Realising Scotland's Data Potential

A PLAN FOR SCOTLAND







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Foreword

Scotland has a long history of being home to innovators and thinkers.

From John Napier's development of logarithms, James Clerk Maxwell's work on electromagnetism, the Stevensons' lighthouses encircling our coastline through to Charlotte Auerbach's studies into the impact of radiation on genetics, innovation and research in Scotland have enabled technological, social and economic development that has helped to shape the modern world.

James Watt's steam engine was key to the first Industrial Revolution, powered by coal; we now stand on the threshold of another, which will be powered by data.

In 2014, the Scottish Government published a <u>Data Vision for Scotland</u>. Since then the volume of data produced across Scotland and the world has vastly increased and continues to do so, as does the capacity to store it and utilise it. Such tremendous volumes of data, held across the public, private and third sectors, are rich in potential for use by the innovative technologies developed in recent years.

Scotland has tremendous potential in data – some might say that as an asset it is almost a new North Sea, given the value waiting to be unlocked – and a great deal has already been achieved in realising it, as set out in Scotland's Digital Strategy.

Further improving how data is used and the infrastructure to enable this, fostering collaboration and innovation, engaging with people to secure their trust in the use of data and supporting them to participate in the opportunities available can deliver real social and financial benefits for Scotland and beyond.

To help us do this the Data Delivery Group, whose members are drawn from a range of organisations actively engaged in data and innovation, was created in spring 2019. The Group's role is to develop and oversee the delivery of this shared high level plan for the realisation of our vision for data for Scotland, which is to

"use Scotland's data to its full potential by driving innovation, improving public services and unlocking economic value – saving time, money and lives".

Developed by the Group in partnership, this plan sets out achievements to date, work in progress and future initiatives that will all contribute towards realising our vision over the next five years.

It is a plan for all of us, not just the Scottish Government, to realise Scotland's potential in data; please join us in this exciting enterprise.

Executive Summary

Over the last twenty years there has been a phenomenal growth in the amount of data, the capacity to store it and innovative technologies that can use it, giving rise to what has been called the age of 'Big Data'.

Scotland, a nation of innovation, is well-placed to take part and potentially lead in this data-driven revolution, capitalising on achievements to date, a closely connected community of innovators, including those in data and related sectors such as services and software, and having what may be amongst some of the best data in the world.

The Data Management Board, which played a key role in directing, overseeing and stimulating activities to help deliver Scotland's 2011 and 2017 Digital Strategies and wider work in data, was drawn down and replaced by the Data Delivery Group in early 2019. The Group's first task was to produce a high level delivery plan to help realise Scotland's data potential.

Developed by the Group with input from a range of stakeholders, the plan sets out successes to date, activities in progress and initiatives in the pipeline over the next five years that will all contribute towards realising our vision for data for Scotland.

The plan consists of two parts: this document, and a driver diagram that sets out six key workstreams, which include:

Capacity and Capability	Innovation and	Governance, Policy and
	Entrepreneurship	Legal
Quality of Data	Partnerships and	Engagement and
	Collaboration	Communication

The Data Delivery Group will oversee and advise on the delivery of the plan, highlight emerging developments in the data space and help to share and promote successes and good practice.

The Group takes an open government approach to its activities and details of progress in delivering the plan and other work can be found on its page on the Scottish Government website.

Background

Advances in digital technologies and the use of data and AI are happening at pace, presenting economic and social opportunities. The Programme for Government, published annually in September, sets out actions that the Scottish Government will take in the coming year and beyond. Echoing Scotland's Digital Strategy, it outlines our continuing commitment to ensure that digital and data innovation is at the heart of both our economic policy, and work to continuously improve our public services.

These commitments will be realised through activities such as continued support for our innovation centres, programmes to encourage entrepreneurship, making more of our data open and available for exploitation, and the development of a common approach to online identity assurance.

Convened in 2012, the Data Management Board played a key role in directing and overseeing work to deliver data related aims from Scotland's 2011 and 2017 Digital Strategies, and other commitments and initiatives, more so given the scale and pace of change since its inception. Over the last decade, there has been increasing interest in harnessing the transformational potential of data.

