrime/SCRB

- 7.8. The main Scottish Government Statement of Administrative Sources covers all sources of administrative data used by Scottish Government statisticians. This statement can be found on the Scottish Government website at: http://www.gov.scot/Topics/Statistics/About/StatementAdminSources.
- 7.9. A separate statement of administrative source is available for Police statistics via the following link:

 http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/AdminSources-Police.
- 7.10. Information is collected from the British Transport Police and the Ministry of Defence Police, but these figures have not been included in the main body of this bulletin. Thus, the following crimes and offences were recorded in addition to those referred to throughout this bulletin:

Table 13: Crimes and offences recorded by the British Transport Police and the Ministry of Defence Police, and cleared up¹³, as a percentage of those recorded, Scotland, 2015-16

		Number & Percentage						
		Crime clear up		Offence clear up				
	Crimes	rate	Offences	rate				
Total recorded by British Transport Police and Ministry of Defence Police	1,495	35.3%	3,771	46.5%				

In 2015 Her Majesty's Inspectorate of Constabulary in Scotland (HMICS) published Crime Audit, British Transport Police, Scotland Division. HM Inspector of Constabulary for Scotland, Derek Penman, said: "The results of our audit provide clear evidence that BTP's Scotland Division crime recording processes are effective, ensuring the correct application of crime recording standards and counting rules". Further information on the Audit is available via the following link:

http://hmics.org/publications/crime-audit-british-transport-police-scotland-division.

Data publication in Police Scotland Quarterly Management Information Reports:

7.11. In addition to the National Statistics, Police Scotland publish management information on the number of crimes and offences recorded by the police. This is presented within their Quarterly Management Information Reports, which are available from the 'Our Performance' section of Police Scotland's website:

http://www.scotland.police.uk/about-us/our-performance/.

These reports are produced to demonstrate Police Scotland's commitment to transparency (alongside other regular reporting activity to the Scottish Police

Authority). The information within these reports is presented on a cumulative quarterly basis, with the first quarter of a reporting year containing 3 months of data (from April to June), the second containing 6 months of data (from April to September) etc. The reports are typically published within 2 months of the period to which they refer.

The Quarterly Management Information Reports advise users that the data they contain on recorded crime is based on the Administrative Data available to Police Scotland at that time and not the National Statistics. The annual National Statistics published by the Scottish Government on police recorded crime are based on the same source of administrative information which has undergone further quality assurance work, including additional dialogue with Police Scotland, in line with the Code of Practice for Official Statistics.

Data Definitions:

- 7.12. In one criminal incident, several crimes or offences may occur e.g. a house may be broken into and vandalised and the occupants assaulted. In this example, crimes of housebreaking (which would include the vandalism) and assaults would be recorded. In multiple offence incidents more than one offence may be counted rather than one for the incident as a whole; that is, the counting system is offence based rather than incident based. An offence may have more than one victim for example in robberies and be committed by more than one offender e.g. some assaults and housebreakings (note that for murder, attempted murder and culpable homicide, the number of crimes recorded is equal to the number of victims). Thus the statistics in this bulletin are not directly comparable with statistics on action taken against offenders, as one offence may lead to several persons being charged. Equally, an offender may be charged with several offences.
- 7.13. In Scotland, assault is a common law offence. In order to distinguish between serious and common assaults, Police Scotland use a common definition for serious assault:

"An assault or attack in which the victim sustains injury resulting in detention in hospital as an inpatient, for the treatment of that injury, or any of the following injuries whether or not detained in hospital:

Fractures (the breaking or cracking of a bone. Note – nose is cartilage not bone, so a 'broken nose' should not be classified unless it meets one of the other criteria)

Internal injuries

Severe concussion

Lacerations requiring sutures which may lead to impairment or disfigurement Any other injury which may lead to impairment or disfigurement."

7.14. Attempts to commit an offence are included in the statistics, in general in the same group as the substantive offence.

7.15. Housebreaking can be broken down into different building types: Dwelling, Non-dwelling and Other property. Where 'domestic dwelling' is presented in the statistics, this refers to dwellings and non-dwellings only.

