

Document 23: Relates to Forth Bridge and consists of information in scope from the following communications:

Note:

Communications are presented in chronological order, from earliest to latest. However, as email chains are presented with the most recent at the top, each separate email chain is separated by a double horizontal line in order to help the reader identify the order of communications.

Where email communications have attachments, these are appended below the main text of the email, prefaced by **[attachment below]**.

Where attachments to communications are not included in this document because they have already been included elsewhere, this is also explained in square brackets. For example - **[attachment already supplied elsewhere in this document]**

#### **Attachments supplied separately**

Email	Document type	Attachment reference
[redacted name]Sent:01 April 2015 13:47	Excel	Forth Bridge Forum – Events Planner 2015]

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From: [redacted name]  
Sent: 04 March 2015 08:56  
To: [redacted name]  
Cc: Director of Culture, Europe and External Affairs; [redacted names]  
Subject:RE: Forth Bridge Nomination - Conversation with UK Ambassador

Categories: ACTION

Many thanks for the update, [redacted name]. It will be important for us to keep the Cab Sec posted about the timing of the draft decision; and also it would be very helpful for [redacted name] (copied in here) to be involved in the comms handling work.

[redacted name]

[redacted personal details]

**From:** [redacted name]  
**Sent:** 02 March 2015 11:37  
**To:** [redacted name]  
**Cc:** Director of Culture, Europe and External Affairs; [redacted names]  
**Subject:** Forth Bridge Nomination - Conversation with UK Ambassador

[redacted name]

As promised here is a brief read out of our conversation with Matt Sudders, UK Ambassador to UNESCO. It was another positive discussion and he remains grateful for our efforts to alleviate his concerns. He is now much more comfortable about the issues, and feels that there is now not much more we can do to prepare for the announcement of the draft decision, which will appear sometime in May or early June (they don't specify when it will be). We agreed though, that we should be ready to work quickly with him to agree our answers to any queries/concerns raised in the report. He also seemed comfortable that we already have our thinking prepared for the most likely issues (visitor centre proposals, the electrification of the line, the inclusion or not of a buffer zone). We'll maintain close links to the nomination team to ensure readiness for that.

We also discussed comms which is where we could usefully do some work in the meantime as a co-ordinated approach is required, not least in terms of what Ministerial engagement there will be.

In terms of wider world heritage, a potential risk to the nomination is deferral for a year, and in the meantime the other world heritage issues in Scotland and the UK more widely are included on the 2016 agenda, and make the situation potentially much more complex. The nature of the process means there isn't much we can do about that prior to the draft decision being issued.

Finally, we discussed attendance at the committee itself. We don't need to attend as [redacted name] will be there for the nomination detail and DCMS and EH advisers for the process. Mr Sudders is also keen to keep the delegation size small. For wider understanding of the operation of the Committee and the process, there might be value in seeing if we can attend as observers. We will look into that further.

In terms of next steps:

- We have agreed with Mr Sudders that the comms handling will be closely managed across the various Scottish nomination partners and DCMS. Will pick that up with HS and DCMS in the first instance.
- We will maintain direct contact with his office over the next few weeks in order to ensure that we can continue our discussions with Mr Sudders as early as possible once the ICOMOS report on FB inscription is published.
- We will send Mr Sudders a copy of *Our Place in Time*.

Happy to discuss or provide further information. I've copied this to DCMS colleagues for information.

Thanks,

[redacted name]

[redacted personal details]

Culture and Historic Environment Division | The Scottish Government  
2 H North | Victoria Quay | Edinburgh | EH6 6QQ

[redacted personal details]

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From: [redacted name]  
Sent: 04 March 2015 12:14  
To: [redacted name]  
Cc: [redacted name]  
Subject: RE: Forth Bridge Nomination - Conversation with UK Ambassador  
Attachments: Forth Bridge Nomination - Briefing to UK Ambassador to UNESCO 8.1.15.obr;  
Forth Bridge Nomination - Timeline to UK Ambassador to UNESCO 8.1.15.obr;  
Forth bridge nomination - Core Brief.obr

Hi [redacted name],

Yes a chat would be very helpful. In the meantime here is a core brief and the briefing and timeline we provided to the Ambassador which should give you a fair idea of the background and where we have got to.

Maybe we can grab a coffee early next week/

Thanks  
[redacted name]

**From:** [redacted name]  
**Sent:** 04 March 2015 11:38  
**To:** [redacted name]  
**Subject:** FW: Forth Bridge Nomination - Conversation with UK Ambassador

Hi [redacted name]  
Do you have any background info that would help me get up to speed on this, like an old submission? Happy to help in any way I can around the comms planning, please let me know if a quick chat would be helpful.  
thanks  
[redacted name]

**From:** [redacted name]  
**Sent:** 04 March 2015 08:56  
**To:** [redacted name]  
**Cc:** Director of Culture, Europe and External Affairs; [redacted names]  
**Subject:** RE: Forth Bridge Nomination - Conversation with UK Ambassador

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[redacted name]  
[redacted personal details]

**From:** [redacted name]

**Sent:** 02 March 2015 11:37

**To:** [redacted name]

**Cc:** Director of Culture, Europe and External Affairs; [redacted names]

**Subject:** Forth Bridge Nomination - Conversation with UK Ambassador

[redacted name]

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Happy to discuss or provide further information. I've copied this to DCMS colleagues for information.

Thanks,  
[redacted name]

[redacted name]  
[redacted personal details]  
Culture and Historic Environment Division | The Scottish Government  
2 H North | Victoria Quay | Edinburgh | EH6 6QQ  
[redacted personal details]

**[attachment 1 below]**

**From:** [redacted name]

Culture & Historic Environment Division  
Scottish Government  
09 January 2015

**To:** Matthew Sudders  
UK Ambassador to UNESCO  
Paris, France

**FORTH BRIDGE WORLD HERITAGE NOMINATION:  
PROGRESS REPORT AND KEY ISSUES**

**Background**

1. This briefing is intended to provide background information following our recent conversation in relation to the Forth Bridge World Heritage nomination and contains information provided by the nomination team based in Historic Scotland.

**Role of Network Rail and those behind the nomination**

2. Network Rail has two separate roles. First, it is the owner and custodian of the property. As such, its attitude to World Heritage inscription for the bridge changed three years ago, moving from one of hostility to enthusiasm and total support. Taking forward the nomination would not have been possible without this support.

3. Network Rail has committed itself to conserving and maintaining the Bridge, and has done so practically by investing over £140 million during the last 12 years on an ambitious restoration scheme. In addition, it is further investing £1.4 million in continuing routine maintenance, the more substantial (and statutory) elements of which are managed through the recently signed (and annually renewable) Partnership Management Agreement (PMA). In addition to Network Rail, signatories of this agreement are Historic Scotland and the two local authorities at each end of the bridge, City of Edinburgh and Fife Councils. The next manifestation of the PMA will be more explicitly linked to the Management Plan of the Property, which will itself be renewed and updated early in 2015.

4. There are currently no firm plans for electrification, but we know it is a possibility in the future. If they materialise, we have the procedures in place to consider and

manage such proposals, especially through the Partnership Management Agreement (PMA) process.

5. Network Rail is also a member of the [\*\*Forth Bridges Forum\*\*](#), an umbrella group organised and funded by Transport Scotland (a Scottish Government Agency) responsible for co-ordinating local and regional issues relating to the Forth Bridge, the Forth Road Bridge, and the Forth Replacement Crossing. The World Heritage Nomination for the Forth Bridge was submitted under the banner of the Forth Bridges Forum.

6. One of the **Forth Bridges Forum's** main objectives is to pursue the Scottish Government's core objective of sustainable economic growth. There is therefore a shared interest in tourism, and the possibility of developing all three Bridges collectively as a new visitor attraction. The recent 50<sup>th</sup> anniversary of the Road Bridge and the spectacular construction of the new crossing have already attracted increasing numbers of visitors to both Queensferry, and there is an expectation that World Heritage listing might greatly add to the tourism potential of the area. This was one of the reasons for inviting the James Rebanks Consultancy (advisor to UNESCO) to assist the World Heritage Steering Group on potential economic benefit during the nomination process.

7. As a member of the **Forth Bridges Forum**, Network Rail therefore routinely reports both on issues relating to the management and conservation of the Forth Bridge, and on its ambitions to provide public access to the Bridge. This is one of the reasons why the possibility of public access is included with the nomination dossier's Management Plan (Action MAN 8, p.61).

8. In this context, Network Rail is in the process of preparing development proposals for two visitor centres, one on each bank of the Forth, the aim of which will be to provide safe visitor access onto the Bridge. Although the visitor centre proposals now being worked up were subsequent to submission of the nomination. Whilst it is clear that such visitor centres would benefit from World Heritage listing, there is no suggestion that they are dependent on inscription. For more information, see paras 12-15 below.

### **Buffer Zone**

9. Acting on observations made by our ICOMOS Mission Technical Evaluator (Professor Michel Cotte), we have adapted our proposals in relation to the setting of the property, and submitted an alternative position within the submission of additional information requested in October 2014.

10. Our position remains that a Buffer Zone would be ineffective and potentially counterproductive for such a large and prominent property. We have therefore proposed the adoption of what we refer to as a 'De facto Buffer Zone' comprised of all the areas around the property that already have some form of statutory protection, both natural and cultural. This has, in effect, created a comprehensive 'Bridgehead Zone' that embraces the most important areas in the immediate vicinity of the Bridge, and not merely the Conservation Areas. The latest letter from ICOMOS (received on 18<sup>th</sup> December) has asked us to formalise the 'Bridgehead Zone' and viewpoints and

represent them more clearly in map form, which we will do, together with the other requests, as soon as possible (deadline 28 February 2015).

11. Should the ICOMOS or UNESCO World Heritage Committee continue to take issue with our stance, then we can yield and formally adopt this area as a Buffer Zone, but we have made it clear that our preference is not to do so. We can inform the WHC that we will add this to the Actions in the next Management Plan, if required. Meanwhile, the most recent letter from ICOMOS requesting further information sent on 17 December 2014, suggests that they are content with the proposed “Forth Bridge Bridgehead Zone”.

### **Proposed Visitor Centres**

12. Network Rail is proposing two separate visitor centres, one at each end of the Bridge. The south end Visitor Centre is intended to provide a ‘Bridge Walk’ experience similar to that at Sydney Harbour Bridge in Australia, and the associated building would be located outside Queensferry on its eastern periphery. To our knowledge, there has been no significant negative reaction to this proposal, which would take advantage of recently added access walkways on the Bridge, merely requiring additional stairs and walkways in the higher, less visible parts of the structure.

13. It is the Visitor Centre known as the ‘Forth Bridge Experience’ proposed for the north end of the Bridge that has created some opposition, focused around the group ‘HONQ’ (Hands Off North Queensferry), of which more information is provided below. The ICOMOS Technical Evaluation Mission visited the site of the proposed development (beneath the Fife Tower), and was introduced to the scheme in considerable detail during a visit to Network Rail’s Scottish HQ in Buchanan House, Glasgow, on 3 October.