Scotland is already at the forefront of the use of data to boost productivity and improve public services and is well placed to become a global centre of excellence. There are clear economic gains for business and through highly-skilled jobs, but this area also has potential to transform our everyday lives.

But we have to work together - innovators, government, local authorities and the wider Scottish public sector, academia, industry and civic society - to truly realise this potential, and to secure the trust of the public in those doing so.

That's why we convened the Data Delivery Group, whose members are drawn from those actively engaged in data and innovation, central and local government, universities, industrial bodies and civic society groups, to ensure that a plan to help realise Scotland's data potential is a plan that works for all of Scotland.

Underpinning this is the need for data to be used in an ethically and socially responsible way, so as to earn and retain public trust. To help enable this, it is intended to take forward a range of related activities as the plan progresses. The Group will also promote the sharing of good practice in responsible innovation.

This plan sets out our programme of activities to use data to improve the productivity, competitiveness and effectiveness of both business and the public sector over the next 5 years.

Scotland's Data Opportunity

Overview

Scotland is fortunate to have what is possibly some of the best data in the world, including data about its people, their characteristics, behaviours and requirements; and non-personal data such as climate, environment and infrastructure.

While the public sector and businesses may make use of this data every day, it is not always used as effectively as it could be – either in terms of how it is collected, managed and distributed, or how it is employed for the purposes of decision making or used innovatively to return value.

There is potential for significant benefit to both the public and private sector in terms of our efficient use of data. A recent study suggests data innovation could potentially benefit Scotland by £20bn¹ by using data better to improving productivity and efficiency of organisations, and attracting new businesses and highly paid jobs to Scotland. This backs up previous work that suggests there are £1bn in public sector efficiencies possible annually through better use of data².

Better use is already being made of data in Scotland, such as the Scottish Out-of-Hospital Cardiac Arrest (OHCA) Data Linkage Project. This innovative work has linked complex datasets from various partners in order to report on OHCA in Scotland, helping to measure progress and inform the next steps in delivering the aims of Scotland's OHCA Strategy.

This is just one example of what improving the use of data can achieve. However, we recognise that we need to do more to make better use of data to help open up a wealth of economic and social opportunities and fully realise our vision

"to use Scotland's data to its full potential by driving innovation, improving public services and unlocking economic value – saving time, money and lives".

Although the volume of data produced across Scotland and the world has vastly increased, along with the capability and enthusiasm to use it, since our vision was published in 2014, it remains broadly the same. However, there is a bigger picture.

¹ Current trajectory inferred from Scottish Enterprise/Optimat analysis of CEBR/SAS report: The Value of Big Data and the Internet of Things to the UK Economy (Feb 2016) https://www.sas.com/content/dam/SAS/en_gb/doc/analystreport/cebr-value-of-big-data.pdf

² For example, the Policy Exchange estimated that we have the potential for the public sector across the UK to save £16 billion-£33 billion.

Strategic Alignment

Scotland's National Performance Framework sets out our purpose

'to focus on creating a more successful country with opportunities for all of Scotland to flourish through increased wellbeing, and sustainable and inclusive economic growth.'

To achieve this, eleven <u>National Outcomes</u> have been set out that describe the kind of Scotland it aims to create.



The National Performance Framework sets out the kind of Scotland we want to see and recognises that while economic progress is important, success is about more than GDP. That's why the purpose at its heart is opportunities for all, improved wellbeing and sustainable and inclusive economic growth.

The first Scotland's Wellbeing report was published in May 2019.

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Better use of data and innovation will help to deliver all of the National Outcomes, but particularly that:

- We have a globally competitive, entrepreneurial, inclusive and sustainable economy
- We are well educated, skilled and able to contribute to society
- We have thriving and innovative businesses, with quality jobs and fair work for everyone
- We live in communities that are inclusive, empowered, resilient and safe

<u>Scotland's Economic Strategy</u> sets out the approach to achieve a more productive, cohesive and fairer Scotland, and forms the strategic plan for existing and all future Scottish Government policy. Included in its priorities are on investing in people and infrastructure and fostering a culture of innovation, entrepreneurship and research and development.

