

OUTLINE WORK PLAN 2019-2023 - SEPTEMBER 2019 REPORT TO THE HOMELESSNESS PREVENTION AND STRATEGY GROUP (HPSG)

- This stocktake takes into account the work plan agreed by HPSG and reflects on current status of each action area
- Actions marked in grey; bold are those where it is proposed that greatest resource be focused.

	ACTION AREA	Activity to date 2018/19	Next steps 2019	Next steps to 2020-2023
Embedding a person centred approach	Lived Experience programme	<ul style="list-style-type: none"> - Brought together options for discussion at March meeting of HPSG - Development of “lived experience” element of Unsuitable Accommodation Order and Temporary Accommodation consultation as an initial part of this programme - Commissioning a domestic abuse pathway lived experience strand - In partnership with Glasgow Homelessness Network and Cyrenians, developing a Participation Programme proposal combining the voice of lived experience and frontline workers. - Workshop to test proposal took place on 3 September with advice to Minister to follow thereafter. 	- HPSG discussion on the proposal and workshop on 12 September.	<ul style="list-style-type: none"> -Support the delivery of the Participation Programme. -Use a variety of methods on a ‘test and learn’ basis, including commissioning, to gather the voice of lived experience.
	Personal Housing Plans		<ul style="list-style-type: none"> - Develop policy options and engage with stakeholders Autumn/Winter. - Scottish Federation of Housing Associations (SFHA) to support engagement with Registered Social Landlords (RSLs) on ways to work with Local Authorities (LAs) and other partners to ensure support needs for tenants are identified and met from day 1 	Devise draft Personal Housing Plan model and formally consult on it – potentially as part of Code of Guidance consultation.
	Widening options for access to settled accommodation	<ul style="list-style-type: none"> - Event provisionally booked for 19th November - Aim is to support housing providers to share best practice emerging from Rapid Rehousing Transition Plans (RRTPs) and to provide information on a range of ways to widen options for access to settled accommodation 	<ul style="list-style-type: none"> - Agree details for event including contributions from HPSG member organisations and other interested parties- SFHA and Association of Local Authority Chief Housing Officers (ALACHO) to discuss how to learn from areas with Common Allocations Policy in place and consider options for supporting development of this approach in other areas 	<ul style="list-style-type: none"> - Develop best practice case studies; - Formalise advice into updated Code of Guidance
	Challenging stigma - public awareness campaign	<ul style="list-style-type: none"> - Developed strategic approach to public facing comms, building a collaborative across Homelessness organisations 	-Deliver 2019 plan including ongoing communications activity informed by those with lived experience and direct experience of working in the system	Develop further communications plan to support system change e.g. for health frontline

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			- Link clearly with the emerging Participation Programme	
Prevention	Prevention Pathways Development	<ul style="list-style-type: none"> - Agreed priority groups for pathway development, and high level approach: discussed and agreed at March HPSG meeting - Established lead and stakeholder group for first “Pathway” for care leavers: first official meeting took place 20 May. - Early work to identify and convene stakeholder group on domestic abuse is underway. 	<ul style="list-style-type: none"> - Complete work on agreeing and confirming Care Leavers “Pathway”. - Continue work on veterans “Pathway” - Initiated work on Pathways for domestic abuse (Summer) and hospital leavers (Autumn) - SFHA to support greater engagement with RSLs in the development of the prevention pathways 	<ul style="list-style-type: none"> - Analytical work (including qualitative with Participation programme) to underpin future development of other pathways - Pathway options will have been identified for first wave groups. - Next steps developed for March 2020.
	Prevention Pathways Delivery	<ul style="list-style-type: none"> - Continued to engage with Scottish Prison Service (SPS) and local government to support delivery of the SHORE standards - Provided implementation update on SHORE standards to HPSG in March - Held Suitable Housing On Release for Everyone (SHORE) standards workshop for stakeholders including local authorities and prisons in August – agreed approach to review of implementation 	<ul style="list-style-type: none"> - Commence review of the implementation of the SHORE standards in late August. - Agree approach to supporting implementation of Care Leavers Pathway once this is launched 	<ul style="list-style-type: none"> - Continue review of implementation of the SHORE standards - Work with Care Leavers Pathway development group to support successful implementation – including careful alignment with the Care Review
	Making assessments more flexible (with LAs and RSLs)	<ul style="list-style-type: none"> - Scottish Federation of Housing Associations (SFHA) and Association of Local Authority Chief Executives (ALACHO) have held initial discussions 	<ul style="list-style-type: none"> - SFHA, ALACHO and SG to support engagement with the housing sector 	<ul style="list-style-type: none"> - Determine next steps
	Housing to 2040	<ul style="list-style-type: none"> - SG team to make contributions to preparations for June Cabinet Paper - HPSG members involved in ongoing consultation 	<ul style="list-style-type: none"> - SG team to continue to provide ongoing and reactive support to the Housing to 2040 process, including second round of engagement with stakeholders - All HPSG members to continue to engage with the process 	<ul style="list-style-type: none"> - Continue to support Housing to 2040 process
	Analysis of HARSAG recommendations on welfare reform	<ul style="list-style-type: none"> - Initial analysis of interaction between welfare change & homelessness including analysis on the impact of the benefit cap and on Local Housing Allowance (LHA) rates done in preparation for Ministerial attendance at the Social Security Committee Inquiry - Responded to ongoing Inquiry by Social Security Committee 	<ul style="list-style-type: none"> - Advice to Ministers in July - Potentially followed up with multi-ministerial meeting - Further analysis and discussions with Department of Work and Pensions (DWP) - Update Ministers on outputs from the Social Security Committee Inquiry 	