[Redacted photograph]

[redacted names] discuss the site of the proposed Forth Bridge Experience under the Fife Tower, 1-10-2014

14. Network Rail has already taken great care to consult the local communities in relation to these proposals, and is continuing to do so. It has created and delivered information leaflets ([http://www.forthbridgeexperience.com/media/1023/109796-nr-forth-bridge-community-update\\_web-final.pdf](http://www.forthbridgeexperience.com/media/1023/109796-nr-forth-bridge-community-update_web-final.pdf)) and releases information regularly via a dedicated website.

15. A key issue is that of local roads infrastructure and parking, which is already regarded as being over-stretched on both sides of the firth. For this reason, through the **Forth Bridges Forum**, Network Rail, both local authorities and Transport Scotland are collating detailed traffic data with a view to reviewing and upgrading/adapting local transport services and infrastructure, including river facilities. These and other tourism-related issues are also being addressed by the Forum’s Tourism Project Group.

### **Timing**

16. Network Rail has just announced that Arup has won the tender to design both visitor centres, and has issued a Pre-qualification Questionnaire inviting potential



tenderers interested in running the proposed visitor centres to step forward. This amounts to a clear statement of intent to press forward with both projects.

17. The 'Bridge Walk' on the south side of the river is likely to proceed first, with a formal development proposal likely to be submitted for planning consent in May 2015 at the earliest. Detailed proposals for the 'Forth Bridge Experience' in North Queensferry are unlikely to be ready for submission until late summer 2015.

18. Network Rail is aware that in addition to submitting its proposals to the two local authorities, it must make them available to UNESCO under section 172 of the operational guidelines. There will also be further public consultations to ensure that the local communities are kept informed and as many of their concerns as possible are addressed. The issues of transport and infrastructure will continue to be a key part of this process.

### **Public Consultation and the Evaluation Mission**

19. The Evaluation Mission appeared to go very well, with all partners involved with the nomination working well together. From the team's perspective, they have noted that they also benefited considerably from the advice of the evaluator, who has many years of such evaluations behind him.

20. Prior to the Mission, [redacted name] wrote to both UNESCO and DCMS expressing the concerns of [redacted word] in relation to the proposed Forth Bridge Experience. UNESCO responded, suggesting that the ICOMOS evaluator meet [redacted word] to hear [redacted word] concerns directly. [redacted name] made it clear throughout that [redacted word] does not oppose the nomination itself.

21. A meeting with [redacted name] was scheduled for the end of the Mission, [redacted sentence]. In what proved to be a cordial dialogue, the Evaluator also pointed out to the meeting (attended by six people in total) that UNESCO expects the custodians of World Heritage sites to share them with the world, and in most circumstances, would anticipate increases in visitors. He noted that managing the growth in tourism and providing appropriate means to visit and appreciate World Heritage Sites is therefore welcomed, and is an objective mentioned in the World Heritage Convention.

22. [redacted name] confirmed the fact that [redacted word] and members of [redacted word] remained supportive of the World Heritage nomination, but that its principal concern was the proposed Forth Bridge Experience and the potential damage a large increase in visitors might cause to the quality of life in the village. Since the meeting, [redacted word] has continued to express [redacted word] opposition to Network Rail's plans, and maintains contact with local newspapers in Dunfermline. [redacted word] will continue to be able to articulate these views as Network Rail's proposals will be subject to consultation and scrutiny through due planning process, including the assessment of traffic impacts.

23. More broadly, it is worth noting that a full public consultation exercise was carried out in 2013. It confirmed widespread support for World Heritage inscription, with no overt opposition expressed. Those concerns that were expressed tended to focus on environmental impact, and the effects of potential growth in the number of visitors to the area. At the time, no formal plans for the two visitor centres had been



prepared, so they did not feature in the consultation. Other forms of public engagement have included a Schools writing competition (linked to the Edinburgh International Book Festival), and a photographic competition, the best results of which were included in the nomination dossier.

24. We note that we need to consider how best to improve communications between our partner organisations, and will prioritise this over the next phase of the process.

### **Scenarios**

25. We are obviously hoping that ICOMOS will recommend the Forth Bridge for inscription in Bonn. However, leaving aside other UK World Heritage sites, we envisage two potential issues that might complicate this process.

26. The first is the Buffer Zone. We believe it is worth defending our position of not having a Buffer Zone as much as is practical, and it appears that ICOMOS is now favourably disposed to this proposal. If, however, the World Heritage Committee shows significant hostility to this position in June/July, we can step back and yield to its wishes. However, we need to seek your advice on how this might be done, and how it would work on the day.

27. In the meantime, the second request for supplementary information just received from ICOMOS has asked for more formal representation of the 'De Facto Buffer Zone' / 'Bridgehead Zone', which we will complete and include within the revised Management Plan for 2015. This, together with other information requested, must be supplied to ICOMOS by 28<sup>th</sup> February 2015. We anticipate being able to achieve this, and are hoping ICOMOS will report positively to UNESCO. There remains, however, the strong possibility that it will be raised and discussed during the World Heritage Committee meeting itself.

28. The second issue is one of the visitor centres. There is a possibility that a formal development proposal will have been submitted for the 'Bridge Walk' at the South end of the Bridge, and if this is the case, information will be sent to UNESCO as soon as it is available. However, we do not anticipate this project being problematic as it involves minimum intervention and will have no impact on setting.

29. Meanwhile, we understand development proposals for the 'Forth Bridge Experience' will not be ready for submission until several months after the meeting of the World Heritage Committee. There is therefore a potential risk that the Committee might seek to defer inscription or refer the case back to the State Party for clarification (i.e. until the result of the planning application is known), delaying its decision for at least a further year.

30. We would argue that this is unnecessary both because of the robustness of our planning system, and because proposed visitor centres chimes perfectly with UNESCO's own ambitions in relation to wider access to World Heritage and enhanced interpretation.

31. Bearing in mind the above, we have assembled the attached timeline table containing milestones, key events and critical moments during the coming months.

## Conclusion

We hope the attached briefing is of use, and helps to further address your concerns. As we agreed, further conversations between us in the run up to the Committee will be helpful, and we can also provide further detail or clarification if helpful.

[redacted name]

[redacted personal details]

Historic Environment Policy Unit

[redacted personal details]

09 January 2015

[attachment 2 below]

## FORTH BRIDGE WORLD HERITAGE NOMINATION 2015 TIMELINE

Date	Event/Issue	Owner	Status	Comment
Jan 2015	<b>Communications</b> : Meetings of partners' Comms Teams to map out key opportunities and handling issues at UK, Scottish and local levels. To include how to handle any negative media coverage emanating from opposition to proposed Visitor Centre(s)	HS/TS Comms? Several potential Ministers/Cab Secs, plus Network Rail	pending	Essential in order to ensure delivery of key messages, clarity of roles, and to prevent misunderstandings and wasted opportunities
Jan 2015	Discuss with Fife and City of Edinburgh Council the inclusion of <b>Viewpoints</b> into Planning Guidance, and presumption against wind turbines	HS/Fife & City of Edinburgh Councils	pending	<b>Commitment to ICOMOS</b>

Jan 2015	Ensure inclusion of <b>Marine</b> within defined protection systems	HS/TS/ Fife & City of Edinburgh Councils/Crown Estates/Forth Ports/Marine Scotland	In progress	<b>Commitment to ICOMOS</b>
Jan 2015	<b>Budgets</b>	HEPU, SG, DCMS, HS, TS, Network Rail	<b>Pending – but needs to be done now</b>	Assuming the nomination gets as far as the WH Committee in Bonn in June/July, some T&S funds (and hospitality?) will need to be set aside for the coming year, depending on scale of delegation
Jan 2015	Complete new <b>GIS-generated map of the Property</b> depicting the Bridgehead Zone, with all types of designated site shown	HS	In progress	<b>Commitment to ICOMOS</b> Partly done, and already mostly in Nomination Dossier. Will be complete by...
Jan-Feb 2015	Drafting of <b>revised Management Plan</b> to include report on completed, amended and new actions, as outlined to ICOMOS	HS (Nomination Team), in partnership with Forth Bridges Forum members	In progress	Important to co-ordinate with response to ICOMOS letters

28-Feb-15	Submit additional information to ICOMOS in response to letter of 17/12/14. If possible specifically include re-drawn map of Bridgehead Zone. Further requests for more information possible	HS (Nomination Team)	In progress	Much of which is asked for in the letter is a statement of intent clearly defining specific actions, rather than the completion of those actions
Feb-May 2015	Refresh of Partnership Management Agreement (PMA), to include explicit reference to World Heritage	HS, Network Rail, Fife & City of Edinburgh Councils	In progress	<b>Commitment to ICOMOS</b>
Feb-May 2015	Forth Bridges Forum to collate more formal <b>Tourism and Interpretation Plans</b> in document form	Forth Bridges Forum	In progress	<b>Commitment to ICOMOS</b> Tourism group now up and running. Various interpretation strands need to be co-ordinated and presented
Feb-May 2015	<b>Local Transport:</b> Forth Bridges Forum to collate transport management data for both Queensferries, together with first proposals for plans to manage anticipated increases in visitors	Forth Bridges Forum, Fife & City of Edinburgh Councils, Transport Scotland and Network Rail	pending	To be discussed at next meetings of Forth Bridges Forum and WH Steering Group. Important for local communities to see progress here, and ties in with work of Tourism Group and both local authorities

March 2015	<b>Communications</b> : Finalise Comms Plan which anticipates potential outcomes of ICOMOS decision in April May	UK and Scottish Comms Teams (no ministerial involvement)	pending	Important to get Comms reps working together
April/May 2015	<b>ICOMOS makes recommendation to UNESCO</b>	<b>ICOMOS World Heritage Committee</b>	In progress	<b>If problems encountered, decision will be needed as to whether or not to proceed or defer (see below)</b>
April/May 2015	<b>If ICOMOS recommend inscription</b> , issue cautiously optimistic press releases	UK and Scottish Comms Teams (no ministerial involvement)	pending	Statements need to be pre-prepared and issuing arrangements agreed
April/May 2015	<b>If ICOMOS recommend against inscription</b> , issue press release expressing disappointment, and intention to proceed/seek deferral	Nomination partners and State Party need to decide how to proceed. May receive prior warning of difficult decision? (no ministerial involvement)	pending	Depends entirely on nature of problems identified by ICOMOS, and UK Govt's subsequent choice of action. Statements need to be pre-prepared and issuing arrangements agreed, anticipating potential scenarios.
May 2015	<b>Network Rail submission of plans for FB Bridge Walk Centre</b> in Queensferry to City of Edinburgh Council	Network Rail/City of Edinburgh Council	pending	UNESCO should be informed as laid down in the guidelines. It is unlikely that the application would be determined before the Committee meeting.

