

**A full list of relevant documentation is listed below:**

**DOCUMENT 1A** - STPR2 – Submission to Ministers with Annexes - 22 February 2022

**DOCUMENT 1B** - STPR2 – Submission to Ministers with Annexes - Response from Ms Gilruth – 28 February 2022

**DOCUMENT 1C** - STPR2 - Submission to Ministers with Annexes - Response from Mr Matheson – 28 February 2022

**DOCUMENT 2A** - STPR2 – Submission to Ministers with Annexes - – 06 May 2022

**DOCUMENT 2B** - STPR2 - Submission to Ministers with Annexes - Response from Mr Matheson – 16 May 2022

**DOCUMENT 2C** - STPR2 - Submission to Ministers with Annexes - Email exchange with Ms Gilruth and officials – 29 June 2022

**DOCUMENT 3** - STPR2 - Email exchange confirming Mr Matheson and Ms Gilruth meeting on 16 June

**DOCUMENT 4A** - STPR2 Submission to Ministers with Annexes - 14 June 2022

**DOCUMENT 4B**- STPR2 - Slides shared with Ministers – 16 June 2022

**DOCUMENT 4C** - STPR2 Update - Officials Informal Note – 16 June 2022

**DOCUMENT 4D** - STPR2 Submission to Ministers with Annexes - Response from Mr Harvie – 20 June 2022

**DOCUMENT 5A** - STPR2 - Meeting on Strategic Transport Investment Plan – Email request to continue meeting with MfT on 5 October

**DOCUMENT 5B** - STPR2 Update - Officials Informal Note - 5 Oct 2022

**DOCUMENT 6A** - STPR2 - Submission to Ministers with Annexes - 14 October 2022

**DOCUMENT 6B** – STPR2 - Official Informal Notes – 9 Nov 2022

**DOCUMENT 6C** - STPR2 - Submission to Ministers with Annexes - Response from Mr Harvie – 14 December 2022

**DOCUMENT 6D** - STPR2 - Submission to Ministers with Annexes – Response from Ms Gilruth – 21 October 2022

**DOCUMENT 6E** - STPR2 - Submission to Ministers with Annexes – Response from Mr Matheson – 21 November 2022

**DOCUMENT 7A** - STPR2 - Submission to Ministers with Annexes – 1 December 2022

**DOCUMENT 7B** - STPR2 – SCANCE – 6 December 2022

**DOCUMENT 7C** – Email confirming final press release

**DOCUMENT 7D** – Final press release

**DOCUMENT 8A** – Email to Private Office with engagement briefing – 5 December 2022

**DOCUMENT 8B** - Briefing for ministerial engagement on 8 December 2022.

Cabinet Secretary for Net Zero, Energy and Transport  
Minister for Transport

## **The second Strategic Transport Projects Review (STPR2) – Communications and Engagement Proposals during the consultation**

### **Purpose**

1. The purpose of this paper is to provide an update on the upcoming series of engagement sessions and to ask if the Cabinet Secretary and/or Minister for Transport would like to be involved in any of the sessions during the consultation period.

### **Routine**

### **Background**

2. STPR2 was published on the 20 January following a ministerial statement to parliament. This launched a 12 week formal consultation on the 45 draft recommendations, the Strategic Environmental Assessment and four accompanying statutory impact assessment. The consultation is due to close at midnight on Friday 15 April. The local pre-election period begins in late March.
3. As part of the overall communications and engagement plan which has been executed throughout the review, we have managed relationships with local authorities and Regional Transport Partnerships (RTPs), we have consulted with MSPs and undertaken wider consultation. In addition, a public online survey between November 2019 to January 2020 gathered the views of over 3,000 people and organisations, which informed the early development of the review. Further detail on previous and current engagement is detailed in **Annex A**.
4. During the period of the consultation the STPR2 team will continue to update the communication and engagement plan in order to exploit opportunities to engage with stakeholders and the general public. To date, opportunities to meet stakeholders face-to-face have not been possible due to COVID restrictions.
5. With the gradual lifting of COVID restrictions in recent weeks there are opportunities to engage stakeholders in person. However, these have not been planned to date and it is believed virtual events will be more inclusive and mean greater participation. This note outlines some of the opportunities that could be explored and involve the Cabinet Secretary and Minister for Transport directly, if they so desire.
6. The Cabinet Secretary has offered himself or the Minister for Transport to meet the leaders and RTP Chairs relevant to the regional working groups (x 10 meetings), during the consultation period. It is expected that all will welcome this and a number of responses have already been received and meeting dates arranged for March.

## **Planned Engagement**

7. The STPR2 team have a detailed plan for stakeholder comms and engagement already in place. This involves use of all suitable media channels and direct interaction with a specific set of targeted stakeholders groups. Full details of the planned engagement and consultation channels are included in **Annex B**.
8. The Cabinet Secretary or Minister for Transport may wish to consider attending any of the listed events, where they could potentially chair the session or provide a short introduction. However, Transport Scotland, supported by the STPR2 consultants, would present the recommendations and be available for the Q&A. Specifically, we plan to invite all MSPs to an information session on the 10 March, the format will be similar to the previous STPR2 meeting held last year following publication of the Phase 1 recommendation in February 2021.

## **Additional Engagement Opportunity**

9. One option to consider could be further engagement with Scotland's young people. In the early stages of the review, the STPR2 consultants undertook 30 school engagement sessions. The Cabinet Secretary visited Stoneyhill Primary School in Musselburgh in January 2020 to discuss transport issues and revisited the same class in early March 2020 to see pupils ideas for the future of the transport. A virtual event with the Cabinet Secretary could be offered to Stoneyhill Primary, now the recommendations are published – noting that the pupils who previously participated would now be Primary 7. This session could focus on making choices, prioritisation and decision making.
10. Due to the level of public engagement which took place at the start of the review, in the gathering of evidence, problems and opportunities, there has been no public events planned during the consultation period. Instead the focus is on reaching under-represented groups and our continued commitment to collaborate with local authorities and RTPs.

## **Recommendation**

11. The Cabinet Secretary and Minister for Transport are invited to note the engagement activities listed in Annex B.
12. The Cabinet Secretary and Minister for Transport are invited to comment on the engagement sessions in regards to whether or not they wish to participate in any of the sessions. In particular, the scheduled session with MSPs on 10 March, the opportunity to engage with leaders from the 10 regional working groups and the prospect of meeting with our young people.
13. We are monitoring the consultation responses and feedback received in other forms. Should we believe more targeted engagement or communications is required, we will provide further advice.

[Redacted]  
Transport Scotland  
22 February 2022

Copy List:	For Action	For Comments	For Information		
			Portfolio Interest	Constituent Interest	General Awareness
Minister for Transport Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights		X	X		

Transport Scotland Ministerial Submissions List  
TSA Team Heads  
[Redacted]  
[Redacted]  
[Redacted]  
[Redacted]  
[Redacted]  
[Redacted]

## ANNEX A

### STPR2 Engagement / Consultation

#### How we plan to consult / engage

- Transport Scotland would like to encourage everyone with an interest to get involved in the consultation for the second Strategic Transport Projects Review 2 (STPR2) and associated statutory impact assessments. The consultation is now open for 12 weeks with a closing date of **Midnight Friday 15 April 2022**.
- We published Phase 1 of STPR2 in February 2021 which made recommendations for investment in the short term. This publication completes the review setting out both Phase 1 recommendations and those for the longer term providing the full suite of recommendations for transport investment for the next 20 years.
- The 45 draft STPR2 recommendations are set out in a Summary Report and draft Technical Report which can be accessed from the Transport Scotland website along with other supporting documents including the statutory impact assessments and other associated reports.
- There is also a link to the STPR2 project pages which provide information in an interactive and engaging manner, allowing stakeholders to search for and explore content that is relevant to their specific interests.
- We will encourage respondents to use the Scottish Government's Citizen Space consultation portal to complete the accompanying STPR2 survey questionnaire.
- We are asking respondents to help us "validate" the recommendations and indicate their "priorities" for investment. There are also questions covering the related Strategic Environmental Assessment and the four statutory impact assessment that are published at the same time.

- We have a dedicated phone number **0330 122 1369** for people to request a paper copy of the summary report and accompanying questionnaire.
- Or alternatively, people can email the dedicated mailbox at: [Consultation@stpr2surveys.co.uk](mailto:Consultation@stpr2surveys.co.uk)
- We will be emailing the 1,000+ stakeholders who have already participated in the review to inform them that the draft recommendations have been published and the consultation is now open.
- On the 20 January, we will also email the members of our eleven Regional Transport Working Groups to notify them that STPR2 has been published. We intend to follow-up with a meeting with each of the groups approximately 4 weeks after publication (in mid to late February).
- We are asking all stakeholders for assistance in raising awareness of this formal STPR2 Consultation whether this be through promotion on their social media channels, newsletters or other communication channels.
- We have produced a poster providing key information on the STPR2 Consultation which can be printed and displayed or circulated by email.
- We are aware on the local council elections in May and publication on the 20 January should provide enough time for councils / RTPs to consider their responses prior to the start of their pre-election periods.
- We are liaising with colleagues in Education Scotland to explore opportunities to raise awareness of the consultation with our young people. In addition to the possibility of running a competition for the design of the final report front cover.
- We will be undertaking an extensive Engagement Plan throughout the 12 week consultation period. This Plan will be submitted in due course and includes the following engagement:
  - Circulate stakeholder email & poster to all of the stakeholders groups on the STPR2 database
  - Emailing the information poster to all MSP and Scottish MP constituency offices
  - Social media and digital communications
  - Launch Press Release
  - Reminder email to Stakeholders - Consultation Reminder - Half Way Period
  - Reminder email to Stakeholders - Final Week of Consultation
  - Online workshops and information sessions with the following stakeholders (links to the presentation will be available to stakeholder who were unable to attend):
    - SEA Statutory Consultees information session
    - Equalities Group Consultees information session, with BSL interpreter
    - MSP & MP information session (24 January 3.30-4.30)
    - 3 x Business Group Representatives information session (17 Feb 9.15-10.15)
    - Young Scot Information Session
    - Scottish Youth Parliament information session
    - Age Scotland Information Session
    - RTWGs information session

### **How we plan to consider responses**

- All responses will be logged and collated to ensure that all respondents views are captured
- Responses will be considered in the context of the draft recommendations and the survey responses will inform work on the potential prioritisation of the final recommendations.
- We intent to publish a final set of recommendations in the form of a “delivery plan” or similar.
- In addition to the responses to STPR2, we will also consider any appropriate feedback and proposed changes that are planned for the National Planning Framework 4 and 20% Reduction Route Map.
- The STPR2 final report / delivery plan is expected to be published in summer / early autumn 2022. But this will be dependent on the number of responses that are received.

### **STPR2 documents to be published**

The following is a list of STPR2 documents that are being published on the 20 January 2022 which detail the appraisal and assessment process that has led to the 45 draft recommendations:

- The Summary Report
- “Easy Read” version of the Summary Report
- Gaelic language version of the Summary Report
- On SG website - “Citizen Space” – Consultation Questionnaire
- The Technical Report, including eleven regional Appraisal Summary Tables
- The Strategic Environmental Assessment (SEA) Draft Environmental Report
- Equality Impact Assessment Draft Report
- Island Communities Impact Assessment Draft Report
- Fairer Scotland Duty Assessment Draft Report
- Child Rights and Wellbeing Impact Assessment Draft Report
- Habitats Regulations Appraisal Draft Report
- Online story maps which allow users to access information which has informed the draft recommendations.

### **Previous Engagement on STPR2 from Spring 2019 to December 2021**

#### **STPR2 Engagement and Consultation in Numbers**

- 20 Regional Option Generation Workshops
- 10 National Workshops
- 4 Business Engagement Events
- 70 Regional transport Working Group Meetings
- 10 National Environmental and Equalities Workshops
- 22 Regional Problems and Opportunities Workshops (300 Organisations Represented)
- 150 Regional Structured Interviews
- 600 Individual Stakeholders Engaged
- 394 Responses to Phase 1 and the National Case for Change Chapter Comments Forms

- 3,025 Responses to National Survey
- 655 Pupils Engaged (30 Schools' Engagement Sessions)

## ANNEX B

### Timetable of Engagement Sessions

Session	Date	Time	Format
Wider Stakeholder Information Session	24/02/2022	10:30am - 11:30am	Information Session
Business Group Representatives	24/02/2022	3.30pm - 4.30pm	Information Session
Business Group Representatives	02/03/2022	5pm - 6pm	Information Session
Wider Stakeholder Information Session	02/03/2022	7pm - 8pm	Information Session
Wider Stakeholder Information Session	7/03/2022	2pm - 3pm	Information Session (BSL - tbc)
MSP Session	10/03/2022	3.00 – 4.00pm	Information session (recorded)
Business Group Representatives	15/03/2022	2pm - 3pm	Information Session
SEA Statutory Consultees information session (Virtual) Technical session	TBC	TBC	Teams meeting to be held as a technical session by the SEA team
Equalities Group Consultees information session (Virtual) EqIA and Fairer Duty Scotland	TBC	TBC	MS Teams Webinar BSL interpreter
SEA & Equalities Sessions with wider stakeholders	TBC	TBC	MS Teams Webinar BSL interpreter
Island Impact Assessment	TBC	TBC	MS Teams Webinar
Young Scot Information Session (Virtual)	TBC	TBC	MS Teams Webinar Equalities to attend
Scottish Youth Parliament information session (Virtual) - Equalities to attend	TBC	TBC	MS Teams Webinar Equalities to attend
Age Scotland Information Session (Virtual)	TBC	TBC	MS Teams Webinar

## DOCUMENT 1B

From: [Redacted] On Behalf Of Minister for Transport  
Sent: 28 February 2022 13:59

To: Cabinet Secretary for Net Zero, Energy and Transport  
<CabSecNetZET@gov.scot>; [Redacted]; Minister for Transport  
MinisterFT@gov.scot  
Cc: [Redacted]; [Redacted]  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Comms Engagement during  
Consultation Period - 22 February 2022

Hi [Redacted],

Ms Gilruth has also noted the submission and would be interested in participating in the sessions scheduled with MSPs, engagement with regional working groups, and the prospect of meeting with young people. Would be grateful for further information on which sessions with regional working groups and young people would be most beneficial.

Many thanks, [Redacted] | Deputy Private Secretary to the Minister for Transport –  
Jenny Gilruth The Scottish Government | St Andrew's House, Edinburgh, EH1 3DG  
Email: MinisterFT@gov.scot

From: [Redacted] On Behalf Of Cabinet Secretary for Net Zero, Energy and  
Transport  
Sent: 28 February 2022 13:37  
To: [Redacted]; Cabinet Secretary for Net Zero, Energy and Transport  
<CabSecNetZET@gov.scot>; Minister for Transport MinisterFT@gov.scot  
Cc: [Redacted]; [Redacted]  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Comms Engagement during  
Consultation Period - 22 February 2022

Hi [Redacted],

It was great to speak to you.

Mr Matheson has noted this submission and said that he would like to do a follow up with the school. So if you could please explore what that might look like then get back in touch with Private Office.

Thanks [Redacted]

From: [Redacted]  
Sent: 23 February 2022 09:12  
To: Cabinet Secretary for Net Zero, Energy and  
Transport <CabSecNetZET@gov.scot>; Minister for Transport MinisterFT@gov.scot  
Cc: [Redacted]; [Redacted]  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Comms Engagement during  
Consultation Period - 22 February 2022

Morning Please find attached the updated submission.

Regards [Redacted],

[Redacted]  
Stakeholder Engagement Manager

Tel: [Redacted]

From: [Redacted]

Sent: 22 February 2022 16:38 To: Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Transport [MinisterFT@gov.scot](mailto:MinisterFT@gov.scot)

Cc: [Redacted]; [Redacted]

Subject: RE: STPR2 - Submission - Cab Sec and MoT - Comms Engagement during Consultation Period - 22 February 2022

Good afternoon

POs Further to the submission earlier regarding Comms and Engagement during the STPR2 Consultation, I note there we two different times indicated for the MSP session on 10 March. The correct time for this session is 3pm – 4pm. Can I ask that you update Mr Matheson and Ms Gilruth on the correct time please?

