

**BRIEFING FOR FIRST MINISTER MEETING WITH ANDY BURNHAM – 14:00, 24 AUGUST 2022**

**AGENDA (suggested by the Mayor's office)**

1. HS2 and connectivity towards Scotland
2. Green Economy and Net Zero
3. Governance – improving links between Scotland and the North of England, and the rest of the British Isles
4. Hillsborough Law

**BACKGROUND TO MEETING**

- Andy Burnham is visiting Scotland on 22-24 August; his office requested a call with the First Minister and suggested the agenda items. No further information has been provided.
- Kevin Lee, Director of the Mayor's Office and Political Advisor, will also be in attendance.
- First Minister previously had calls with Andy Burnham on Wed 23 June 2021 (in a Four-Nations call chaired by Michael Gove) and in a bilateral call on Mon 28 June 2021, to discuss COVID travel restrictions between Scotland and the rest of Great Britain.
- Specific arrangements for travel between Scotland and the Bolton area were confirmed in a letter from First Minister to Andy Burnham on 29 June 2021 before being implemented with effect the following day.
- Yesterday, information in the media (Scotsman) and attributed to Andy Burnham suggested that First Minister's office had rebuffed the request for a call, but this has already been rebutted by FM's Private Office.

**1. HS2 AND CONNECTIVITY TOWARDS SCOTLAND**

**KEY POINTS**

- The Scottish Government has consistently supported high-speed rail from the outset, but not just to Birmingham, Manchester and Leeds. To realise its full benefit for all of Britain, high-speed rail infrastructure needs to be extended 'further and faster' to reach Scotland.
- With the development and expansion of high-speed rail, the UK will become better-connected and more attractive to investors. Including Scotland at the heart of this network would provide an opportunity to create a more successful country through inclusive economic growth and the improved connectivity would make Scotland a more attractive place for doing business, creating more and better employment opportunities.
- Transport Minister Jenny Gilruth will discuss the potential removal of powers for the 'Golborne' link from the current High Speed Rail Bill with her UK Government counterpart next month. As the UKG Minister said, we need to work together to get the best solution for Scotland, and the North of England, and we shall seek the reassurance Scotland needs, wants and deserves around connectivity and faster journey times for Scotland.

*Further background contained at Annex A.*

## **2. GREEN ECONOMY AND NET ZERO**

### **KEY POINTS**

- We are committed to a just transition to net-zero by 2045, with an ambitious interim 2030 target of a 75% reduction in emissions.
- Our National Strategy for Economic Transition identifies net zero and renewable energy, and the hydrogen economy in particular, as new market opportunities where Scotland has the potential to develop and grow; creating GVA, good jobs and trade and investment opportunities.
- Our National Just Transition Planning Framework (published last September), sets out how we will work with others to manage the economic and social impacts.
- The Scottish Government's Just Transition Fund is a ten year, £500m investment to support a fair transition to net zero and to diversify the regional economy. The first £20m of our Just Transition Fund was identified as part of the 2022-23 Budget, with funding to increase year-on-year.
- Our Climate Change Plan update (published in 2020) set out a detailed and ambitious policy package and our enhanced monitoring framework.
- Furthermore, a number of key actions required as we decarbonise are reserved to the UK Government. The updated Plan sets out our main asks of the UK Government and calls on them to match Scotland's climate ambition.

*Further background contained at Annex B.*

### **3. GOVERNANCE – IMPROVING LINKS BETWEEN SCOTLAND AND THE NORTH OF ENGLAND, AND THE REST OF THE BRITISH ISLES**

The Scottish Government interacts with the other national devolved governments and the UK Government, rather than local government elsewhere in the UK. Interests and perspectives of national and local government differ, although there is scope for cooperation politically on matters of interest (as with the Mayor of London on EU exit).

One area of common interest is the UK Government’s Levelling Up programme, which includes greater devolution in England, as well as UK wide “levelling up missions” (which cover devolved matters like education, health and criminal justice) and the various funding arrangements. Mr Burnham has welcomed – although cautiously – aspects of the levelling up proposals (see media reporting in Annex C). He has been critical of UK Government’s proposals for improving transport to the north of England.

The Scottish Government has been consistently critical of the levelling up proposals, which intrude on devolved responsibilities and funding arrangements.

#### **KEY POINTS**

##### *Levelling Up*

- Half of all the Levelling Up Missions fall within devolved competence: economic growth, housing, education, skills, health and transport.
- The UK Government is failing to ensure that their interventions align with the established approaches agreed between local authorities and the Scottish Government.
- We remain disappointed by the UKG refusal to engage us in the development of the UK Shared Prosperity Fund (UKSPF) and other funds delivered through their Levelling Up agenda.
- Scottish Ministers agreed not to recommend Legislative Consent for the Levelling Up & Regeneration Bill.
- Both the Levelling Up Fund and the UKSPF were developed by UKG with very little, if any, engagement with the Scottish Government. The prioritisation and allocation metrics used for both Funds were not discussed with SG.
- Levelling Up Parks Fund is the one pan-UK Fund which has been developed in conjunction with Scottish Government. UKG has agreed Scottish Government will have ‘clear and unfettered discretion and governance responsibility’ to fund the parks where and how they wish.

##### *Transport – Levelling Up*

- For transport, it is for Scottish Ministers to set the priorities and criteria to underpin the transport investment. Unlike the Levelling Up Fund, which has been imposed by the UK Government without any form of public consultation, the National Transport Strategy and Strategic Transport Projects Review (STPR2) have been developed after extensive consultation with our stakeholders. Our collaborative and inclusive approach to setting our transport priorities contrasts sharply with that of the UK Government.
- Scottish Ministers consider that pitting local authorities against one another for access to funding, and then expecting them to work together for other investment is confusing and challenging for bidders and delivers suboptimal outcomes for everyone. There is a risk of duplication and waste in the delivery of policies and services funded by the public sector. Accountability has been blurred with UK Government led programmes delivering in policy areas that are the responsibility of the Scottish Parliament.
- The Levelling Up Fund agenda clearly encroaches on devolved areas of transport policy. Under the terms of the Roads Scotland Act, any transport projects that have the potential to impact on the trunk roads network will require to have approval from Scottish Government (Transport Scotland).

- In addition, little regard has been given to the needs of remote, rural and sparsely populated regions within Scotland.

#### *Transport – Union Connectivity Review (UCR)*

- The Union Connectivity Review was established without any meaningful discussion or consultation with Scotland, Wales and Northern Ireland. Transport infrastructure investment decisions and prioritisation are devolved to the Scottish Government.
- Despite a large amount of transport evidence, published by Transport Scotland (including all of the underlying data relating to the Strategic Transport Projects Review 2 (STPR2)) being made available to UK Government, the UCR report failed to include STPR2 case for change reports. Such significant omissions from the list of publications in the report raise Scottish Ministers' concerns around the quality of the evidence and data underpinning the report.
- The Union Connectivity Review recommends funding support for the A75 and Scottish Ministers await the UK Government's response to that.
- Scottish Government is quite prepared to discuss funding with the UK Government but needs assurance that this would be additional funding and not top-sliced and repackaged existing monies.
- Appropriate governance arrangements for any such projects must respect the devolution settlement and the powers of Scottish Ministers.
- On 30 June 2022, the devolved governments wrote jointly to the UK Government raising concerns around UCR. A meeting is pending between the UK Government and the devolved governments.

#### *Intergovernmental relations review*

- The IGR Review proposals offer some improvements to processes for engagement across the United Kingdom, however, processes alone are not enough to offer any meaningful improvement to the relationship conducted by a UK Government that is increasingly hostile to devolution.
- The IGR mechanisms concern the national devolved governments and the UK Government, rather than interaction between national governments and local government elsewhere in the UK, for which there is no formal mechanism.

*Further background on Levelling Up and the Union Connectivity Review contained at Annex C.*

## 4. HILLSBOROUGH LAW

### KEY POINTS

- The Scottish Government shares the horror at the loss of life at the Hillsborough disaster and the deep concern that has arisen over institutional failings that have come to light during legal proceedings over many decades.
- Scotland has a different courts structure to England and Wales, and has never had a system of Coroner's inquests. Instead Scotland has Fatal Accident Inquiries (FAIs) which are instigated by the Lord Advocate, acting independently of Government.
- This system was modernised in 2016, with greater support and communication being provided for, and to, bereaved families. Similarly, legal aid is already available on a means tested basis to families involved in FAIs.
- Whilst we are by no means complacent, we are of the view that the Scottish justice system is in robust shape to respond to future tragedies and a specific 'Hillsborough Law' is unnecessary in Scotland.
- Following publication of Dame Elish Angiolini's Review in November 2020, the Scottish Government is working closely with partners to implement her recommendations as we seek to improve transparency and strengthen public confidence in the police and deliver improvements to the way in which complaints or concerns are handled and investigated.