Dwelling is defined as a house which is being used for (or fit to be used for) residential purposes. Non-dwelling is defined as all roofed buildings used for domestic purposes other than dwellings (for example Garages, Garden Huts, Outhouses etc.). Other property is defined as all roofed buildings not used for residential or domestic purposes (for example commercial premises). Further information on the different types of building included under each of these headings is available on page 258 of the Scottish Crime Recording Standard (the manual that details rules and guidance for how crimes should be recorded):

http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded Crime/SCRB/SCRSmanual.

Annex 2: Quality of the statistics

Governance of Data Quality for Police Recorded Crime:

- 7.16. The recording of crime by the police and the subsequent publication of information through this statistical bulletin is undertaken by those who are professionally independent of wider decision-making and performance processes within their organisations. Within Police Scotland, the Crime Registrars ensure that crimes in Scotland are recorded ethically. They sit within the corporate services business area so that they are removed from direct operational activity and investigation. In turn, the production of the National Statistics on recorded crime is managed in an impartial and objective way, in the public interest, by Scottish Government statisticians.
- 7.17. A Scottish Crime Recording Board supports the production of accurate and objective statistics on crime in Scotland. It takes into account the needs of both users and providers in the production of crime statistics and ensures that this process is undertaken in a manner consistent with the Code of Practice for Official Statistics. The Board is chaired by the Justice Analytical Services division of the Scottish Government and a wide range of organisations are represented including Police Scotland, the Scottish Police Authority, Her Majesty's Inspectorate of Constabulary in Scotland (HMICS) and the Crown and Procurator Fiscal Service (COPFS). Information on the remit and functions of the Board, its actions and outcomes, is available from the following link: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecordedCrime/SCRB.
- 7.18. A Framework of Assurance is available for Recorded Crime statistics to provide evidence on:
 - the suitability of the administrative data for use in producing national statistics;
 - factors that the statistical producer needs to take into account in producing the national statistics;
 - the information that users need to know in order to make informed use of the statistics.

The Framework of Assurance can be accessed via the link below. The aforementioned Crime Recording Board has responsibility for approving any changes to this product: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecordedCrime/FoA.

7.19. On the 21st September 2016, Her Majesty's Inspectorate of Constabulary in Scotland (HMICS) published Crime Audit 2016. This audit assessed the extent to which police recording practices complied with the Scottish Crime Recording Standard and Counting Rules.

- 7.20. HMICS audited just over 7,000 incidents reported between the 1st January and 31st March 2016. Five categories were included, three of which related to specific crime types:
 - Sexual crime
 - Violent crime
 - Vandalism (Damage)
 - Non-crime related incidents (i.e. incidents that were potentially crimerelated but which were eventually closed as being non-crime related); and
 - No-crimes (i.e. cases that were originally thought to be a crime but were later redesignated as not being a crime following additional investigation).

The examination of no-crimes involves an assessment of whether the nocrime decision was correct. Because the no-crime test is different from that applied to incidents, the no-crime results are reported separately.

The following tests were applied to incidents:

- Test 1 involves reviewing the initial report to the police (the 'incident')
 and assessing whether the incident has been correctly closed. Correct
 closure means either that (a) the incident was closed as non-crime
 related and contained sufficient information to dispel any inference of
 criminality; or (b) the incident indicated a crime had occurred and a crime
 report was traced. Incidents which result in a crime report proceed to
 Test 2.
- Test 2 involves reviewing the crime report to assess whether the crimes recorded are correctly classified and counted. Test 2 allows us to consider whether subsuming¹⁹ has been carried out correctly.
- Timeliness: crimes should be recorded within 72 hours of the circumstances becoming known to the police (or within seven days where the delay is out with police control).

All three tests were applied to the three crime types HMICS examined (sexual crimes, violent crime, vandalism (damage)). Only Test 1 was applied to non-crime related incidents as reviewing them involves a simple assessment of whether the decision not to record a crime was correct.

The full report, including key findings, recommendations and improvement actions, can be accessed from the HMICS website: http://www.hmics.org/publications/hmics-crime-audit-2016.

