

Document 1

Annex A

From: [redacted]

Sent: 04 September 2020 17:55

To: Rogers D (David) (Constitution and Cabinet Director)

<David.Rogers@gov.scot>; Cameron DA (Donald) (Constitution and UKR)

<Donald.Cameron@gov.scot>; Curtis PS (Penelope) <Penelope.Curtis@gov.scot>;

[redacted]; Kellet M (Michael) <Michael.Kellet@gov.scot>

Cc: [redacted] [redacted]

Subject: OFFSEN - PfG announcement - initial scoping

Colleagues

[redacted]

Document 1a - attachment in Document 1

[redacted]

PfG commitment:

However, before the end of this parliament, to set out the terms of a future referendum clearly and unambiguously to the people of Scotland, the Scottish Government will publish a draft bill for an independence referendum setting out the question to be asked, subject to appropriate testing by the Electoral Commission, and the timescale in which, within the next term of Parliament, we consider the referendum should be held taking account of the development of the COVID-19 pandemic at the time of publication, and ensuring the flexibilities to respond to any further restrictions caused by it.

[redacted]

CUKR

4 September 2020

Document 2 –

From: [redacted]

Sent: 04 September 2020 19:03

To: Crawford E (Ewan) <Ewan.Crawford@gov.scot>

Cc: [redacted]

Subject: New Correspondence Lines on Independence

Importance: High

Ewan,

Following the publication of the PFG this week, I have put together proposed new correspondence lines on independence which I would be grateful if you could have a look at and confirm you are content with please. [redacted]

If possible, I would grateful for a quick return as I have been receiving a lot of new cases recently and a few of them are starting to run slightly late.

Happy to discuss.

Thanks,

[redacted]

Constitution & Cabinet Directorate

I am working from home but contactable via email, skype or at:

[redacted]

Document 2a – extract of attachment in Document 2

On 1 September 2020, the Scottish Government published the 2020-21 Programme for Government, which sets out plans to publish a draft bill for an independence referendum, before the end of this parliament, to set out the terms of a future referendum clearly and unambiguously to the people of Scotland.

The bill will set out the question to be asked, subject to appropriate testing by the Electoral Commission, and the timescale in which, within the next term of Parliament, Scottish Ministers consider the referendum should be held. This will also take account of the development of the Covid-19 pandemic at the time of publication, and ensure the flexibilities to respond to any further restrictions caused by it.

It is the view of Scottish Ministers that if there is majority support for the bill in the Scottish Parliament in the next term, there could then be no moral or democratic justification whatsoever for any UK government to ignore the rights of the people of Scotland to choose their own future.

Document 3

From: [redacted]
Sent: 07 September 2020 14:37
To: [redacted]
Cc: [redacted] [redacted]
Subject: RE: Referendums draft Bill

Wonderful, thanks [redacted].

From: [redacted]
Sent: 07 September 2020 14:28
To: [redacted]
Cc: [redacted] [redacted]
Subject: RE: Referendums draft Bill

Hi [redacted],

We haven't properly appointed leads on this, but I think the lead policy official would be me, [redacted]. I will send you an update once that is confirmed.

Best wishes,

[redacted]

From: [redacted]
Sent: 07 September 2020 14:18
To: [redacted]
Cc: [redacted] [redacted]
Subject: Referendums draft Bill

Hi [redacted],

I would be very grateful if you could help me with my question or direct me to someone who may know.

With the First Minister announcing a draft bill setting out the proposed terms and timings of an independence referendum on the 1 September, I wondered if you could confirm for me who the lead policy [redacted] contacts will be for this draft Referendums Bill?

Thanks in advance,
[redacted]

[redacted] | Parliament & Legislation Unit | Scottish Government | [redacted] St Andrews House, Regent Road, Edinburgh EH1 3DG

Section 29(1)(a) – formulation or development of government policy

An exemption under section s.29(1)(a) of FOISA (formulation or development of government policy) applies to some of the information you have requested. This exemption applies because some of the information relates to the development of government policy which is not yet finalised.