### BACKGROUND

#### *Campaign for Hillsborough Law Now*

- The Hillsborough Law, also known as the Public Authorities (Accountability) Bill, is the legacy project of the bereaved families and survivors of the Hillsborough disaster. The campaign is being supported by Iain Byrne MP, Andy Burnham, Greater Manchester Mayor and Steve Rotherham, Liverpool City Region Mayor.
- The proposed law would aim to:
  - give bereaved families better access to money for legal representation at inquests.
  - put in place a duty of candour on all police officers and public officials.
  - adopt a Charter for families bereaved through public tragedy which would be binding on all public bodies.
  - place a requirement that evidence and findings of major inquests must be taken fully into account at any subsequent criminal trials.
  - clarify in law that major Inquiries commissioned by the Government or other official bodies constitute "courses of public justice".
  - make it a requirement that any criminal trials following a major inquest take place in a court with relevant expertise and status, rather than a Crown Court.
- The original Public Authorities (Accountability) Bill was introduced by Andy Burnham in 2017 and went to its Second Reading debate but fell after the 2017 General Election was announced.

#### *Position in Scotland*

- The law on Fatal Accident Inquiries (FAIs) was reformed and modernised in 2016. For example, the Crown Office were required to develop a family liaison charter to improve support for, and communication with, bereaved families.
- Legal aid is already available for relatives participating in an FAI on the same basis as for civil proceedings and the same statutory tests must be met. Most applications related to FAIs are granted. The current grant rate is approximately 83%.

- Following recommendations in a report into police complaints by Dame Elish Angiolini, we are currently consulting on:
  - Whether legal aid should be available to all families of people who die in police custody or following police contact, regardless of their ability to pay.
  - proposed legal duties of cooperation and candour on police officers in investigations of incidents involving the police.
- Witnesses under oath in inquiry or court proceedings are under a duty to be truthful and give evidence to the best of their ability.

## ANNEX A – BACKGROUND NOTE: HS2 AND CONNECTIVITY TOWARDS SCOTLAND

### Background

1. Construction of Phase 1 of HS2 between London and Birmingham is currently underway and will include a connection with the West Coast Main Line near Lichfield just to the north of Birmingham and Phase 2 (Birmingham to Crewe) will follow. Phase 2a will now have the same opening date as Phase 1, which is due to be completed between 2029 and 2033, and HS2 trains will run into Glasgow Central from the first day of operation bringing significant benefit to Scotland from the improved connectivity.
2. The High Speed Rail (Crewe to Manchester) Bill (introduced in January 2022) is a vehicle to grant powers to HS2 Ltd to construct the western leg of HS2 Phase 2b, between Crewe, Manchester and Golborne, the geographical extent of which is illustrated by the ‘Y’ shaped orange line in Figure 1.



Figure 1 - Western Leg of HS2 Phase 2b between Crewe, Manchester and Golborne, illustrated by the orange line.

3. This Bill also seeks powers to construct a train stabling and light maintenance depot at Annandale, near Gretna. We have taken forward issues on legislative consent including lodging a legislative consent memorandum with the Scottish Parliament on 07 February. Work continues by officials on the outstanding points on legislative consent.

### Golborne link, current ‘live’ issue

4. Andrew Stephenson, former Minister of State for Transport (with responsibility for High Speed Rail) wrote to Scottish Ministers on 6 June 2022 to advise that the UK Government intends removing the powers for the Golborne Line/Link from the High Speed Rail (Crewe to Manchester) Bill. Officials had not been consulted in advance of this announcement. In his 6 June letter, Mr Stephenson advised that removal of the Link from the Bill was to enable consideration of the most effective way of finding the right balance between delivering benefits, improving journey times, controlling costs and understanding the deliverability of alternatives. We understand that this still requires a debate and vote in the UK Parliament.

### What is the Golborne Link?

*The Golborne Link is a high speed rail branch line, illustrated by the left hand leg of the ‘Y’ shaped orange line in Figure 1, which would have formed a northern connection between the HS2 Crewe to Manchester high speed line and the existing West Coast Main Line (WCML) at Golborne just to the south of Wigan. This branch line would have enabled Anglo-Scottish HS2 services to bypass the congested section of the WCML between Crewe and Wigan, improving capacity, resilience and facilitating up to a twelve-minute reduction to the London to Glasgow journey time.*

5. From Golborne, HS2 services would have continued along the existing West Coast Main Line, illustrated by the light blue line in Figure 1 to Preston and Scotland. Without this or an equivalent link, HS2 services to Scotland would instead connect to the WCML south of Crewe and would then have to negotiate the congested section of the WCML between Crewe and Wigan in addition to the congested section between Wigan and Preston.
6. Sir Peter Hendy’s Union Connectivity Review (published in November 2021) had observed that the Golborne Link does not resolve all of the current restraints on the West Coast Main Line

between Crewe and Preston. This is because the WCML between Wigan and Preston is also congested and is unlikely to have sufficient capacity to accommodate HS2 services without significant upgrade. As the section of the WCML between Wigan to a few miles south of Preston is only a two-track railway, HS2 services would be unable to overtake slower services on the line, adding to the congestion and restricting the journey time reduction that would otherwise be attainable.

7. Removal of the powers for the Golborne Link from the High Speed Rail (Crewe - Manchester) Bill reopens the consideration of a suitable alternative and represents an opportunity for the Scottish Government to campaign for an alternative link that would connect with the West Coast Main Line just to the south of Preston, thereby removing the capacity constraints identified by Sir Peter Hendy. This is an obvious enhancement which would realise additional benefits for Scotland and complete the dedicated high-speed line between London and the HS2 Hub station at Preston rather than artificially cutting it short by linking to the WCML at Golborne to the south of Wigan. **As this would also provide additional benefit for the North of England, it is likely to have widespread support.**
8. Given the direct importance of maintaining the benefits that the Golborne Link would have delivered for Scotland it is essential that the Scottish Government has a central role in the consideration of the alternatives. Ms Gilruth and UKG Ministers have exchanged letters to seek assurance of her officials' central role in consideration of the alternatives and requested that at least the original £3 billion budget for an alternative will be retained. Trudy Harrison, Minister of State for Transport, has confirmed that she has instructed her officials to make direct contact to ensure our input to that work.

**ANNEX B – BACKGROUND NOTE: GREEN ECONOMY AND NET ZERO****i) Greater Manchester on Green Economy and Net Zero**

- Under Andy Burnham Greater Manchester has a target to become a “levelled-up net-zero city-region” by 2038 – 12 years in advance of the 2050 national goal on net zero.
- The Greater Manchester 5-Year Environmental Plan 2019-2024 promises both a greener and a fairer city. Specific undertakings include:
  - target for all new building developments in the city to become carbon neutral by 2028.
  - a programme of retrofitting and insulation of existing public buildings, and creation of incentives for homeowners to do the same.
  - building the UK’s largest carbon-neutral public transport system (GM bus system being brought under franchise-system of public ownership), alongside keeping fares affordable.
- Andy Burnham has asserted that this programme will create 55,000 local jobs to “re-industrialise the north” and stimulate training for Greater Manchester to become a global leader in the green economy.
- In June Andy Burnham was one of nine local government leaders who jointly released a statement asking for greater regional powers and funding to drive the transition to net zero, and calling for the UK Government to make good on its own undertakings under the Levelling Up agenda. The statement was signed by eight English metro mayors – and Susan Aitken, Leader of Glasgow City Council.
- Speaking at COP26 in Glasgow, Andy Burnham and other leaders from Greater Manchester Combined Authority urged national leaders to allow action on climate change to take a bottom-up approach by passing the baton to local leaders and authorities.

**ii) Scottish Government policy on net zero and green economy****Scotland is delivering lasting action to secure a net zero and climate resilient future in a way that is fair and just for everyone.**

- We are committed to a just transition to net-zero by 2045, with an ambitious interim 2030 target of a 75% reduction in emissions
- Our emissions are down by well over 50% (since the 1990 baseline), and we continue to outperform the UK as a whole in delivering long-term reductions.
- Our updated Climate Change Plan sets out a detailed and ambitious policy package. Our focus is on delivering this.
- Achieving these further emissions reduction targets will involve some genuinely difficult decisions for Scotland and for all countries, and it will involve significant changes from the status quo, for example, we are aiming to rapidly increase the use of electric vehicles, at the same time as cutting overall car use.
- The transition to net zero will transform Scotland’s (and the global) economy – presenting new and growing market opportunities in renewable energy and net zero solutions and services. We will build on Scotland’s strengths including knowledge and expertise, natural resources and a world-renowned innovation and technology ecosystem for offshore energy to position Scotland to capitalise on the opportunities of a net zero economy.
- The National Strategy for Economic Transition identifies net zero and renewable energy and the hydrogen economy in particular as new market opportunities where Scotland has the potential to develop and grow; creating GVA, good jobs and trade and investment opportunities.