¹⁹ Subsuming refers to the practice of counting multiple crimes as one crime, with less serious crimes subsumed within more serious crimes. For more information, please refer to Section D of the Scottish Crime Recording Standard (SCRS).

- 7.21. In addition to HMICS, audits of incident and crime records are also undertaken by Police Scotland's Crime Registrars. From April 2015 onwards, and in line with a recommendation made by HMICS in their 2014 Crime Audit, updates on the results of these internal audits and Police Scotland's actions against other recommendations are presented to the <u>Audit and Risk Committee</u> of the Scottish Police Authority. Papers from the Committee's meetings are published, with those from meetings held in 2016 available via the following link: http://www.spa.police.uk/meetings-events/audit-and-risk-committee/arc2016/.
- 7.22. In March 2016 the Crime Board considered how the audits by both HMICS and Police Scotland could best collectively support the quality assurance of these National Statistics. It concluded that HMICS should remain the primary source of audit-based assurance, given their role as an independent auditor. The results of Police Scotland's audit process will still be fed back to the Board by the National Crime Registrar. Where statisticians consider that this information has substantial data-quality implications, they will notify users of this through future publications and the SCOTSTAT network. Users will also be kept informed of any Crime Board action(s) taken in response.

Quality Assurance of Submitted Data:

7.23. The data provided by Police Scotland go through a process of quality assurance in which data received are checked across the four quarters of the financial year period, and against the previous year. Anything unusual or which we feel requires further explanation is then fed back to the Police for their attention. Any amendments are carried out and the final data is used to produce a set of data tables which can be used to check the final dataset. If the police are content that the figures are an accurate reflection of the dataset, then the data is officially signed off for use in the publication.

During the quality assurance checking process, it is possible for errors to be found in data for previous years. While we do not routinely revise figures, we are committed to correcting errors in the data and providing suitable explanations for any changes made to previously published data.

7.24. Detailed information on the quality assurance processes applied to recorded crime data is available in the Scottish Crime Statistics: Quality Assurance process document, available via the following link: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded-Crime/qualityassurance.

7.25. Before the publication of the Recorded Crime in Scotland, 2013-14 bulletin, an extensive quality assurance exercise was carried out to ensure consistency of data pre and post police reform, and to check the quality of recorded crime data supplied by the police. This followed the data being extracted from one central unit within Police Scotland, using their new information and performance management reporting tool (ScOMIS), instead of being returned by the eight legacy police force areas. ScOMIS collates crime reports from across the variety of systems used by the eight legacy police forces into one central system, and supplies the Scottish Government with recorded crime data.

This exercise raised several data quality issues which led to a number of corrections to legacy data published in previous years.

In terms of comparability, the Scottish Government are satisfied that crime data, Groups 1 to 5, are comparable pre and post reform. This means there is no break in the time series for this data. However the overall comparability for offences data, Groups 6 and 7, has been affected by some of the issues relating to legacy force data and changes in recording practices. For Group 6 – Miscellaneous Offences, all crime codes are fully comparable from 2008-09 onwards. There are greater comparability issues for Group 7 – Motor Vehicle Offences and overall comparisons should not be made prior to 2013-14.

The extent of the amendments made to the data as part of the quality assurance exercise referred to above, along with all findings of this exercise and their impact on comparability, have been published in a Technical Report, available via the following link:

http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded Crime/TechnicalReport.

Annex 3: Comparisons with England & Wales and Northern Ireland

7.26. Recorded crime statistics for England & Wales are not directly comparable with those in Scotland. The recorded crime statistics for Scotland are collected on the basis of the SCRS, which was introduced in 2004. Like its counterpart in England & Wales, it aims to give consistency in crime recording.

The main principles of the SCRS, with regard to when a crime should be recorded, are similar to the <u>National Crime Recording Standard (NCRS)</u> for England & Wales. However, there are various differences between the respective Counting Rules which specify different approaches for counting the number of crimes that should be recorded as a result of a single incident.

For instance, crimes recorded in England & Wales tend to be incident based, where the Principle Crime Rule states that if the sequence of crimes in an incident, or a complex crime, contains more than one type of crime, then the most serious crime should be counted. For example, an incident where an intruder breaks into a home and assaults the sole occupant would be recorded as two crimes in Scotland, while in England & Wales it would be recorded as one crime.