May 2015	If inscription anticipated, Forth Bridges Forum (and the WH Steering Group and Comms Group) put in place plans for <b>celebrations</b>	Forth Bridges Forum, in collaboration with key partners, and using existing dedicated website	pending	Must be done in co-ordination with UK Govt/DCMS/Scotland Office. Can be co-ordinated with existing plans for 125 <sup>th</sup> Anniversary celebrations (which will happen anyway)
May-June 2015	<b>Preparations for World Heritage Committee, Bonn Germany</b>	UK Ambassador, DCMS, HEPU, Nomination Team	pending	Need to decide who attends, when, and in what role. See also Budgets above
<b>28-6-15 to 8-7-15</b>	<b>World Heritage Committee, Bonn Germany</b>	<b>UK Ambassador, DCMS, HEPU, Nomination Team</b>	<b>Decision pending</b>	<b>UK delegation attends key sessions. Need to consider Comms/Media, ministerial involvement etc.</b>
July-Aug 2015	<b>3D laser-scan digital documentation of the Forth Bridge</b>	CDDV – Historic Scotland & Glasgow School of Art	At planning stage. Funding in place	Resourced by Transport Scotland, and includes other two Forth Bridges. Baseline data source, and major asset for education and virtual access, safety induction etc.
Autumn 15	<b>Network Rail submission of plans for FB Visitor Centre in North Queensferry to Fife Council</b>	Network Rail/Fife Council	pending	Routine UNESCO notification required, as per Guidelines. If pre-application consultation considered, it should be after WHC

[attachment 3 below]

### **Forth Bridge World Heritage nomination core brief / Q&A**

**LAST UPDATED 21 NOVEMBER 2014**

**Nomination Top Line:** The Forth Bridge has been nominated for inscription as a World Heritage Site. An evaluation mission by an expert from ICOMOS (International Council on Monuments and Sites) took place in early October 2014. The final decision on whether to inscribe the bridge as a World Heritage Site is expected at

the summer meeting of UNESCO World Heritage Committee meeting in Bonn, July 2015. If successful, the Forth Bridge will become the sixth World Heritage Site in Scotland.

**Q: When was the nomination first announced?**

A: The UK Government's Department for Culture, Media and Sport announced in May 2012 that the 19<sup>th</sup>-Century landmark mild-steel structure would be the first site from the revised UK Tentative List to be put forward to UNESCO for nomination.

**Q: When was the nomination submitted?**

A: On 24 January 2014, a World Heritage Nomination for the Forth Bridge was submitted to UNESCO by the Department of Culture, Media and Sport.

**Q: Who was involved in the nomination project?**

A: The two-part nomination dossier had been prepared over two years by Historic Scotland on behalf of the Forth Bridges Forum, a partnership group, administered by Transport Scotland, that co-ordinates the interests of the communities around the Forth Bridges, together with national and local government organisations, and the owners of the Bridge, Network Rail.

**Q: What is the full list of members of the nomination group?**

A: The nomination to UNESCO is being overseen by the Forth Bridge World Heritage Steering Group of the Forth Bridges Forum, which includes Network Rail as owner of the Bridge, Transport Scotland, Historic Scotland, Fife Council, City of Edinburgh Council, Queensferry & District Community Council, Queensferry Ambition, North Queensferry Community Council, North Queensferry Heritage Trust, FETA and VisitScotland.

**Q: Is there a good chance that the nomination will succeed?**

A: Together with its partners in the Forth Bridges Forum, Historic Scotland has prepared a compelling nomination document which presents a strong case for the Bridge's Outstanding Universal Value. This is accompanied by a Management Plan that outlines how the Bridge will be maintained in the future, together with ways in which the benefits of World Heritage inscription can be maximised. However, we cannot anticipate the decision of the UNESCO World Heritage Committee which is due in July 2015.

**Q: When will we know if the nomination has been successful?**

A: ICOMOS will publish its recommendation in May 2014 but we will not know the final outcome of the bid until UNESCO's World Heritage Committee meets in July 2015.

**Q: What is happening in the meantime?**



A: An expert assessor from ICOMOS visited Scotland in early October 2014. He will submit his report to ICOMOS. There may also be a formal request from ICOMOS for further information both before and after the meeting of their World Heritage Panel in December. We would need to supply any further information requested by ICOMOS by 28 February 2015.

Following the provision to ICOMOS of any information requested, we are unlikely to hear further until early May 2015, when ICOMOS will publish its evaluation of the property with its recommendation on whether it should be inscribed.

**Q: When will the final decision be made?**

A: The final decision on inscription will be taken by the World Heritage Committee in July 2015, in Bonn.

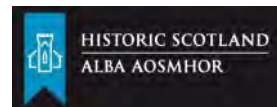
**Other info**

Link to HS digital scanning project briefing of 4 Feb 2014:

**[attachment 3.1]**

**Briefing:**

Forth Bridge Pilot Digital Documentation



**Summary**

1. A pilot digital documentation of the Forth Bridge has been undertaken as a partnership between Historic Scotland, Transport Scotland, Network Rail and the Centre for Digital Documentation and Visualisation LLP (the partnership between Historic Scotland and the Digital Design Studio at The Glasgow School of Art). This briefing provides summary information on what was done during the week of the pilot survey, and draws some preliminary conclusions.

**Fieldwork**

2. From 19<sup>th</sup> – 23<sup>rd</sup> August 2013, a combined team from the Centre for Digital Documentation and Visualisation LLP, with contractors 'Maptek' and 'MDL Ltd.', carried out a pilot digital documentation project, focusing on the Fife cantilever of the Forth Bridge. This involved the use of multiple laser scanners and high-resolution cameras.

3. The team carried out a 3D survey using laser scanners at ground level beneath the Fife cantilever and on the areas surrounding at the East and West sides. Access to Inchgarvie Island was granted, allowing additional laser scan coverage of the bridge from unique vantage points. This included the use of short-, mid- and long-range laser scanners to capture data from the entirety of the bridge.

4. In addition, the team worked from the platform at the top of the Fife cantilever and from the accessible areas at track level (from the compressor station and bothies) and below track-level gantries (Figure 1).



**Figure 1:** *Laser scanning with Leica P20 mid-range laser scanner at track level.*

5. Working in collaboration with Network Rail, Balfour Beatty, Geckotech Solutions and Vital Rail, a lightweight fast-laser scanner was taken onto the Fife Cantilever Top Members Bay 1 on N, S, E and W sides via an abseil team. Scans were then undertaken within the Bay 1 walkways, capturing more detail here.

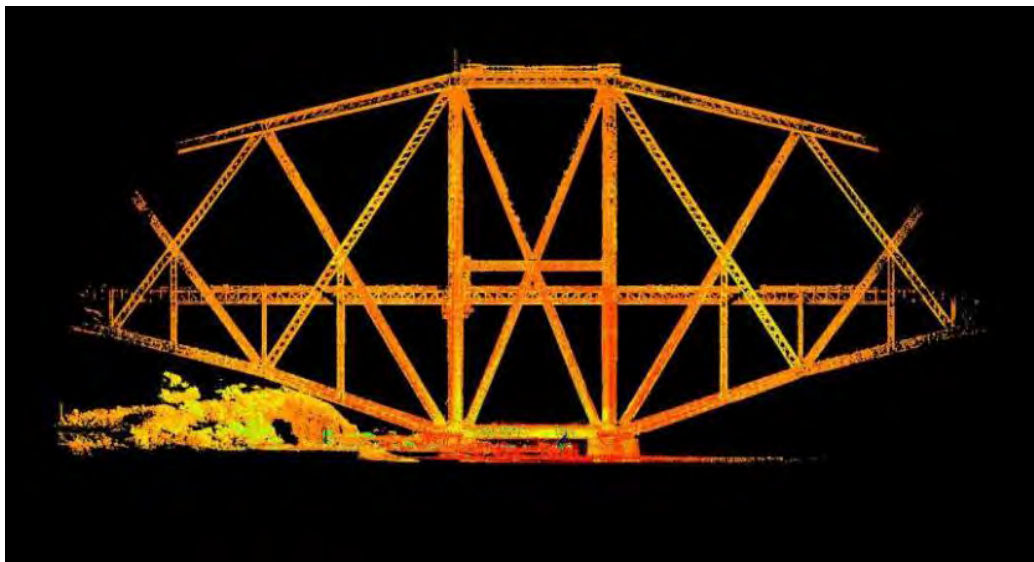
6. A boat-mounted scanner was fixed onto Network Rail's safety boat and data was captured from beneath both the Forth Bridge and the Forth Road Bridge (Figure 2).



**Figure 2:** *Laser scanning from boat with long-range MDL scanner.*

### **Preliminary Data**

7. The data generated is currently being processed and analysed. Initial 'point cloud' images from the laser scanners have been created (Figure 3).



**Figure 3:** *Initial point-cloud data from medium-range C10 scanner.*

### **Preliminary Conclusions**

8. It is possible to draw a number of preliminary conclusions from the survey work we have completed, but these need to be treated with caution until we have fully analysed the pilot data. However, we believe that:

- Digitally capturing all the Forth Bridge is possible

- There is a scale of options that will be available, ranging from high-resolution to more generalised detail, the potential cost rising significantly with higher resolution
- Given its varied character and importance, and the uses to which the data could be put, digitally recording the whole of the Forth Bridge is desirable
- Now that Network Rail has announced its intention to establish visitor centres at each end of the Bridge, there is already potential for the use of high-quality 3D data as part of the visitor experience, and any associated educational and interpretation resources
- Network Rail's ambition of having the Visitor Centres in operation by 2015, together with potential interest generated by the Forth Bridges Festival, suggest that carrying out surveys of the existing Forth bridges as soon as possible would be desirable.
- Experience suggests that capturing data for the Forth Road Bridge should be relatively straightforward
- We estimate that the cost of completing the work for both the Forth Bridge and the Forth Road Bridge would not be in excess of the original estimate of £710K, but might be significantly less.
- We are currently investigating funding options for the full digital documentation project, including scoping out research funding opportunities to develop community engagement programmes with our partners at the Digital Design Studio, The Glasgow School of Art and Network Rail.
- Until funding is secured for the full digital documentation project, it is difficult to tie down timescales to take this forward.

### Next Steps

9. Data processing has begun, and the 3D photo-textured digital model of the Fife cantilever of the Forth Bridge will be completed by 31<sup>st</sup> March 2014. An animation will be produced showing the construction phases of the skewbacks and their importance in the bridge's architecture. High quality presentation images can be prepared earlier than this to tie in with any related announcements on the Forth Bridge.

[redacted name] ( [redacted personal details] Historic Scotland)

[redacted name] ( [redacted personal details] Historic Scotland)

4<sup>th</sup> February 2014

---

**From:** [redacted name]  
**Sent:** 09 March 2015 15:22  
**To:** [redacted name]; andrew.cotton@westlothian.gov.uk; [redacted 9 names]  
**Subject:** Forth Bridges Forum Public Meeting - 18th March 2015

Please find below the Agenda for the next Forth Bridges Forum public meeting.

The meeting will be held in the FRC Contact and Education Centre, South Queensferry on 18<sup>th</sup> March 2015 at 6.30 pm for 7 pm start. Tea & coffee will be available from 6:30 pm.



## AGENDA

All members of the public are welcome

1.	<b>Welcome, Introduction &amp; Housekeeping Arrangements</b> [redacted name], Transport Scotland on behalf of the Forth Bridges Forum
2.	<b>Forth Bridges Forum Update</b> [redacted name], Transport Scotland on behalf of the Forth Bridges Forum
3.	<b>Traffic Impact Assessment Update</b> Iain Salisbury, CH2M Hill on behalf of the Forth Bridges Forum
4.	<b>World Heritage Update</b> [redacted name], [redacted personal details] Steering Group [redacted name], Historic Scotland
5.	<b>Network Rail Update</b> Forth Bridge Visitor Experience Proposals [redacted names], Network Rail
	Close of Meeting

Directions to the venue are attached.