**This Government has been clear that a just transition is an opportunity to go beyond delivering our very necessary climate goals – to bring a nation-wide, cross-industry transformation to build a greener and more equal Scotland.**

- Our National Just Transition Planning Framework (published last September), sets out how we will work with others to manage the economic and social impacts – ensuring we are capitalising on the opportunities and managing the risks to the Scottish economy.
- We are committed to developing Transition Plans across sectors and regions, beginning with our Energy Strategy and Just Transition Plan. These plans will provide further certainty around the policy framework and support business investment decisions in net zero opportunities.
- The Just Transition Fund is a ten year, £500m investment to support a fair transition to net zero and to diversify the regional economy. The first £20m of our Just Transition Fund was identified as part of the 2022-23 Budget, with funding to increase year-on-year.

**Our Climate Change Plan update (published in 2020) set out a detailed an ambitious policy package and our enhanced monitoring framework, will allow us to continually assess the effectiveness of our policies and our pathway to net zero.**

- The updated Plan provides clear market signals which should give businesses the confidence to invest in a low carbon economy and hire and train people, growing the market in these areas, and enabling us to deliver emissions reductions in a way that is fair and leads to a thriving sustainable economy.
- The challenging nature of our targets also means that their delivery will depend on a national endeavour, with action from all sectors of society.
- Furthermore, a number of key actions required as we decarbonise are reserved to the UK Government. The updated Plan sets out our main asks of the UK Government and calls on them to match Scotland's climate ambition.

**iii) Examples of how the Scottish Government is already delivering climate action**

- The equivalent of almost 100% of Scotland's electricity consumption is generated from renewables.
- Our Hydrogen Action Plan sets out the steps we must take over the next five years to achieve our ambition of 5GW of hydrogen production capacity by 2030.
- We aim to increase offshore wind capacity up to 11 gigawatts by 2030 – enough to power 8 million homes. The results of the ScotWind leasing round far exceed our planning assumptions, and represent a massive vote of confidence in Scotland's potential.
- In less than 10 years, we have funded the restoration of around 30,000 hectares of peatland, and in the last 3 years, created over 32,000 hectares of new woodland – an area almost double the size of Glasgow.
- Our Infrastructure Investment Plan includes almost £9bn for environmental sustainability and the transition to net zero. This includes a £2bn cross-Government investments priority for a Low Carbon Fund – demonstrating our commitment to a green recovery.
- The Scottish National Investment Bank has committed around £110m to help in our just transition to net zero: creating new woodlands, scaling-up production of natural fibre insulation, enabling production of tidal turbines and rolling out new charging points for electric vehicles.

## ANNEX C – BACKGROUND NOTE: GOVERNANCE – IMPROVING LINKS BETWEEN SCOTLAND AND THE NORTH OF ENGLAND, AND THE REST OF THE BRITISH ISLES (LEVELLING UP AND UNION CONNECTIVITY REVIEW)

### *Levelling Up*

- It is the Scottish Government that should decide how this policy and funding is delivered in Scotland, in line with the devolved settlement.
- In bypassing the Scottish Government, the UK Government has introduced incoherence and duplication into the devolved system.
- The Scottish Government welcomes all extra funding for Scotland, but it is unacceptable for the UK Government to decide how money is spent in areas of devolved responsibility without a decision-making role for the Scottish Government, Scottish Ministers’ consent, or meaningful consultation and engagement.

### *Transport – Levelling Up Fund (LUF)*

- The LUF was announced by the UK Government as part of the 2020 Spending Review, with up to £4.8 billion until 2024-25 being made available across the UK for transport investments, regeneration and town centre investments and cultural projects, with at least £800 million invested in Scotland.
- The bidding deadline for the Round 2 LUF applications was 2 August 2022.
- Transport Scotland officials have been informed of a number of local authority transport project bids due to their impact on the strategic road network and Transport Scotland’s statutory authority role.

### *Transport – Union Connectivity Review (UCR)*

- The Union Connectivity Review, chaired by Sir Peter Hendy, was established by the UK Government in 2020 as an independent review to examine:
  - the quality and availability of transport infrastructure within the UK
  - where future investment should be targeted
- Sir Peter Hendy CBE undertook a review into how transport connectivity across the UK can support economic growth and quality of life in England, Scotland, Wales and Northern Ireland. The review was to include recommendations as to whether and how best to improve transport connectivity between the nations of the UK. The review was established without any meaningful discussion with the Devolved Governments.
- The final report of the UCR published on 26 November 2021. Its headline recommendation proposed the development of UKNET – a strategic transport network for the whole of the UK – and to commit funding to improve the network. It cut across into devolved areas of responsibility and did not take cognisance of the Scottish Government’s own transport infrastructure plans. The UK Government still has to officially respond to the review.
- It further proposed:
  - UKG investment in upgrading the West Coast Main Line north of Crewe to improve journey times to Scotland;
  - working with SG to develop an assessment of the East Coast road and rail transport corridor (the East Coast Main Line and the A1); and
  - “As a particularly poorly performing part of the proposed UKNET, and one which is critical for connectivity between Northern Ireland and the rest of the UK, the UK Government should: Offer funding to support the upgrade of the A75 to improve journeys between Northern Ireland and Great Britain”.

- In Scotland, Transport Scotland has taken a modal corridor approach to strategic transport issues for the last two decades. The Strategic Transport Projects Review (STPR2) made recommendations on the strategic corridors. This included a series of targeted improvements for the A75, focusing on improving the safety and resilience of the route.

## REPORTED COMMENTS FROM MR BURNHAM ON LEVELLING UP

General quotes on levelling up:

“The worst thing the government could do is promise levelling up as a slogan and then leave it empty. They will lose the north forever if they do that.” – <https://www.building.co.uk/focus/andy-burnham-interview-remaking-manchester/5118745.article>

He told viewers this afternoon that Michael Gove appears “very committed to devolution” but that not all parts of the government are “buying in in the same way behind him”, adding: “I particularly don’t think the Treasury is buying in.” – <https://labourlist.org/2022/02/burnham-welcomes-levelling-up-funding-announced-for-greater-manchester/>

If the status quo has created the problem, it can’t, by definition, supply the solution. Successful levelling up requires nothing less than the complete rewiring of Britain” – <https://www.chartist.org.uk/big-picture-politics/>

Comments on public transport and levelling up, describing the amount given to Greater Manchester as “not what we were promised” – [‘How about we get what we were promised’: Andy Burnham hits out at Tories’ Northern Powerhouse remarks - Left Foot Forward: Leading the UK's progressive debate](#)

## Main Email Chain

**From:** [REDACT]@gov.scot **On Behalf Of** First Minister

**Sent:** 23 August 2022 10:52

**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot

**Cc:** Cabinet Secretary for Net Zero, Energy and Transport [REDACT]@gov.scot; Minister for Transport [REDACT]@gov.scot; Deputy First Minister and Cabinet Secretary for Covid Recovery [REDACT]@gov.scot; Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot; First Minister firstminister@gov.scot; McAllister C (Colin) Colin.McAllister@gov.scot; Permanent Secretary [REDACT]@gov.scot; Mackie C (Christopher) Christopher.Mackie@gov.scot

**Subject:** Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

**Importance:** High

Colleagues,

It is anticipated that FM will undertake a short meeting tomorrow afternoon with Greater Manchester Mayor, Andy Burnham. It would be useful to have some high level briefing points prepared in line with the expected discussion points below. I appreciate the above copy list will not be exhaustive, and may be without key individuals, therefore grateful for assistance in redirecting towards the appropriate colleagues.

1. HS2 and connectivity towards Scotland
2. Green Economy and Net Zero
3. Governance – improving links between Scotland and the North of England, and the rest of the British Isles
4. Hillsborough Law

It would also be appreciated if we could identify a designated individual who could collate the relevant points into one singular pack, **to be with us by 10am tomorrow morning**. I should reiterate that nothing extensive is required, however key points relating to the current status and/or any sensitivities around each of the above points would be appreciated. I will of course update should there be any change to the plans to meet.

Thanks,  
[REDACT]

[REDACT]

**Deputy Private Secretary to the First Minister**

**Office of the First Minister**

5<sup>th</sup> Floor | St Andrews House | Regent Road | Edinburgh | EH1 3DG | [REDACT]

**From:** [REDACT]@gov.scot **On Behalf Of** Cabinet Secretary for Net Zero, Energy and Transport

**Sent:** 23 August 2022 11:01

**To:** First Minister firstminister@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot

**Cc:** Cabinet Secretary for Net Zero, Energy and Transport [REDACT]@gov.scot; Minister for Transport [REDACT]@gov.scot; Deputy First Minister and Cabinet Secretary for Covid Recovery [REDACT]@gov.scot; Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot; McAllister C

(Colin) Colin.McAllister@gov.scot; Permanent Secretary [REDACT]@gov.scot; Mackie C (Christopher) Christopher.Mackie@gov.scot; [REDACT]@transport.gov.scot; Reeve W (Bill) Bill.Reeve@transport.gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Hi [REDACT],

Adding in [REDACT] and Bill Reeve from TS Rail who should hopefully be able to provide the high level key points required for the first item on the list (HS2 and connectivity towards Scotland).