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			-Draft a letter with stakeholders to issue jointly to the UK Government setting out issues relating to Welfare Reform and Homelessness	
	Learn from prevention duties elsewhere and set out timetable for our own plans	<ul style="list-style-type: none"> - Identified experts to approach as members of a Prevention Duty group, to lead development of this work - - Approached Professor Fitzpatrick to discuss potential role in chairing the group. 	<ul style="list-style-type: none"> - Confirm Scottish Government Legal Division (SGLD) advice on legislative vehicle, potential options and draft timescales. - Hold a ‘scoping’ stakeholder workshop in October to develop a strategy for taking this work forward. - Draft remit and membership being developed – to be discussed with chair once appointed - Review evidence on prevention duties elsewhere to inform group’s deliberations - Initial meeting of group, agreeing remit and aims 	<ul style="list-style-type: none"> - Set out draft timetable for Ministers and HPSG - Continued development and engagement - Continued development and engagement
Settled housing for all	Rapid Rehousing Transition Plans (RRTPs)	<ul style="list-style-type: none"> - Completed first phase of reviewing RRTPs and provided written feedback following this up with face to face/telecom meetings - Agreed approach to funding in 2019/20 with Convention of Scottish Local Authorities (COSLA); initial allocations provided to LAs in July - Held RRTP Sub-group 20 August with focus on updates from Housing Options (HO) Hubs, SG RRTP Update, RRTP Funding Support, RRTP Monitoring and RRTP best practice development - Continue determining a good example of RRTP & share good practice through RRTP sub-group - discussions with Scottish Housing Regulator (SHR) around alignment of their engagement and RRTPs 	<ul style="list-style-type: none"> - Continue discussions with COSLA and local authorities regarding approach to distribution of funding for 2020-21 and 2021-22. Aim to reach agreement by end November. - Complete second phase of reviewing RRTPs following feedback conversations by mid-September - Develop shared position with SHR regarding rapid rehousing and regulation. Proposal around timing to coincide with the updated Cod of Guidance. - RRTP Review: Lessons learned for year 2 - Review key areas including plans for young people, care leavers, domestic abuse, equalities impact assessment and migrant homelessness – good practice in “move on” options - Annual review - Monitoring of spend – framework to be developed with COSLA - Monitoring of progress – work being undertaken be a small group from the sub-group including the SHR. 	- Continued support and focus on transition to rapid rehousing
	Housing First	- Established governance group for Housing First pathfinders and building links to RRTP sub-group and HPSG	- Continued close engagement with the programme to ensure successful delivery and best use of SG funding	