Should you require any further information, please do not hesitate to contact me direct.

Regards,  
[redacted name]



[redacted name]

[redacted line – personal details]

Special Projects Team  
TRBO

[redacted line – personal details]

Transport Scotland  
Buchanan House  
58 Port Dundas Road  
Glasgow  
G4 0HF

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Còmhhdail Alba, buidheann nàiseanta na còmhhdail

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Please visit the Forth bridges website [here](#)

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**[attachment – outside scope of request]**

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From: [redacted name]  
Sent: 10 March 2015 13:54  
To: [redacted name]  
Cc: [redacted names] HS Chief Executive  
Subject: Re: Forth Bridge Nomination - Conversation with Mr Sudders

Very many thanks for this, [redacted name], much appreciated. All very encouraging.  
[redacted name]

**From:** [redacted name]  
**Sent:** Tuesday, March 10, 2015 01:10 PM GMT Standard Time  
**To:** [redacted name]  
**Cc:** [redacted names]; HS Chief Executive  
**Subject:** Forth Bridge Nomination - Conversation with Mr Sudders

Hello [redacted name],

Sorry this has taken a while to send on, but here as promised here is a brief read out of our conversation with Mr Sudders. It was another positive discussion and he remains grateful for all of our efforts to alleviate his concerns. He is more



comfortable about the issues he raised though we agreed we need to remain alive to these (as we are) and anything else coming up. We also agreed we need to be ready to work quickly with him to agree our answers to any queries/concerns raised in the report. That said he seemed comfortable that we already have our thinking prepared for the most likely issues (visitor centre proposals, the electrification of the line, the inclusion or not of a buffer zone). We agreed to maintain close links to you guys to ensure readiness for that.

We also discussed comms which is where we do need to do some work in the meantime – as you know a co-ordinated approach is required to cover all bases, not least in terms of what Ministerial engagement there might be. [redacted name] has noted this as an important area, so we are meeting Carolyn Rae (our directorate strategic comms person) next week to bring her up to speed and as previously suggested I think a meeting of interested parties needs to be convened soon. We've noted this proposal to DCMS colleagues and so the approach to their Comms team shouldn't be out of the blue.

In terms of wider world heritage issues ongoing in Scotland and UK, he flagged that a potentially major risk to the nomination is deferral for a year, and that in the meantime the other world heritage issues in Scotland and the UK more widely are included on the 2016 agenda, and make the situation potentially much more complex.

Finally, we discussed attendance at the committee itself. We as HEPU don't need to attend as you will be there for the nomination detail and DCMS and EH advisers for the process. Mr Sudders is also keen to keep the delegation size small. For wider understanding of the operation of the Committee and the process, there might be value in seeing if we can attend as observers. We will look into that further.

In terms of next steps:

- We have agreed with Mr Sudders that the comms handling will be closely managed across the various Scottish nomination partners and DCMS. Will pick that up with SG comms colleagues, HS and DCMS in the first instance.
- We will maintain contact with his office over the next few weeks in order to ensure that we can continue our discussions with Mr Sudders as early as possible once the ICOMOS report on FB inscription is published, and also keep him updated as required.
- We will send Mr Sudders a copy of Our Place in Time.

Hope that's helpful and am happy to discuss as ever.

All the best,  
[redacted name]

[redacted name]

Culture and Historic Environment Division | The Scottish Government  
2 H North | Victoria Quay | Edinburgh | EH6 6QQ



[redacted personal details]

---

[redacted email – relates to practicalities only]

[redacted email – relates to practicalities only]

**From:** [redacted name]  
**Sent:** Friday, February 20, 2015 14:37  
**To:** [redacted name]  
**Subject:** Re: UNESCO Committee Meeting in June/July

Hi [redacted name]

I'm not too sure. [redacted name] wanted the steering group represented as [redacted name] would no longer be SG by that time and [redacted name] is on leave.

Observer is fine by me. I'm hoping to attend for the one day only when our application is taken by the committee.

Hope this helps.

Should someone from network rail be there too as it's their property?  
[redacted name]

**From:** [redacted name]  
**Sent:** Friday, February 20, 2015 11:17 AM  
**To:** [redacted name]  
**Cc:** [redacted names]  
**Subject:** RE: UNESCO Committee Meeting in June/July

Hello [redacted name]

Sorry for my delay in responding.

I'm not familiar with the format of the UNESCO World Heritage Committee meetings so I don't know how many officials are allowed to attend from each State Party or in what capacity.

[redacted name] and I have a teleconference meeting next week with the UK Ambassador to UNESCO, who will be heading up the UK delegation in Bonn. We need to clarify attendance of Scottish officials with him. Would I be right in thinking that your hope is to attend as a non-participant (i.e. a spectator)?

Thanks

[redacted name]

---

Historic Environment Policy Unit | Culture and Historic Environment Division | Scottish Government  
Area 2H North, Victoria Quay, Edinburgh, EH6 6QQ  
[redacted personal details]

w| [www.scotland.gov.uk/historicenvironment](http://www.scotland.gov.uk/historicenvironment)

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**From:** [redacted name]  
**Sent:** Tuesday, February 17, 2015 14:59  
**To:** [redacted names]  
**Subject:** UNESCO Committee Meeting in June/July

Hi [redacted names]

I have Director and CE approval to go to Bonn to observe the UNESCO committee meeting on the day the Forth Bridge decision.

Is there anyone else I should be asking permission to attend?

Any info would be grateful.

[redacted name] – I'll be in VQ on Thursday if you're available for a quick catch up?

Regards,

[redacted name]

---

[redacted name]  
[redacted line – personal details]

Special Projects Team

TRBO

[redacted line – personal details]

[redacted line - personal details]

Transport Scotland

Buchanan House

58 Port Dundas Road

Glasgow

G4 0HF

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Transport Scotland, the national transport agency

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\*Our logo may not display properly on some computer systems

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From: [redacted name]  
Sent: 11 March 2015 14:11  
To: HS Chief Executive; [redacted names]  
Cc: [redacted name]  
Subject: [redacted line – exempt]  
Attachments: [redacted line - exempt]  
Sensitivity: Private

Dear all

Please find attached draft CS briefing from [redacted name] as requested.

Kind regards

[redacted name]

[redacted line – personal details]

---

Historic Scotland | Alba Aosmhor  
Longmore House, Salisbury Place, Edinburgh, EH9 1SH  
[redacted line – personal details][www.historic-scotland.gov.uk](http://www.historic-scotland.gov.uk)



**From:** [redacted name]  
**Sent:** 10 March 2015 10:58  
**To:** [redacted name]  
**Cc:** [redacted names]; HS Chief Executive  
**Subject:** RE: [redacted line - exempt]

Thank you, [redacted name]. This is very helpful.

We might need to move quite fast on this. Please can you work into formal briefing format and send to [redacted names]? There are a few particular points that I'd be grateful if you could tease out further and weave into the briefing:

- I'm still not entirely clear about the purpose and extent of the S10 presence in Bonn, nor the format that this presence will take. Can you please expand on this? It would also be helpful to see any previous briefings have gone up to Ministers on this subject (I'm not aware of any, so appreciate there may be none).
- Please clarify which of the Japanese nomination sites have been scanned by the S10 project. I think it is just the crane, the dock and the island but I would be grateful for clarification / confirmation.
- Is any Japanese funding being used to support the presence of S10 officials at the WH Committee meeting? My reading of your response below is 'no' but I would appreciate clarification / confirmation.
- Are you aware of how the Japanese bid intend to present the S10 data in Bonn? Are we looking at a fixed poster display with images of the S10 data clouds for the crane, Kosuge Dock and Hashima Island, or something less prominent?

Forgive me if I appear to be labouring the point in places here but I'm keen to ensure that Ministers can be briefed as fully as possible.

Many thanks

[redacted name]

---

Historic Environment Policy Unit | Culture and Historic Environment Division | Scottish Government  
Area 2H North, Victoria Quay, Edinburgh, EH6 6QQ  
[redacted lines – personal details]  
w| [www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment](http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment)

**From:** [redacted name]  
**Sent:** Monday, March 9, 2015 18:34  
**To:** [redacted name]  
**Cc:** [redacted name]; HS Chief Executive  
**Subject:** RE: the aide-memoire of the Republic of Korea

Hello [redacted name],

Apologies this is so late in the day – several meetings this afternoon.  
Yes, it would be wise to alert Ministers to this lobbying. It's interesting that this activity is now extending to representatives outside the World Heritage Committee itself.

Specifically:

- background to the S10 project – no problem (core briefing available). In the case of the choice of Japan as the tenth site, a key reason was that the previous four international sites did not have significant links with Scotland. Nagasaki, in contrast, has very strong links, and the sites in question tie in very closely with our own industrial heritage, and challenges we face on the River Clyde in particular.
- Scottish involvement with the Japanese bid and the extent to which the Japanese bid has made use of S10 – no problem. Very little mention is made in the nomination of the Scottish Ten, but the availability of the 3D data and models is being used to demonstrate that interpretation and conservation of the crane, Kosuge Dock and Hashima Island is in hand (as part of the Conservation Management Process). We are doing the same for our own nomination.
- S10 presence at the World Heritage Committee meeting, its format and expected profile, and the expected extent of Japanese material that will be presented – the Japanese intend to have an exhibition showcasing their nomination which will include the work of Cyark, and will display work that the S10 has done in Nagasaki. The intention is also to include information on relevant World Heritage Sites elsewhere in the world.
- the extent of any Japanese funding for either the S10 project or for the presence of Scottish officials at the WH Committee meeting – the Japanese have not funded the S10 project, which has been funded entirely by the Scottish Government. Scottish officials will not be supporting the Japanese delegations during the WHS in Bonn. However, it is likely the Japanese will have a UK entourage led by Sir Neil Cossons, who chaired the nomination process. Others will include Barry Gamble (Cornwall), and consultants from Germany and Australia.
- [redacted paragraph – exempt]
- we will also need to prepare lines for SG / Ministers to take in the event of queries – happy to assist in the process. A key point we can make at the outset is that these sites are of great significance (especially to Scotland) even if they are not inscribed as World Heritage sites.

All the best,

[redacted name]

- **From:** [redacted name]  
**Sent:** 09 March 2015 12:25  
**To:** [redacted name]  
**Cc:** [redacted names]; HS Chief Executive  
**Subject:** FW: [redacted line – exempt]

Good afternoon [redacted name]  
(HS CE Office for info only)

- [redacted paragraph – exempt]
- [redacted paragraph – exempt]

With any briefing that goes to Ministers I will need to rely on the Scottish Ten team for drafting. Points that I think we will need to cover include:

- background to the S10 project
- Scottish involvement with the Japanese bid and the extent to which the Japanese bid has made use of S10
- S10 presence at the World Heritage Committee meeting, its format and expected profile, and the expected extent of Japanese material that will be presented
- the extent of any Japanese funding for either the S10 project or for the presence of Scottish officials at the WH Committee meeting
- [redacted paragraph – exempt]
- we will also need to prepare lines for SG / Ministers to take in the event of queries

I'll be back in touch once I have spoken with [redacted name] but in the meantime I would welcome your thoughts on this; and happy of course to discuss.