Thanks,  
[REDACT]

**[REDACT] | Deputy Private Secretary**  
**Cabinet Secretary for Net Zero, Energy and Transport – Michael Matheson**  
**The Scottish Government | St Andrew's House, Edinburgh, EH1 3DG |**  
**Mobile: [REDACT] | Email: [REDACT]@gov.scot**

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 11:35  
**To:** Cabinet Secretary for Net Zero, Energy and Transport [REDACT]@gov.scot; First Minister firstminister@gov.scot; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot; [REDACT]@gov.scot>  
**Cc:** Minister for Transport [REDACT]@gov.scot; Deputy First Minister and Cabinet Secretary for Covid Recovery [REDACT]@gov.scot; Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot; McAllister C (Colin) <Colin.McAllister@gov.scot>; Permanent Secretary [REDACT]@gov.scot; Mackie C (Christopher) Christopher.Mackie@gov.scot; [REDACT]@transport.gov.scot; Reeve W (Bill) Bill.Reeve@transport.gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Hi all,

Looking at the agenda, can I just check if we have any more info on item 3? Just trying to understand if that's broader than transport?

Copying [REDACT] for green economy/net zero, apologies if you're not the right person but grateful if you could expand copylist as appropriate!

Many thanks,

[REDACT]

**From:** McAllister C (Colin) Colin.McAllister@gov.scot  
**Sent:** 23 August 2022 11:37  
**To:** [REDACT]@gov.scot; Cabinet Secretary for Net Zero, Energy and Transport [REDACT]@gov.scot; First Minister firstminister@gov.scot; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot; [REDACT]@gov.scot>  
**Cc:** Minister for Transport [REDACT]@gov.scot; Deputy First Minister and Cabinet Secretary for Covid Recovery [REDACT]@gov.scot; Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot;

Permanent Secretary [REDACT]@gov.scot; Mackie C (Christopher) Christopher.Mackie@gov.scot;  
[REDACT]@transport.gov.scot; Reeve W (Bill) Bill.Reeve@transport.gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th  
August

It will mean wider UK governance issues – basically intergovernmental relations and  
the like. Not simply transport.

Regards

**Colin McAllister**  
[REDACT]  
[REDACT]

**From:** [REDACT]@transport.gov.scot>  
**Sent:** 23 August 2022 11:40  
**To:** McAllister C (Colin) Colin.McAllister@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; DG Net  
Zero [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@transport.gov.scot  
**Cc:** Mackie C (Christopher) Christopher.Mackie@gov.scot; Reeve W (Bill)  
Bill.Reeve@transport.gov.scot; [REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot;  
[REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th  
August

Taking a few off copy list but copying in TS [REDACT] to see if she can help re  
transport element of item 3?

We've picked up item 1 separately and are preparing briefing.

Thanks, [REDACT]

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 11:54  
**To:** [REDACT]@transport.gov.scot; McAllister C (Colin) Colin.McAllister@gov.scot;  
[REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot; [REDACT]@gov.scot;  
[REDACT]@transport.gov.scot; [REDACT]@gov.scot  
**Cc:** Mackie C (Christopher) Christopher.Mackie@gov.scot; Reeve W (Bill)  
Bill.Reeve@transport.gov.scot; [REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot;  
[REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot; Cameron DA (Donald) (Constitution  
and UKR) Donald.Cameron@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th  
August

Hi all,

Given lack of clear lead, UKR Team can coordinate the briefing but would be grateful  
if we could ascertain leads for each item and get briefing sent over to me and  
[REDACT] (in copy) by COP today please!

Copying to wider CUKR contacts for thoughts on 3 outside of the transport element.

Many thanks,

[REDACT]

**From:** [REDACT]@gov.scot

**Sent:** 23 August 2022 12:09

**To:** [REDACT]@transport.gov.scot; McAllister C (Colin) Colin.McAllister@gov.scot; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot; [REDACT]@gov.scot;

[REDACT]@transport.gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Cc:** Mackie C (Christopher) Christopher.Mackie@gov.scot; Reeve W (Bill)

Bill.Reeve@transport.gov.scot; [REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot;

[REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot; Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Bringing in [REDACT] for the Hillsborough Law item

**From:** [REDACT]@transport.gov.scot

**Sent:** 23 August 2022 12:13

**To:** [REDACT]@gov.scot; [REDACT]@transport.gov.scot; McAllister C (Colin)

Colin.McAllister@gov.scot; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot;

[REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@transport.gov.scot

**Cc:** Mackie C (Christopher) Christopher.Mackie@gov.scot; Reeve W (Bill)

Bill.Reeve@transport.gov.scot; [REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot;

[REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot; Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

For item 3 – governance – probably something around Union Connectivity Review and devolution. Main issue is however between UKG and DGs – not a North West England regional issue, and copying in [REDACT] for this.

[REDACT]

[REDACT]

**Head of Transport Strategy & Coordination**

Transport Scotland | Working from home | M: [REDACT]

Transport Hub – {REDACT}@gov.scot

Transport Scotland, the national transport agency

*Còmhdhail Alba, buidheann nàiseanta na còmhdhail*

**From:** [REDACT]@gov.scot **On Behalf Of** McAllister C (Colin)

**Sent:** 23 August 2022 12:19

**To:** [REDACT]@transport.gov.scot; [REDACT]@gov.scot; [REDACT]@transport.gov.scot; McAllister C (Colin) Colin.McAllister@gov.scot; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot;

[REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@transport.gov.scot

**Cc:** Mackie C (Christopher) Christopher.Mackie@gov.scot; Reeve W (Bill)

Bill.Reeve@transport.gov.scot; [REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot;

[REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot; Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Copying in David Rogers as this is primarily inter-governmental relations. [REDACT]  
PS/SpAds

**From:** Rogers D (David) (Constitution and Cabinet Director) <David.Rogers@gov.scot>

**Sent:** 23 August 2022 12:23

**To:** McAllister C (Colin) <Colin.McAllister@gov.scot>; [REDACT]@transport.gov.scot>; [REDACT]@gov.scot>; [REDACT]@transport.gov.scot>; [REDACT]@gov.scot>; DG Net Zero [REDACT]@gov.scot>; [REDACT]@gov.scot>; [REDACT]@gov.scot>; [REDACT]@gov.scot>; [REDACT]@transport.gov.scot>

**Cc:** Mackie C (Christopher) <Christopher.Mackie@gov.scot>; Reeve W (Bill) <Bill.Reeve@transport.gov.scot>; [REDACT]@transport.gov.scot>; [REDACT]@transport.gov.scot>; [REDACT]@transport.gov.scot>; [REDACT]@transport.gov.scot>; Cameron DA (Donald) (Constitution and UKR) <Donald.Cameron@gov.scot>; [REDACT]@gov.scot>; [REDACT]@gov.scot>; Cameron DA (Donald) (Constitution and UKR) <Donald.Cameron@gov.scot>

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

And Donald Cameron though I note [REDACT] in Donald's division is already on the case.

Does anyone know where the agenda item has come from? If it is from Manchester what do they want to discuss?

David

**David Rogers**

Director, Constitution and Cabinet | The Scottish Government | 4 N.04, St Andrew's House, Edinburgh, EH1 3DG | T: [Redact] | E: david.rogers@gov.scot

**From:** McAllister C (Colin) <Colin.McAllister@gov.scot>

**Sent:** 23 August 2022 12:25

**To:** Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; [REDACT]@transport.gov.scot; [REDACT]@gov.scot; [REDACT]@transport.gov.scot; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@transport.gov.scot

**Cc:** Mackie C (Christopher) Christopher.Mackie@gov.scot; Reeve W (Bill) Bill.Reeve@transport.gov.scot; [REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot; Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Yes. Generated by them.

Regards

**Colin McAllister**

[REDACT]

[REDACT]

**From:** [REDACT]@gov.scot

**Sent:** 23 August 2022 12:57

**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Cc:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** FW: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

[REDACT]

I think there is a levelling up component to Item 3 (Governance – improving links between Scotland and the North of England, and the rest of the British Isles), on both funding and devolution proposals within England.

I am copying to [REDACT], [REDACT] and [REDACT] for the financial element, in particular whether they know if Mr Burnham (or other English local government leaders) has said anything on Greater Manchester's share of funding so far, and the decision making process to allocate the funds.(see this sort of thing: [Ministers reject attempt to curb political influence over the allocation of levelling-up funds | Inequality | The Guardian](#))

The [Levelling Up Bill](#) also contains extensive provisions on new Combined County Authorities and other measures concerning local government in England (including alternative titles for mayors of CCAs: county commissioner; county governor; elected leader; governor). However, I am not sure that Mr Burnham would want to talk about the detail of these proposals (and I have not looked at them beyond a skim), as much as whether his devolved competence is being respected or constrained by Whitehall, and whether the proposals in the bill are actually further devolution or window dressing.