Many thanks, [Redacted]

Stakeholder Engagement Manager Tel: [Redacted]

From: TS STPR2 <stpr2@transport.gov.scot>

Sent: 22 February 2022 14:30

To: Cabinet Secretary for Net Zero, Energy and Transport

<CabSecNetZET@gov.scot>; Minister for Transport [MinisterFT@gov.scot](mailto:MinisterFT@gov.scot)

Cc: Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights

<MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List

<DLEEPSMSL@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted];

[Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];

[Redacted]; [Redacted]; [Redacted]; [Redacted]

Subject: STPR2 - Submission - Cab Sec and MoT - Comms Engagement during Consultation Period - 22 February 2022

Please find attached a submission for the attention of the Cabinet Secretary for Net Zero, Energy and Transport and the Minister for Transport regarding Communications and Engagement Proposals during the STPR2 consultation, for response.

Regards, [Redacted]

Stakeholder Engagement Manager Tel: [Redacted]

**DOCUMENT 1C**

From: [Redacted]

On Behalf Of Cabinet Secretary for Net Zero, Energy and Transport

Sent: 28 February 2022 13:37

To: [Redacted] Cabinet Secretary for Net Zero, Energy and Transport  
<CabSecNetZET@gov.scot>; Minister for Transport <MinisterFT@gov.scot>  
Cc: [Redacted]; [Redacted]  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Comms Engagement during  
Consultation Period - 22 February 2022

Hi [Redacted],

It was great to speak to you.

Mr Matheson has noted this submission and said that he would like to do a follow up  
with the school.

So if you could please explore what that might look like then get back in touch with  
Private Office.

Thanks  
[Redacted]

From: [Redacted]  
Sent: 23 February 2022 09:12  
To: Cabinet Secretary for Net Zero, Energy and Transport  
<CabSecNetZET@gov.scot>; Minister for Transport <MinisterFT@gov.scot>  
Cc: [Redacted]; [Redacted]  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Comms Engagement during  
Consultation Period - 22 February 2022

Morning

Please find attached the updated submission.  
Regards,

[Redacted]

[Redacted]  
Stakeholder Engagement Manager  
Tel: [Redacted]

From: [Redacted] On Behalf Of Cabinet Secretary for Net Zero, Energy and  
Transport  
Sent: 22 February 2022 18:59  
To: [Redacted]; Cabinet Secretary for Net Zero, Energy and  
Transport <CabSecNetZET@gov.scot>; Minister for Transport  
<MinisterFT@gov.scot>  
Cc: [Redacted]; [Redacted]  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Comms Engagement during  
Consultation Period - 22 February 2022

Hi [Redacted],



Zero, Energy and Transport and the Minister for Transport regarding Communications and Engagement Proposals during the STPR2 consultation, for response.

Regards,

[Redacted];

[Redacted]  
Stakeholder Engagement Manager  
Tel: [Redacted]

## **DOCUMENT 2A**

[Redacted]  
6 May 2022

Cabinet Secretary for Net Zero, Energy and Transport  
Minister for Transport

### **The second Strategic Transport Projects Review (STPR2) – Public Consultation Update**

#### **Purpose**

1. The purpose of this paper is to provide an update on the 12 week public consultation for the STPR2 draft recommendations report and associated impact assessments, which closed at midnight on Friday 15 April.

**Priority:** Routine

#### **Background**

2. STPR2 was published on the 20 January following a Ministerial Statement to Parliament. This event launched a 12 week formal public consultation on the 45 draft recommendations, the Strategic Environmental Assessment and four accompanying statutory impact assessments.
3. In order to support this statutory consultation period, a number of engagement sessions were delivered, a summary of which can be found in **Annex A**.
4. A number of organisations were granted a one week extension to the Consultation closing date to allow them to complete their own governance arrangements prior to submission.

#### **Consultation Response**

5. The number of responses received as of 27 April 2022 is 424, comprising of 159 individuals, 165 organisation and 100 non-disclosed responses. This number is indicative due to data cleansing.
6. The survey questionnaire comprised 46 questions, of which approximately three quarters were closed with remainder allowing the respondent to add their own comments.
7. Early analysis of the responses to some of the closed questions provides the following summary:
  - 60% agree/strongly agree the STPR2 process reflects the NTS2 Priorities and Outcomes
  - 60% agree/strongly agree the STPR2 recommendations reflect and will contribute to the aims of government policy
  - 79% agree/strongly agree that it was correct to take both a Regional and National approach to STPR2

Initial indications also suggest that the top priority theme is around enhancing access to affordable public transport, followed closely by improving active travel infrastructure. On the contrary, the lowest priority theme is around strengthening strategic connections, followed by increasing safety and resilience.

9. An initial high level review of the open responses by the STPR2 Project team, from those received from Regional Transport Partnerships and local authorities, would indicate a reasonable level of support for the review, its purpose and the way it has been conducted. In terms of wider themes, a number of responses have noted that they feel that rural and island authorities do not benefit as greatly from the STPR2 recommendations as those more urban or city authorities. With reference being made to the mass transit options for Glasgow, Edinburgh and Aberdeen regions as example of this imbalance in investment decisions. A fuller and more in-depth analysis of these responses is currently taking place as part of the consultation feedback analysis.

10. A list of all organisations that have responded can be found at Annex B.

11. A follow up exercise was undertaken to contact the nine Local Authorities (listed below) who had not submitted a response to ascertain why and to provide a final deadline of 10 May to consider and submit their responses. These were:

- Angus
- Dundee
- East Renfrewshire
- Inverclyde
- Midlothian
- North Lanarkshire
- South Lanarkshire
- West Dunbartonshire
- West Lothian

12. An extended closing date was also granted to the following organisations, who have all now submitted a response, with the exception of Dornoch Area Community Council:

- Cairngorms National Park Authority
- Dornoch Area Community Council
- Evelyn Tweed (MSP)
- SCDI
- SCOTS
- South of Scotland Enterprise

13. A brief analysis of the data indicates the following:

- All Regional Transport Partnerships have responded.
- Thirty one of the 32 Local Authorities have now responded.
- From a regional perspective, at least one authority from each have responded.

#### Next Steps for Consultation

14. All responses have been logged and collated to ensure that all respondents' views are captured.

15. Responses will be analysed and considered fully in the context of the 45 draft recommendations and the four draft impact assessments which were published alongside the summary report for consultation: the Equality Impact Assessment, the Island Communities Impact Assessment, the Fairer Scotland Duty Assessment and the Child Rights and Wellbeing Impact Assessment. The results of this analysis work will inform the potential prioritisation of the final recommendations and associated impact assessments.

16. We have programmed to provide you with the full Consultation Analysis Report and the Consultation Report prior to Summer recess, for your approval to publish.

17. Throughout the Summer recess period there is the intention to update key stakeholders on the Consultation Report and any emerging outcomes.

#### Conclusion of STPR2

18. We have programmed to provide you with the final STPR2 Report, with a final set of recommendations in the form of a delivery / investment plan and associated impact assessments in Autumn 2022. In addition to the responses to STPR2, we will also take cognisance of the relevant interdependencies, such as the National Planning Framework 4, 20% Car KM Reduction Route Map, Islands Connectivity Plan, the NTS2 Delivery Plan and affordability following capital spending review. Further advice on this will be provided in due course.

#### Recommendation

19. The Cabinet Secretary and Minister for Transport are invited to note the details of this update regarding the STPR2 public consultation.

[Redacted]

Copy List:	For Action	For Comments	For Information		
			Portfolio Interest	Constit Interest	General Awareness
Minister for Transport Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights		X	X	X	X

Transport Scotland Ministerial Submissions List TSA Team Heads [Redacted] [Redacted] [Redacted] [Redacted] [Redacted] [Redacted] [Redacted]
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**Annex A**

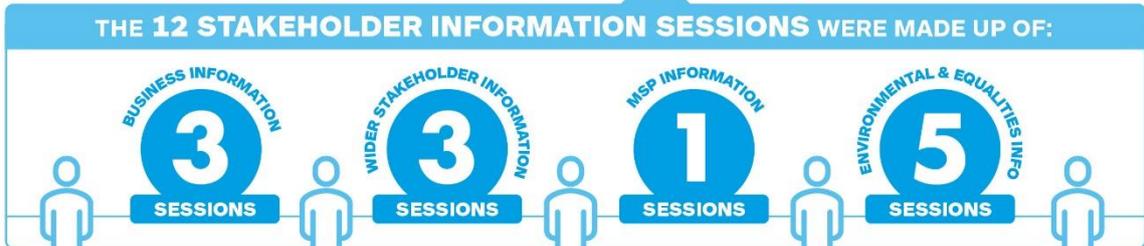
# STPR2 Engagement Infographic



## STRATEGIC TRANSPORT PROJECTS REVIEW PROTECTING OUR CLIMATE AND IMPROVING LIVES



### STPR2 ENGAGEMENT AND CONSULTATION IN NUMBERS



Annex B

List of organisations who responded:

A7 Action Group 4/10  
A77 Action Group  
Aberdeen City Council  
Aberdeenshire Council  
AGS Airports Limited  
Alloa Community Council  
Alyth Community Council  
Angus MacNeil (MP)  
Argyll & Bute Council  
Association for Project Management  
Ayrshire and Arran RTWG  
Ayrshire Roads Alliance  
Beattock Station Action Group  
Bennachie Community Council  
Borderlands Partnership  
British Ports Association on behalf of the Scottish Ports  
Group  
Cairngorms National Park Authority  
Campaign for Borders Rail  
Campaign for North East Rail  
Campaign North East Rail  
Cape Marco Ltd  
Chartered Institute of Logistics and  
Transport  
Chartered Institution of Highways and  
Transportation  
City of Edinburgh Council  
Civil Engineering Contractors  
Association (CECA) Scotland  
Clackmannanshire Council  
Colleges Scotland  
Comhairle nan Eilean Siar  
Community  
Community Transport Association  
CoMoUK  
Confederation of Passenger Transport  
Scotland  
Culloden Community Council  
Cumbria County Council  
Cycling Dumfries  
Cycling Scotland  
Cycling UK in Scotland  
Dalwhinnie Community Council  
Dumfries and Galloway Branch of  
Scottish Green Party  
Dumfries and Galloway Council  
Dundee Civic Trust

[Redacted] (Community Councillor Fort  
Willaim, Inverlochy & Torlundy)  
East Ayrshire Council  
East Dunbartonshire Council  
East Lothian Council  
Edinburgh & South East City Region Deal  
Environmental Protection Scotland (EPS)  
Evelyn Tweed MSP  
Falkirk Council  
Farr Out Deliveries LTD  
Fife Council  
Fife Council Liberal Democrat Group  
FITCC.ORG  
Fraserburgh harbour  
Friends of the Earth Scotland  
Friends of the Far North Line  
Friends of the West Highland Lines  
Get Glasgow Moving  
Glasgow City Council  
Glasgow Eco Trust  
Glasgow Chamber of Commerce  
Govan Community Council  
Greener Duns  
H&I Regional Economic Partnership  
Hardt B.V.  
Highland and Island Enterprise  
Highland Council  
Historic Environment Scotland  
Hitachi Energy  
HITRANS  
Institute of Civil Engineers (ICE)  
Inverness Chamber of Commerce  
Kelso Community Council  
Killiecrankie & Fincastle Community Council  
Kilmallie Community Council  
Kilmun Community Council  
Langholm & District Rail Group  
Light Rail Transit Association  
Living Streets Edinburgh Group  
Living Streets Scotland  
LN & MO Anton  
Loch Lomond and the Trossachs National  
Park Authority  
Lochaber Transport Forum  
Lochardil and Drummond Community Council  
Logistics UK

## MACs

### Metro Strategic Advisory Group

(which comprises of the following members:

NHS (Public Health Scotland), Scottish Enterprise, University of Strathclyde, Glasgow Chamber of Commerce, Climate Ready Clyde, Clyde Mission, Scottish Government, Strathclyde Partnership for Transport, Transport Scotland, Glasgow Airport, Glasgow City Council, Glasgow City Region City Deal (Metro Feasibility Study, Intelligence Hub), Renfrewshire Council, Clydeplan, Connectivity Commission, Scottish Power (Energy Networks)

and Clyde Gateway.

Mid and East Antrim Borough Council

Moidart Trust

Mott Macdonald

Moray Council

NatureScot

Nestrans

New Luce Community Council

NFUS

NHS Ayrshire & Arran

North Ayrshire Council

North Harris Community Council

Northumberland County Council

Office of Stuart McDonald MP

(Cumbernauld, Kilsyth & Kirkintilloch East)

Openreach

Orkney Islands Council

Paths for All

Perth and Kinross Council

Quothquan & Thankerton Community Council

Rail Futures Scotland

Railway Industry Association

Re-instate Bonnybridge Railway Station

Renfrewshire Council

Ristol Consulting Ltd

Road Haulage Association

Rosemount and Mile End Community Council

Roslin and Bilston Community Council

Royal Institution of Chartered Surveyors (RICS)

Royal Town Planning Institute

S82 Consulting

Scotland's Railway

SCOTS

Scottish Association for Marine Science

Scottish Association for Public Transport

Scottish Borders Council

Scottish Citylink Coaches Limited

Scottish Council for Development and

Industry (SCDI)  
Scottish Enterprise  
Scottish Power  
SEPA  
SEStrans  
Shetland Islands Council /ZetTrans  
South East of Scotland Regional Transport  
Partnership (SEStran)  
South Harris Community Council  
South of Scotland Enterprise  
Spokes, the Lothian cycle campaign  
Springholm A75 Road Safety Campaign  
SSEN  
SSEN Distribution  
Stena Line and Belfast Harbour  
Stirling Council  
Stòras Uibhist  
Strathallan Community Rail Partnership  
Strathclyde Partnership for Transport  
SURF – Scotland’s Regeneration Forum  
Sustrans  
SWestrans  
Tactran (Tayside and Central Scotland  
Transport Partnership)  
The Highland Council  
The Institution of Engineers in Scotland  
The Orkney Partnership  
The Rest and Be Thankful Business Campaign  
Group  
Thornhill Station Action Group  
Tollcross Community Centre  
Transform Scotland  
Transport Focus  
Transport North East  
Trinity Community Council  
Tweed Valley Railway Campaign  
Twynholm Community Council  
Tyne Esk LEADER. Some responses given  
from individual perspective.  
Unite Scotland  
University of Dundee  
University of Strathclyde  
VisitScotland  
Waverley Route Heritage Association  
West Highland Community Rail Partnership  
WSP UK Ltd

**DOCUMENT 2B**

From: [Redacted]; On Behalf Of Cabinet Secretary for Net Zero, Energy and Transport  
Sent: 16 May 2022 15:09  
To: [Redacted]; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Hi [Redacted],

Mr Matheson has noted.

Thanks,  
[Redacted];

[Redacted];  
Deputy Private Secretary  
Cabinet Secretary for Net Zero, Energy and Transport  
CabSecNetZET@gov.scot  
[Redacted];  
[Redacted];

From: [Redacted];  
Sent: 06 May 2022 09:23  
To: Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Please find attached an update on the STPR2 public consultation.

Kind regards,

[Redacted]

[Redacted];  
Stakeholder Engagement Manager  
Mobile: [Redacted]

**DOCUMENT 2C**

From: [Redacted] On Behalf Of Minister for Transport  
Sent: 29 June 2022 11:01  
To: [Redacted]; Minister for Transport <MinisterFT@gov.scot>; [Redacted]; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Hi [Redacted] and [Redacted],

The Minister has noted these updates with thanks.

Many thanks,

[Redacted];

[Redacted] Deputy Private Secretary to the Minister for Transport – Jenny Gilruth  
The Scottish Government | St Andrew's House, Edinburgh, EH1 3DG  
Email: MinisterFT@gov.scot

From: [Redacted]  
Sent: 27 June 2022 12:39  
To: Minister for Transport <MinisterFT@gov.scot>; [Redacted]; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

[Redacted]

Please be advised that following some chasing we have now received a response from East Renfrewshire Council which was not detailed but broadly supportive. To confirm we have now received responses from all Councils and Regional Transport Partnerships following the STPR2 consultation that finished in April 2022.