[redacted name]

---

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Area 2H North, Victoria Quay, Edinburgh, EH6 6QQ

[redacted lines – personal details]

w| [www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment](http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment)

**[attachment - exempt]**

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---

From: [redacted name]  
Sent: 11 March 2015 16:12  
To: 'Gill Graham'  
Subject: RE: Forth Bridge nomination

Dear Gill

Yes, I sent it on 5 March, copied to Hannah, [redacted name] and Henry Owen-John. I'll send it to you again in a couple of minutes and hope it gets through the IT gremlins...

[redacted name]

Historic Environment Policy Unit | Culture and Historic Environment Division | Scottish Government  
Area 2H North, Victoria Quay, Edinburgh, EH6 6QQ  
[redacted lines – personal details]  
w/ [www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment](http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment)

**From:** Gill Graham [[mailto:\[redacted\]@culture.gov.uk](mailto:[redacted]@culture.gov.uk)]  
**Sent:** Wednesday, March 11, 2015 09:32  
**To:** [redacted name]  
**Cc:** Hannah Jones  
**Subject:** Re: Forth Bridge nomination

Dear [redacted name],

Can I just check whether you have sent the notification about development proposals in Edinburgh yet as I haven't received anything? I do know that my IT is still playing up following the transition to a new system, so I just wanted to check that it hasn't gone astray.

Very many thanks,

Gill

Gill Graham  
Head of Heritage  
4th Floor, 100 Parliament Street, London SW1A 2BQ  
[@culture.gov.uk](mailto:[redacted]@culture.gov.uk)  
0207 211 2319 | Mob 07701 280803  
[@dcms](mailto:[redacted]@dcms) / [dcmsgovuk](http://dcmsgovuk) | [www.gov.uk/dcms](http://www.gov.uk/dcms)

On 5 March 2015  
at 09:47,  
<[\[redacted\]](mailto:[redacted])>  
> wrote:

Dear Gill

I note that you were copied in to Gwenaëlle Bourdin's email yesterday, requesting the total area in hectares of the proposed "Bridgehead Zone" outlined in the Forth Bridge nomination dossier. The nomination team lead, [redacted name], has advised that the area of the Bridgehead Zone is 1,233 hectares (email chain below). Would you be willing to return this information to Gwenaëlle Bourdin in Hannah's absence, please?

I should also advise that we are planning to send you later today or tomorrow a further notification under paragraph 172 of the Operational Guidelines in relation to a number of development proposals in Edinburgh, for onward transmission to UNESCO. You may be aware that there is strong media interest and that a campaigner has stated in the media that he plans to send a 'report' to UNESCO asking for WH status to be stripped, so we are keen to be as proactive as possible in



our communication with UNESCO in order to minimise risk of being wrong-footed in the run-up to the World Heritage Committee.

I hope this is all in order but please contact Luke or myself if you have any immediate queries.

With best wishes,

[redacted name]

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Area 2H North, Victoria Quay, Edinburgh, EH6 6QQ  
[redacted lines – personal details]

w| [www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment](http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment)

**From:** Owen-John, Henry [mailto:[redacted]@english-heritage.org.uk]  
**Sent:** Thursday, March 5, 2015 08:43  
**To:** [redacted names]  
**Cc:** [redacted name]; Jones, Hannah; [redacted name]  
**Subject:** RE: Forth Bridge nomination

Many thanks [redacted name]

I suggest we stick to protocol and that HEPU forward to Gill Graham (Hannah's line manager) in Hannah's absence for onward transmission to the WH Centre.

All a bit cumbersome, but UNESCO prefer the clarity of communication via the State Party.

Best wishes

Henry

Sent from my HTC Touch Pro 2 on Vodafone

---

**From:** [redacted name]>  
**Sent:** 04 March 2015 18:00  
**To:** [redacted name]Owen-John, Henry [redacted]@english-heritage.org.uk>

**Cc:** [redacted name] [redacted] <[redacted]@culture.gov.uk>; [redacted name]

**Subject:** RE: Forth Bridge nomination

[redacted name], Henry,

A quick check of our GIS reveals that the area of the Bridgehead Zone is 1,233 hectares.

Would you like me to send it directly to Gwenaëlle, or should it go through either of you?

All the best,

[redacted name]

**From:** [redacted name]

**Sent:** 04 March 2015 17:46

**To:** Owen-John, Henry; [redacted name]

**Cc:** [redacted name]; Jones, Hannah; [redacted name]

**Subject:** RE: Forth Bridge nomination

Henry

[redacted name] is at [redacted information – personal details]

[redacted name] – please note action required.

[redacted name]

[redacted name]  
Historic Environment Policy Unit | Culture and Historic Environment Division | Scottish Government  
Area 2H North, Victoria Quay, Edinburgh, EH6 6QQ  
[redacted lines – personal details]

w| [www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment](http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment)

**From:** Owen-John, Henry [[mailto:\[redacted\]@english-heritage.org.uk](mailto:[redacted]@english-heritage.org.uk)]

**Sent:** Wednesday, March 4, 2015 17:37

**To:** [redacted name]

**Cc:** [redacted name]; Jones, Hannah  
**Subject:** FW: Forth Bridge nomination

Dear [redacted name]

Hannah is off until 12 March so I am forwarding this for action as appropriate. Do you or [redacted name] have an email address for [redacted name] please so that I can copy him in directly to anything further that arrives by this route? (this was the substance of the phone conversation I had with [redacted name] a few weeks ago who just wanted to be assured that there was a direct line of communication for matters such as this).

Many thanks  
Henry

Sent from my HTC Touch Pro 2 on Vodafone

---

**From:** Gwenaëlle Bourdin <[redacted]@icomos.org>  
**Sent:** 04 March 2015 16:53  
**To:** [redacted]@culture.gov.uk [redacted]@culture.gov.uk>  
**Cc:** [redacted]

**Subject:** RE: Forth Bridge nomination

Dear Hannah,

I acknowledge with thanks the receipt of the additional information related to the nomination of Forth Bridge.

As a matter of clarification to the additional information provided, could you please provide us with the total area, in hectares, of the proposed "Bridgehead Zone" (buffer zone) as shown on the consolidated map?

Thank you in advance for your reply.

Yours

Gwenaëlle Bourdin

ICOMOS

Please note the new address of the ICOMOS Secretariat below / Veuillez noter les nouvelles coordonnées du secrétariat de l'ICOMOS ci-dessous:

Mrs Gwenaëlle Bourdin  
WH Programme Senior Specialist  
World Heritage Unit / Unité patrimoine mondial  
ICOMOS  
International Council on Monuments and Sites  
Conseil International des Monuments et des Sites

11 rue du Séminaire de Conflans  
94220 Charenton-le-Pont

Tel: [+33 \(0\)1 41 94 17 59](tel:+332141941759)

Fax: [+ 33 \(0\) 1 48 93 19 16](tel:+332148931916)

e-mail: [gwenaelle.bourdin@icomos.org](mailto:gwenaelle.bourdin@icomos.org) <<mailto:gwenaelle.bourdin@icomos.org>>

[www.icomos.org](http://www.icomos.org) <<http://www.icomos.org/>>

**From:** Hannah Jones [[mailto:\[REDACTED\]@culture.gov.uk](mailto:[REDACTED]@culture.gov.uk)]

**Sent:** mercredi 25 février 2015 16:55

**To:** 'Regina Durighello' ([REDACTED]@icomos.org)

**Cc:** Balsamo, Alessandro; Totcharova, Petya; Gill Graham; Owen-John, Henry

**Subject:** Forth Bridge nomination

Dear Regina,

Please find attached a letter with further information regarding the nomination for the Forth Bridge. Do let me know if you require further information at this point.

Kind regards,

Hannah



Department  
for Culture  
Media & Sport

Hannah Jones

World Heritage Site and Underwater Policy Advisor

Heritage Team, 4<sup>th</sup> Floor, 100 Parliament Street, London SW1A 2BQ

[\[redacted\]@culture.gov.uk](#) [redacted]



@dcms [redacted] /dcmsgovuk | [www.gov.uk/dcms](http://www.gov.uk/dcms)

---

From: [redacted name]  
Sent: 11 March 2015 16:15  
To: [redacted name]  
Subject: FW: Forth Bridge nomination

[redacted name]

To note. I have sent again to Gill, copying in Hannah, and asked her to acknowledge. Hannah is back in the office tomorrow so she may now take forward.

[redacted name]

[redacted name] \_\_\_\_\_  
Historic Environment Policy Unit | Culture and Historic Environment Division | Scottish Government  
Area 2H North, Victoria Quay, Edinburgh, EH6 6QQ  
[redacted lines – personal information]  
w/ [www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment](http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment)

**[Email thread continues from From: Gill Graham  
[mailto:[\[redacted\]@culture.gov.uk](#)] Sent: Wednesday, March 11, 2015 09:32  
already supplied elsewhere in this document]**

---

From: [redacted name]  
Sent: 01 April 2015 13:47  
To: 'Bowman Craig'; 'Chris Waite'; David Sinclair; [redacted 11 names]; Douglas Speirs;  
Giblett, Keith; Heigh Ian; Iain Mitchell; 'jack.gillon@edinburgh.gov.uk'; James  
Lawson; Lynn Hoey; Morrison, Gordon; Rachel Haworth;  
Sarah Collings; 'tina.ogilvie@visitscotland.com'; Will  
Garrett  
Subject: World Heritage Steering Group - Meeting 23 - 02/04/15 Papers  
Attachments: Forth Bridges Forum - Events Planner - 2015.xlsx; Forth Bridge World Heritage  
Nomination Steering Group - Future Progression of the WHNSG - March

2015.docx; Forth Bridge World Heritage Nomination Steering Group - Meeting 23 - Agenda - 02 April 2015.docx; Forth Bridge World Heritage Nomination Steering Group - Meeting 22 - Draft Minute - 5 February 2015.docx; Forth Bridge World Heritage Nomination Steering Group - Meeting Actions Register - Updated 09 January 2015.xlsx

Dear member,

Please find attached agenda and papers for the World Heritage Nomination Steering Group meeting tomorrow (02/04/15)

Kind regards,

[redacted name]

---

[redacted name]

[redacted title]

Special Projects Team

TRBO

[redacted line – personal information]

Transport Scotland  
Buchanan House  
58 Port Dundas Road  
Glasgow  
G4 0HF

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**[attachment excel document reference: Forth Bridge Forum – Events Planner 2015]**

**[attachment 1 below]**

## **World Heritage Nomination Steering Group**

### **Future Progression of the Steering Group**

#### **For Decision**

##### **Purpose**

1. The purpose of this paper is to provide the group with an update on the role of the Forth Bridges Forum's World Heritage Nomination Steering Group (the Steering Group) and outline the requirements for the next stage of the World Heritage application.