[REDACT], could you do a quick internet search to see what Mr Burnham has said on these issues over the last year or so. I think the other part of that briefing is a short digest of our various examples, mainly from the IMA both the policy and funding measures. I think [REDACT] might have something like that.

Then there is relations between SG and local government in England and elsewhere, including metropolitan mayors and Mayor of London. As I recall, there was considerable contact in the wake of the EU exit referendum in 2016, but I am not aware of much recently. SG would not routinely, I think, deal with English local authorities directly, but I doubt there is any specific policy to that effect. I am not immediately sure who be the custodians of that question.

One specific intuitive I have heard of is the borderlands inclusive growth deal which comprises local authorities either side of the border backed by SG and UKG ([HOW WE WORK | Borderlands \(borderlandsgrowth.com\)](#)). However that does not extend as far south as Manchester and is focussed on an inclusive growth deal, rather than policy and governance

issues. Again I wonder if [REDACT], [REDACT] and [REDACT] have the background on that, although I doubt it is relevant to this meeting, other than a line in background.

[REDACT]

**From:** [REDACT]@gov.scot

**Sent:** 23 August 2022 13:00

**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Cc:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Just adding [REDACT].

Thanks for this [REDACT] – I will work up a template and see if I can share on OneDrive to help with people adding content

**From:** [REDACT]@gov.scot

**Sent:** 23 August 2022 13:23

**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Cc:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

And just following up with a template (with thanks to [REDACT]), feel free to edit subheadings etc if needed, and we can always annex the background if there's too much and it detracts from the key points.

Off Sen - Briefing for FM Andy Burnham meeting 24 Aug 22.docx

Just because it's a long chain and I don't expect anyone to read beyond [REDACT] email, I've asked for contributions by close today please! Andy Burnham is in Edinburgh tomorrow and has requested this meeting, specifically focussed on the 4 topics below. I am following up separately to get content for items 1), 2), and 4), but grateful for input on item 3 from this group please! I will add some very brief lines on IGR Review.

1. HS2 and connectivity towards Scotland
2. Green Economy and Net Zero
3. Governance – improving links between Scotland and the North of England, and the rest of the British Isles
4. Hillsborough Law

Many thanks,

[REDACT]

p.s. let me know if any issues with access to the document etc.

See separate attachment 'Briefing Pack'

**From:** [REDACT]@gov.scot

**Sent:** 23 August 2022 16:15

**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Cc:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

[REDACT],

He is very focused on public transport and levelling up, describing the amount given to Greater Manchester as “not what we were promised” - ‘How about we get what we were promised’: [Andy Burnham hits out at Tories’ Northern Powerhouse remarks - Left Foot Forward: Leading the UK’s progressive debate](#)

A few more general quotes from Burnham on levelling up:

“The worst thing the government could do is promise levelling up as a slogan and then leave it empty. They will lose the north forever if they do that.” - <https://www.building.co.uk/focus/andy-burnham-interview-remaking-manchester/5118745.article>

He told viewers this afternoon that Michael Gove appears “very committed to devolution” but that not all parts of the government are “buying in in the same way behind him”, adding: “I particularly don’t think the Treasury is buying in.” - <https://labourlist.org/2022/02/burnham-welcomes-levelling-up-funding-announced-for-greater-manchester/>

If the status quo has created the problem, it can’t, by definition, supply the solution. Successful levelling up requires nothing less than the complete rewiring of Britain” - <https://www.chartist.org.uk/big-picture-politics/>

**From:** [REDACT]@gov.scot

**Sent:** 23 August 2022 17:45

**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Cc:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Thanks, [REDACT], very helpful.

[REDACT], [REDACT] – I am not sure how best to structure the briefing on item 3. What you might do is start with a general introductory paragraphs, basically saying we have little direct dealing with English local government, but levelling up is a common interest and Mr Burnham has cautiously welcomed UKG's proposals – see quotes. I have suggested some words on the SharePoint document. See what you think.

**From:** [REDACT]@gov.scot

**Sent:** 23 August 2022 17:57

**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Cc:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

[REDACT],

Replying on [REDACT] behalf – many thanks indeed. Andy Burnham's office have declined to offer further info about what this item is about, so we're limited on knowledge of what will be discussed/raised. I'll look through this evening, and [REDACT] and I will pick up in the morning.

In case useful, I'm adding a short para on exact dates of previous calls and letters between FM and AB last June on COVID restrictions (a lively discussion). I'm not aware of any subsequent interaction – welcome updates from the group if anyone else is.

[REDACT]

The Scottish Government

Mob. [REDACT]

**From:** [REDACT]@gov.scot

**Sent:** 24 August 2022 07:35

**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Cc:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Thanks all for your contributions, and thanks [REDACT], your intro para looks great! [REDACT] and I are tidying up now and will circulate the final pack once ready for Donald's clearance of item 3 in particular (the remaining text has been signed off by respective policy areas).

Best,

[REDACT]

**From:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot  
**Sent:** 24 August 2022 08:48  
**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot;  
[REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot;  
[REDACT]@gov.scot  
**Cc:** Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot;  
[REDACT]@gov.scot; [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Thanks everyone for turning this round so quickly – [REDACT], let me know when you want me to cast an eye on the pack.

Donald

**From:** [REDACT]@gov.scot  
**Sent:** 24 August 2022 08:49  
**To:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Will do, aiming to get to you by 9!

**From:** [REDACT]@gov.scot  
**Sent:** 24 August 2022 08:51  
**To:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Right on cue – here is the latest version. With massive thanks to [REDACT] for his help on this

**See separate attachment 'Briefing Pack'**

## MAIN CHAIN ENDS

**New chain forwarding email at 10.52**

**Sent:** 23 August 2022 11:18  
**To:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot  
**Subject:** FW: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August  
**Importance:** High  
FW

**New chain (2) forwarding email at 10.52**

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 11:21  
**To:** [REDACT]@gov.scot

**Subject:** FW: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August  
**Importance:** High

Hi [REDACT] – as mentioned on Teams. Any thoughts where this might sit?

[REDACT]

**New chain forwarding email at 11.37**

**From:** [REDACT]@gov.scot **On Behalf Of** Minister for Transport  
**Sent:** 23 August 2022 13:12  
**To:** McAllister C (Colin) Colin.McAllister@gov.scot; [REDACT]@gov.scot; Cabinet Secretary for Net Zero, Energy and Transport [REDACT]@gov.scot; First Minister firstminister@gov.scot; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot; [REDACT]@gov.scot  
**Cc:** Minister for Transport [REDACT]@gov.scot; Deputy First Minister and Cabinet Secretary for Covid Recovery [REDACT]@gov.scot; Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot; Permanent Secretary [REDACT]@gov.scot; Mackie C (Christopher) Christopher.Mackie@gov.scot; [REDACT]@gov.scot; Reeve W (Bill) Bill.Reeve@transport.gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Hi all,

Adding further TS officials to input on bullet 3, as far as it relates to Transport planning and governance.

Thanks,  
[REDACT]

**New chain forwarding email at 11.35**

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 11:59  
**To:** [REDACT]@gov.scot; [REDACT]@gov.scot  
**Subject:** FW: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

What have we got on the stocks on this?

[REDACT] (she/her)  
[REDACT] | Climate Change Division | Scottish Government

**Tel:** [REDACT] | **Mobile:** [REDACT]

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 17:12  
**To:** [REDACT]@gov.scot  
**Cc:** [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Hi [REDACT],

Are you coordinating the briefing/have sight of the brief? Please see our contribution below on NZ/green economy.

Thanks,

[REDACT]

**Scotland is delivering lasting action to secure a net zero and climate resilient future in a way that is fair and just for everyone.**

- We are committed to a just transition to net-zero by 2045, with an ambitious interim 2030 target of a 75% reduction in emissions
- Our emissions are down by well over 50% (since the 1990 baseline), and we continue to outperform the UK as a whole in delivering long-term reductions.
- Our updated Climate Change Plan sets out a detailed and ambitious policy package. Our focus is on delivering this.
- Achieving these further emissions reduction targets will involve some genuinely difficult decisions for Scotland and for all countries, and it will involve significant changes from the status quo, for example, we are aiming to rapidly increase the use of electric vehicles, at the same time as cutting overall car use.
- The transition to net zero will transform Scotland's (and the global) economy – presenting new and growing market opportunities in renewable energy and net zero solutions and services. We will build on Scotland's strengths including knowledge and expertise, natural resources and a world-renowned innovation and technology ecosystem for offshore energy to position Scotland to capitalise on the opportunities of a net zero economy.
- The National Strategy for Economic Transition identifies net zero and renewable energy and the hydrogen economy in particular as new market opportunities where Scotland has the potential to develop and grow; creating GVA, good jobs and trade and investment opportunities.