Should you require anything further then please let us know.

Thank you.

Regards,

[Redacted]  
Stakeholder Engagement Manager, Transport Scotland

From: [Redacted] On Behalf Of Minister for Transport  
Sent: 27 June 2022 11:20  
To: Minister for Transport <MinisterFT@gov.scot>; [Redacted]; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPTSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Hi [Redacted],

Ms Gilruth would be grateful for an update on this.

Many thanks,

[Redacted]

[Redacted] | Deputy Private Secretary to the Minister for Transport – Jenny Gilruth  
The Scottish Government | St Andrew's House, Edinburgh, EH1 3DG  
Email: MinisterFT@gov.scot

From: [Redacted] On Behalf Of Minister for Transport  
Sent: 17 May 2022 16:34  
To: [Redacted]; Minister for Transport <MinisterFT@gov.scot>; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPTSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Hi [Redacted],

Thank you – Ms Gilruth has noted.

Many thanks

[Redacted]

[Redacted] | Private Secretary to Minister for Environment and Land Reform - Màiri McAllan  
The Scottish Government | Web: www.gov.scot | Tel: [Redacted] Mob: [Redacted] |  
Email: MinisterELR@gov.scot

From: [Redacted]

Sent: 16 May 2022 15:47

To: Minister for Transport <MinisterFT@gov.scot>; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPTSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Minister,

The STPR2 team have tried on several occasions to contact East Renfrewshire Council but have received no response as yet.

The team will continue to do so to ascertain if East Renfrewshire will be responding. We will provide an update as soon as we have managed to engage with their officials.

Kind regards,  
[Redacted]

[Redacted]  
Stakeholder Engagement Manager  
Mobile: [Redacted]

From: [Redacted] On Behalf Of Minister for Transport  
Sent: 15 May 2022 21:05  
To: [Redacted]; Minister for Transport <MinisterFT@gov.scot>; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPTSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Hi [Redacted]

The minister has noted and commented if officials can provide any detail on what the hold-up is with East Renfrewshire?

Thanks,

[Redacted]  
[Redacted] | Deputy Private Secretary to Cabinet Secretary for Net Zero, Energy and Transport – Michael Matheson Scottish Government | St Andrew's House, Regent Road, Edinburgh, EH1 3DG | Tel: [Redacted] | Mob: [Redacted] | Email: CabSecNetZET@gov.scot  
From: [Redacted]

Sent: 11 May 2022 14:16

To: Minister for Transport <MinisterFT@gov.scot>; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: RE: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Minister,

Since the consultation closed we have been following up with Local Authorities who did not respond. With the exception of East Renfrewshire, all Local Authorities have now either provided a response or indicated that responses from Regional Transport Partnerships have covered the points they would have wished to make. We will continue to try and find out why East Renfrewshire Council did not respond.

While we reported as at 27 April, nine local authorities had not responded, this figure was actually lower as we established on follow up, a number of authorities had submitted after the deadline, not used the form or used an incorrect email addresses for response so these were not captured until slightly later as these needed to be processed manually.

As you noted, the full analysis of the consultation responses has not been completed.

The figures reported were an indication of the emerging outcome of the closed questions only as at 27 April. Further analysis of these reported headlines will break this down to show the level of support by RTPs / LAs, business groups, campaign groups and individuals.

We will also provide detailed advice on responding to the consultation and finalising of the recommendation.

Kind regards,  
[Redacted]

[Redacted]  
[Redacted]  
Mobile: [Redacted]

From: [Redacted] On Behalf Of Minister for Transport  
Sent: 10 May 2022 13:01  
To: [Redacted]; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPSMSL@gov.scot>  
Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];

Subject: RE: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Hi [Redacted],

Thanks – Ms Gilruth has noted and provided the following comments.

The Minister remains to have concerns about the 10 local authorities, nearly a third, who didn't reply. Please could Ms Gilruth have advice on how we might be able to rectify this? Ms Gilruth has doubts about the use in progressing a national strategic transport policy which does not have the views of ten of our thirty two councils.

The Minister notes also that the 60% agreement on this is also not very positive –

- 60% agree/strongly agree the STPR2 process reflects the NTS2 Priorities and Outcomes
- 60% agree/strongly agree the STPR2 recommendations reflect and will contribute to the aims of government policy

Ms Gilruth understands more will follow on this but sees a need to unpick the following analysis.

Many thanks,

[Redacted]

[Redacted] | Deputy Private Secretary to the Minister for Transport – Jenny Gilruth  
The Scottish Government | St Andrew's House, Edinburgh, EH1 3DG  
Email: MinisterFT@gov.scot

From: [Redacted]

Sent: 06 May 2022 09:23

To: Cabinet Secretary for Net Zero, Energy and Transport

<CabSecNetZET@gov.scot>; Minister for Transport <MinisterFT@gov.scot>;

Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights

<MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List

<DLEEPTSMSL@gov.scot>

Cc: TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted];

[Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];

Subject: STPR2 - Submission - Cab Sec and MoT - Consultation Initial Results - 27 April 2022

Please find attached an update on the STPR2 public consultation.

Kind regards,

[Redacted]

[Redacted]

[Redacted]

Mobile: [Redacted]

**DOCUMENT 3**

**From:** [Redacted] **On Behalf Of** Cabinet Secretary for Net Zero, Energy and Transport

**Sent:** 19 May 2022 15:55

**To:** Minister for Transport <MinisterFT@gov.scot>; [Redacted]

**Cc:** [Redacted]; [Redacted]; [Redacted]; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>

**Subject:** RE: Action Required: Proposed meeting with STPR2 team, Cab Sec & MfT

[Redacted]/[Redacted]

The Cabinet Secretary is content to meet w/t the Minister and officials on STPR2.

I noted that Ms Gilruth was unable to meet at the time proposed below, therefore could I suggest the following:

- Thursday, 16 June from 10:00 – 10:45

Thanks

[Redacted]

[Redacted] I Assistant Private Secretary (Diary)  
Private Office of Michael Matheson, Cabinet Secretary for Net Zero, Energy & Transport  
2N.08 | St Andrew's House | Regent Road | Edinburgh | EH1 3DG |

**From:** [Redacted] **On Behalf Of** Minister for Transport

**Sent:** 18 May 2022 11:03

**To:** [Redacted] ;Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>

**Cc:** Minister for Transport <MinisterFT@gov.scot>; [Redacted]; [Redacted]; [Redacted];

**Subject:** RE: Action Required: Proposed meeting with STPR2 team, Cab Sec & MfT

Hi [Redacted],

Ms Gilruth is content to attend a meeting.

I am afraid the Minister is unavailable on 16 June at 14:30 – 15:30 but does have availability 16:30 – 17:00.

Mr Matheson's PO may wish to advise on availability, should Cab Sec be content to attend. However, I would suggest that finding a mutually convenient hour in Cab Sec/Minister's diary may prove difficult.

Happy to discuss.

Many thanks,

[Redacted]

[Redacted] | Deputy Private Secretary to the Minister for Transport – Jenny Gilruth  
The Scottish Government | St Andrew's House, Edinburgh, EH1 3DG  
Email: [MinisterFT@gov.scot](mailto:MinisterFT@gov.scot)

**From:** [Redacted]

**Sent:** 17 May 2022 16:42

**To:** Cabinet Secretary for Net Zero, Energy and Transport  
<[CabSecNetZET@gov.scot](mailto:CabSecNetZET@gov.scot)>

**Cc:** Minister for Transport <[MinisterFT@gov.scot](mailto:MinisterFT@gov.scot)>; [Redacted]; [Redacted];  
[Redacted];

**Subject:** Action Required: Proposed meeting with STPR2 team, Cab Sec & MfT

Private Office

The STPR2 team would like to propose a meeting with the Cab Sec & Minister for Transport on 16<sup>th</sup> June 2022 from 14.30-15.30.

The purpose of this meeting is to brief the Cab Sec & MfT on the paper that will be issued to them before summer recess on the STPR2 consultation report, the analysis report and to highlight any emerging issues.

Please let me know if the 16<sup>th</sup> June 2022 suits.

Kind regards

**[Redacted];**

[Redacted] | Transport Strategy & Analysis | Transport Scotland

## **DOCUMENT 4A**

From: [Redacted]  
Transport Strategy & Analysis  
14 June 2022

Cabinet Secretary for Net Zero, Energy and Transport  
Minister for Transport  
Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights

## **SECOND STRATEGIC TRANSPORT PROJECTS REVIEW (STPR2) – PROJECT UPDATE**

### **Purpose**

1. To provide an update on STPR2 progress, an overview of the consultation responses and proposed next steps for the finalisation of the Review, publication and Delivery Plan. This is to inform a discussion with officials on Thursday, where we will seek your views on a few discussion points.

## Priority

2. Routine – to inform a discussion on the 16 June with the Ministers. Officials will take Ministers through the main points in the slide deck, with key discussion points. Provided separately.

## Background

3. STPR2 was published on the 20 January following a ministerial statement to parliament and contained 45 draft recommendations for future transport investment. This launched a 12 formal week consultation on the draft recommendations, the draft Strategic Environmental Assessment and four accompanying draft statutory impact assessments comprised of the Equality Impact Assessment, the Island Communities Impact Assessment, the Fairer Scotland Duty Assessment and the Child Rights and Wellbeing Impact Assessment.

## Consultation Responses

4. Following the publication of the documents in January, 12 online presentations were held to inform stakeholders and interested parties of the draft recommendations. A total of 160 individuals and organisations attended these sessions, with approximately 15 MSPs attending a specific session organised for them, while other attendees were in general from our wider stakeholder interest groups. A total of 452 responses to the consultation were received, with 186 of these being from organisations.

5. All 7 Regional Transport Partnerships and 32 Local Authorities have responded to the STPR2 Consultation, with the remainder broadly following into the following categories, noting that these have not dominated the responses:

- Professional / trade bodies such as the Institution of Civil Engineers and Logistics UK;
- Charity or lobby groups / organisations such as Cycling Scotland and Living Streets Scotland;
- Single issue campaign groups such as Campaign for North East Rail and Thornhill Station Action Group; and
- Community Councils and other local groups with an interest in transport. Those responding often offered a strategic view but with a local focus.

6. The primary response mechanism was an online questionnaire, available via the Transport Scotland website and the STPR2 Project Pages. Whilst the primary response mechanism was by online questionnaire, other forms of response were received namely, emails via a dedicated email address and written responses to the questionnaire.

7. Respondents were asked about their level of support for each of the 45 recommendations and well as their “top” and “lowest” priorities for investment. Fuller details on the emerging responses are included in **Annex A**. A draft consultation report is currently being completed and further advice and copy of the report will be provided prior to summer recess with the intention that this is published in July, subject to Ministerial approval.

**8. In terms of responses however, Transport Scotland advise that there has been no new evidence or strength of views which would change our advice to Ministers regarding the recommendations. Therefore, we advise that the 45 recommendations should remain. This can be followed up with detailed rationale for formal decision by Ministers, but it would be useful to discuss views at our meeting.**

9. The key aspects to note are that:

- There is some support for the view that a fixed link to Mull (included in Recommendation 41) is not required, with the stakeholders preference being for improved / more reliable ferry services.
- There was lower levels of support for recommendations, 39 - Sustainable access to Grangemouth Investment Zone and 40 - Access to Stranraer and the ports at Cairnryan. However, this is expected to be due to the specific geographic focus of these and hence lower levels of interest for respondents outside of these geographies.
- A Dundee Relief Road (bypass), is currently not included within Recommendation 32, however, the view of Tactran / Dundee City Council is that this should be included for further consideration in addition to the current proposal which is only to consider online improvements. They argue that that there is not sufficient evidence to exclude this without further work.
- The Extension of Borders Rail, which is not a recommendation, received support for its inclusion from Scottish Borders Council and the Campaign for Borders Rail as well as a number of other stakeholders.
- The Campaign for NE Rail presented their case for why they felt the re-instatement of the rail line from Aberdeen to Ellon and onwards to Fraserburgh / Peterhead should be included in the recommendations.
- A number of rural / island local authorities in their response to the consultation noted the view that they felt that the recommendations did not offer their areas as much as the more urban areas of the central belt. In particular, Orkney, Western Isles and Argyll and Bute Councils noted their disappointment at the lack of inclusion of their own "local" ferry services within the review, noting that these were "out-of-scope" of the review.

## **Final Report**

10. In parallel to the consultation analysis, work has also been progressing to complete the standalone Appraisal Summaries for each of the 45 Recommendations (not previously published) and updating of the Regional Appraisal Summaries (published in draft in January). The intention is that these will be published as part of the Final Report, to be published later in 2022.

11. A competition to design the front cover of the final report has been launched across primary and secondary schools in Scotland. The closing date for entries is the 17 June, and the winning entrant will be decided by the end of June.

## **Delivery Plan**

Redacted - Section 29(1)(a) – formulation or development of government policy

## **Programme**

12. Subject to Ministerial approval, the intention is for the Final Report and Delivery Plan to be published by the end of November 2022, with key activities and milestones shown on the programme in **Annex C**. Key milestones are:

- Finalisation of Consultation Report – June
- Agreed structure of Delivery Plan – June
- Publication of the Consultation Report - July
- Finalisation of technical appraisal – August
- Completion of Final Report – October
- Publication of Final Report and Delivery Plan - by end of November.

13. The Consultant's Final Report will be available in the early Autumn and presented to the Project Board and Transport Scotland Directors, along with the Delivery Plan. Engagement with the Scottish Green Party Group (in accordance with Bute House Agreement) and Ministers will follow, with the intention is to publish both documents and supporting information by the end of November. It is not intended to formally consult on the Delivery Plan, albeit there will be a period of engagement using the Regional Reference Group in advance of the publication to highlight key messages.

### Recommendations

14. Ministers are invited to note the aim of the meeting with TS officials on Thursday is to update you on STPR2 following the conclusion of the consultation and;

- Discuss the publication of the consultation analysis.
- Redacted - Section 29(1)(a) – formulation or development of government policy

**[Redacted]**

Transport Strategy and Analysis

14 June 2022

Copy List:	For Action	For Comments	For Information		
			Portfolio Interest	Constit Interest	General Awareness
Cabinet Secretary for Net Zero, Energy and Transport		X			
Minister for Transport		X			
Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights		X			

[Redacted]  
 [Redacted]  
 [Redacted]  
 Transport Scotland Ministerial Submissions List  
 [Redacted]  
 [Redacted]  
 [Redacted]  
 [Redacted]  
 [Redacted]  
 [Redacted]

[Redacted]  
[Redacted]

## Annex A

### Overview of STPR2 Consultation

The draft final report and accompanying documentation was published on 20 January 2022. There then followed a 12-week period of consultation. During the consultation period 12 online presentations were held to inform stakeholders and interested parties of the draft recommendations and raise awareness/ encourages responses. 160 individuals representing organisations across Scotland attended these sessions.