Taking this further, and recognising the increasing part that digital plays in our economy and public services, the <u>2017 Digital Strategy</u> sets out a vision for Scotland as a vibrant, inclusive, open and outward looking digital nation. Included in it are commitments to public sector digital transformation following a digital ecosystem approach, but also to manage data in a way that supports businesses, provides new business opportunities and contributes to economic growth.

Following the lead provided by the Digital Strategy, <u>Scotland's Digital Health and Care Strategy</u> focuses on how digital and data will be used appropriately and innovatively to help plan and improve health and care services, enable research and economic development, and ultimately improve outcomes.

The amount of data, ranging from sensitive personal information held to allow delivery of personalised services (e.g. health and social care) to non-personal information (e.g. environmental data), that the public sector holds is continually growing. This data has value for the organisation collecting and holding it but there is potential to add value by making appropriate data available to others to re-use. We call this making data "open", and our Open Data Strategy sets out our ambition for making data open and available for others to use and reuse.

Beyond Scotland, the UK Industrial Strategy sets out a number of <u>Grand Challenges</u> to put the UK at the forefront of the industries of the future, ensuring that the UK takes advantage of major global changes, improving people's lives and the country's productivity. One of these aims to embed Artificial Intelligence (AI) across the UK, creating thousands of good quality jobs and drive economic growth.

Beyond overseeing work on this plan, the Data Delivery Group will support work to develop an AI strategy for Scotland, expected to be published in autumn 2020.

Challenges to the Opportunity

To take full advantage of the opportunities around data, our plan must address some of the challenges that prevent its effective use.

We have legislative frameworks, controls and guidance which seek to ensure that, at all times, we treat personal data responsibly. However, too many organisations and decision makers find caution easier than recognising the benefits which can be achieved by using data in a responsible, safe fashion. There is an opportunity to provide guidance and leadership that will transform current practices so that effective use of data is engrained in all of our public services.

We need to retain public confidence in how we use data. The majority of people in Scotland expect data to be shared between public bodies in order to improve the service they receive, and improve services for the wider public. However, some may be concerned that their data will be use to their detriment and are keen to be able to choose what happens to data about them. Engaging people on their expectations of how their data is used and sharing stories of the benefits of using data for public good are vital.

Forecasts predict the impact on the basis that businesses embrace the tools, technologies and business models that facilitate their participation in and successful exploitation of the data revolution. Currently some businesses are beginning to do this, but it should not be taken for granted that all, if indeed the majority, are equipped to respond. There are real gaps in the knowledge, skills and capacity of businesses (of all sizes and in all sectors) which may prevent them from responding to this opportunity and competitive threat.

The message from business and academics is that the offer from Scotland around data-driven innovation needs to be much stronger; speed of delivery, ease of access and linking of diverse datasets are perceived as diminishing the strength of the current offer. There is frustration with how long it takes to access Scottish data [research projects take on average 12 months to get access to data], and about the quality of the services required to help them with that. Underpinning this is that we don't systematically have high quality data stored in a way that researchers can easily extract their value. For business this means investment that could be happening in Scotland is currently going elsewhere.

Our challenges also include the need to foster sustainable innovation and entrepreneurship in the use of data, expanding and strengthening the networks of partners in place across Scotland and links with others beyond, and providing leadership and support on governance and legal aspects. Another important challenge is to raise awareness of the potential to be realised from making better use of data and, most importantly, to secure public support and trust to do so.

Responsibility in Opportunity

The Scottish Government's vision is to maximise the benefits that data innovation brings. Data innovation can greatly benefit the Scottish economy, improve productivity and efficiency of organisations with potential for significant efficiencies in the public sector. It can also attract new businesses and highly paid jobs. To achieve this vision, it is vital that we maintain our international reputation for safe and ethical data handling.

As well as setting out our purpose and National Outcomes, Scotland's <u>National</u> <u>Performance Framework</u> sets out the values that guide our approach, to

- treat all our people with kindness, dignity and compassion
- respect the rule of law
- act in an open and transparent way

We want Scotland to continue to lead in the safe, secure and responsible use of data and data science techniques for social and economic benefit. Underpinning this is the need for data to be used in an ethically and socially responsible way so as to earn and retain public trust. To help enable this, it is intended to take forward a range of related activities as the plan progresses.