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		<ul style="list-style-type: none"> - Continued engagement to understand and identify issues arising which may impact on delivery - LAs (not Pathfinders) looking to develop Housing First (HF) across Scotland – with particular focus on young people and the issue of rurality - Attended and chaired (Marion Gibbs) Housing First Scotland Conference in May attended by over 350 delegates from LAs, public and third sector organisations, demonstrating sector’s interest and ‘buy-in’ for this approach - Currently reviewing the roll out of the Pathfinder programme. Milestone reached in August with first 100 placements made. 	<ul style="list-style-type: none"> - Ensure “mainstream” agreements in place with LAs for continuation of HF placements beyond pathfinder programme - Develop position on funding of Housing First and interaction with Housing Benefit 	
	TA Funding	<ul style="list-style-type: none"> - Deep dive into returns from data gathering exercise with 2 x local authorities. - Refine data received with local authorities. - Engage with UK Government (UKG) on potential changes to Housing Benefit flags. - This work has important connections to the funding of the transition to rapid rehousing and has been paused in recognition of the live, and challenging, nature of discussions on RRTP funding. - Discussions with UKG counterparts have so far been unproductive. 	<ul style="list-style-type: none"> - Continue discussions with UKG officials about the possibility of devolving funding – bearing in mind the significant impact of Brexit on UKG strategic and forward planning functions. 	<ul style="list-style-type: none"> - The aim remains to develop and implement new funding model for TA (by end 2021). This may be put at significant risk due to lack of progress we have been able to make so far with UKG. - Evaluate, adjust and refine new TA funding model
Effective response	Severe weather response and frontline planning <ul style="list-style-type: none"> • Including supporting frontline staff 	<ul style="list-style-type: none"> - Severe weather interventions in place and network formed - Monitoring of severe weather frontline interventions - Evaluation of 18/19 severe weather and frontline planning activity – approach agreed - Priorities for 19/20 have been agreed and development plans are being finalised 	<ul style="list-style-type: none"> - Complete evaluation of 18-19 activity - Planning and implementation for severe weather and frontline interventions in 2019-20 - Scope and set up approach to sustainable frontline intervention funding 	<ul style="list-style-type: none"> - Continued development of approach to supporting severe weather and frontline interventions in a sustainable way.

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		<ul style="list-style-type: none"> -Scope 'national model of frontline outreach', ensuring strong links with other areas of homelessness policy in particular legislation and HF, and strong evidence base 	<ul style="list-style-type: none"> -Bring together national model ideas and begin to develop them with stakeholders (meeting took place on 19th of June) -Update will be provided to September HPSG - Develop implementation plans and roll out of some actions from winter 2019 on. 	<ul style="list-style-type: none"> -2020-2023 – develop and implement model on scale up basis
	<p>Publish an options appraisal for a new national rough sleeping dataset</p>	<ul style="list-style-type: none"> - Options Appraisal was published by the Centre for Homelessness Impact on 22 May. - Policy lead to take this work forward starts in post mid-September. - The Options Appraisal will be discussed at two Homelessness Statistics events taking place in September and October and will be helpful platforms from which to discuss next steps. - Following advice from comms, we did not set out our next steps for this work at the same time as the report was published as initially planned. - The Centre for Homelessness Impact is holding events in Cardiff, Belfast and London where the Options Appraisal will be discussed throughout June – they will provide feedback once available 	<ul style="list-style-type: none"> - Scope out options for new system, including practical solutions and SG resources required, available and options for filling resource gaps - Advise Ministers about options and next steps - Engagement with COSLA, ALACHO, local authorities, SHR, housing associations and third sector about next steps - Advice from procurement - Recruitment of policy lead for this work taking place currently – hope to have in place by the end of August which will provide new momentum for this work. 	<ul style="list-style-type: none"> - Design new data collection system - Start procurement for new system with SG analysts. -Develop specification for commissioning development -Supporting implementation of the new system - Continued support for delivery of the new system and reporting
	<p>Commence local connection and intentionality provisions, following consultation</p>	<ul style="list-style-type: none"> - 31 Jan: published consultation - Feb, March: engagement with local authorities and other - Developed impact assessments - 25 April: consultation closed - Draft final analysis report submitted to SG on 23 May - Responses to consultation published on website on 28 May - Agreed to a period of further discussion with local government and partners to give further consideration to issues raised in the consultation - The legislation will be signed on 8 October and will commence on 7 November 2019. 	<p>This is our top priority for the summer, along with the Code of Guidance.</p> <ul style="list-style-type: none"> - Publish analysis report and planned next steps: June - Engagement with COSLA, ALACHO, local authorities and third sector about implementation and measuring impact: June - Sept - Make SSI to commence provisions by end October - Engagement with stakeholders to draft Ministerial Statement for local connection: start in Nov - Identify what legal/guidance mechanisms exist to enable the definition of intentionality to be changed 	<ul style="list-style-type: none"> - Monitor impact and address mitigation as necessary - Publish Ministerial Statement: by end June 2020 - Continue monitoring impact and address mitigation as necessary