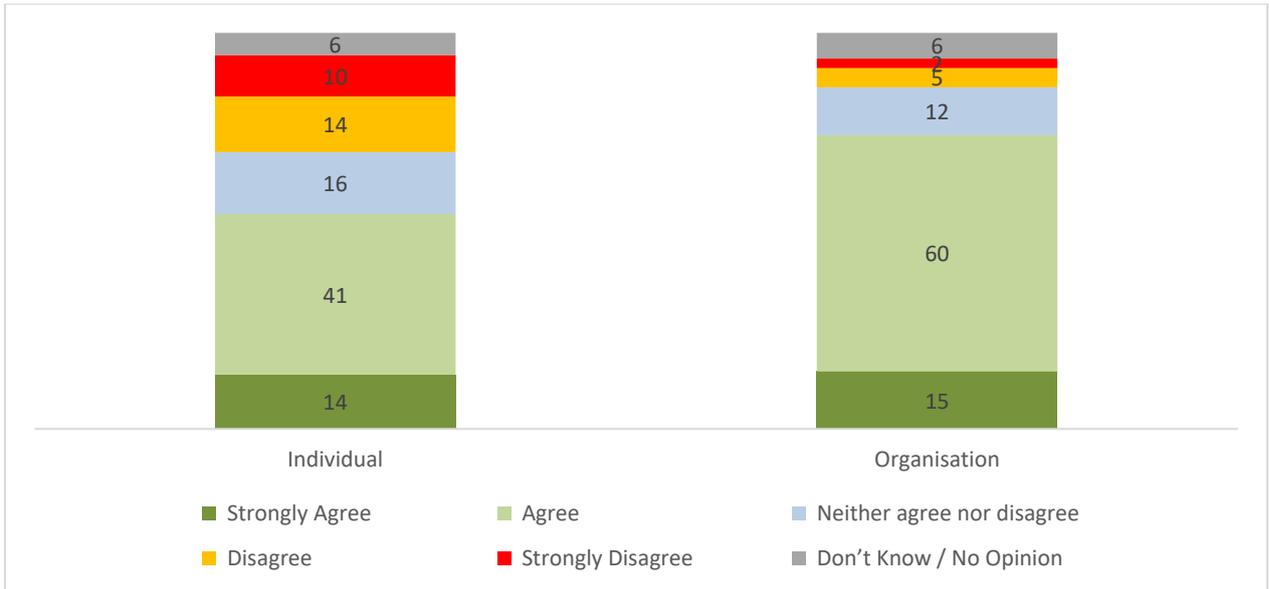
A total of 452 responses were received. The number of online responses received was 381, and the number of emails / letters / written responses received was 71

	<b>ONLINE (N)</b>	<b>EMAILS / LETTERS / WRITTEN RESPONSES (n)</b>
Individuals	255	11
Organisation / Official responses	126	60
<b>TOTAL:</b>	<b>381</b>	<b>71</b>

### View of STPR2 Process

Noting that STPR2 is one of the mechanisms for delivering the Vision, Priorities and Outcomes of the second National Transport Strategy (NTS2), respondents were asked to consider if the recommendations from STPR2 reflected the NTS2 Priorities and Outcomes

### Figure 1: Does STPR2 reflect the NTS2 priorities and outcomes (%)

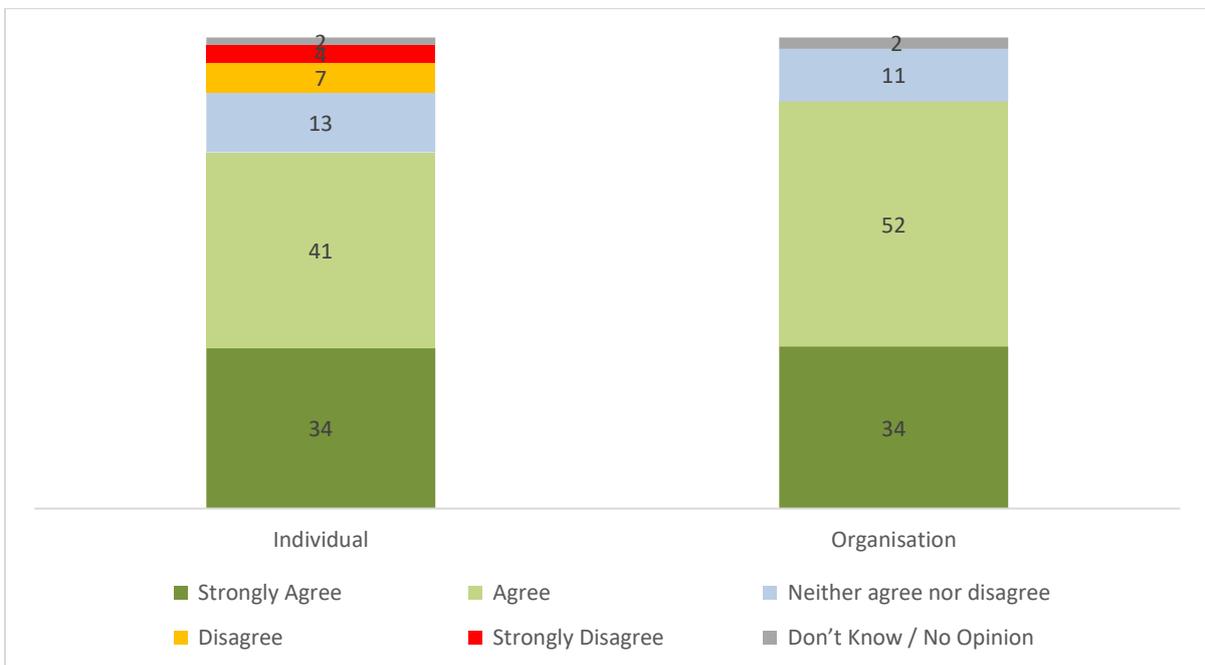


Base: Individuals (n=249); Organisations (n=124)

A larger proportion of respondents from organisations (75% compared to 55%) either strongly agreed or agreed that the STPR2 process reflects the NTS2 priorities and outcomes. However, 24% of individuals disagreed (14%) or strongly disagreed (10%) about this statement, much higher than organisation respondents (5% and 2% respectively).

Respondents were asked to give an opinion on whether it was correct to take both a regional and national approach to STPR2. Of the organisations who responded, 86% agreed that it was the right approach to take. Three quarters (75%) of individuals agreed that it was the right approach to take.

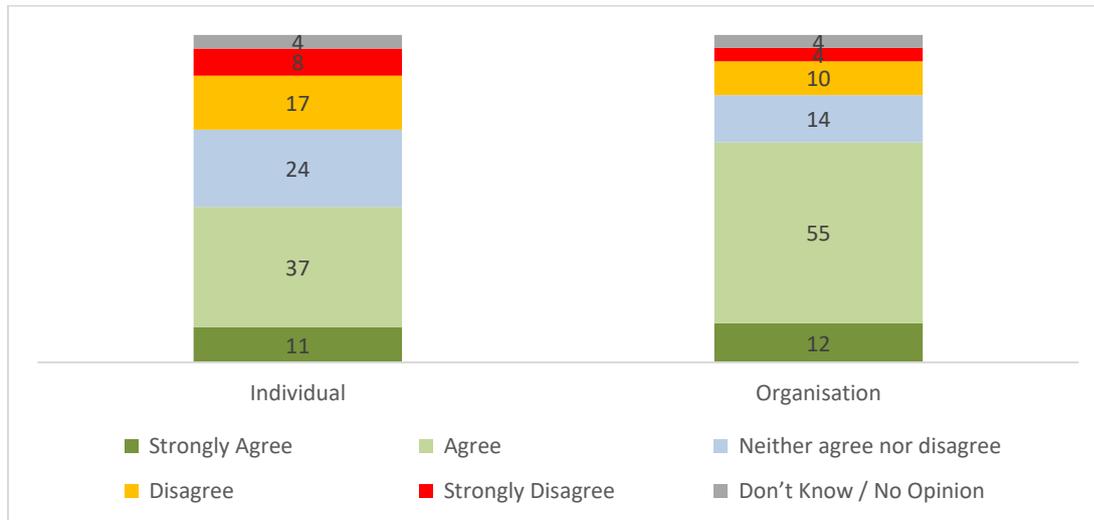
Figure 2: Correct approach to STPR2 is both a regional and national approach (%)



Base: Individuals (n=246); Organisations (n=125)

Respondents were asked if the engagement approach has allowed respondents to contribute their response to STPR2.

**Figure 3: Engagement approach has allowed respondents to contribute to STPR2 (%)**



Base: Individuals (n=242); Organisations (n=125)

Two thirds of the organisation respondents (67%) either strongly agreed (12%) or agreed (55%) that this approach allowed them to contribute to STPR2 whilst less than half (48%) of individuals said the same (11% and 37% respectively).

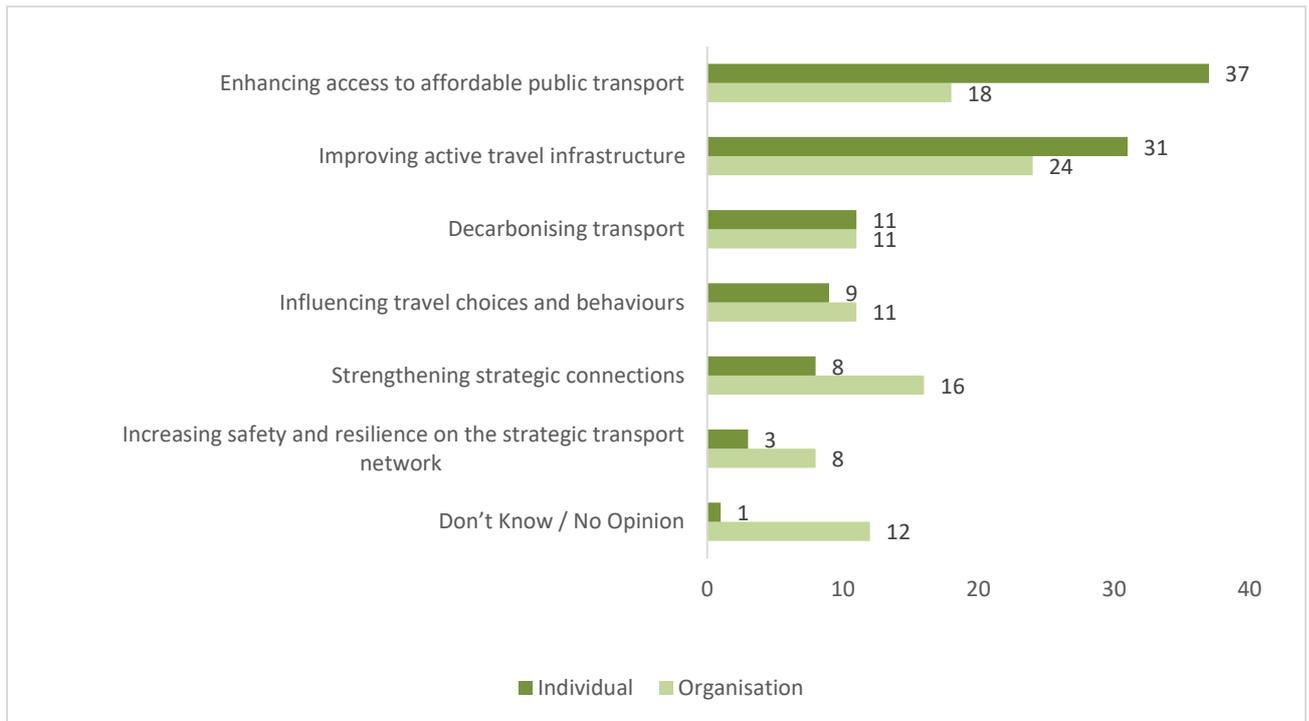
### Responses to the Themes and approach

As part of the consultation, respondents were asked to consider that the theme STPR2 recommendations have been grouped into:

- Improving active travel infrastructure
- Influencing travel choices and behaviours
- Enhancing access to affordable public transport
- Decarbonising transport
- Increasing safety and resilience on the strategic transport network
- Strengthening strategic connections

Of these themes, respondents were asked to consider which are their top and lowest priorities.

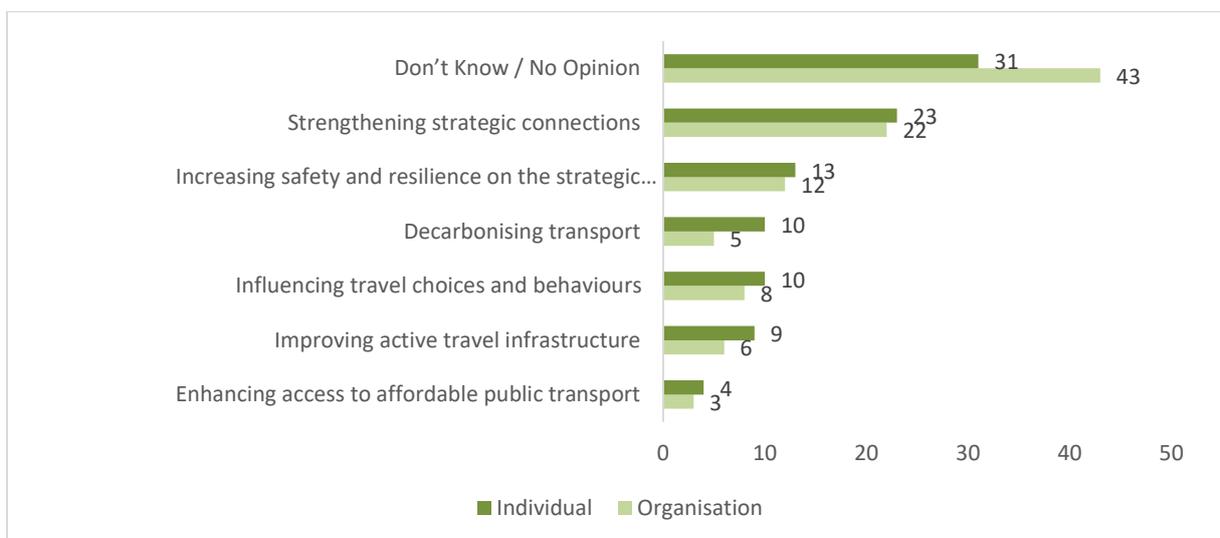
**Figure 4: Top Priority (%)**



Base: Individuals (n=252); Organisations (n=119)

As can be seen from the responses, 37% of the individuals who responded to the consultation put 'Enhancing access to affordable public transport' as their top priority whilst 24% of organisations responded that 'Improving active travel infrastructure' was their top priority.

**Figure 5: Lowest Priority (%)**



Base: Individuals (n=249); Organisations (n=113)

A number of respondents stated they don't know or have no opinion on which is the lowest priority with 31% of individuals and 43% of organisations stating this. Just over a fifth (23% of individuals and 22% of organisations) stated that 'Strengthening strategic connections' is the lowest priority.

## Response to the Recommendations

Respondents were asked to consider the recommendations within each theme and whether they considered that they would contribute to that theme and have an impact addressing transport needs in their local area. They were also asked to provide a priority weighting to each of the recommendations.

Many recommendations received high levels of support, particularly:

- All recommendations under the Improving active travel infrastructure theme
- All recommendations under the Influencing travel choices theme
- All recommendations under the decarbonising transport theme
- Infrastructure to provide access for all at railway stations,
- Improved public transport passenger interchange facilities
- Smart, integrated public transport ticketing
- Speed management plan
- Improving active travel on trunk roads through communities
- Rail freight terminals,
- High speed and cross border rail enhancements,
- Major station masterplans
- Investment in port infrastructure

The recommendations that received lower and uncertain levels of support were:

- Potential fixed links in the Outer Hebrides and Mull (with open comments suggesting the link to Mull, in particular was being challenged by respondents)
- Enhancing Intelligent Transport Systems (Control Centre of the Future, Incident Management System Upgrade and Intelligent Transport Systems were grouped together for the purposes of engagement)
- Sustainable access to Grangemouth Investment Zone
- Access to Stranraer and ports at Cairnryan

Responses were also sought regarding the Strategic Environmental Assessment and the various Impact Assessments (Equalities Impact Assessment, Island Communities Impact Assessment, Fairer Scotland Duty Assessment, Child Rights and Wellbeing Impact Assessment).

Whilst, the levels of response to these questions was very low, correspondence was received from Orkney Islands Council and Comhairle Nan Eilean Siar criticising the Islands Community Impact Assessment. Criticism, in particular, that the scope of STPR2 was not subject to an Island Communities Impact Assessment and a perception that the assessment was integrated throughout the STPR2 process.

Based on consideration of the responses received and the analyse undertaken to-date, it is anticipated by the project team that all 45 draft recommendations should be retained. However, there may be some slight tweaks with respect to some specific points of detail that will reflect consultation feedback.

## **Additional Responses**

A number of additional responses were received; 11 from individuals and 60 from organisations that provide information outside of the questionnaire format. These have been reviewed and coded into the comments analysis.

In addition, they have been reviewed to check for any issues raised that had not been considered through STPR2 or that might have a bearing on the final recommendations.