The new <u>UK Centre for Data Ethics and Innovation</u> will investigate and advise how we can optimise the benefits of data-driven technologies, including AI, and work to identify measures needed to strengthen and improve the way they are used and regulated across the UK. We will engage with the Centre as it develops and takes forward its work programme, to which Scotland's ethical, legal and social expertise is well-placed to contribute.

Taking Action

We will only achieve our shared vision if we work together as partners across Scotland to harness the potential of data to deliver economic and social benefits for all. That's why a broad coalition of stakeholders have worked together to produce this plan, which sets out our vision for data, how we will work together to realise this, key drivers and work streams and how we will measure progress.

The plan was developed under the leadership of the Data Delivery Group and informed by wider partner and public engagement, before being agreed in TBC.

The Group will oversee work to deliver the plan, and report to the Board overseeing the delivery of Scotland's 2017 Digital Strategy.

Our vision for data, and the primary drivers for the six key workstreams that will help us to realise this, are:

Improve the QUALITY of DATA such that it can be exploited to its full potential

Drive the INNOVATION and ENTREPRENEURSHIP of our data

Foster the PARTNERSHIPS
AND COLLABORATION
between industry, public
sector and academia

OUR VISION:

Use Scotland's data
to its full potential
by driving
innovation,
improving public
services and
unlocking economic
value - saving time,
money and lives

Improve the CAPACITY and CAPABILITY of the data talent pool to sustain data quality, entrepreneurship and innovation over the longer term

Provide LEADERSHIP on GOVERNANCE, POLICY and LEGAL challenges to data driven innovation

ENGAGE AND COMMUNICATE the value of data driven innovation

Workstreams

The primary driver for each workstream was identified to help address the challenges to be overcome in harnessing the potential of data in Scotland. Each links to secondary and tertiary drivers: the overarching aim and objectives for each workstream are below.

Workstream Driver Diagrams, setting out the primary, secondary and tertiary drivers for each workstream, can be found in Annex 1.

Capacity and Capability

We will establish enduring education and capacity building programmes such that data quality, entrepreneurship and innovation can be sustained over the longer term. The aim here is to increase the awareness and understanding of data science by developing and strengthening skills, abilities and resources required to utilise Scotland's data for effective decision making.

Key objectives for this workstream are:

- Increase opportunities for the existing workforce to develop appropriate digital skills
- Increase the data science talent pool through development of programmes for university, secondary and primary levels
- Increase participation and skills opportunity to empower all citizens of Scotland to participate in an open and innovative society

High Quality Data

We will establish best practice collection and management of our data, ensuring that it meets a specified standard of quality, is accessible and reusable. This work stream will also include adherence to defined standards, enabling the communication and exchange of data between systems and organisations

Key objectives for this workstream are:

- Improve the management, collection and accessibility of our data by setting best practice protocols and adhering to defined standards
- Increase accessibility of resources via a contemporary cloud/digital platforms
- Make more of our data open, focussing on key user needs, and make all of our data more discoverable.

Innovation and Entrepreneurship

We will employ modern, cost effective technologies, process improvements and data innovations to maximise efficiency. We will also create a supportive environment wherein the development and implementation of new data-driven business models are encouraged.

Key objectives for this workstream are:

- Expand and create programmes to allow enterprises to explore possibilities through data innovation (e.g. data accelerator)
- Develop our Scottish Data and Informatics Partnership to drive forward trustworthy research to generate public and economic value

Partnerships and Collaboration

This work stream establishes effective cooperation and communication between industry, public sector and academia. Stakeholder buy in and commitment will be critical to the delivery of the plan. We will create and sustain the value of our data through a culture based on trusted partnerships that recognise common needs, aspirations and priorities.

Key objectives for this workstream are:

- Develop in conjunction with industry a world-leading research capability in data science
- Improving the cost benefit of collaborative procurements and projects

Governance, Policy and Legal

We will establish a leadership model which aims to attain political endorsement, strengthen institutional mandates, build a cooperative sharing environment and address current legal issues around how data is managed and its innovative use.