This exemption recognises the need for Ministers and officials to have a private space within which to discuss and explore options before the Scottish Government reaches a settled public view. Disclosing the content of discussions on the Scottish Government's deliberations on the production and timing of the publication of a referendum bill will substantially inhibit such discussions in the future, particularly because these discussions are still ongoing and decisions have not been taken, and these discussions relate to a sensitive or controversial issue.

This exemption is subject to the 'public interest test'. Therefore, taking account of all the circumstances of this case, we have considered if the public interest in disclosing the information outweighs the public interest in applying the exemption. We have found that, on balance, the public interest lies in favour of upholding the exemption. We recognise that there is a public interest in disclosing information as part of open, transparent and accountable government, and to inform public debate. However, there is a greater public interest in allowing Ministers and officials a private space within which to explore and refine the Government's policy position on the production and timing of publishing a referendum bill, until the Government as a whole can adopt a policy that is sound and likely to be effective. This private thinking space is essential to enable all options to be properly considered, so that good policy decisions can be taken. Premature disclosure is likely to undermine the discussion of issues between Ministers and officials, which in turn will undermine the quality of the policy making process, which would not be in the public interest.

Section 30(b)(ii) – free and frank exchange of views for the purposes of deliberation

An exemption under section 30(b)(ii) of FOISA (free and frank exchange of views) applies to some of the information requested. This exemption applies because disclosure would, or would be likely to, inhibit substantially the free and frank exchange of views for the purposes of deliberation. This exemption recognises the need for Ministers and officials to have a private space within which to discuss and explore options before the Scottish Government reaches a settled public view. Disclosing the content of free and frank discussions on the Scottish Government's deliberations on the production and timing of the publication of a referendum bill will substantially inhibit such discussions in the future, particularly because these discussions are still ongoing and decisions have not been taken, and these discussions relate to a sensitive or controversial issue.

This exemption is subject to the 'public interest test'. Therefore, taking account of all the circumstances of this case, we have considered if the public interest in disclosing

the information outweighs the public interest in applying the exemption. We have found that, on balance, the public interest lies in favour of upholding the exemption. We recognise that there is a public interest in disclosing information as part of open, transparent and accountable government, and to inform public debate. However, there is a greater public interest in allowing Ministers and officials a private space within which to explore and refine the Government's policy position on when to publish a referendum bill, until the Government as a whole can adopt a policy that is sound and likely to be effective. This private thinking space is essential to enable all options to be properly considered, so that good policy decisions can be taken. Premature disclosure is likely to undermine the full and frank discussion of issues between Ministers and officials, which in turn will undermine the quality of the policy making process, which would not be in the public interest.

Section 38(1)(b) - personal information

An exemption under section 38(1)(b) of FOISA (personal information) applies to some of the information requested because it is personal data of a third party (i.e. names/contact details of individuals), and disclosing it would contravene the data protection principles in Schedule 1 to the Data Protection Act 1998. This exemption is not subject to the 'public interest test', so we are not required to consider if the public interest in disclosing the information outweighs the public interest in applying the exemption.

Section 36(1) – legal proceedings

An exemption under section 36(1) of FOISA (confidentiality in legal proceedings) applies to some of the information requested because it is legal advice and disclosure would breach legal professional privilege.

This exemption is subject to the 'public interest test'. Therefore, taking account of all the circumstances of this case, we have considered if the public interest in disclosing the information outweighs the public interest in applying the exemption. We have found that, on balance, the public interest lies in favour of upholding the exemption. We recognise that there is some public interest in release as part of open and transparent government, and to inform public debate. However, this is outweighed by the strong public interest in maintaining the right to confidentiality of communications between legal advisers and clients, to ensure that Ministers and officials are able to receive legal advice in confidence, like any other public or private organisation.