- 7.27. Differences in legislation and common law also have to be taken into account when comparing the crime statistics for England & Wales and Scotland.
- 7.28. Crime Statistics for England & Wales are published quarterly on the Office for National Statistics (ONS) website. The latest Crime Statistics for England & Wales can be accessed from the following link:
 http://www.ons.gov.uk/ons/rel/crime-stats/crime-statistics/index.html.
- 7.29. The legal system in Northern Ireland is based on that of England & Wales and the Police Service for Northern Ireland (PSNI) has the same notifiable offence list for recorded crime as used in England & Wales. In addition, the PSNI has adopted the NCRS and Home Office Counting Rules for recorded crime that applies in England & Wales. Thus, there are comparability considerations similar to those detailed above between recorded crime statistics for Northern Ireland and Scotland.

Crime statistics for Northern Ireland are collected and published separately. The latest Police Recorded Crime Statistics for Northern Ireland can be accessed from the following link: https://www.psni.police.uk/inside-psni/ Statistics/police-recorded-crime-statistics/.

7.30. Further detail on the comparability of crime data can be found in the User Guide to Recorded Crime Statistics in Scotland, available from:

http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded-Crime/UserGuide.

Annex 4: User engagement

- 7.31. These statistics are used by a large number of stakeholders within central government, the police and other public bodies for a variety of purposes.
- 7.32. Crime statistics are also used by a variety of external stakeholders. A flavour of such uses are:
 - Utility companies who wish to assess the safety of an area before sending employees out into the public;
 - Insurance companies assessing the risk of crime in different areas;
 - Local authority planning;
 - National and local journalism;
 - · Academic research; and
 - Students and school pupils writing dissertations and carrying out projects.
- 7.33. From April-June 2015, Justice Analytical Services conducted a consultation of stakeholders and users of the suite of publications based on returns from Police Scotland, which includes the Recorded Crime in Scotland statistical bulletin series. The main objectives of this consultation were to: understand who the users are, what their requirements for data are and the benefits of any new suggested structure and content; guide the future strategy for how, when and what we publish regarding police data; and identify improvements that will ease and increase the use of police data in the future.
- 7.34. Reflecting our commitment to user engagement and to establishing a broad evidence base to inform our future publications, we used a variety of consultation methods to capture the views of both expert and non-expert users. This included one-to-one interviews, user group discussions, social media interaction and written surveys.
- 7.35. In this consultation, users discussed utilising the Police Recorded Crime publication in multiple ways, including:
 - Selecting headline figures for briefing and communication lines;
 - Monitoring trends over time;
 - Developing policy;
 - Understanding local crime rates and clear up rates;
 - Understanding police performance;
 - Making comparisons in conjunction with other justice statistics and data from other sources:
 - Providing legitimacy and reassurance around police management data.

In many cases, the themes reported above replicated and built on those identified in previous consultations.

- 7.36. A report on the results of the consultation can be found at the link below: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/scotstatcrime/StakeCon/RCUC2015.
 - An update on the actions taken to date, as a result of the needs identified and proposals made during the 2015 consultation, is available on the same page.
- 7.37. Justice Analytical Services has reflected on the feedback received from the consultation during the production of the 2014-15 bulletin. This includes the addition of graphics to highlight the main points conveyed by the statistics.
- 7.38. This consultation builds on previous and on-going engagement around crime statistics, details of which can be found at:

 http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/scotstatcrime/StakeCon.
- 7.39. National statistics are a tool used in decision making both inside and outside government, and for this tool to be effective it must be designed to meet the needs of users. We always welcome feedback on the content and the uses made of our statistical bulletins and users are invited to submit their comments and any suggestions for improvement to:

 justiceanalysts@gov.scot.

If you would like to be kept informed about developments in crime statistics, we suggest registering with ScotStat: http://www.gov.scot/Topics/Statistics/scotstat.

7.40. Further information on users and uses of the statistics is available in the User Guide to Recorded Crime Statistics in Scotland, which can be found at: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/PubRecorded Crime/UserGuide.