**This Government has been clear that a just transition is an opportunity to go beyond delivering our very necessary climate goals – to bring a nation-wide, cross-industry transformation to build a greener and more equal Scotland.**

- Our National Just Transition Planning Framework (published last September), sets out how we will work with others to manage the economic and social impacts – ensuring we are capitalising on the opportunities and managing the risks to the Scottish economy.
- We are committed to developing Transition Plans across sectors and regions, beginning with our Energy Strategy and Just Transition Plan. These plans will provide further certainty around the policy framework and support business investment decisions in net zero opportunities.

- The Just Transition Fund is a ten year, £500m investment to support a fair transition to net zero and to diversify the regional economy. The first £20m of our Just Transition Fund was identified as part of the 2022-23 Budget, with funding to increase year-on-year.

**Our Climate Change Plan update (published in 2020) set out a detailed an ambitious policy package and our enhanced monitoring framework, will allow us to continually assess the effectiveness of our policies and our pathway to net zero.**

- The updated Plan provides clear market signals which should give businesses the confidence to invest in a low carbon economy and hire and train people, growing the market in these areas, and enabling us to deliver emissions reductions in a way that is fair and leads to a thriving sustainable economy.
- The challenging nature of our targets also means that their delivery will depend on a national endeavour, with action from all sectors of society.
- Furthermore, a number of key actions required as we decarbonise are reserved to the UK Government. The updated Plan sets out our main asks of the UK Government and calls on them to match Scotland's climate ambition.

**Examples of how we are already delivering climate action, include:**

- The equivalent of almost 100% of Scotland's electricity consumption is generated from renewables.
- Our Hydrogen Action Plan sets out the steps we must take over the next five years to achieve our ambition of 5GW of hydrogen production capacity by 2030.
- We aim to increase offshore wind capacity up to 11 gigawatts by 2030 – enough to power 8 million homes. The results of the ScotWind leasing round far exceed our planning assumptions, and represent a massive vote of confidence in Scotland's potential.
- In less than 10 years, we have funded the restoration of around 30,000 hectares of peatland, and in the last 3 years, created over 32,000 hectares of new woodland – an area almost double the size of Glasgow.
- Our Infrastructure Investment Plan includes almost £9bn for environmental sustainability and the transition to net zero. This includes a £2bn cross-Government investments priority for a Low Carbon Fund - demonstrating our commitment to a green recovery.
- The Scottish National Investment Bank has committed around £110m to help in our just transition to net zero: creating new woodlands, scaling-up production of natural fibre insulation, enabling production of tidal turbines and rolling out new charging points for electric vehicles.

**[REDACT] (she/her) | Senior Policy Advisor – Just Transition Planning**  
Climate Change Division  
Scottish Government | Area 3F South | Victoria Quay, Edinburgh, EH6 6QQ.  
**Mobile:** [REDACT]

**From:** [REDACT]@gov.scot  
**Sent:** 24 August 2022 07:25

**To:** [REDACT]@gov.scot  
**Cc:** [REDACT]@gov.scot; [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Thank you very much for this! Looks great, will drop into the briefing.

Thanks again for meeting the silly deadline, it's much appreciated 😊

[REDACT]

**New chain in response to email at 12.09**

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 13:27  
**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot  
**Cc:** [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Hi all,

Just cutting copylist again to who I think the key contributors are. **I'd be really grateful if people could please respond to indicate that I have identified them as the right lead, and that you will be able to share content by close today?**

1. HS2 and connectivity towards Scotland ([REDACT])
  2. Green Economy and Net Zero ([REDACT])
  3. Governance – improving links between Scotland and the North of England, and the rest of the British Isles (CUKR will coordinate this – [REDACT] to feed in transport element)
  4. Hillsborough Law ([REDACT])

I have started a skeleton briefing pack in One Drive and you should be able to insert text directly, though happy to receive separately if that's easier for people.

**See separate attachment 'Briefing Pack'**

Thanks again for your help on this, appreciate it's a quick turnaround time and we're all busy.

Best wishes,

[REDACT]

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 13:38  
**To:** [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

[REDACT], I'll pull together a short brief on Hillsborough. I've got a few meetings this afternoon that I need to do some stuff around so unfortunately will probably be later on this afternoon before I can share it with you.

Cheers  
[REDACT]

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 13:39  
**To:** [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

No worries, that should be fine. Just didn't want to log on tomorrow to find I had no content!

Much appreciated.

Many thanks,

[REDACT]

**New chain in response to email at 13.27**

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 14:43  
**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot  
**Cc:** [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Thanks.

Can do by close of play today. Just getting our note finalised by rail technical expert!

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 16:05  
**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot  
**Cc:** [REDACT]@gov.scot; Reeve W (Bill) Bill.Reeve@transport.gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot  
**Subject:** HS2 & Scotland Connectivity Briefing Contribution - Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

[REDACT]

Note attached here as a word document.

Many thanks for coordinating, [REDACT]  
See separate attachment 'HS2 and Connectivity'

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 16:24  
**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot;  
[REDACT]@gov.scot  
**Cc:** [REDACT]@gov.scot; Reeve W (Bill) Bill.Reeve@transport.gov.scot; [REDACT]@gov.scot;  
[REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot  
**Subject:** RE: HS2 & Scotland Connectivity Briefing Contribution - Briefing request - FM meeting with  
Greater Manchester Mayor - Wednesday 24th August

Thanks v much [REDACT], much appreciated.

Thanks also to [REDACT] – I can see you've added text directly to the doc for item 4.

Best wishes,

[REDACT]

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 16:24  
**To:** [REDACT]@gov.scot  
**Subject:** RE: HS2 & Scotland Connectivity Briefing Contribution - Briefing request - FM meeting with  
Greater Manchester Mayor - Wednesday 24th August

[REDACT] – I'm just waiting on colleagues double checking a couple of lines so will  
confirm with you once it's been cleared.

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 16:25  
**To:** [REDACT]@gov.scot  
**Subject:** RE: HS2 & Scotland Connectivity Briefing Contribution - Briefing request - FM meeting with  
Greater Manchester Mayor - Wednesday 24th August

Thank you!

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 16:48  
**To:** [REDACT]@gov.scot  
**Cc:** [REDACT]@gov.scot  
**Subject:** RE: HS2 & Scotland Connectivity Briefing Contribution - Briefing request - FM meeting with  
Greater Manchester Mayor - Wednesday 24th August

[REDACT],

Just to confirm, police powers and legal aid colleagues have confirmed they're  
content with the lines in the brief so that's it finalised from my perspective.

I've copied in [REDACT] so he is sighted on it.

Cheers  
[REDACT]

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 16:57  
**To:** [REDACT]@gov.scot  
**Cc:** [REDACT]@gov.scot  
**Subject:** RE: HS2 & Scotland Connectivity Briefing Contribution - Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

That's great, thanks for your help turning this around so quickly and have a great evening!

[REDACT]

**New chain in response to email at 13.23**

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 16:06  
**To:** [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot  
**Cc:** Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot; Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot  
**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

[Redact] has pointed out to me the attached article from the Scotsman website, including a slight disagreement on whether this meeting is happening...

[‘How about we get what we were promised’: Andy Burnham hits out at Tories’ Northern Powerhouse remarks - Left Foot Forward: Leading the UK's progressive debate](#)

**New chain (2) in response to email at 13.23**

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 14:09  
**To:** [REDACT]@gov.scot  
**Subject:** FW: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Hiya,

I've added some info in on Levelling Up but please check over and feel free to amend.

Many thanks, [REDACT]

**New chain in response to email at 10.52**

**From:** [REDACT]@gov.scot

**Sent:** 24 August 2022 09:15

**To:** First Minister <firstminister@gov.scot>; [REDACT]@gov.scot; DG Net Zero [REDACT]@gov.scot

**Cc:** Cabinet Secretary for Net Zero, Energy and Transport [REDACT]@gov.scot; Minister for Transport

[REDACT]@gov.scot; Deputy First Minister and Cabinet Secretary for Covid Recovery

[REDACT]@gov.scot; Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot; McAllister C

(Colin) Colin.McAllister@gov.scot; Permanent Secretary [REDACT]@gov.scot; Mackie C (Christopher)

Christopher.Mackie@gov.scot; Rogers D (David) (Constitution and Cabinet Director)

David.Rogers@gov.scot; Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot;

[REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot;

[REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; RED Deputy

Director REDDD@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th

August

Hi [REDACT],

Please see attached briefing pack – note that the annexes are just for background info.

With thanks to all for their contributions and for turning this around so rapidly.

Many thanks,

[REDACT]

**See separate attachment 'Briefing Pack'**

**From:** Mackie C (Christopher) Christopher.Mackie@gov.scot

**Sent:** 25 August 2022 10:03

**To:** [REDACT]@gov.scot; First Minister firstminister@gov.scot; [REDACT]@gov.scot; DG Net Zero

[REDACT]@gov.scot

**Cc:** Cabinet Secretary for Net Zero, Energy and Transport [REDACT]@gov.scot; Minister for Transport

[REDACT]@gov.scot; Deputy First Minister and Cabinet Secretary for Covid Recovery

[REDACT]@gov.scot; Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot; McAllister C

(Colin) Colin.McAllister@gov.scot; Permanent Secretary [REDACT]@gov.scot; Rogers D (David)

(Constitution and Cabinet Director) David.Rogers@gov.scot; Cameron DA (Donald) (Constitution and

UKR) Donald.Cameron@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot;

[REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot; [REDACT]@gov.scot;

[REDACT]@gov.scot; RED Deputy Director REDDD@gov.scot; [REDACT]@gov.scot;

[REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** RE: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th

August

All,

Thanks again for the briefing for the FM's meeting with Andy Burnham yesterday afternoon. Please see below note of the meeting, which I would be grateful could be filed appropriately.