##### **Priority**

2. Routine.

##### **Decisions and/or actions required of the Steering Group**

3. The Steering Group is invited to discuss the proposal and recommendations outlined in this paper.

##### **Background**

4. The Forth Bridges Forum (the Forum) is a Transport Scotland-led management Forum, established to ensure that local stakeholders' interests remain at the core of the management and maintenance of the Forth bridges. In addition, it provides a mechanism for the collective promotion of the Queensferry Crossing, Forth Road Bridge and Forth Bridge.
5. The Steering Group, formed as a sub-group of the Forum, was established specifically to undertake Function Four of the Forum's remit, a copy is attached as **Annex D**, which is *'to support the Forth Bridge's application for World Heritage status'*.
6. As a condition of the application process for the Forth Bridge to become a World Heritage site, Network Rail (as site owners) were required to provide information on, and demonstrate effective delivery of, policies that aim to give the site a function in the life of the community. In addition, a management plan/strategy had to be put in place that involved stakeholders. The Steering Group assisted with the development of these requirements.
7. Once a World Heritage application is submitted to United Nations Educational, Scientific and Cultural Organisation (UNESCO), the nomination process is such that the nominated site is independently evaluated, usually by two advisory bodies mandated by the World Heritage Convention: the International Council on Monuments and Sites (ICOMOS) and/or the World Conservation Union (IUCN). These advisory bodies then provide the World Heritage Committee with evaluations of the cultural and natural sites nominated. There is also a third advisory body, the International Centre for the



Study of the Preservation and Restoration of Cultural Property (ICCROM), an intergovernmental organisation which provides the Committee with expert advice on conservation of cultural sites, as well as on training activities.

8. The full nomination dossier was submitted to UNESCO in January 2014, followed by an inspection visit of the property by Prof Cotte from ICOMOS in October 2014. Prof Cotte is due to submit his recommendation report to UNESCO during May 2015. The UNESCO Committee is due to meet in Bonn, Germany from 28<sup>th</sup> June – 8<sup>th</sup> July 2015. The decision on the Forth Bridge's application for World Heritage inscription will be made at the meeting.

### **Key Information the Steering Group will need to support its decisions**

9. The World Heritage application has been submitted and the nominated property has been inspected. There are no other processes for the Steering Group to undertake. The Steering Group has therefore fulfilled its purpose and remit successfully. A copy of the Steering Group's Terms of reference is attached as **Annex E**.
10. If the Forth Bridge is inscribed as a World Heritage site, there will be a requirement for a supervisory/management team to progress the management plan and ensure that the conditions of World Heritage inscription are adhered to and maintained.

### **Proposal**

11. It is proposed that the Forum now take steps to disband the Forth Bridges Forum's World Heritage Nomination Steering Group.

### **Financial Implications**

12. There are no financial implications identified.

### **Risks Identified**

13. There is no risk associated with this recommendation.

### **Equality & Diversity**

14. Equality and diversity issues have been considered. There is no differential impact on the basis of any characteristics which may be associated with inequality or disadvantage.

### **Recommendations**

15. It is the responsibility of the Forum to establish any necessary sub-groups and the following actions and proposals will hopefully be of assistance:

- A paper be submitted to the Forum to record that the purpose and remit of the Steering Group has been successfully completed and that the Steering Group be disbanded. A suggested draft paper is attached as **Annex B**
- Confirmation of the actions still to be undertaken, which are as listed under Item No. **10 'Key Information'** within **Annex B**.  
16.
- The attached suggested draft Terms of Reference for a supervisory/management team and its purpose, remit, key functions and suggested membership also be submitted to the Forum, attached as **Annex B**.
- The Forth Bridges website is updated to reflect the completion of the Steering Group's purpose and remit and a new tab be created to accommodate any newly formed group.

[redacted name]

Transport Scotland – Special Projects Team

31 March 2015

**[attachment 2 below]**

## **Forth Bridge - World Heritage Nomination Steering Group**

### **Meeting 23**

2<sup>nd</sup> April 2015 at 11:00

Meeting Room 1.15 of the FRC Contact and Education Centre,  
South Queensferry

### **AGENDA**

- |  |                   |
|--|-------------------|
| <b>1. Welcome &amp; Apologies</b>                        | <b>11:00 (5)</b>  |
| <b>2. Action Points and Previous Minute</b>              | <b>11:05 (10)</b> |
| <b>3. Management Plan Update</b>                         | <b>11:15 (10)</b> |
| <b>4. Forth Bridge 125th/World Heritage Group Update</b> | <b>11:25 (10)</b> |
| <b>5. ICOMOS Request Update</b>                          | <b>11:35 (10)</b> |
| <b>6. Interpretation Plan</b>                            | <b>11:45 (10)</b> |
| <b>7. UNESCO Committee Process</b>                       | <b>11:55 (10)</b> |

- |   |            |
|---|------------|
| 8. WHNSG – Next Steps   | 12:05 (15) |
| 9. AOB  | 12:20 (10) |
| 10. Next Meeting: Thursday 4 <sup>th</sup> June 2015 at 14:00 | 12:30      |
- 
- 

From: [redacted name]  
Sent: 07 April 2015 14:22  
To: [redacted name]  
Cc: [redacted name]  
Subject: Forth Bridge Comms  
Attachments: FORTH BRIDGE WORLD HERITAGE NOMINATION - Comms Background.docx

Hi [redacted name],

We had a good meeting re comms for the upcoming stages of the process last week, and I offered to send [redacted name] some of the background material we provided to the Ambassador as it covers the key issues so he can do a first cut of a handling plan. We can't share the actual briefing so I have pulled out the main points in the attached and added some q and a from the core brief. It doesn't have to be absolutely up to date, as it is mainly for mining for content, but wanted to check you are happy with it, and whether you want to add in anything else?

Give me a call if that's helpful/easier.

All the best,  
[redacted name]

Culture and Historic Environment Division | The Scottish Government  
2 H North | Victoria Quay | Edinburgh | EH6 6QQ  
[redacted lines – personal details]  
w| <http://www.scotland.gov.uk/Historic-environment/>

**[attachment below]**

**FORTH BRIDGE WORLD HERITAGE NOMINATION:  
Background material for Comms handling**

**Nomination Top Line:**

The Forth Bridge has been nominated for inscription as a World Heritage Site. An evaluation mission by an expert from ICOMOS (International Council on Monuments and Sites) took place in early October 2014. The final decision on whether to inscribe the bridge as a World Heritage Site is expected at this year's meeting of UNESCO

World Heritage Committee meeting in Bonn, July 2015. If successful, the Forth Bridge will become the sixth World Heritage Site in Scotland.

**Discussions have been ongoing with wide range of partners and stakeholders.**

**The material below gives some background to the key themes relating to the nomination process.**

### **The Role of the Forth Bridges Forum**

In addition to acting as the umbrella body responsible for submitting the nomination, the Forum provides an excellent platform around which all the partners can work. The principal partners are Transport Scotland (who fund and run the Forum), Historic Scotland, Network Rail, FETA, City of Edinburgh Council, Fife Council and West Lothian Council, and Visit Scotland.

The nomination is catered for specifically through the Forum's 'Forth Bridge World Heritage Nomination Steering Group', which met monthly and, since the submission in January, once every two months. This group differs from the main forum in that it has community representation (both community councils and a heritage trust). The Steering Group is therefore a useful means of maintaining positive engagement with the local communities, and continues to organise a range of activities and events. It is also the main means of seeing through the Actions outlined in the dossier's Management Plan.

Membership of the Steering Group includes Historic Scotland and HEPU, with Transport Scotland providing the chair and supporting secretariat. The Forum also has a communications group which co-ordinates issues relating to all three Bridges. It also controls the Forth Bridges' website, within which the Forth Bridge's web pages provide information on the nomination, as well as Network Rail's potential visitor centres. <http://www.forth-bridges.co.uk/forth-bridge.html>

### **HONQ – Hands Off North Queensferry**

[redacted name] correspondence with DCMS and UNESCO was preceded by a letter sent to me expressing concerns about Network Rail's plans for a Visitor Centre in North Queensferry (see Annexes C and D for the letter and my response to it). His letters to DCMS and UNESCO articulate the same views.

In his letter, [redacted name] expresses concern both about the integrity of the nominated property being damaged by a Visitor Centre providing access to the Bridge, and the negative impact hundreds of thousands of extra visitors to North Queensferry would have both on the infrastructure, and on the quality of life of its current inhabitants.

He also questioned why the Nomination Dossier had not made reference to the proposed visitor centre, the answer to which is that no proposal had been made at the time of the preparation of the dossier. However, the Management Plan of the dossier does mention in its list of Actions that the possibility of visitor access to the Bridge will be explored (MAN 8, p.61), and funding sought for that purpose.

HONQ has, meanwhile articulated its views to the Dunfermline Press in a number of short articles, but there has been no public protest to date. The North Queensferry Community Council considers theirs to be very much a minority view in the community, and its supporters are thought to number less than ten

UNESCO responded to [redacted name] letter by promising him the opportunity to meet with the Technical Evaluation Mission's evaluator during his visit in early October. World Heritage evaluations are carried out for UNESCO by the International Council on Monuments and Sites (ICOMOS), and in our case, our mission comprised Professor Michel Cotte (a highly respected engineering historian from France) and Tara Bushe from ICOMOS Central Office in Paris. With his agreement, we built in an appointment with [redacted name and personal details] at the end of the mission.

### **The ICOMOS World Heritage Evaluation Process**

At the beginning of his visit, Professor Cotte took some time to explain the evaluation process in detail, confirming that his mission was one part of a larger evaluation process. A second part was the letter already received containing 13 specific questions requesting further information and clarification. He noted that this process may require further information to be requested before ultimately ICOMOS will announce its decision whether or not to recommend inscription, probably in May 2015. The final decision will be made at the 39th meeting of the UNESCO World Heritage Committee in Bonn from 28th June to 8th July.

### **Presentation of the possible Visitor Centres in the ICOMOS Evaluation**

Network Rail has been very open about its intention to explore the possibility of on-Bridge access via visitor centres at both ends of the Bridge. These have been publicised on its own website, on a dedicated website, and through leaflets distributed to the inhabitants of both Queensferries. It is very likely that the creation of HONQ stems directly from this transparency.

In planning the Mission, we therefore scheduled visits that included the possible sites for both visitor centres, and extensive meetings at Network Rail's Scottish HQ in Glasgow (Buchanan House). Professor Cotte has therefore received all the information that is currently available.

The Visitor Centres (both north and south) was very thoroughly discussed with the ICOMOS Evaluator during the Technical Evaluation Mission, which occurred at the beginning of October 2014 (see report in Annex A, and further explanation below). Unfortunately, DCMS was unable to send a representative to attend the Mission, and the person responsible for World Heritage has since left her post. It is therefore likely that Mr Sudders is unaware of the extent to which the Visitor Centre issue has been tackled during the ICOMOS Assessment

No formal development application has been tendered by Network Rail to either Fife Council or City of Edinburgh Council. When/if a formal application is made, it will be considered in the normal way by the Councils, and by Historic Scotland's Heritage Management Directorate (including potential EIA/HIA). In this event, it will also be

the responsibility of the State Party (DCMS) to inform UNESCO and ICOMOS of the updates with material provided via SG.