Annex 5: Upcoming coding changes and Future considerations Changes to the Coding of Recorded Crimes and Offences:

- 7.41. Changes made to the rules governing the coding and counting of crimes and offences within the Scottish Crime Recording Standard (SCRS) must be approved by the Scottish Crime Recording Board (SCRB) (Annex 2 provides background information on the role of the Board). In March and July 2016 the Board approved four changes to the coding of crimes and offences, which were enacted for the 2016-17 reporting year (i.e. the year immediately following the statistics presented in this Bulletin). Further information on these changes and their likely statistical impact is shown below.
- 7.42. Offences relating to Serious Organised Crime (SOC) The SCRB has decided that the crime code 11008: Offences relating to serious organised crime, which currently sit within Group 1 'Non-sexual Violent Crime', should be transferred to Group 5 'Other Crimes' under the crime code 40001: Offences relating to serious organised crime. This decision was based on the fact that SOC is not technically a violent crime, and any crime related to an incident of SOC is also recorded in the statistics. Therefore any associated violent crime would already be counted within Group 1. The number of SOC cases recorded in 2015-16 was relatively small (38 out of 6,775 Group 1 Crimes). The 2016-17 Recorded Crime Bulletin will be the first to reflect this change. As both Group 1 and Group 5 crime groups are included within overall Recorded Crime, the transfer will have no impact on total figures. Statistics for previous years will also be back-revised within the 2016-17 Bulletin, to ensure time series continuity for Group 1 and Group 5 is unaffected.
- 7.43. Handling Obscene Material The SCRB has decided that the offence code 59001: Handling obscene material, which currently sits within Group 6 'Miscellaneous Offences', should be split into 2 separate offence codes. One new offence code (59004: Communications Act 2003 (sexual)) to cover sexual communication offences (i.e. the sending of sexual/offensive/obscene/menacing messages by means of public electronic communications) and the original offence code (59001: Handling obscene material) to cover the displaying or distribution of obscene material, the import of prohibited goods to the UK or the sending of obscene or indecent articles through the post. This decision was based on a desire to identify what proportion of Handling Obscene Material offences were based on sexual communication offences, to support future consideration of the statistical classification of this offence. Statistics for 2016-17 will be the first to reflect this split, which will have no impact on the overall figures for Group 6 'Miscellaneous Offences'.

7.44. Human Trafficking and Exploitation (Scotland) Bill - The Human Trafficking and Exploitation (Scotland) Bill received royal assent in November 2015. The SCRB has approved 3 new crime codes to capture the charges introduced following the passage of this bill. These are 11010: Slavery or forced labour, 11011: Human organ offences (both Group 1 – Non-sexual Crimes of Violence) and 39023: Breach of a trafficking & exploitation order (Group 5 – Other Crimes). The existing crime code 18009 – Immoral traffic (Group 2 – Sexual Crimes) will also be used to record some of the charges resulting from the new Bill.

Statistics for 2016-17 will be the first to reflect these changes. It will not be possible to give a precise account of the impact on statistical continuity as some of the crimes and offences that were superseded by the 2015 Bill cannot be separately identified within the existing statistics. There may be some transferal of activity within Group 1 'Non Sexual Violent Crime', but the overall impact on this group is likely to be negligible. No significant impact is envisaged for Group 2 'Sexual Crime' as the new offences from the Bill replace existing offences included within this group. The new code for Breach of a Trafficking & Exploitation Order could increase the volume of activity recorded under Group 5 'Other Crimes', though it is likely any increase will be small. Statisticians will monitor the number of cases recorded against these new codes, with a view to confirming in the 2016-17 publication that the impact on overall Crime Groups was indeed limited.

7.45. Psychoactive Substances Act 2016 – The Psychoactive Substances Bill received royal assent in January 2016. The Crime Board has approved 2 new crime codes to capture the charges introduced following the passage of this bill. These are 44007: Psychoactive substance: production, import/export, supply or possession in custody and 44008: Psychoactive substance: other offences (both Group 5 – Other Crimes). Statistics for 2016-17 will be the first to reflect these changes. Statisticians will monitor the number of cases recorded against these 2 new codes, so as to inform users of the impact on Group 5 Other Crimes in the 2016-17 publication.