In many cases these responses elaborated on the opinions expressed within the online questionnaire, on the level of support for the individual recommendations. One of the common themes highlighted across the submissions is the expectation/request that further information on the recommendations will be provided in the Final Report and/or the Delivery Plan. There were occasions where organisations disagreed with aspects of the approach or with the recommendations. Given the complex nature of STPR2 this is not surprising. Based on this review it is considered that none of the issues raised would cause a rethink on any of those interventions recommended, or not recommended, albeit in some cases there would be merit in refining elements of recommendations to take on board the information received. Many of the points raised relate to matters that are out of scope for STPR2 such as ferry operations and public transport service provision.

Of note, has been correspondence from Tactran, Dundee City Council and Angus Council in relation to the A90 at Dundee Relief Road. They raise concerns in relation to Recommendation 32 (Trunk Road and Motorway renewal for reliability, resilience and safety) which notes an *'Integrated transport plan for the A90 Kingsway through Dundee to improve reliability on the trunk road and deliver improvements for local active travel and public transport journeys. This could potentially include online improvements to enable sustainable transport provision'*. The concern raised is that this does not go far enough to address the problems in this area and the organisations have requested that offline solutions are not ruled out at this stage, in particular a relief road.

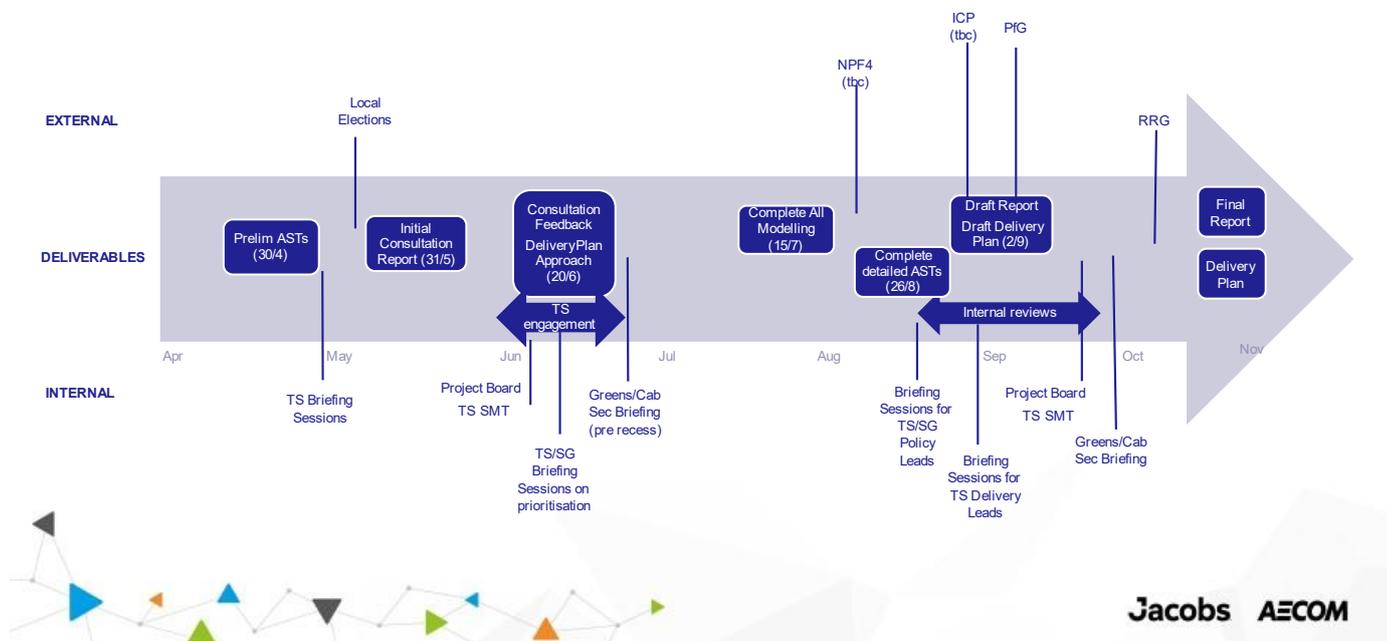
## **Next Steps**

As part of the Consultation Analysis a synopsis (What we, Did, How we did it and Results) of the STPR2 Consultation will be published on Citizen Space. It is also expected that all the consultation responses received (where respondents gave permission to do so) will be published. Feedback to the consultation will also be published in the Consultation Analysis Report.

The exercise of reviewing the consultation feedback to determine whether there is any justifiable reason to amend or delete the recommendations is close to completion and your feedback is part of that exercise. Once completed, the output from this will feed in to the confirmation of the final recommendations and the Delivery Plan.

Delivery Plan Embedded Attachment - Redacted - Section 29(1)(a) – formulation or development of government policy

Milestones and Programme



**DOCUMENT 4B**

**Annex A - STPR2 - Slides shared with Ministers - 16 June 2022**

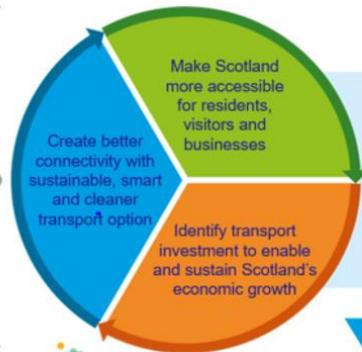
# STPR2 Update



**Fiona Brown**  
*Interim Director of Transport Strategy and Analysis*  
16 June 2022



## STPR2 Purpose and Objectives



The review will give Scottish Ministers a programme of potential transport investment opportunities for the period 2022-2042.



- Takes climate action
- Addresses inequalities & accessibility
- Improves health & wellbeing
- Supports sustainable economic growth
- Increases safety & resilience



# Progress Update

Publication of Draft Reports (20 January)

12 week Consultation Exercise

Review of Recommendations

Completion of Detailed Appraisal

Internal Engagement

Preparation of Delivery Plan



# Consultation Overall Responses



	ONLINE	WRITTEN RESPONSES
Individuals	255	11
Organisation / Official responses	126	60
<b>TOTAL:</b>	<b>381</b>	<b>71</b>



## Most Supported Recommendations

- All recommendations under the Improving active travel infrastructure theme
- All recommendations under the Influencing travel choices theme
- All recommendations under the decarbonising transport theme
- Infrastructure to provide access for all at railway stations,
- Improved public transport passenger interchange facilities
- Smart, integrated public transport ticketing
- Speed management plan
- Improving active travel on trunk roads through communities
- Rail freight terminals,
- High speed and cross border rail enhancements,
- Major station masterplans
- Investment in port infrastructure



# Least Supported Recommendations



- Potential fixed links in the Outer Hebrides and Mull (with open comments suggesting the link to Mull, in particular was being challenged by respondents)
- Enhancing Intelligent Transport Systems (Control Centre of the Future, Incident Management System Upgrade and Intelligent Transport Systems were grouped together for the purposes of engagement)
- Sustainable access to Grangemouth Investment Zone
- Access to Stranraer and ports at Cairnryan



## Other Feedback (what is not in the recommendations)



- Dundee Relief Road (Bypass)
- Extension of Borders Rail
- Campaign for North East Rail



# Consultation Feedback Discussion Points

- The analysis is a factual process – are Ministers content with publication as soon as complete?
- Based on what you have heard and in the submission – what are Ministers views on the impact on the recommendations?



Slide 9 – 16 [Redacted – Section 29 (1)(a) – formulation or development of government policy

## DOCUMENT 4C

### STPR2 Update - Officials Informal Note - 16 June 2022

Attendees: Cab Sec, MfT, MfAT, [Redacted], [Redacted], [Redacted], [Redacted], Gavin Corbett, Special Adviser, Fiona Brown, Interim Director of Transport Strategy & Analysis, [Redacted], [Redacted]

[Redacted] scene sets.

[Redacted] provides overview of consultation analysis.

MfT queries ERC response/lack of.

[Redacted] notes ERC content to support their RPT response.

[Redacted] sets out proposed next steps.

[Redacted] summarises key points and notes this indicates no evidence to substantially change the recommendations from draft version and notes detailed appraisal still in progress however.

Ministers confirmed content with approach and analysis of consultation.

#### Action Points:

- Publish consultation reports once complete.
- [Redacted - Section 29(1)(a) – formulation or development of government policy]
- [Redacted - Section 29(1)(a) – formulation or development of government policy]

## DOCUMENT 4D

From: [Redacted] On Behalf Of Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights

Sent: 20 June 2022 16:49

To: [Redacted]

Cc: [Redacted]; Communications Finance & Economy

<CommunicationsFinance&Economy@gov.scot>; DG Net Zero <DGNetZero@gov.scot>; [Redacted]; [Redacted]; Press Transport Scotland <media@transport.gov.scot>; Transport Scotland Directors; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; <DLECONPTSD@transport.gov.scot>; Transport Scotland Media <DLECONPTSM@transport.gov.scot>; Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>  
Subject: RE: Submission - STPR2 Project Update - to inform discussion on 16 June

[Redacted],

To confirm Mr Harvie has noted the submission.

Thanks,

[Redacted]

[Redacted] | Interim Private Secretary to the Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights – Patrick Harvie

St Andrew's House | Regent Road | Edinburgh | EH1 3DG | Tel: [Redacted] | Mob: [Redacted] | Email: MinisterZCBATTR@gov.scot

Please check out the Minister's updated Ministerial Preferences

From: [Redacted]

Sent: 14 June 2022 15:30

To: Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>

Cc: ; [Redacted]; Communications Finance & Economy

<CommunicationsFinance&Economy@gov.scot>; DG Net Zero <DGNetZero@gov.scot>; ; [Redacted]; [Redacted];; Press Transport Scotland <media@transport.gov.scot>; Transport Scotland Directors <DLECONPTSD@transport.gov.scot>; Transport Scotland Media <DLECONPTSM@transport.gov.scot>; ; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted]; [Redacted];

Subject: Submission - STPR2 Project Update - to inform discussion on 16 June

P/O's Cabinet Secretary for Net Zero, Energy and Transport; Minister for Transport & Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights

Please find attached a submission and copy of slides to be presented at this Thursday's discussion on STPR2.

If you have any questions, please let me know.

Regards

[Redacted]

[Redacted]  
[Redacted]  
Strategic Transport Planning  
Transport Strategy and Analysis Directorate

T: [Redacted]  
M: [Redacted]

Transport Scotland  
Buchanan House  
58 Port Dundas Road  
Glasgow  
G4 0HF

**DOCUMENT 5A**

From: [Redacted]  
Sent: 30 September 2022 18:01  
To: [Redacted]; Chief Executive Transport Scotland <ceo@transport.gov.scot>  
Cc: [Redacted]; [Redacted]; [Redacted]; Minister for Transport <MinisterFT@gov.scot>  
Subject: RE: Meeting on Strategic Transport Investment Plan (officials)

I spoke to [Redacted], we are going to stick with Teams.

Kind regards  
[Redacted]  
M: [Redacted]

From: [Redacted]  
Sent: 30 September 2022 12:00  
To: Minister for Transport <MinisterFT@gov.scot>  
Cc: [Redacted]; [Redacted]; [Redacted];  
Subject: RE: Meeting on Strategic Transport Investment Plan (officials)

Good Afternoon [Redacted],

As noted on Teams message, we would very much welcome the opportunity to have this meeting in person. Grateful if you can consider/discuss with the Minister and confirm a location (if desirable)?

Kind Regards,  
[Redacted]

[Redacted]  
M [Redacted]

From: [Redacted]  
Sent: 27 September 2022 14:32  
To: Minister for Transport <MinisterFT@gov.scot>  
Subject: RE: Meeting on Strategic Transport Investment Plan (officials)

Hi [Redacted],

That's fantastic – thank you very much.

Best Wishes,  
[Redacted]

[Redacted]  
M [Redacted]

From: [Redacted] On Behalf Of Minister for Transport  
Sent: 27 September 2022 14:25  
To: [Redacted]; Minister for Transport <MinisterFT@gov.scot>  
Cc: [Redacted]; [Redacted]; [Redacted]; [Redacted]  
Subject: RE: Meeting on Strategic Transport Investment Plan (officials)

Hi [Redacted],

That's fine, thanks for the info – happy to keep in the diary for next week.

Thanks,

[Redacted] - Assistant Private Secretary to the Minister for Transport – Jenny Gilruth  
The Scottish Government | St Andrew's House, Edinburgh, EH1 3DG  
Email: MinisterFT@gov.scot

From: [Redacted]  
Sent: 27 September 2022 14:10  
To: Minister for Transport <MinisterFT@gov.scot>  
Cc: [Redacted]; [Redacted]; [Redacted]; [Redacted]  
Subject: Meeting on Strategic Transport Investment Plan (officials)

Dear P/O,

I hope this finds you well and thank you for your Teams messages last week regarding the attached.

As I noted on Teams, I will not be able to providing briefing tomorrow or ahead of the meeting next Wednesday. The reason for this is we are not meeting the TS IDM Board until next Tuesday, which was rescheduled due to Operation Unicorn.

I would be most grateful if the meeting could still go ahead and I can providing briefing thereafter which will capture the outcomes and advice from IDM Board? Alternatively, we could look to re-arrange into the recess period so I can provide briefing in advance. However, I appreciate this may be difficult due to diary commitments and travel during recess.

I look forward to your response.

Kind Regards,  
[Redacted]

[Redacted]  
[Redacted]  
Transport Strategy and Analysis

M: [Redacted]

## **DOCUMENT 5B**

### **STPR2 Update - Officials Informal Note - 05 Oct 2022**

Attendees: MfT, SpAds, TS CE, Director of TSA and TSA Officials

[Redacted] and [Redacted] summarise the progress made on STPR2 in recent months.

Discussion on options for publication of STPR2 and its delivery plan.

Agreement that options should be presented to Cab Sec, given STPR2 his Ministerial responsibility.

Action Points:

- Officials to prepare briefing outlining options for STPR2 and Delivery Plan publication.

## **DOCUMENT 6A**

From: [Redacted]  
Transport Strategy and Analysis  
14 October 2022

Cabinet Secretary for Net Zero, Energy and Transport

### **FINALISATION OF THE SECOND STRATEGIC TRANSPORT PROJECTS REVIEW**

#### **PRIORITY AND PURPOSE**

- **Routine.** This submission is regarding the finalisation of the second Strategic Transport Projects Review (STPR2) and the preparation of its Delivery Plan, referred to as the Strategic Transport Infrastructure Plan (STIP) herein. A decision is requested from the Cabinet Secretary regarding the publication of these items.

#### **RECOMMENDATION**

- It is recommended that:
  - You agree to the finalisation of STPR2, with 45 recommendations confirmed as the Government's capital investment priorities for the next 20 years.
  - The STPR2 Final Reports, including the Consultation Reports and Statutory Impact Assessments, are published by the end of the year (parliamentary session ending 23 December) and;
  - The STIP is published post budget, in line with central publications regarding Medium term Financial Strategy, Capital Spend and Infrastructure Investment.

#### **CONTEXT**

Engagement has been at the very centre of the STPR2 process and has informed each milestone over the last 3 years. As noted in previous submissions, the consultation period for the draft STPR2 report was from the date of publication on 20 January until 15 April this year.

- [Redacted - Section 29(1)(a) – formulation or development of government policy]

## CONCLUSION OF STPR2

Since the last update to the Cabinet Secretary, Minister for Transport and Minister for Active Travel in June 2022, both the STPR2 Project Board and TS Investment Decision Making (IDM) Board have been engaged on progress.