Key objectives for this workstream are:

- Improve the way in which people access Scottish public services online, such that it is safe, secure, and accessible.
- Develop a plan for information governance and ethical use of data in Scotland

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Engagement and Communication

We will raise awareness of the potential benefits to be gained from better harnessing of data, share examples of where this has already been achieved, and work to secure and sustain public trust in the better use of data for economic and social benefit.

Key objectives for this workstream are:

- Improve public awareness and understanding of data driven innovation and communication of the potential offered by better use of data.
- Engage through digital and other channels to catalyse a culture change towards the use of data in both the public and private sectors

More Information

A dynamic Workstream Driver Diagram document, setting out each workstream, its drivers and further related activities, can be found at: TBC.

Overseeing and Measuring Progress

The Data Delivery Group will oversee work to deliver the Plan, and will report to the Board overseeing the delivery of Scotland's 2017 Digital Strategy.

The plan will undergo continuous monitoring, challenge and review. Workstreams will be regularly reviewed to ensure they continue to fit with strategic aims and the delivery of our vision for data.

The Data Delivery Group will monitor emerging developments that may need to be reflected in the Plan, and help to share and promote successes and good practice.



Conclusion

Scotland is well-placed to build on its successes to date in data.

A lot has already been achieved, but there is more that we can do to enable the better use of data and, in turn, realise economic, social and environmental value for Scotland and beyond.

This shared plan aims to help set out our route forward. The Data Delivery Group will oversee and advise on progress, highlight emerging issues and lead on communicating the plan and work being taken forward to wider audiences.

Digital and data are very much international in scope. Recognising this, the Group will seek to learn from good practice elsewhere, as well as promoting successes in Scotland beyond these shores.

The Group will also support priority projects and other initiatives - such as the development of an AI strategy for Scotland - in which data will play a key role.

Working with stakeholders across Scotland, delivering this dynamic plan will help us to open up a wealth of economic and social opportunities and fully realise our vision for data for Scotland, which is to

"to use Scotland's data to its full potential by driving innovation, improving public services and unlocking economic value – saving time, money and lives".

Data Delivery Group
Date TBC.

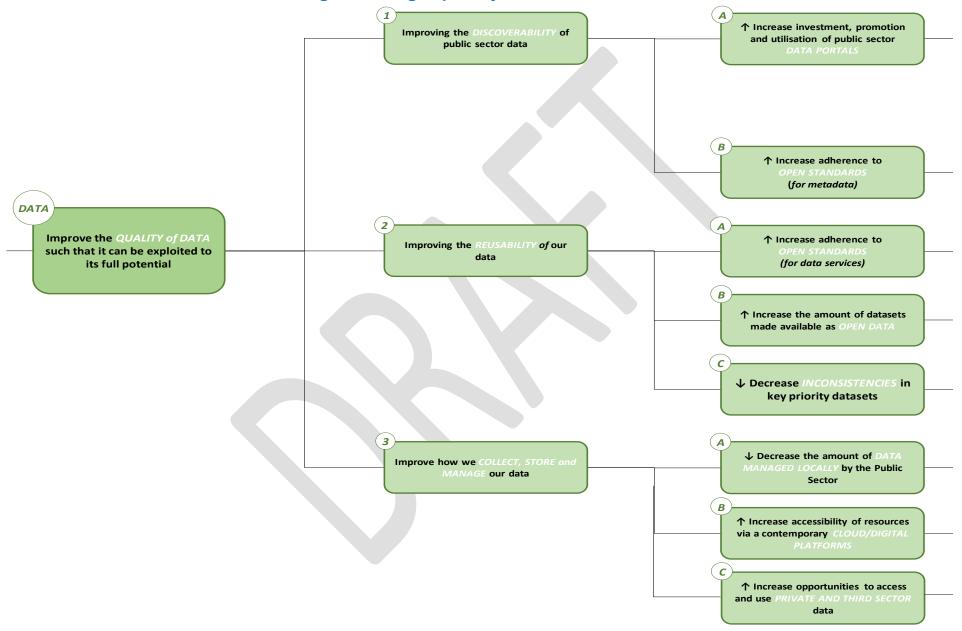
References

To be added in.