Future Considerations

7.46. At present, legacy police force systems are still in place for the recording of incidents and crimes. This means we can only receive an aggregate count of crimes and offences recorded by the police. We note that many of our users have an interest in more analysis of individual level crime data, which would allow, for example, new information on the age and gender of victims and perpetrators. As the development of Police Scotland's recording system proceeds, we will consult with our statistical users at the appropriate time.

We are always keen to hear users' views on our products. If you have any comments or suggestions on how you would like to access information, please contact us at justiceanalysts@gov.scot.

Annex 6: Other notes

7.47. Under the Code of Practice for Official Statistics, the estimated costs of responding to statistical surveys and data collection are to be published.

The estimated cost of compliance for supplying and validating the data for this bulletin is: £700.

Details of the calculation methodology are available on the Scottish Government Crime and Justice website at: http://www.gov.scot/Topics/Statistics/Browse/Crime-Justice/costcalculation.

7.48. Justice Analytical Services publishes a work plan each year detailing the programme of work planned over the current financial year period. The work of the division covers both an agreed forward programme of analytical priorities, and routine analytical work particularly related to the compilation of National and Official Statistics, ongoing project management and knowledge transfer activity.

Analytical planning to develop a programme for the financial year 2016-17 followed a structured process of engagement with policy colleagues which was designed to closely align our analysis with current policy priorities and to the delivery of outcomes. The work plan is available via the following link: http://www.gov.scot/Topics/Research/by-topic/crime-and-justice/JAS-Programme-2016-17.

7.49. Clearly, only a limited selection of tables can be included in any statistical bulletin. Further analysis of recorded crime statistics can be supplied on request. This includes available information relating to time periods other than those covered in the bulletin. In certain cases a fee is charged. For details of what can be provided, please telephone Keith Paterson on 0131 244 5428 or e-mail justiceAnalysts@gov.scot.

8. Classification of Crimes and Offences

CRIMES

Group 1: Non-sexual crimes of violence

(Also referred to as **Crimes of violence**)

Homicide etc.

Includes:

- Murder
- Culpable homicide
- Culpable homicide (common law)
 - Causing death by dangerous driving
 - Causing death by careless driving when under influence of drink or drugs
 - Causing death by careless driving
 - Illegal driver involved in fatal accident
 - Corporate homicide

Attempted murder and serious assault

Includes:

- Attempted murder
- Serious assault

For the definition of Serious assault and the distinction between Serious assault and Common assault please see Paragraph 7.13 within Annex 1.

Robbery

Robbery and assault with intent to rob

Other

Includes:

- Threats and extortion
- Cruel and unnatural treatment of children
- Abortion
- Concealment of pregnancy
- Possession of a firearm with intent to endanger life, commit crime etc.
- Abduction
- III treatment of mental patients
- Drugging

Group 2: Sexual crimes

Rape and attempted rape

Includes:

- Rape
- Attempted rape

Sexual assault

Includes:

Contact sexual assault (13-15 year old or

adult 16+)

- Sexually coercive conduct (13-15 year old or adult 16+)
- Sexual crimes against children under 13 years
- Lewd and libidinous practices

Crimes associated with prostitution

Includes:

- Crimes relating to prostitution
- Soliciting services of person engaged in prostitution
- Brothel keeping
- Immoral traffic
- Procuration

Other

Includes:

- Other sexually coercive conduct
- Other sexual crimes involving 13-15 year old children
- Taking, distribution, possession etc. of indecent photos of children
- Incest
- Unnatural crimes
- Public indecency
- Sexual exposure
- Other sexual crimes

Group 3: Crimes of dishonesty

Housebreaking

(Also referred to as **Dishonesty**) Includes:

- Theft by housebreaking domestic property (dwelling and non-dwelling)
- Theft by housebreaking other property
- Housebreaking with intent to steal domestic property (dwelling and nondwelling)
- Housebreaking with intent to steal other property
- Attempted housebreaking with intent to enter and steal domestic property (dwelling and non-dwelling)
- Attempted housebreaking with intent to enter and steal other property

Theft by opening lockfast places (OLP)