- TS IDM Board approved the STPR2 final recommendations on the 30 September. In progressing to this stage it should be noted that significant internal engagement within TS has taken place to review the draft recommendations, identify potential for funding allocations and consider potential delivery mechanisms. Such discussions will continue as we progress the STIP.
- Progress to complete the standalone Appraisal Summaries for each of the 45 Recommendations (not previously published) and updating of the Regional Appraisal Summaries (published in draft in January 2022) has been made. These will be published alongside the final report. The 45 Recommendation Appraisal Summary Tables present the appraisal against the STPR2 Transport Planning Objectives and will also inform the STIP.
- The responses to the STPR2 consultation have now been analysed in full, with both the Consultation Analysis and Summary Reports provided in **Annex A**. As discussed in June 2022, it is intended that these reports are published alongside the STPR2 Final Report.
- It is not advised that any of the recommendations are dropped in response to the public consultation, although it is worth noting that two of the recommendations received a lower level of response than the remainder:
  - 1. Potential fixed links in the Outer Hebrides and Mull (with open comments suggesting the link to Mull was being challenged by respondents) – whilst this feedback has been considered, we are recommending the recommendation remains. Stakeholder engagement and public consultation would form part of the next phase of development of these projects.
  - 2. Control Centre of the Future, Incident Management System upgrade and Intelligent Transport systems (which for the purposes of presentation within the summary report and the consultation were grouped together) – whilst these recommendations did not receive support, these are less visible interventions and would not be expected to be high priority of the public or stakeholders due to their operational nature.
- In considering all of the feedback received from stakeholders, it is believed that there is no substantive new evidence to justify any significant modification to the 45 recommendations as published in draft. There are, however, some minor modifications to provide greater clarity to these. The Final Technical Report which includes full details of the recommendations, their detailed appraisal and will be supported with the final Statutory Impact Assessment reports are also in the final stages of approval.
- Following the successful engagement programme with schools across Scotland, a competition to design the front cover of the final technical report has been held. Approximately 100 entries were submitted and the judging panel, consisting of members of the Jacobs/AECOM team along with Transport Scotland officials, has now selected the winning design. TS officials are working with portfolio Minister's offices to arrange for a photo opportunity with some of the young people involved, for use in the media in relation to the final publication.

## FINANCIAL CONSIDERATIONS

[Redacted - Section 29(1)(a) – formulation or development of government policy]

## PUBLICATION - OPTIONS CONSIDERED AND ADVICE

1. We have been working towards publishing three documents simultaneously: Consultation analysis report, Final STPR2 Report & Delivery Plan (STIP). With the financial basis of the STIP being the targeted review of the CSR, published before the summer. We were on track and had intended to be now presenting our final advice to you to begin final decision making. However, the very basis of the advice on the STIP is now highly likely to change and the capital allocations are expected to be significantly reduced, given the wider economic situation, a potential shift in UKG policy direction and cost of living pressures. Therefore, the following options for publication of STPR2 and the STIP have been considered:

- **Option 1** – Publishing STPR2 & STIP together by the end of the next Parliamentary session (23 December).
- **Option 2** – Publish STPR2 Final Report by the end of the next Parliamentary session (23 December) with STIP published post budget in line with central publications regarding Infrastructure Investment.
- **Option 3** – Publish both STPR2 & STIP together, but post budget in line with central publications regarding Infrastructure Investment.
- 

In considering the benefits and potential consequences of each option, it is recommended to progress with **Option 2**.

## ASSESSMENT OF OPTIONS

[Redacted - Section 30 (ii) inhibit substantially the free and frank exchange of views for the purposes of deliberation]

2. The three options above were discussed with the Minister for Transport on the 5 October 2022. To note, Ms Gilruth was content with Option 2.

## SENSITIVITIES

3. [Redacted under Section 30(b)(ii) – the free and frank exchange of views for the purposes of deliberation]

## BUTE HOUSE AGREEMENT IMPLICATIONS

4. The Shared Policy Programme communicated agreement between the Scottish Government and Scottish Green Party (SGP) that:

- *“in the face of the climate emergency we need to shift away from spending money on new road projects that encourage more people to drive, and instead focus our money and effort on maintaining roads, improving safety and providing a realistic and affordable alternative through investing in public transport and active travel.”*

And in order to achieve these goals we will:

- *“use the outcomes of the Strategic Transport Projects Review (STPR2) to direct future transport infrastructure investment.”*

There is further reference to the alignment with the sustainable mode and investment hierarchies. As well as, the future direction of investment in Scotland’s railways being determined as part of

STPR2. All of these elements have been embedded in STPR2 and in the approach to prioritisation underway for the development of the STIP.

5. Preceding the draft publication of STPR2, in January 2022, the SGP were engaged in December 2021 and written feedback provided thereafter. A key point of this, was that the SGP sought reassurances that investment in smaller rail projects not specifically mentioned in STPR2 would be considered. The STPR2 recommendations for rail focus on the decarbonisation of the remainder of the network and the maintenance, upgrade and safe operation of our existing assets. However, there remains a path for regional or local rail projects to come forward, subject to a strong business case being developed and suitable funding being available.

6. Engagement with the Scottish Green Party will continue to be undertaken as per the commitment in the Bute House Agreement regarding STPR2, as well as the STIP. The timeline for both STPR2 Publication and STIP are provided in **Annex B**.

### QUALITY ASSURANCE

7. This submission has been approved by Fiona Brown, Interim Director of Transport Strategy and Analysis and Interim Chief Executive, Michelle Quinn

### CONCLUSION AND NEXT STEPS

8. You are invited to note the progress and activities associated with finalising of STPR2 and the Strategic Transport Investment Plan (STIP). Additionally, we request that:

- You agree to the finalisation of STPR2, with 45 recommendations confirmed as the Government’s capital investment priorities for the next 20 years.
- The STPR2 Final Reports, including the Consultation Reports and Statutory Impact Assessments, are published by the end of the year (parliamentary session ending 23 December) and;
- The STIP is published post budget, in line with central publications regarding Medium term Financial Strategy, Capital Spend and Infrastructure Investment.

9. If the Cabinet Secretary would like to meet officials to discuss, potentially with Ms Gilruth and Mr Harvie, we are happy to do so.

[Redacted]  
[Redacted]  
[Redacted]

### Annex A - Consultation Analysis and Summary Reports

[material now published, therefore weblinks provided]

- [STPR2 Consultation Summary Report](#)
- [STPR2 Consultation Analysis Report](#)

### Annex B – Option 2 Timelines for Publication of STPR2 and STIP

[Redacted - Section 29(1)(a) – formulation or development of government policy]

<b>STPR2 Timeline:</b>	
Briefing Session with Portfolio Ministers and Cabinet Secretary, if requested	Late October

Engage with SGP & SNP Group	Early November
Engage with STPR2 RRG	Early November
Publish STPR2	December

[Redacted - Section 29(1)(a) – formulation or development of government

**STPR2 Conclusion – Officials’ Informal Note - 09 Nov 2022**

Attendees: Cab Sec, SpAds, FB, [Redacted], [Redacted],

Discussions surrounded the 13 October submission - key differences between draft and final recommendations, consultation analysis and BHA implications. As well as, if there was merit in a statement or GIQ along with publication.

Action Points:

- MSP SNPG Briefing
- GPG MSP Briefing
- Comms Plan
- GIQ
- SCANCE
- Committee clarification letter
- Respond to sub

From: [Redacted] On Behalf Of Minister for Zero Carbon Buildings, Active Travel and Tenants’ Rights

Sent: 14 December 2022 12:04

To: [Redacted]; Minister for Zero Carbon Buildings, Active Travel and Tenants’ Rights  
<MinisterZCBATTR@gov.scot>

Cc: TS STPR2 <stpr2@transport.gov.scot>; [Redacted]; [Redacted]; [Redacted];

Subject: RE: Cab Sec NZ E T Submission - STPR2 - Finalisation of STPR2 STIP - 13 October 2022

Hi [Redacted]

For completeness, Mr Harvie has noted.

Many thanks

[Redacted]

[Redacted]

Private Secretary | Office of the Minister for Zero Carbon Buildings, Active Travel and Tenants’ Rights – Patrick Harvie

The Scottish Government, St Andrews House (2N.08), Regent Road, Edinburgh, EH1 3DG

Tel. [Redacted]

Mob. [Redacted]

MinisterZCBATTR@gov.scot

From: [Redacted]

Sent: 08 November 2022 12:20

To: Minister for Zero Carbon Buildings, Active Travel and Tenants’ Rights  
<MinisterZCBATTR@gov.scot>

Cc: TS STPR2 <stpr2@transport.gov.scot>; [Redacted]; [Redacted]; [Redacted];  
Subject: RE: Cab Sec NZ E T Submission - STPR2 - Finalisation of STPR2 STIP - 13 October 2022

Dear PO,

My apologies if I've missed this but was wondering if Mr Harvie is content and/or would be looking to discuss further? Just to note, that we will soon be reaching out to Mr Ruskell's office to arrange a pre-meet ahead of engaging with the GPG.

Kind Regards,  
[Redacted]

[Redacted]  
M [Redacted]

From: [Redacted]  
Sent: 13 October 2022 13:28  
To: Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>  
Cc: Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; TS STPR2 <stpr2@transport.gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPSMSL@gov.scot>; TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted]; [Redacted];  
Subject: Cab Sec NZ E T Submission - STPR2 - Finalisation of STPR2 STIP - 13 October 2022

PO/ Cab Sec Net Zero, Energy and Transport  
CC PO/ Minister for Transport and Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights

Please find attached, whereby the Cabinet Secretary is invited to note the progress and activities associated with finalising of STPR2 and the Strategic Transport Investment Plan (STIP).

Additionally, we request that Cabinet Secretary:

- Agrees to the finalisation of STPR2, with 45 recommendations confirmed as the Government's capital investment priorities for the next 20 years.
- Approves that the STPR2 Final Reports, including the Consultation Reports and Statutory Impact Assessments, are published by the end of the year (parliamentary session ending 23 December) and;
- Agrees that the STIP is published post budget, in line with central publications regarding Medium term Financial Strategy, Capital Spend and Infrastructure Investment.

Finally, if the Cabinet Secretary would like to meet officials to discuss, potentially with Ms Gilruth and Mr Harvie, we are happy to do so.

Kind Regards,  
[Redacted]

[Redacted]  
[Redacted]  
Transport Strategy and Analysis  
M: [Redacted]

**From:** [Redacted] **On Behalf Of** Minister for Transport  
**Sent:** 21 October 2022 12:25  
**To:** [Redacted]; Cabinet Secretary for Net Zero, Energy and Transport <[CabSecNetZET@gov.scot](mailto:CabSecNetZET@gov.scot)>6C  
**Cc:** Minister for Transport <[MinisterFT@gov.scot](mailto:MinisterFT@gov.scot)>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <[MinisterZCBATTR@gov.scot](mailto:MinisterZCBATTR@gov.scot)>; TS STPR2 <[stpr2@transport.gov.scot](mailto:stpr2@transport.gov.scot)>; Transport Scotland Ministerial Submissions List <[DLEEPTSMSL@gov.scot](mailto:DLEEPTSMSL@gov.scot)>; TSA Team Heads <[DLECONPTSATH@gov.scot](mailto:DLECONPTSATH@gov.scot)>; [Redacted]; [Redacted]; [Redacted];  
**Subject:** RE: Cab Sec NZ E T Submission - STPR2 - Finalisation of STPR2 STIP - 13 October 2022

Hi [Redacted],

Ms Gilruth has noted for her interests.

Many thanks

[Redacted]

[Redacted] | Deputy Private Secretary to the Minister for Transport – Jenny Gilruth  
The Scottish Government | St Andrew's House, Edinburgh, EH1 3DG  
Email: [MinisterFT@gov.scot](mailto:MinisterFT@gov.scot)

**From:** [Redacted]  
**Sent:** 13 October 2022 13:28  
**To:** Cabinet Secretary for Net Zero, Energy and Transport <[CabSecNetZET@gov.scot](mailto:CabSecNetZET@gov.scot)>  
**Cc:** Minister for Transport <[MinisterFT@gov.scot](mailto:MinisterFT@gov.scot)>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <[MinisterZCBATTR@gov.scot](mailto:MinisterZCBATTR@gov.scot)>; TS STPR2 <[stpr2@transport.gov.scot](mailto:stpr2@transport.gov.scot)>; Transport Scotland Ministerial Submissions List <[DLEEPTSMSL@gov.scot](mailto:DLEEPTSMSL@gov.scot)>; TSA Team Heads <[DLECONPTSATH@gov.scot](mailto:DLECONPTSATH@gov.scot)>; [Redacted]; [Redacted]; [Redacted];  
**Subject:** Cab Sec NZ E T Submission - STPR2 - Finalisation of STPR2 STIP - 13 October 2022

**PO/ Cab Sec Net Zero, Energy and Transport**  
**CC PO/ Minister for Transport and Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights**

Please find attached, whereby the Cabinet Secretary is invited to note the progress and activities associated with finalising of STPR2 and the Strategic Transport Investment Plan (STIP). Additionally, we request that Cabinet Secretary:

- Agrees to the finalisation of STPR2, with 45 recommendations confirmed as the Government's capital investment priorities for the next 20 years.
- Approves that the STPR2 Final Reports, including the Consultation Reports and Statutory Impact Assessments, are published by the end of the year (parliamentary session ending 23 December) and;
- Agrees that the STIP is published post budget, in line with central publications regarding Medium term Financial Strategy, Capital Spend and Infrastructure Investment.

Finally, if the Cabinet Secretary would like to meet officials to discuss, potentially with Ms Gilruth and Mr Harvie, we are happy to do so.

Kind Regards,  
[Redacted]

**[Redacted]**  
[Redacted]  
Transport Strategy and Analysis  
M: [Redacted]

**Document 6E**

From: [Redacted] on behalf of Cabinet Secretary for Net Zero, Energy and Transport  
Sent: 21 November 2022 15:42  
To: Brown F (Fiona) (TS); Cabinet Secretary for Net Zero, Energy and Transport; Minister for Transport  
Cc: Chief Executive Transport Scotland; Higgins K (Kate); McFarlane J (John) (Special Adviser); Shackman L (Lawrence); [Redacted] [Redacted] [Redacted] [Redacted] Ministerial Decisions Filing  
Subject: RE: Official Report - Economy and Fair Work Committee - 9 November 2022  
Attachments: Official Report - Economy and Fair Work Committee - 9 November 2022.docx

Hi Fiona,  
Apologies if I am wrong in any of what I am saying - I believe you have been discussing with [Redacted] back and forward.

Mr Matheson is content with the approach set out in the attached. [Redacted under section 30 (B)(ii)].

Additionally, as discussed with Jo the STPR2 submission was not signed off in writing after the meeting. [Redacted under section 30 (B)(i)]. As Mr Matheson is content with the proposed steps in the attached submission [Redacted under section 30 (B)(ii)], he is now content to clear the STPR2 submission.

Thanks,

[Redacted]  
[Redacted]  
Deputy Private Secretary  
Cabinet Secretary for Net Zero, Energy and Transport  
CabSecNetZET@gov.scot  
[Redacted]  
[Redacted]

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**From:** [Redacted]

**Sent:** 01 December 2022 15:32

**To:** Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>

**Cc:** Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPTSMSL@gov.scot>; TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted]; [Redacted]; [Redacted];

**Subject:** STPR2 Publication - GIQ, Supporting Advice and SCANCE Note- 01 Dec 2022

Dear PO,

Please find attached a proposed GIQ and answer, supporting advice and a SCANCE note for the Cabinet Secretary's consideration ahead of Tuesday.

Specifically, we request that it is confirmed that:

- Cab Sec is content with the proposed GIQ and answer contained within Appendix A;
- Cab Sec is content with the draft Press Release contained within Appendix B; and
- Cab Sec has noted the handing around publication of the final STPR2 report contained within Appendix C.

As always, please do get in touch if there are any queries or further advice required.

Kind Regards,  
[Redacted]

**[Redacted]**

[Redacted]

Transport Strategy and Analysis

M: [Redacted]

## **Cabinet Secretary for Net Zero, Energy and Transport STPR2 Publication – 8 December 2022**

### **Priority and Purpose**

1. To update on progress and the forthcoming publication of STPR2, provide you with background and handling in this regard, and to set out what the next steps will be following publication.
2. You are also invited to consider the proposed GIQ, the answer to which will be issued in the Cabinet Secretary's name.
3. **Urgent** – lodging the Government Initiated Question (GIQ) on, or before, 8 December would ensure Parliament is informed prior to publication. To note that a public commitment has been made that publication will happen before the Christmas recess.