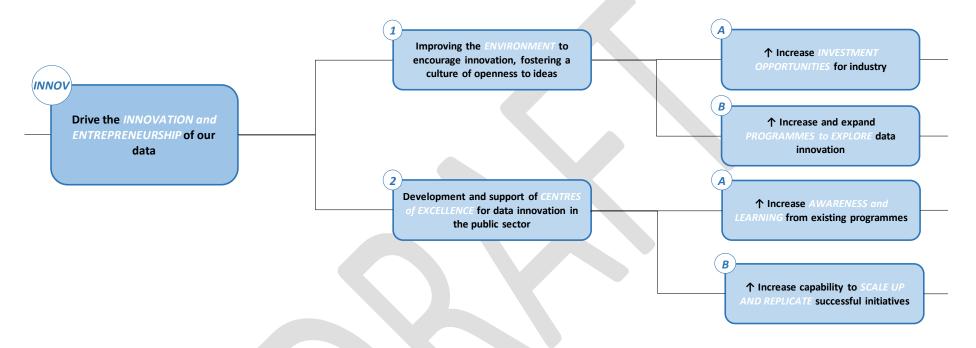


Annex 1 - Workstream Driver Diagram - Capacity and Capability Improving the capacity and capability ↑ Increase the of the VT POOL for data opportunities available to the existing workforce ↑ Increase of the current workforce SKILLS Improve the CAPACITY and CAPABILITY of the data talent pool to sustain data quality, ↑ Increase SUPPORT available entrepreneurship and through specialist teams innovation over the longer ↑ Increase offering of Improving the capacity of the FUTURE in data ALENT POOL for data science science ↑ Increase OUTREACH at primary, secondary and post-secondary levels Improving the awareness of data ↑ Increase • UTREACH to targeted science skills and capability among groups

Annex 1 - Workstream Driver Diagram - High Quality Data



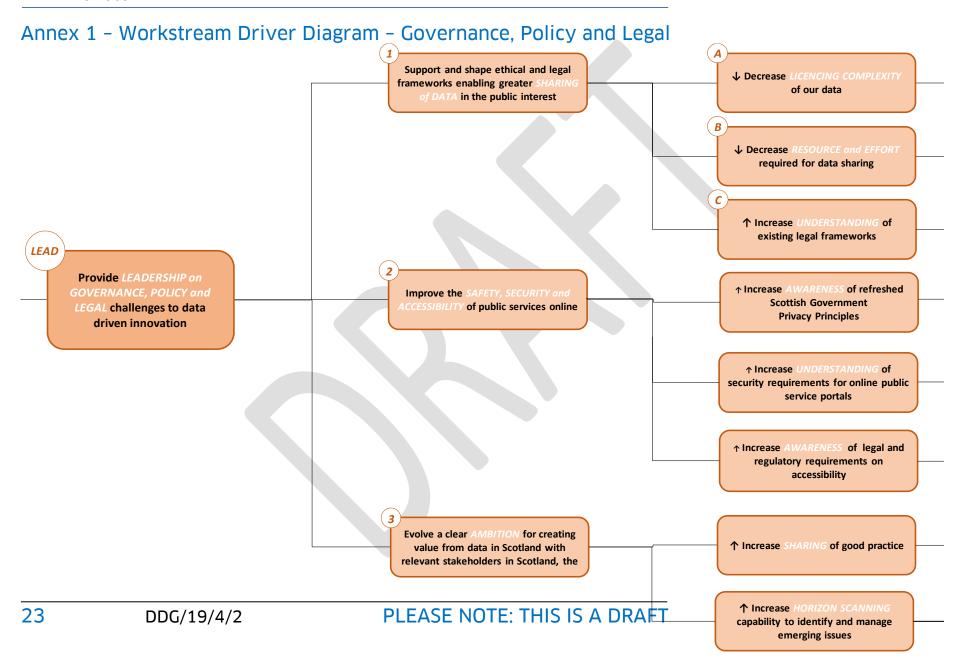
Annex 1 - Workstream Driver Diagram - Innovation and Entrepreneurship



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Annex 1 - Workstream Driver Diagram - Partnerships and Collaboration





Annex 1 - Workstream Driver Diagram - Engagement and Communication