- Theft by opening lockfast places (OLP) (excluding motor vehicle)
- OLP (excluding motor vehicle) with intent to steal

 Attempted OLP excluding motor vehicle with intent to steal

Theft from a motor vehicle by OLP

Includes:

- Theft by OLP from a motor vehicle
- OLP with intent to steal from a motor vehicle
- Attempted OLP with intent to steal from a motor vehicle

Theft of motor vehicle

- Theft of a motor vehicle and contents
- Attempted theft of a motor vehicle

Shoplifting

Shoplifting

Other theft

Includes:

- Theft of pedal cycles
- Theft from a motor vehicle not elsewhere classified

Fraud

Fraud

Other crimes of dishonesty

Includes:

- Forgery (other)
- Reset
- Embezzlement
- Corruption

Group 4: Fire-raising, vandalism etc.

Fire-raising

Includes:

- Fire-raising
- Muirburn

Vandalism, etc. -

Includes:

- Malicious mischief
- Vandalism
- Culpable and reckless conduct (not with firearms)
- Reckless conduct with firearms

Group 5: Other crimes

Crimes against public justice

Includes:

- Perjury
- Resisting arrest
- Bail offences (other than absconding or re-offending)

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Wasting police time

Handling offensive weapons

Includes:

- Possession of an offensive weapon
- Restriction of offensive weapons
- Having in a public place an article with a blade or point
- Having in prison an article with a blade or point
- Possession of a firearm in a prison
- Possession of an offensive weapon (not elsewhere specified) in a prison

Drugs

Includes:

- Importation of drugs
- Production, manufacture or cultivation of drugs
- Possession and supply of controlled drugs
- Related money laundering offences
- Bringing drugs into prison

Other

Includes:

- Treason
- Conspiracy
- Explosives offences
- Wrecking, piracy and hijacking
- Crimes against public order

OFFENCES

Group 6: Miscellaneous offences

Common assault

Includes:

- Common assault
- Common assault on an emergency worker

For the distinction between Serious assault and Common assault please see Paragraph 7.13 within Annex 1.

Breach of the peace etc.

Includes:

- Breach of the peace
- Threatening or abusive behaviour
- Offence of stalking
- Offensive behaviour at football
- Threatening communications (Offensive Behaviour at Football and Threatening Communications Act 2012)

Drunkenness and other disorderly conduct

Includes:

- Drunk and disorderly
- Drunk and incapable
- Drunk in charge of a child
- Drunk and attempting to enter licensed premises
- Drunk or drinking in unlicensed premises
- Disorderly on licensed premises
- Drunk and attempting to enter designated sports ground
- Refusing to guit licensed premises
- Consumption of alcohol in designated places, byelaws prohibited

Urinating etc.

Includes:

Urinating /defecating

Other

Includes:

- Racially aggravated harassment
- Racially aggravated conduct
- False/Hoax calls
- Offences involving children
- Offences involving animals/plants
- Offences against local legislation

Other (cont.)

- Offences against liquor licensing laws
- Labour laws
- Naval military and air force laws
- Offences against environmental legislation
- Consumer protection acts

Group 7: Motor vehicle offences

Dangerous and careless driving

Includes:

- Dangerous driving offences
- Driving carelessly

Driving under the influence

Includes:

- Driving or in charge of motor vehicle while unfit through drink or drugs
- Blood alcohol content above limit
- Failing to provide breath, blood or urine specimens

Speeding

Includes:

- Speeding in restricted areas
- Other speeding offences

Unlawful use of vehicle

Includes:

- Driving while disqualified
- Driving without a licence
- Driving without insurance
- Driving without a test certificate
- Vehicle tax and registration and identification offences

Vehicle defect offences

Includes:

- Construction and use regulations
- Lighting offences

Seat belt offences

Seat belt offences

Mobile phone offences

Mobile phone offences

Other

Includes:

- Accident offences
- Parking offences

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How to access background or source data

The data collected for this statistical bulletin:

⊠ are available in more detail through Scottish Neighbourhood Statistics.

⊠ may be made available on request, subject to consideration of legal and ethical factors. Please contact JusticeAnalysts@gov.scot for further information.

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