Can the actions set out now be taken forward by relevant teams? To note that the appropriate contact for the GMM office is its director, Kevin Lee – who sat in on the meeting. His email address is: [Redact]

Let me know if anything unclear.

Note of meeting between the First Minister and Andy Burnham, Greater Manchester Mayor.

24 August, 1400, St Andrew's House

Attendees:

SG: First Minister: First Minister's Chief of Staff; First Minister's PPS;  
Greater Manchester: Greater Manchester Mayor; Kevin Lee (director of GMM office);  
Ross MacRae, (head of news and media, Greater Manchester).

The First Minister (FM) and Greater Manchester Mayor (GMM) discussed the advantages of closer working between Scotland and Greater Manchester on areas of mutual interest in the future.

GMM noted that there were now 6 mayors across northern England and, as a group, they would welcome engagement with the Scottish Government. He proposed an annual forum to foster dialogue across this group. FM said she was open to this idea, noting that any forum should be strategically positive in scope. (**ACTION:** Intergovernmental relations team to discuss initial forum arrangements with GMM team)

GMM raised various transport issues. He noted the service quality and provision on the **Avanti West Coast franchise** had suffered a step down, with a subsequent impact on events in Manchester – eg Pride. Ahead of a meeting with Avanti tomorrow (Thursday), he sought any insight from FM on issues being experienced in Scotland. FM said she was not aware of any impact on events such as the Fringe, but that the overall quality of service on the franchise is not what it was. FM said SG was happy to look to where SG and GM could work together to seek improvements.

GMM raised **HS2** and outlined his concerns over the removal of the powers for the Golborne Link from the High Speed Rail Bill. His view is this section makes the case for the whole HS2 project and that its removal has significant negative impacts on Scotland. The FM noted SG view was that alternative plans might reach the same objectives but that there certainly should be something in the Bill that outlines those objectives. FM agreed that the Transport Minister and officials should link with GMM team to explore and potentially agree a common position on this issue. (**ACTION:** Transport officials to discuss way forward on this position with GMM team).

GMM raised the **Hillsborough law campaign**. He noted in particular two main proposals the campaign was pursuing: parity of access to funding for legal representation and duty of candour on the police. He noted the different legal systems, but said the issue may be relevant for any future UK-wide inquiries.

FM reiterated the different legal contexts and advised measures were already in place providing legal aid to relatives participating in an FAI in Scotland. She also noted that the recent Angiolini report recommended proposed legal duties on police officers during investigations into incidents involving police. She offered to provide further information to the GMM team on these issues in Scotland – in particular on the duty of candour measures being consulted on presently. (**ACTION:** Justice officials to provide briefing on Scottish issues relevant to Hillsborough campaign to GMM team).

FM and GMM discussed **net zero policy**. FM noted that the outcomes of COP26 could have been much more and that it was crucial what was agreed was followed through. FM noted that the net zero agenda was the answer to the energy crisis in the medium to long term but that action was needed now to stop people getting swamped in the coming months. FM highlighted the positive work underway in Scotland on hydrogen and noted the impact that home insulation improvements would have.

FM and GMM discussed the **current cost crisis**, and agreed that as much unanimity across governments was necessary on the big measures required to address the problems. FM and GMM discussed the measures required of the UK Government, noting in particular the need to reform the energy market. The FM noted that at present Scotland generates close to 100% of its electricity demand from renewables but gets no benefit from that.

FM and GMM had a brief discussion on the forthcoming Conservative leadership campaign.

MEETING ENDS

Chris Mackie

[REDACT]



**From:** [REDACT]@gov.scot

**Sent:** 25 August 2022 10:08

**To:** [REDACT]@gov.scot; [REDACT]@gov.scot

**Subject:** FW: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

For info

**From:** [REDACT]@gov.scot on behalf of: Cabinet Secretary for Net Zero, Energy and Transport  
[REDACT]@gov.scot

**Date:** Thursday, 25 Aug 2022, 10:26 am

**To:** Matheson M (Michael) [REDACT]@gov.scot

**Subject:** FW: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Cab Sec,

For information – note of FM meeting with Greater Manchester Mayor yesterday which included various transport issues (including HS2/Golbourne link), current cost crisis and net zero policy.

Thanks,  
[REDACT]

#### New chain forwarding email at 10.03

**From:** [REDACT]@gov.scot **On Behalf Of** Deputy First Minister and Cabinet Secretary for Covid Recovery  
**Sent:** 25 August 2022 13:58  
**To:** Swinney J (John) [REDACT]@gov.scot  
**Subject:** FW: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

DFM,

For information.

#### New chain in response to email at 10.03

**From:** [REDACT]@gov.scot **Sent:** 25 August 2022 14:11  
**To:** [REDACT]@transport.gov.scot>; [REDACT]@transport.gov.scot; [REDACT]@transport.gov.scot  
**Cc:** [REDACT]@transport.gov.scot; Reeve W (Bill) Bill.Reeve@transport.gov.scot; [REDACT]@transport.gov.scot  
**Subject:** FW: Briefing request - FM meeting with Greater Manchester Mayor - Wednesday 24th August

Good afternoon all

This is a prompt and useful readout from the FM's meeting yesterday. I'll go back to the wider copy list to say we'll pick up on the first two points (Avanti and Golborne).

**Brian/Fraser** – the first one re Avanti is for us to take forward. There is no detriment to services into and out of Scotland but we should still discharge the obligation re service improvements. Avanti wasn't on the agenda or covered in the briefing.

**Alastair** – I know you are taking forward activity on Golborne replacement. Maybe we can have a quick chat about linking up with GMM? If there is an early meeting we could also discuss Avanti service provision at the same time? The Minister for Transport also has the UKG Minister meeting mid-September re Golborne replacement too. Looks like FM used the lines we gave in the briefing.

Thanks, [Redact]

#### New chain (2) in response to email at 10.03

**From:** [REDACT]@gov.scot  
**Sent:** 26 August 2022 17:11  
**To:** Mackie C (Christopher) Christopher.Mackie@gov.scot; [REDACT]@gov.scot; First Minister



Hi Colin

Further to our conversation yesterday, please find below the discussion points for the meeting with the First Minister:

1. HS2 and connectivity towards Scotland
2. Green Economy and Net Zero
3. Governance – improving links between Scotland and the North of England, and the rest of the British Isles
4. Hillsborough Law

I look forward to hearing from you.

Kind regards,

[REDACT]  
PA to Andy Burnham  
Mayor's Office  
Tel: [REDACT]

**From:** [REDACT]@gov.scot **On Behalf Of** First Minister  
**Sent:** 23 August 2022 10:30  
**To:** [REDACT]@greatermanchester-ca.gov.uk>  
**Cc:** McAllister C (Colin) Colin.McAllister@gov.scot; First Minister firstminister@gov.scot  
**Subject:** RE: Meeting with Greater Manchester Mayor, Andy Burnham

[REDACT],

Apologies for the delay in coming back to you. Can you confirm the Mayor's availability to meet tomorrow afternoon, 1400-1430, at Bute House?

Thanks,  
[REDACT]

[REDACT]  
**Deputy Private Secretary to the First Minister**  
**Office of the First Minister**  
5<sup>th</sup> Floor | St Andrews House | Regent Road | Edinburgh | EH1 3DG | [REDACT]

**From:** [REDACT]@gov.scot **On Behalf Of** firstminister@gov.scot  
**Sent:** 23 August 2022 15:05  
**To:** firstminister@gov.scot; [REDACT]@greatermanchester-ca.gov.uk  
**Subject:** RE: Meeting with Greater Manchester Mayor, Andy Burnham

Dear [REDACT],

We have been made aware that the time below may not be suitable for the Mayor tomorrow.

If this is to be decline, would you be able to confirm?

With best wishes and happy to discuss,

[REDACT]

[REDACT]

**Private Secretary**

**Office of the First Minister**

5<sup>th</sup> Floor | St Andrews House | Regent Road | Edinburgh | EH1 3DG | [REDACT] | [REDACT]

**From:** [REDACT]@greatermanchester-ca.gov.uk>

**Sent:** 23 August 2022 15:43

**To:** First Minister firstminister@gov.scot

**Cc:** [REDACT]@gov.scot

**Subject:** RE: Meeting with Greater Manchester Mayor, Andy Burnham

Hi [REDACT], [REDACT]

I'm pleased to confirm that the Mayor is able to meet with the First Minister tomorrow, from 1400-1430 at Bute House.