### **Recommendation**

4. It is recommended that you:
  - Confirm that you are content with the proposed GIQ and answer contained within Appendix A;
  - Confirm that you are content with the draft Press Release contained within Appendix B; and
  - Note the handing around publication of the final STPR2 report contained within Appendix C.

### **Context and Issues**

5. In 2019, Transport Scotland commenced the second Strategic Transport Projects Review, the first review having been published in 2008. It will help deliver the vision, priorities and outcomes that are set out in the second National Transport Strategy and will inform transport investment in Scotland for the next 20 years (2022-2042).
6. The publication of the final STPR2 suite of reports, including the Statutory Impact Assessment Reports, is programmed for Thursday 8 December 2022.
7. It is intended that the Scottish Parliament will be notified by a Government Initiated Question (GIQ), or before, 8 December. This approach has been discussed and agreed with SpAds. The proposed GIQ and answer are provided in **Appendix A**.
8. Engagement with stakeholders, and consultation opportunities for the public to become involved, have been at the very centre of the STPR2 process and have informed every stage of this work over the past three years. Draft versions of the reports were published in January this year which commenced a 12-week public consultation period – this attracted over 400 responses, all of which were considered and addressed to feed in to production of the final reporting.

9. There has been refinement and re-wording around some recommendations, but ultimately the same 45 draft recommendations published in January are included in the final reporting. The fact that no substantive change has been necessary is seen as testament to the extensive collaborative working and engagement undertaken throughout the process.
10. Within the list of 45 draft recommendations there are no specific priorities, as each component is vital in addressing the complex needs of our nation. The intention was to publish a Delivery Plan for these recommendations, which set out the pipeline for all transport infrastructure, alongside the final report.
11. We were unable to do that this year, because of the huge lack of certainty we had in the capital budget in the coming years. Ministers agreed there was no need to delay the publication of the final report whilst work continued on the Scottish budget and its implications for transport in the coming months. Therefore, the intention is to publish the delivery plan in the new year.

### **Bute House Agreement Implications**

12. The Bute House Agreement (BHA) states that during this parliamentary session, new roads projects will normally only be taken forward where they reduce the maintenance backlog; address road safety concerns or adapt the network to deal with the impacts of climate change or benefit communities such as bypassing settlements. The agreement also states that we will not build road infrastructure to cater for forecast unconstrained increases in traffic volumes. As embedded within the Sustainable Transport Hierarchy, potential interventions identified within STPR2 do not increase road capacity.
13. Some recommendations do, however, relate to maintenance and improvement of roads within the context of the Sustainable Transport Hierarchy. Any intervention(s) to the A75 and A77 under Recommendation 40, for instance, will aim to improve safety, resilience and reliability. As such bypassing the settlements of Springholm and Crocketford will address road safety concerns and benefit communities along the A75 corridor, rather than increasing capacity on this route. Within Recommendation 29, measures proposed for the A83 are focussed on improving the reliability of the route, while measures included in Recommendations 30, 31 and 32 focus on improving safety, addressing climate change and renewing existing infrastructure – none of these recommendations seek to increase road capacity.
14. A pre-publication briefing session with Scottish Green Party MSPs, on 29 November 2022, which provided an opportunity to discuss the recommendations in more detail (briefing was provided under separate cover). This fulfils an obligation in the BHA to consult with the Green Group, “*on key strategies such as the STPR2.*”

### **Financial and Legal Considerations**

15. [Redacted] - Section 29(1)(a) – formulation or development of government policy]
16. [Redacted] - Section 29(1)(a) – formulation or development of government policy]
17. [Redacted] - Section 29(1)(a) – formulation or development of government policy]

### **Media and Comms**

18. There will be a photo opportunity (all arrangements are in place) on the 8 December with children from Stoneyhill Primary School who submitted the winning entries to the report cover competition. The Cabinet Secretary will be joined by the Minister for Transport and the Minister

for Zero Carbon Buildings, Active Travel and Tenants' Rights (briefing for which has been provided separately).

19. The draft Press Release providing information on publication of the final report and next steps is included at **Appendix B**. With reference to the sensitivities and handling provided below, the focus of the Press Release as drafted is around what is already being delivered and progressed, along with what can be expected as next steps.
20. An email will be issued to all stakeholders who have responded to any of the opportunities for engagement and consultation on, or around, the day of publication to make them aware that the final report is available and the review has been concluded. TS Comms will issue the Press Release and relevant social media content after the GIQ has been answered.

## **Sensitivities**

21. Key sensitivities around the publication of STPR2 are expected to focus on:
  - Localised disappointment that preferred measures have not been recommended, or a perception that the recommendations do not go far enough,
  - Criticism around the fact that the 45 recommendations did not materially change between publication of the draft report in January and the final versions in December, and
  - The lack of detail around how the recommendations will be delivered and in line with the wider major transport investments across the portfolio.
22. As noted above, the Press Release and associated Comms to support the publication will attempt to head off the later potential criticism by pointing to the current fiscal uncertainty and reasons for not publishing a delivery plan at this time.
23. The following groupings of sensitivities have been identified, detail around proposed handling of these is provided in **Appendix C**.

[Redacted under section 30 (B)(ii)]

## **Quality Assurance**

24. This Submission has been approved by [Redacted] (Interim Director of Transport Strategy and Analysis).

## **Conclusions and next Steps**

25. You are invited to note the forthcoming publication of the final STPR2 reports and associated impact assessments, and the proposed utilisation of the GIQ method to notify Parliament in advance. Specifically, we request that you:
  - Confirm that you are content with the proposed GIQ and answer contained within Appendix A;
  - Confirm that you are content with the draft Press Release contained within Appendix B; and
  - Note the handling around publication of the final STPR2 report contained within Appendix C.

**[Redacted]**

Transport Strategy and Analysis, Transport Scotland

Cabinet Secretaries and Ministers Copy List	For Action	For Information Portfolio interest	For Information Constituency interest	For Information General awareness
Minister for Transport		X		
Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights		X		

Officials Copy List
Transport Scotland Ministerial Submissions List TSA Team Heads [Redacted] [Redacted] [Redacted]

**Appendix A**

**Proposed GIQ and Answer**

**SCOTTISH PARLIAMENT  
WRITTEN ANSWER**

**8 December 2022**

Index Heading: Transport Scotland

**TBC by SpAds/PO (TBC) (TBC Party):** To ask the Scottish Government when the final report containing the recommendations of the Strategic Transport Projects Review 2 (STPR2) will be published, and what the next steps are.

**Michael Matheson:** The suite of final reports presenting the recommendations of the Second Strategic Transport Projects Review (STPR2) will be published on the Transport Scotland website on Thursday 8 December 2022. This represents a key milestone for strategic transport planning in Scotland. Setting out a 20 year framework for capital investment to drive the change we need to achieve the Scottish Government’s strategic vision and move towards Net Zero – the majority of the 45 recommendations contribute directly towards achieving emissions reduction.

This marks the culmination of over three years’ intensive work.

The evidence gathering and robust objective-led appraisal work feeding in to this review has been informed by stakeholder engagement from the very outset. The public have been provided with several opportunities for involvement, not least the three month statutory consultation on draft

versions of the reports during January to April 2022. All responses to this have been carefully considered and used to inform refinement of the final recommendations.

The intention was to publish a Delivery Plan for these recommendations, alongside the final report. However, due to the current huge lack of certainty around available capital budget and fiscal policy over recent months, this has not been possible as yet. As such the Delivery Plan will follow in 2023, which will include more detail on prioritisation and delivery timescales, however, I am pleased to note that work is already underway on 38 of the 45 recommendations.

SCOTTISH GOVERNMENT

## **Appendix B**

### **Draft Press Release**

8 December 2022

## **Investing for the future**

### **Transport investment priorities confirmed.**

The Scottish Government has confirmed its key priorities for future transport investment with the publication of the second Strategic Transport Projects Review (STPR2).

STPR2 will help deliver the vision, priorities and outcomes set out in the second National Transport Strategy and inform transport investment in Scotland for the next 20 years.

The final report makes 45 recommendations – 38 of which are already underway, including:

- **Mass transit in our biggest city regions:** Clyde Metro represents a multi-billion investment over a 30 year period which, when complete, could better connect more than 1.5 million people to employment, education and health services in and around Glasgow.
- **Rural transport and island communities:** As well as significant investment in port infrastructure and strategic road connections, STPR2 recommends the further investigation of potential fixed link connections at the Sound of Harris and Barra, and between Mull and the Scottish mainland.
- **Decarbonisation of public transport:** Transport is Scotland's biggest carbon emitter and STPR2 recommends making funds available for ferry, rail and bus decarbonisation as well as zero emission vehicles, improving facilities for sustainable freight and behavioural change.
- **Improving active travel infrastructure:** encouraging more people to walk, wheel and cycle more often; cutting carbon emissions and improving health and wellbeing, particularly of children, while supporting sustainable economic growth.

A Delivery Plan to provide further insight on the prioritisation of the STPR2 recommendations will follow in the new year, when there is more clarity and greater certainty on the available capital budget and fiscal policy for the coming years.

Cabinet Secretary for Net Zero, Energy and Transport, Michael Matheson said:

“The final publication of STPR2 represents a key milestone for transport planning in Scotland, setting out a 20 year framework for capital investment to drive the change we need to reach our ambitious – and essential – net zero goals.

“The era where catering for unconstrained growth in private car use is well and truly over. The majority of the 45 recommendations contribute directly towards achieving emissions reduction, and I’m pleased that significant progress is already being made on many of these.

“Delivering the level of investment set out in STPR2 will enhance accessibility for residents, visitors and businesses; improve connectivity with sustainable, smart and cleaner transport options; and highlight the vital contribution transport can make to Scotland’s economic growth.”

### **Other quotes to follow.**

#### Background

In 2019, Transport Scotland commenced the second Strategic Transport Projects Review, following publication of the first review in 2008.

This review of the strategic transport network’s performance will inform transport investment in Scotland for the next 20 years (2022-2042) by providing evidence-based recommendations on which Scottish Ministers can base future transport investment decisions.

Embedded in STPR2 is the Sustainable Investment Hierarchy, which prioritises reducing the need to travel unsustainably. This is followed by focussing on maintaining and safely operating existing assets, then making better use of existing capacity before considering targeted infrastructure improvements.

Objectives of STPR2 are designed to be consistent with wider SG policy and are grouped into the following themes:

- Takes climate action;
- Addressing inequalities & accessibility;
- Improving health & wellbeing supporting sustainable and inclusive economic growth; and
- Improving safety & resilience.

**Appendix C** – [Redacted] (ii) the free and frank exchange of views for the purposes of deliberation (section 30(b)(ii))

**DOCUMENT 7B**

### **SCANCE Contribution**

**Cleared contributions must be with Cabinet Secretariat by 1.00pm on Mondays** (unless an extension has been agreed):

**Send to your Cabinet Secretary and Cabinet Secretariat Inbox:**

**On 8 December, the Scottish Government will publish a suite of final reports which will mark the completion of the Second Strategic Transport Projects Review (STPR2), which has been undertaken over the past three years.**

This comprehensive review of Scotland's strategic transport network, has identified 45 wide ranging recommendations for how this can be improved and invested in over the next 20 years (2022-2042).

It is a robust, evidence-based Review, with recommendations emerging from an objective-led appraisal, on which we can base future transport investment decisions. The overall aim for capital investment in transport, is to contribute to Net Zero, Inclusive Growth and our vision for a sustainable, inclusive, safe and accessible transport system. Thereby, helping to deliver a healthier, fairer and more prosperous Scotland for communities, businesses and visitors.

It follows the Sustainable Investment Hierarchy, which aims to reduce the need to travel unsustainably and prioritises making best use of and enhancing existing infrastructure, before investing in new capacity.

The outcomes from delivering the level of investment in transport infrastructure set out in STPR2, will be to enhance accessibility across Scotland for residents, visitors and businesses; create better connectivity with sustainable, smart and cleaner transport options; and highlight the vital contribution that transport investment can play in enabling and sustaining Scotland's economic growth.

This work has been informed by stakeholder engagement and consultation from the outset. At the heart of this has been 10 Regional Transport Working Groups comprising officers from regional and local authorities across Scotland. The public have also been engaged at key milestones including a three-month statutory consultation period on the draft report between January and April this year – feedback from which has all been considered and fed in to the final reporting.

Within the list of 45 draft recommendations there are no specific priorities, as each component is vital in addressing transport infrastructure needs, as a facilitator of tackling climate action, promoting equality, improving health and wellbeing and supporting the economy. Neither are these recommendations the sole responsibility of Transport Scotland to deliver and, indeed, many will rely on working with partners to take forward. However, by including these within STPR2, Transport Scotland has confirmed its commitment to supporting and working in partnership with others to develop and deliver.

Publication of the final STPR2 report does not itself commit the Scottish Government to funding or delivery of any proposed schemes – rather sets out recommendations based on the appraisal work, providing a robust Strategic Case for investment. [Redacted - Section 29(1)(a) Formulation of Scottish Government policy]. The intention was to publish the Delivery Plan alongside the final report. However, due to the lack of certainty around future capital budget and fiscal policy in the past few months, this has not been possible to conclude this year.

[Redacted - Section 30(b)(ii) – the free and frank exchange of views for the purposes of deliberation] Bringing the financial outlook and medium term fiscal strategy together with the totality of the planned and potential transport infrastructure

investment will be crucially important. A method for prioritisation has been developed by Transport Scotland and will be refined along with colleagues from Exchequer and used to provide advice to Ministers in the coming months.

The final versions of the Summary Report, Technical Report, appendices and associated documents, as well as the appropriate statutory impact assessments, will all be published on the Transport Scotland website on Thursday.

## Speaking Note

### A copy of this should be sent to Cabinet Secretariat when complete

#### *Send to your Cabinet Secretary and Cabinet Secretariat Inbox*

- I will publish the final reporting for the Second Strategic Transport Projects Review (STPR2) on 8 December this year.
- This concludes the detailed technical appraisal process, undertaken by Transport Scotland and their consultants over the past several years, with a set of 45 recommendations for the future of transport infrastructure in Scotland.
- It is a 20-year plan of both essential and transformational infrastructure, which will help us meet our aims of protecting our climate and improving lives.
- In these challenging fiscal times, it will be the foundation on which to plan our future transport infrastructure investment.
- The draft reporting was subject to 3 months' statutory public consultation earlier this year – the feedback provided during this has been considered in detail and fed in to the final reporting.
- Given stakeholder engagement has been such a key part of the process right through from gathering problems and opportunities in regions to the transport appraisal and modelling undertaken as part of the appraisal, there were no substantive changes required to the 45 recommendations published in January – instead these were refined and re-worded as appropriate.
- I had intended to publish a Delivery Plan alongside STPR2 itself to set out how and when each of the recommendations will be delivered and in what order. However, due to the current cost of living crisis and the uncertain impact this will have across the Scottish Government, and the fiscal and budgetary uncertainty over the past few months impacting both Holyrood and Westminster, this has not been either practicable or possible.
- We are constrained by reliance on the UK Government for capital grant allocations as well as our limited capital borrowing powers – rather than earmarking funding for specific transport projects, it would be more appropriate for the UK Government to protect and enhance Scotland's capital allocation to reflect rising inflation in the upcoming budget.
- We will not do it all immediately, however, it is important to note that we are already making progress on 38 of the 45 recommendations.
- My attention, that of the Transport Minister, and of my officials, is of course to push and make the case for Transport investment which will protect reducing our emissions and improving lives.
- But we all know the trade-offs we have faced and continue to face as we prepare this budget and beyond. So we will work within the budget available to prioritise legal and statutory commitments, and those which have the biggest contribution to make on the lives of the people of Scotland.