### **Community Engagement and Consultation**

Throughout the nomination process and preparation of the dossier, there have been meetings with the communities on both sides of the Forth, and a public consultation was carried out over several months during the summer of 2013. These revealed broad support for the nomination, tempered by a sense of concern that the already stretched infrastructure would not be able to cope with an increase in visitors to the two Queensferry.

The nomination team also sought the advice of World Heritage consultant, James Rebanks, whose work on the economic benefits of inscription is now widely recognised, especially by UNESCO. For this reason, a tourism strategy for all three Bridges is being developed, and involves continuing engagement with the local communities (managed by Transport Scotland and Visit Scotland).

More recently, since Network Rail has provided details of its ambition to develop the visitor centres, meetings to discuss potential proposals have been held in North Queensferry and Queensferry, co-ordinated by Network Rail and the local authorities. HONQ made its views known at the former, which took place on September 10th.

### **Draft Q and A**

Q: When was the nomination first announced?

A: The UK Government's Department for Culture, Media and Sport announced in May 2012 that the 19th-Century landmark mild-steel structure would be the first site from the revised UK Tentative List to be put forward to UNESCO for nomination.

Q: When was the nomination submitted?

A: On 24 January 2014, a World Heritage Nomination for the Forth Bridge was submitted to UNESCO by the Department of Culture, Media and Sport.

Q: Who was involved in the nomination project?

A: The two-part nomination dossier had been prepared over two years by Historic Scotland on behalf of the Forth Bridges Forum, a partnership group, administered by Transport Scotland, that co-ordinates the interests of the communities around the Forth Bridges, together with national and local government organisations, and the owners of the Bridge, Network Rail.

Q: What is the full list of members of the nomination group?

A: The nomination to UNESCO is being overseen by the Forth Bridge World Heritage Steering Group of the Forth Bridges Forum, which includes Network Rail as owner of the Bridge, Transport Scotland, Historic Scotland, Fife Council, City of

Edinburgh Council, Queensferry & District Community Council, Queensferry Ambition, North Queensferry Community Council, North Queensferry Heritage Trust, FETA and VisitScotland.

Q: Is there a good chance that the nomination will succeed?

A: Together with its partners in the Forth Bridges Forum, Historic Scotland has prepared a compelling nomination document which presents a strong case for the Bridge's Outstanding Universal Value. This is accompanied by a Management Plan that outlines how the Bridge will be maintained in the future, together with ways in which the benefits of World Heritage inscription can be maximised. However, we cannot anticipate the decision of the UNESCO World Heritage Committee which is due in July 2015.

Q: When will we know if the nomination has been successful?

A: ICOMOS will publish its recommendation in May 2014 but we will not know the final outcome of the bid until UNESCO's World Heritage Committee meets in July 2015.

Q: What is happening in the meantime?

A: An expert assessor from ICOMOS visited Scotland in early October 2014. He will submit his report to ICOMOS. There is a formal request from ICOMOS for further information both before and after the meeting of their World Heritage Panel in December. We would need to supply any further information requested by ICOMOS by 28 February 2015.

Following the provision to ICOMOS of any information requested, we are unlikely to hear further until early May 2015, when ICOMOS will publish its evaluation of the property with its recommendation on whether it should be inscribed.

Q: When will the final decision be made?

A: The final decision on inscription will be taken by the World Heritage Committee in July 2015, in Bonn.

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From: [redacted name]  
Sent: 07 April 2015 15:21  
To: [redacted name]  
Subject: FW: Forth Bridge Comms

fyi

**From:** [redacted name]  
**Sent:** 07 April 2015 15:14

**To:** [redacted name]

**Subject:** RE: Forth Bridge Comms

Hello [redacted name],

Really good to hear about the meeting last week which I know our TS colleagues greatly appreciated.

The material you have sent to [redacted name] looks fine and is sufficiently up-to-date. The only tiny specific thing that's perhaps worth adding is that decision time in Bonn is expected to be the first week of July.

We had a pretty good Steering Group meeting last Thursday at which Transport Scotland pushed the pace a little bit, insisting on a transition from Steering Group to Management Group before July (I was suffering from undue inertia). To that end, [redacted name] and I will soon meet to systematically go through the actions in the Management Plan and new activities spawned over the last year (particularly by ICOMOS) so that we will be ready for inscription. Some of the renewed energy stems from recent activity in Queensferry which, in the end, may turn out to be quite useful. [redacted name] is also coming through to HS to find out more about co-ordination, so we are starting to think about how governance might work.

Thanks again for your help,

[redacted name]

**From:** [redacted name]

**Sent:** 07 April 2015 14:22

**To:** [redacted name]

**Cc:** [redacted name]

**Subject:** Forth Bridge Comms

Hi [redacted name],

We had a good meeting re comms for the upcoming stages of the process last week, and I offered to send [redacted name] some of the background material we provided to the Ambassador as it covers the key issues so he can do a first cut of a handling plan. We can't share the actual briefing so I have pulled out the main points in the attached and added some q and a from the core brief. It doesn't have to be absolutely up to date, as it is mainly for mining for content, but wanted to check you are happy with it, and whether you want to add in anything else?

Give me a call if that's helpful/easier.

All the best,

[redacted name]

Culture and Historic Environment Division | The Scottish Government

2 H North | Victoria Quay | Edinburgh | EH6 6QQ

[redacted lines – personal details]

w| <http://www.scotland.gov.uk/Historic-environment/>

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From: [redacted name];  
Sent: 10 April 2015 10:49  
To: [redacted name]  
Cc: [6 redacted names]  
Subject: Re: Background on Forth Bridge

Hi [redacted name]

Many thanks for this. Apologies for the late reply, [redacted line – personal details].

I'll circulate a draft handling plan for discussion in due course.

Have a good weekend

[redacted name]

[redacted name]; [redacted line – personal details]

**From:** "[redacted name]  
**Date:** Wednesday, 8 April 2015 12:43  
**To:** [redacted name];  
**Cc:** [6 redacted names]"  
**Subject:** Background on Forth Bridge

Hi [redacted name];

As discussed at the meeting last week, here is some background for the comms material for the Bridge decision. Hope it's of use.

Regards,

[redacted name]

[redacted lines – personal details]

Culture and Historic Environment Division | The Scottish Government  
2 H North | Victoria Quay | Edinburgh | EH6 6QQ

w | <http://www.scotland.gov.uk/Historic-environment/>



**Culture Sector**  
**Division for Heritage**

United Nations  
Educational, Scientific and  
Cultural Organization

Organisation  
des Nations Unies  
pour l'éducation,  
la science et la culture

Organización  
de las Naciones Unidas  
para la Educación,  
la Ciencia y la Cultura

Организация  
Объединенных Наций по  
вопросам образования,  
науки и культуры

منظمة الأمم المتحدة  
للتربية والعلم والثقافة

联合国教育、  
科学及文化组织

Ms Hannah Jones  
Department for Culture, Media and  
Sport  
Heritage Team  
100 Parliament Street  
SW1A 2BQ London  
United Kingdom

Ref: CLT/HER/WHC/PSM/15/AB/190 4 May 2015

Subject: **Evaluation of the nomination of the Forth Bridge (United Kingdom) for inscription on the World Heritage List**

Madam,

Please find enclosed the Advisory Body evaluation concerning the nomination of the **Forth Bridge** that your authorities have submitted for inscription on the World Heritage List. I would appreciate it if you could transmit the evaluation to all authorities and experts concerned.

I would like to draw your attention to the possibility to submit factual error notifications by using Annex 12 (the electronic version of this annex is available on the following web page <http://whc.unesco.org/en/nominations/>), in compliance with paragraph 150 of the *Operational Guidelines*.

Paragraph 150 of the *Operational Guidelines*

"Letters from the concerned States Parties, submitted in the appropriate form in Annex 12, detailing the factual errors that might have been identified in the evaluation of their nomination made by the Advisory Bodies, must be received by the World Heritage Centre no later than 14 days before the opening of the session of the Committee with copies to the relevant Advisory Bodies. The letters shall be made available as an annex to the documents for the relevant agenda item, and no later than the first day of the Committee session. The World Heritage Centre and the Advisory Bodies may add their comments to the letters, in the relevant section of the form, before they are made available."

I draw your attention to also use this opportunity to identify any potential factual error that you may notice in the proposed Statement of Outstanding Universal Value, so that it could be corrected before its adoption. Please note that only notifications submitted in the appropriate form of Annex 12 of the *Operational Guidelines* will be made available as an annex to the documents for the relevant agenda item. The deadline of reception by the World Heritage Centre of the submission of factual errors notification for this year's session is therefore **15 June 2015**, by 17h00 GMT.

I take the opportunity to thank you for your cooperation and support in the implementation of the *World Heritage Convention*.

Yours sincerely,



Kishore Rao  
Director  
World Heritage Centre

cc: Permanent Delegation of the United Kingdom to UNESCO  
National Commission of the United Kingdom for UNESCO  
ICOMOS



**Culture Sector**  
**Division for Heritage**

United Nations  
Educational, Scientific and  
Cultural Organization

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منظمة الأمم المتحدة  
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联合国教育、  
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Ms Hannah Jones  
Department for Culture, Media and  
Sport  
Heritage Team  
100 Parliament Street  
SW1A 2BQ London  
United Kingdom

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Yours sincerely,



Kishore Rao  
Director  
World Heritage Centre

cc: Permanent Delegation of the United Kingdom to UNESCO  
National Commission of the United Kingdom for UNESCO  
ICOMOS

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## Le pont du Forth (Royaume-Uni) No 1485

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### Nom officiel du bien tel que proposé par l'État partie

Le pont du Forth

### Lieu

Estuaire du fleuve Forth

Fife (extrémité nord) et ville d'Édimbourg (extrémité sud)  
Écosse

### Brève description

Ce pont ferroviaire enjambant l'estuaire du fleuve Forth, en Écosse, est le plus long pont cantilever à travées multiples du monde. Ouvert en 1890, il fonctionne encore aujourd'hui et reste un important pont ferroviaire pour le transport des passagers et des marchandises. Cette structure de grande envergure, longue de plus de 2,5 km, a été élaborée et réalisée grâce à des principes de conception et des méthodes de construction de pointe du génie civil. Son esthétique industrielle caractéristique résulte de la présentation franche et dépouillée de ses éléments structurels. Le pont du Forth, novateur dans son concept, son style, ses matériaux et son envergure, marque une étape importante dans l'histoire de la construction des ponts.

### Catégorie de bien

En termes de catégories de biens culturels, telles qu'elles sont définies à l'article premier de la Convention du patrimoine mondial de 1972, il s'agit d'un *monument*.

## 1 Identification

### Inclus dans la liste indicative

27 janvier 2012

### Assistance internationale au titre du Fonds du patrimoine mondial pour la préparation de la proposition d'inscription

Aucune

### Date de réception par le Centre du patrimoine mondial

29 janvier 2014

### Antécédents

Il s'agit d'une nouvelle proposition d'inscription.

### Consultations

L'ICOMOS a consulté plusieurs experts indépendants et le Comité international pour la conservation du patrimoine industriel (TICCIH).

### Mission d'évaluation technique

Une mission d'évaluation technique de l'ICOMOS s'est rendue sur le bien du 1<sup>er</sup> au 3 octobre 2014.