I'm afraid I'm unable to elaborate on the agenda items given that the Mayor is in Scotland at present. The Mayor will discuss those in more detail with the First Minister when they meet tomorrow.

Kevin Lee, Director of the Mayor's Office and Political Advisor, will also be in attendance – let me know if this is a problem.

Could you let me have the full venue address and any security instructions regarding entry.

Look forward to hearing from you.

Kind regards,

[REDACT]

PA to Andy Burnham

Mayor's Office

Tel: [REDACT]

**From:** [REDACT]@gov.scot

**Sent:** 23 August 2022 15:44

**To:** Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot; Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot

**Subject:** FW: Meeting with Greater Manchester Mayor, Andy Burnham

For info.... Meeting back on.

**From:** Rogers D (David) (Constitution and Cabinet Director) David.Rogers@gov.scot

**Sent:** 23 August 2022 16:06

**To:** [REDACT]@gov.scot; Cameron DA (Donald) (Constitution and UKR) Donald.Cameron@gov.scot

**Subject:** RE: Meeting with Greater Manchester Mayor, Andy Burnham

The Mayor will discuss those in more detail with the First Minister when they meet tomorrow.

Er.. right

David Rogers

**From:** [Redact]@gov.scot  
**Sent:** 23 August 2022 16:17  
**To:** [Redact]@gov.scot  
**Subject:** FW: Meeting with Greater Manchester Mayor, Andy Burnham

See above

### New chain

**From:** [REDACT]@gov.scot  
**Sent:** 23 August 2022 14:40  
**To:** Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot  
**Cc:** [REDACT]@gov.scot  
**Subject:** FAO Private Office

Good Afternoon

For the awareness of the Cab Sec- The Manchester VRU is coming to the SVRU for a meeting to share learning and experience.

The mayor of Manchester (Andy Burnham) is attending with the Manchester VRU for visit. He is apparently visiting a number of places in Scotland.

The meeting his being hosted by the Scottish VRU at their offices and will take place on 24/08/22 between 3-4 pm

Kind Regards

[REDACT]  
Violence Reduction Policy Team  
Community Safety Unit | Safer Communities Directorate | Scottish Government  
E: [REDACT]@gov.scot | [REDACT]@gov.scot

**From:** [REDACT]@gov.scot **On Behalf Of** Cabinet Secretary for Justice and Veterans  
**Sent:** 23 August 2022 14:47  
**To:** First Minister firstminister@gov.scot  
**Cc:** Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot  
**Subject:** FW: FAO Private Office

FMPO/[REDACT],

Please see below email from Violence Reduction officials. Sending this on for information as I understand the FM may also be meeting with the Mayor of Manchester tomorrow.

Many thanks,  
[REDACT]

[REDACT] - Deputy Private Secretary to Cabinet Secretary for Justice and Veterans - Keith Brown  
Scottish Government | St Andrews's House, Regent Road, Edinburgh, EH1 3DG |  
Tel: [REDACT] | Mob: [REDACT] | Email: [REDACT]@gov.scot

**From:** [REDACT]@gov.scot **On Behalf Of** First Minister  
**Sent:** 23 August 2022 15:39  
**To:** Cabinet Secretary for Justice and Veterans [REDACT]@gov.scot; First Minister  
firstminister@gov.scot  
**Subject:** RE: FAO Private Office

Hi [REDACT],

That's great thank you for the info.

Many thanks,

**[REDACT]**  
**Deputy Private Secretary to the First Minister**  
**Office of the First Minister**  
5<sup>th</sup> Floor | St Andrews House | Regent Road | Edinburgh | EH1 3DG | [REDACT] | [REDACT]

## FM & Greater Manchester Mayor, Andy Burnham, meeting – 24/08/22

### HIGH SPEED 2 & CONNECTIVITY TO SCOTLAND

#### Top Lines:

- The Scottish Government has consistently supported high-speed rail from the outset, but not just to Birmingham, Manchester and Leeds. To realise its full benefit for all of Britain, high-speed rail infrastructure needs to be extended 'further and faster' to reach Scotland.
- With the development and expansion of high-speed rail, the UK will become better-connected and more attractive to investors. Including Scotland at the heart of this network would provide an opportunity to create a more successful country through inclusive economic growth and the improved connectivity would make Scotland a more attractive place for doing business, creating more and better employment opportunities.
- Transport Minister Jenny Gilruth will discuss the potential removal of powers for the 'Golborne' link from the current High Speed Rail Bill with her UK Government counter-part next month. As the UKG Minister said, we need to work together to get the best solution for Scotland, and the North of England, and we shall seek the re-assurance Scotland needs, wants and deserves around connectivity and faster journey times for Scotland.

#### Background

1. Construction of Phase 1 of HS2 between London and Birmingham is currently underway and will include a connection with the West Coast Main Line near Lichfield just to the north of Birmingham and Phase 2 (Birmingham to Crewe) will follow. Phase 2a will now have the same opening date as Phase 1, which is due to be completed between 2029 and 2033, and HS2 trains will run into Glasgow Central from the first day of operation bringing significant benefit to Scotland from the improved connectivity.
2. The High Speed Rail (Crewe to Manchester) Bill (introduced in January 2022) is a vehicle to grant powers to HS2 Ltd to construct the western leg of HS2 Phase 2b, between Crewe, Manchester and Golborne, the geographical extent of which is illustrated by the 'Y' shaped orange line in Figure 1.
3. This Bill also seeks powers to construct a train stabling and light maintenance depot at Annandale, near Gretna. We have taken forward issues on legislative consent including lodging a legislative consent memorandum with the Scottish Parliament on 07 February. Work continues by officials on the outstanding points on legislative consent.



Figure 1 - Western Leg of HS2 Phase 2b between Crewe, Manchester and Golborne, illustrated by the orange line.

#### Golborne link, current 'live' issue

4. Andrew Stephenson, former Minister of State for Transport (with responsibility for High Speed Rail) wrote to Scottish Ministers on 6 June 2022 to advise that the UK Government intends removing the powers for the Golborne Line/Link from the High Speed Rail (Crewe to Manchester) Bill. Officials had not been consulted in advance of this announcement. In his 6 June letter, Mr Stephenson advised that removal of the Link from the Bill was to enable consideration of the most effective way of finding the right balance between delivering benefits, improving journey times,

controlling costs and understanding the deliverability of alternatives. We understand that this still requires a debate and vote in the UK Parliament.

### What is the Golborne Link?

The Golborne Link is a high speed rail branch line, illustrated by the left hand leg of the 'Y' shaped orange line in Figure 1, which would have formed a northern connection between the HS2 Crewe to Manchester high speed line and the existing West Coast Main Line (WCML) at Golborne just to the south of Wigan. This branch line would have enabled Anglo-Scottish HS2 services to bypass the congested section of the WCML between Crewe and Wigan, improving capacity, resilience and facilitating up to a twelve-minute reduction to the London to Glasgow journey time.

5. From Golborne, HS2 services would have continued along the existing West Coast Main Line, illustrated by the light blue line in Figure 1 to Preston and Scotland. Without this or an equivalent link, HS2 services to Scotland would instead connect to the WCML south of Crewe and would then have to negotiate the congested section of the WCML between Crewe and Wigan in addition to the congested section between Wigan and Preston.
6. Sir Peter Hendy's Union Connectivity Review (published in November 2021) had observed that the Golborne Link does not resolve all of the current restraints on the West Coast Main Line between Crewe and Preston. This is because the WCML between Wigan and Preston is also congested and is unlikely to have sufficient capacity to accommodate HS2 services without significant upgrade. As the section of the WCML between Wigan to a few miles south of Preston is only a two-track railway, HS2 services would be unable to overtake slower services on the line, adding to the congestion and restricting the journey time reduction that would otherwise be attainable.
7. Removal of the powers for the Golborne Link from the High Speed Rail (Crewe - Manchester) Bill reopens the consideration of a suitable alternative and represents an opportunity for the Scottish Government to campaign for an alternative link that would connect with the West Coast Main Line just to the south of Preston, thereby removing the capacity constraints identified by Sir Peter Hendy. This is an obvious enhancement which would realise additional benefits for Scotland and complete the dedicated high-speed line between London and the HS2 Hub station at Preston rather than artificially cutting it short by linking to the WCML at Golborne to the south of Wigan. **As this would also provide additional benefit for the North of England, it is likely to have widespread support.**
8. Given the direct importance of maintaining the benefits, that the Golborne Link would have delivered for Scotland it is essential that the Scottish Government has a central role in the consideration of the alternatives. Ms Gilruth and UKG Ministers have exchanged letters to seek assurance of her officials' central role in consideration of the alternatives and requested that at least the original £3 billion budget for an alternative will be retained. Trudy Harrison, Minister of State for Transport, has confirmed that she has instructed her officials to make direct contact to ensure our input to that work.

Rail Directorate

23/08/22