**From:** [Redacted]< [Redacted]>  
**Sent:** 07 December 2022 11:12  
**To:** Cabinet Secretary for Net Zero, Energy and Transport <[CabSecNetZET@gov.scot](mailto:CabSecNetZET@gov.scot)>  
**Cc:** Minister for Transport <[MinisterFT@gov.scot](mailto:MinisterFT@gov.scot)>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <[MinisterZCBATTR@gov.scot](mailto:MinisterZCBATTR@gov.scot)>; [Redacted] [Redacted] [Redacted]; Brown F (Fiona) (TS) <[Fiona.Brown@transport.gov.scot](mailto:Fiona.Brown@transport.gov.scot)>; [Redacted]< [Redacted]>; TSA Team Heads <[DLECONPTSATH@gov.scot](mailto:DLECONPTSATH@gov.scot)>; Matheson C (Catriona) <[Catriona.Matheson@gov.scot](mailto:Catriona.Matheson@gov.scot)>; Press Transport Scotland <[media@transport.gov.scot](mailto:media@transport.gov.scot)>  
**Subject:** RE: STPR2 Publication - GIQ, Supporting Advice and SCANCE Note- 01 Dec 2022

Hi all,

For info only, attaching the final news release with stakeholder quotes. This will issue at 2pm tomorrow, with photos from parliament.

Thanks,  
[Redacted]

**From:** [Redacted] <[Redacted]> **On Behalf Of** Cabinet Secretary for Net Zero, Energy and Transport  
**Sent:** 06 December 2022 11:59  
**To:** [Redacted] <[Redacted]>; Cabinet Secretary for Net Zero, Energy and Transport <[CabSecNetZET@gov.scot](mailto:CabSecNetZET@gov.scot)>; [Redacted]  
**Cc:** [Redacted] [Redacted] [Redacted] Matheson C (Catriona) <[Catriona.Matheson@gov.scot](mailto:Catriona.Matheson@gov.scot)>  
**Subject:** RE: STPR2 Publication - GIQ, Supporting Advice and SCANCE Note- 01 Dec 2022

Hi [Redacted],

The Cab Sec was content with the press release.

In relation to bids Mr Matheson is free from 16:30 to 17:00 however bids should come up to him for consideration before they are agreed.

Thanks

[Redacted]

[Redacted] Private Secretary to Cabinet Secretary for Net Zero, Energy and Transport – Michael Matheson | The Scottish Government | Web: [www.gov.scot](http://www.gov.scot) | Mob: [Redacted] | Email: [CabSecNetZET@gov.scot](mailto:CabSecNetZET@gov.scot)

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*Scottish Ministers, Special advisers and the Permanent Secretary are covered by the terms of the Lobbying (Scotland) Act 2016. See [www.lobbying.scot](http://www.lobbying.scot)*

**From:** [Redacted]  
**Sent:** 06 December 2022 11:37  
**To:** Cabinet Secretary for Net Zero, Energy and Transport <[CabSecNetZET@gov.scot](mailto:CabSecNetZET@gov.scot)>; [Redacted]  
**Cc:** [Redacted] [Redacted] [Redacted] Matheson C (Catriona) <[Catriona.Matheson@gov.scot](mailto:Catriona.Matheson@gov.scot)>  
**Subject:** RE: STPR2 Publication - GIQ, Supporting Advice and SCANCE Note- 01 Dec 2022

Hi [Redacted],

I just wanted to confirm whether Mr Matheson has cleared the press release that was included in this pack? I'll share a final version with all stakeholder quotes with the full copylist when the last quote has been received.

I also wanted to ask if there's any space we could hold in Mr Matheson's diary later on Thursday for broadcast bids? After 4pm would be ideal, if possible?

Many thanks,  
[Redacted]

**From:** [Redacted] **On Behalf Of** Cabinet Secretary for Net Zero, Energy and Transport

**Sent:** 05 December 2022 09:53

**To:** [Redacted] Cabinet Secretary for Net Zero, Energy and Transport  
<CabSecNetZET@gov.scot>

**Cc:** Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPTSMSL@gov.scot>; TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted] [Redacted] [Redacted]

**Subject:** RE: STPR2 Publication - GIQ, Supporting Advice and SCANCE Note- 01 Dec 2022

Hi [Redacted],

Thanks for this. Mr Matheson is content to agree all the recommendations and the SCANCE.

Can the SCANCE please be sent to Cabinet Secretariat.

Thanks

[Redacted]

**This email is for the official record and confirms a Ministerial Decision. This email must be placed in the official record (eRDM) by your team in line with SG records management policy.**

**From:** [Redacted]

**Sent:** 01 December 2022 15:32

**To:** Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>

**Cc:** Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights <MinisterZCBATTR@gov.scot>; Transport Scotland Ministerial Submissions List <DLEEPTSMSL@gov.scot>; TSA Team Heads <DLECONPTSATH@gov.scot>; [Redacted] [Redacted] [Redacted] [Redacted]

**Subject:** STPR2 Publication - GIQ, Supporting Advice and SCANCE Note- 01 Dec 2022

Dear PO,

Please find attached a proposed GIQ and answer, supporting advice and a SCANCE note for the Cabinet Secretary's consideration ahead of Tuesday.

Specifically, we request that it is confirmed that:

- Cab Sec is content with the proposed GIQ and answer contained within Appendix A;
- Cab Sec is content with the draft Press Release contained within Appendix B; and
- Cab Sec has noted the handing around publication of the final STPR2 report contained within Appendix C.

As always, please do get in touch if there are any queries or further advice required.

Kind Regards,  
[Redacted]

[Redacted]  
Interim Head of Strategic Transport Planning  
Transport Strategy and Analysis  
M: [Redacted]

[transport.gov.scot](http://transport.gov.scot)

Transport Scotland, Buchanan House, 58 Port Dundas Road, Glasgow, G4 0HF



**Document 7D**

**Final press release: Investing for the future | Transport Scotland**

**Document 8A**

From: [Redacted] [Redacted]  
Sent: 06 December 2022 16:22  
To: Cabinet Secretary for Net Zero, Energy and Transport; Minister for Transport; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights  
Cc: [Redacted] [Redacted] Brown F (Fiona) (TS); [Redacted] [Redacted]  
Subject: Updated Briefing document - Stoneyhill Primary School - 08 Dec 22 - 12:45 - 13:15  
Attachments: STPR2 - Briefing template for Michael Matheson & Stoneyhill PS.doc

Private Office

Please find attached updated briefing document, ahead of the engagement with Stoneyhill Primary School on Thursday 08th December 2022, 12:45 – 13:15. Noting the changes to the attendee list.

Again, very grateful if Mr Matheson's office could confirm the names of attendees have been forwarded on to the relevant team to allow access to the Parliament Building.

Kind regards

[Redacted]

From: [Redacted]

Sent: 05 December 2022 17:04

To: Cabinet Secretary for Net Zero, Energy and Transport <CabSecNetZET@gov.scot>; Minister for Transport <MinisterFT@gov.scot>; Minister for Zero Carbon Buildings, Active Travel and Tenants' Rights

<MinisterZCBATTR@gov.scot>

Cc: [Redacted] [Redacted] [Redacted] Brown F (Fiona) (TS) <Fiona.Brown@transport.gov.scot>; [Redacted]

[Redacted] [Redacted] [Redacted]

Subject: Briefing document - Stoneyhill Primary School - 08 Dec 22 - 12:45 - 13:15

Private Office

Please find attached briefing document ahead of the engagement with Stoneyhill Primary School on Thursday 08th December 2022, 12:45 – 13:15.

Grateful if Mr Matheson’s office could confirm the names of attendees have been forwarded on to the relevant team to allow access to the Parliament Building. Noting, I am waiting on the school confirming the name of another chaperon who will be helping the teacher on Thursday. I will pass this over when I get it.

Kind regards

[Redacted]

Senior Project Officer | Transport Strategy & Analysis | Transport Scotland

Transport Scotland, the national transport agency

Còmhdhail Alba, buidheann nàiseanta na còmhdhail

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**Document 8B**

**MINISTERIAL ENGAGEMENT BRIEFING:**

**Cabinet Secretary, Michael Matheson**

**Minister for Transport, Jenny Gilruth**

**Minister for Zero Carbon Buildings, Active Travel and Tenants’ Rights, Patrick Harvie**

*Copied to: Fiona Brown, [Redacted] [Redacted] [Redacted] [Redacted] and TS Comms*

<i>Engagement Title</i>	Meeting and photo opportunity with Stoneyhill Primary School Competition Winners - STPR2 Publication
<i>Suggested tweet after event</i>	<b>See Annex E</b>
<i>Organisation/Venue and full address including postcode</i>	Garden Lobby Scottish Parliament Building Edinburgh EH99 1SP
<i>Date and Time of Engagement</i>	Date(s): Thursday 08 June 2022 Time(s): 12:45 – 13:15
<i>Background/Purpose</i>	Purpose/Invitation History:  Mr Matheson last attended Stoneyhill PS on 04 March 2020 with the P5 class to carry out a lesson on the ‘Journeys of the Future – STPR2 Education Programme.’  This is an opportunity to engage with Stoneyhill Primary School, and in particular the winners of

<p><i>Official support</i></p>	<p>the Artwork submissions for the Schools competition.</p> <p><b>Name:</b> [Redacted] Head of Infrastructure Planning <b>Number:</b> [Redacted]</p> <p><b>Name:</b> [Redacted] Interim Head of Strategic Transport Planning <b>Number:</b> [Redacted]</p>
<p><i>Content of briefing</i></p>	<p><b>Annex A – Event programme</b> <b>Annex B – Previous engagement</b></p> <p><b>Annex C – Background on creative design competition</b> <b>Annex D – Attendees</b> <b>Annex E – Social Media</b> <b>Annex F – Winning designs</b></p>

## ANNEX A

### Event Programme

12:45 - Introductions (5mins)

12:50 – Mr Matheson, Ms Gilruth and Mr Harvie to engage with the P7 class (10 pupils). Photo opportunity with winning front cover designs (10 mins)

13:00 – The winners will explain their front cover / what they've got and give Ministers some context as to why it is important to them? (5 mins)

13:05 – Presentation of certificates (10mins)

13:15 - **Mr Matheson, Ms Gilruth and Mr Harvie depart**

## ANNEX B

### Previous Engagement with Stoneyhill Primary School

#### Journeys of the Future – STPR2 Education Programme

##### Introduction

Journeys of the Future is a national STEM education programme which gives school pupils an opportunity to impact the transport systems of the future in Scotland. *Journeys of the Future* looks at the role of transport planning and questions how people want to get around Scotland in 2030 and beyond. It is part of the Strategic Transport Projects Review happening around Scotland and the student's ideas were put forward as part of consultation for the National Infrastructure Investment Plan for Scotland.

## **Workshop**

The first workshop with P5 at Stoneyhill Primary School took place on Wednesday 8 January 2020 with Mr Matheson in attendance. The first session was an *Introduction to Transport Planning*. To note, those pupils are now in S1.

The second session of the day was about the pupils 'Presenting the Plan'. This session was led by two professional Transport Planners and the teacher. The pupils presented their transport plans to show their solutions to improve their local area including the transport network. They had to rank of their solutions in order of importance, taking into account prioritising, cost, programme etc. They also had to present the impacts of their solutions on the wider transport network.

The pupils presented their preferred plans (one idea per team) to a panel consisting of representatives from the school and the STPR2 project team. Mr Matheson presented the pupils with a certificate, a small prize and the judges feedback on their achievement.

## **Follow up workshop**

On 23 June 2022, Mr Matheson was due to return to Stoneyhill PS to engage with the children but unfortunately couldn't attend due to Parliamentary Business.

Transport Scotland Officials attended the school on Mr Matheson's behalf to have a short information session with the then P7 class (who attending the first workshop when in P5), following the publication of the 45 draft STPR2 recommendations. Whilst they were in attendance, they also received the schools entries for the 'Front Cover' creative design competition. Transport Scotland also presented the children with branded STPR2 water bottles

## ANNEX C

### Background on Creative Design Competition

#### **Key information:**

Year Groups: P7 and S1 pupils (transition day), in addition to P5, P6 and S2 in some cases

Format: Teams of up to 4 pupils

Schools involved: Scotland-wide

Competition launch: May 2022

Judging: July 2022

Awards event: December 2022

#### **Competition**

Pupils were tasked with designing the front cover of an official STPR2 Publication document on the future of transport over the next 25 years.

#### **Judging**

Internal judging of submissions took place over the school summer break (July). The 99 entries were judged based on following criteria:

- A design that demonstrates an understanding of the STPR2 recommendations
- A design that communicates ideas, demonstrating imagination.
- A design that demonstrates skill in using visual elements and concepts, e.g., colour choices and image combinations

Of the 99 entries, 20 designs were then short-listed due to having a specific reference to STPR2 in the design. A judging panel made up of Jacobs/ Aecom & Transport Scotland Officials then sifted the entries down to the winning two.

Coincidentally, both these entries came from Stoneyhill.

## Annex D

### Attendees

[Redacted Section 38]

## ANNEX E

### Social Media

- All pupils were provided with a consent form to give permission for filming and photography.
- Communications will be in attendance and will be taking photographs for use on the Transport Scotland social media channels.
- Short clips will also be recorded with the Cabinet Secretary and the pupils to use at a later date to further promote the STPR2 process.
- *Suggested tweet below to retweet a comment on the photographs when the photos go out.*
- *'Congratulations to [Redacted] and [Redacted] from Stoneyhill Primary School, Musselburgh on winning the Creative Design Competition, designing the official front covers of*

*theSTPR2 Publication documents as part of @transcotland #STPR2 schools engagement.'* (Characters with spaces: 260)

## Annex F

[Redacted]– Winner of the Final Summary Report



## STPR2 Final Summary Report

Prepared by:

**Jacobs AECOM**

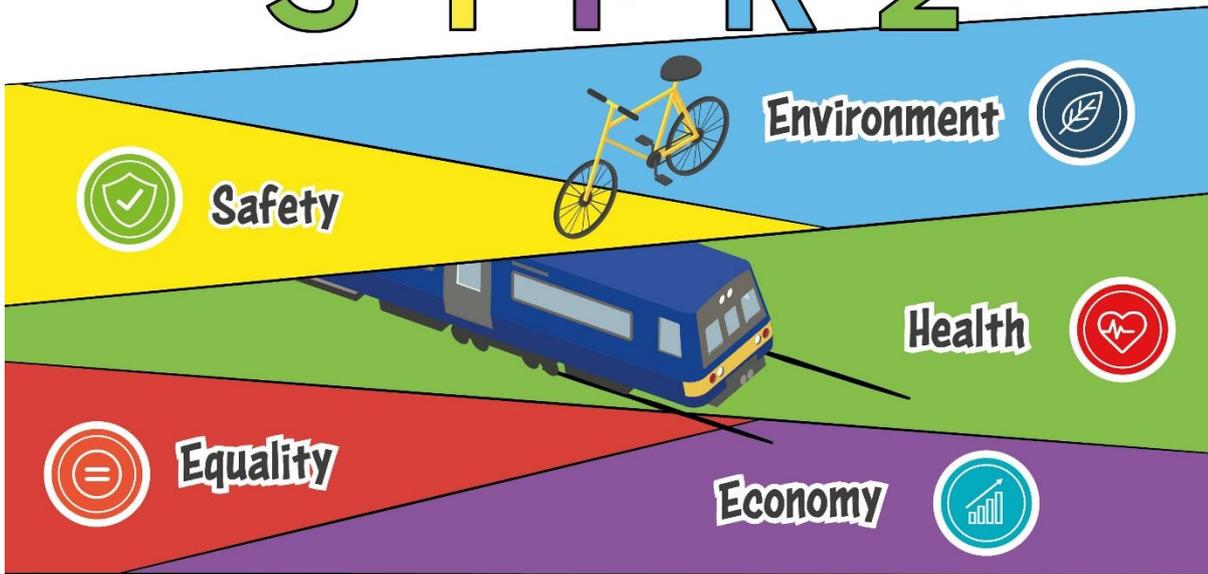
For:



Inspired by the STPR2 design competition entry from Stoneyhill Primary School.

[Redacted]– Winner of Final Technical Report

# STPR2



## STPR2 Final Technical Report

Prepared by:  
**Jacobs AECOM**

For:  
 **TRANSPORT  
SCOTLAND**  
COMHDAIL ALBA

Inspired by the STPR2 design competition entry from Stoneyhill Primary School.