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		<ul style="list-style-type: none"> - Need to update and publish Code of Guidance to coincide with making and laying this legislation. - To include good practice examples from local authorities and third sector about the potentially positive impacts of not assessing homeless applications for intentionality. - Given additional work required in agreeing to a period of further discussion, and to align with Code of Guidance publication, timetable has been revised – but delivery of 2019 commitments remains on track. 		
	Extending UAO	<ul style="list-style-type: none"> - Pre consultation engagement with stakeholders - Consultation launched on 22 May - Closed on 14 August - Announcement in Programme for Government (PFG) to introduce legislation this year to come into force this parliamentary term. 	<ul style="list-style-type: none"> - Formal analysis commissioned with results due in late October. - Continue conversation with LA's about implementation. - Work with SGLD to draft legislation. 	<ul style="list-style-type: none"> - Early 2020 – lay negative Scottish Statutory instrument (SSI)
	Temporary Accommodation (TA) Standards	<ul style="list-style-type: none"> - Pre consultation engagement with stakeholders - Consultation launched on 22 May. - Closed on 14 August. 	<ul style="list-style-type: none"> - Formal analysis commissioned with results due in late October. - Adjust Chartered Institute of Housing (CIH)/Shelter standards in line with consultation responses. - Include <u>advisory</u> standards in refreshed Code of Guidance end October 	<ul style="list-style-type: none"> - Set up working group to develop a legally enforceable standards framework to ensure consistency of standards across different types of TA. - Work with SHR to ensure standards are enforced.
Joined up planning	Publish a new, accurate, up to date Code of Guidance	<ul style="list-style-type: none"> - Internal engagement with relevant teams on the accuracy of the Code of Guidance - Started to re-draft Code, removing inaccurate references - Code of Guidance being updated and will be finalised over the coming weeks, ready for publication at the same time as the legislation commences. - Intend to also be ready to announce next steps in terms of an overhaul of the Code and who will be involved in taking that forward – Ministerial Submission to follow. 	<ul style="list-style-type: none"> As above – this is our top priority along with next steps for local connection and intentionality - Continue removing inaccuracies from Code - Set up governance group to support overhaul of Code of Guidance over the following year - Publish interim Code with inaccurate references removed (end October) - Publish information on plan to comprehensively overhaul Code 	<ul style="list-style-type: none"> - Development work on Code with governance group - Engagement with stakeholders to feed into development of Code - Publish draft version of new Code: Autumn 2020 - Publish final updated Code: 2021 - Continue to update Code as required to reflect new developments

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	Commence engagement on Code of Practice addendum to the Code of Guidance		<ul style="list-style-type: none"> - Explore relevant examples of Codes of Practice, including on impact – especially CIH - Explore options with legal team - Initial engagement with stakeholders (if appropriate, at same time as engage on Code of Guidance) 	<ul style="list-style-type: none"> - Develop advice on next steps for a possible Code of Practice early in 2020 - Design and deliver during the course of 2020-21
	Develop partnerships with Health and Justice	<ul style="list-style-type: none"> - Sent joint letter from Minister and Cab Sec health regarding RRTPs and role for health and social care - Senior Civil Service-led meetings beginning to form partnerships - Key contacts identified in other parts of the health architecture 	<ul style="list-style-type: none"> - Secure appropriate health membership for HPSG - Agree ways to ensure Health and Homelessness group support effective progress on links between health and homelessness - Consider practical means of aligning health and homelessness work around people with multiple complex needs, building on ministerial agreements 	
	Build evidence of impact of new initiatives and changes	Evidence strategy in development with SG analysts and will support options for consideration by Ministers for any dedicated spend on evaluation and research		