### Information complémentaire reçue par l'ICOMOS

L'ICOMOS a envoyé une lettre à l'État partie le 17 septembre 2014 pour lui demander des informations complémentaires sur la relation entre l'environnement et le bien proposé pour inscription, et la délimitation de cet environnement ; la décision de ne pas créer de zone tampon spécifiquement pour le bien proposé pour inscription ; la nature des nouvelles technologies du pont du Forth, de ses principes de conception et de construction, de ses innovations en matière de style et de concept, et son influence sur la pratique et la construction ; les changements apportés au pont au fil du temps ; les corrélations entre le Forth Bridges Forum, le Forth Bridge World Heritage Nomination Steering Group, et le Forth Bridge Partnership Management Agreement Group ; le propriétaire du bien proposé pour inscription, Network Rail ; et le statut actuel de l'avant-projet de plan de gestion du bien proposé pour inscription.

L'État partie a répondu le 24 octobre 2014, en envoyant une documentation complémentaire, et des informations supplémentaires ont été fournies à la mission d'évaluation technique le 4 octobre 2014, dont il est tenu compte dans la présente évaluation.

Une deuxième lettre a été envoyée à l'État partie le 17 décembre 2014, demandant des informations supplémentaires sur ce qui est *de facto* la zone tampon proposée ; les principaux cônes de vision et vues du pont ; la composition et le rôle des organismes gérant le bien et assurant son suivi ; la présomption contre la construction d'éoliennes ; et un plan d'interprétation et de tourisme. L'État partie a répondu le 26 février 2015, en envoyant une documentation complémentaire, dont il est tenu compte dans la présente évaluation.

### Date d'approbation de l'évaluation par l'ICOMOS

12 mars 2015

## 2 Le bien

### Description

Le bien proposé pour inscription, couvrant 7,5 hectares, est un pont cantilever à treillis qui enjambe l'estuaire (Firth) du fleuve Forth, dans l'est de l'Écosse, et relie le Fife et Édimbourg par voie ferrée. La structure du pont, qui mesure 2 529 m de long, d'un escarpement à l'autre, prend la forme de trois tours à double cantilever, avec des bras en porte-à-faux de chaque côté. Ces tours s'élèvent à 110 m au-dessus des fondations de leurs piles en granit, et chacun des bras en porte-à-faux dépasse de 207 m par rapport aux tours, reliées par deux travées suspendues, de 107 m de long chacune. Les deux travées formées par les trois tours font donc 521 m de large chacune (pendant 28 ans, la plus grande portée au monde). Les sections en porte-à-faux centrales du pont sont prolongées à chaque extrémité par des viaducs d'approche en acier, reposant

sur de hautes piles de granit. La superstructure est distribuée au-dessus et en dessous du pont, réduisant ainsi le volume apparent de la charpente d'acier.

Cet ouvrage de génie civil de grande envergure fait appel à environ 54 000 tonnes d'acier doux, utilisé sous forme d'entretoises principales en plaques d'acier laminé rivetées sur des tubes de 4 m de diamètre, et de travées plus légères utilisées en traction. L'acier doux était un matériau relativement nouveau dans les années 1880. Son utilisation dans un projet d'une telle envergure était novatrice, et a contribué à renforcer la réputation de l'acier doux. Du fait de sa propension à rouiller, l'acier exposé est protégé par de la peinture (d'un rouge caractéristique dans le cas du pont du Forth), pour prévenir la dégradation structurelle due à la corrosion.

### Histoire et développement

John Fowler et Benjamin Baker ont entamé la conception du pont du Forth en 1880. Un contrat de 1,6 million de livres pour sa construction fut passé par la Forth Bridge Railway Company le 21 décembre 1882 avec un partenariat qui devint Tancred, Arrol & Co. Les défis principaux posés par la conception et la construction du pont étaient géographiques (créer des portées libres d'une longueur sans précédent), logistiques (gérer un volume de maçonnerie et d'acier qui surpassait celui de tous les ponts construits antérieurement, ou depuis), techniques (exploiter un matériau relativement nouveau, l'acier doux), et esthétiques (créer une structure fonctionnelle et économique à la fois honnête dans son expression et visuellement attrayante).

La construction du pont s'est déroulée en deux phases. La première, de 1882 à 1885, s'est focalisée sur l'infrastructure, notamment l'immersion des caissons et la construction des fondations et piles sur lesquelles repose la structure supérieure du pont. La deuxième phase, de 1886 à 1889, s'est concentrée sur la superstructure, notamment l'édification des trois tours cantilever et des viaducs d'approche. Environ 4 600 hommes étaient employés au plus fort de la construction ; 73 d'entre eux trouvèrent la mort. Le pont fut achevé le 15 novembre 1889, testé avec succès en janvier 1890, et ouvert officiellement le 4 mars 1890.

Les modifications entreprises depuis 1890 comprennent le renforcement de l'auge à ballast qui supporte les trains en 1913, l'installation d'un éclairage par projecteurs dans les années 1990, et l'ajout d'une passerelle autour de la Jubilee Tower, en 2012. Peindre la charpente d'acier d'une couleur rouille a été un processus plus ou moins continu jusqu'à très récemment. Des boulons à tête bombée sont désormais souvent employés dans les réparations pour imiter les rivets d'origine.

Le pont du Forth a été utilisé sans interruption depuis 1890, et reste un élément important du réseau ferroviaire du Royaume-Uni et d'Écosse. La conservation et l'entretien du pont ont décliné de façon significative au cours des dernières années de la propriété d'État (1947-1993). Le propriétaire actuel du pont, Network Rail, a

achevé une restauration qui aura duré dix ans, et coûté 130 millions de livres, en 2011, comprenant le décapage à nu de toute la charpente d'acier, qui a été repeinte avec un système époxy à écailles de verre, plus durable, mis au point pour l'industrie du pétrole et du gaz offshore. En outre, quelques cornières plus petites, qui avaient subi une corrosion importante, ont été remplacées à l'identique durant le programme de restauration. On estime que le pont a conservé environ 99,5 pour cent de sa charpente d'acier d'origine.

## 3 Justification de l'inscription, intégrité et authenticité

### Analyse comparative

L'État partie présente une analyse comparative des ponts au sein d'une zone géoculturelle qu'il définit comme mondiale, eu égard à la nature internationale des ouvrages de génie civil de grande envergure à la fin du XIXe siècle. Des comparaisons sont faites avec des grands ponts, sur la base de leurs matériaux de construction (en se concentrant sur l'acier doux), de leur forme et de leur portée. L'État partie fait particulièrement référence à l'étude thématique *Context for World Heritage Bridges*, préparée par Eric DeLony en 1996 pour le Comité international pour la conservation du patrimoine industriel (TICCIH) et l'ICOMOS. Cette étude conclut que trois ponts cantilever seulement pourraient avoir le potentiel nécessaire pour démontrer une valeur universelle exceptionnelle : le pont du Forth ; le pont de Poughkeepsie (1886-1899), dans l'État de New York, États-Unis d'Amérique ; et le pont de Québec (1903-1919), au Québec, Canada. L'étude note que le pont du Forth en acier, « peut-être le plus impressionnant cantilever du monde », a marqué « la réussite suprême de ce matériau au XIXe siècle ».

Des comparaisons sont également faites avec les quatre biens déjà inscrits sur la Liste du patrimoine mondial où un pont est le motif principal de l'inscription : le Pont Mehmed Pacha Sokolović de Višegrad (Bosnie-Herzégovine, 2007, (ii), (iv)) ; le Quartier du Vieux pont de la vieille ville de Mostar (Bosnie-Herzégovine, 2005, (vi)) ; la Gorge d'Ironbridge (Royaume-Uni, 1986, (i), (ii), (iv), (vi)) ; et le Pont Vizcaya (Espagne, 2006, (i), (ii)). À l'exception possible de ce dernier pont, aucun n'est comparable de façon significative.

Des comparaisons sont également faites avec des ponts faisant partie de biens plus grands déjà inscrits sur la Liste du patrimoine mondial, dont le plus pertinent est le pont Louis Ier à Porto, Portugal (1885) (Centre historique de Porto (Portugal, 1996, (iv))). S'il constitue la plus grande portée en fer forgé au monde, le pont Louis Ier ne figure pas dans la justification de l'inscription sur la Liste du patrimoine mondial, qui se concentre sur le tissu urbain de Porto et ses nombreux bâtiments historiques. Et, finalement, des comparaisons sont faites avec les trois grands ponts qui se trouvent sur les listes indicatives : le pont de l'Occident, un pont suspendu de Medellín, en Colombie ; le viaduc en treillis

du Malleco, au Chili ; et le pont ferroviaire bow string du lenisseï, aujourd'hui démoli, à Krasnoïarsk, Fédération de Russie.

L'ICOMOS considère que l'État partie a démontré de manière convaincante que les ponts de grande portée représentent une classe de monuments qui n'est pas bien représentée actuellement sur la Liste du patrimoine mondial. L'analyse de l'État partie montre qu'il y a de la place sur la Liste pour le bien proposé pour inscription, et qu'il existe peu de biens similaires qui puissent être proposés.

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L'ICOMOS considère que l'analyse comparative justifie d'envisager l'inscription de ce bien sur la Liste du patrimoine mondial.

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#### **Justification de la valeur universelle exceptionnelle**

Le bien proposé pour inscription est considéré par l'État partie comme ayant une valeur universelle exceptionnelle en tant que bien culturel pour les raisons suivantes :

- Le pont du Forth, construction de type cantilever en acier, sans aucune décoration, est une réussite esthétique d'une formidable élégance.
- Sa conception représente un niveau unique de génie créateur surmontant l'ampleur et la profondeur d'une barrière naturelle qui n'avait jamais été franchie auparavant.
- En matière de génie civil, il s'agissait d'un défi pour l'application de nouveaux principes de conception et de nouvelles méthodes de construction.
- Il a exercé une grande influence sur les pratiques du génie civil dans le monde entier, et est une icône pour les ingénieurs à l'échelle mondiale.
- Il constitue un symbole puissant de l'ère ferroviaire, dans le cadre de la révolution des transports et des communications, qui représente une période significative de l'histoire humaine.
- C'est un jalon unique dans l'évolution des ponts et autres constructions en acier, novateur dans son style, son concept, ses matériaux et son énorme envergure.
- Il marque une étape cruciale dans l'application de la science à l'architecture, qui a profondément influencé l'humanité d'une manière qui ne se limite pas à la construction des ponts.

L'ICOMOS considère que, de manière générale, cette justification est appropriée : le pont du Forth, jalon extraordinaire et impressionnant dans l'histoire de la construction des ponts, est novateur dans son concept, son style, ses matériaux et son envergure énorme ; il a été conçu et bâti à l'aide de principes de conception et de méthodes de construction de pointe du génie civil ; et il possède une esthétique industrielle caractéristique qui résulte de la présentation franche et dépouillée de ses éléments structurels. Cependant, l'ICOMOS considère que son influence directe n'a pas été démontrée ; plutôt que d'être le prototype de structures ultérieures, il était

l'aboutissement d'une typologie, un exemple singulier exceptionnel, quasiment jamais répété, mais largement admiré comme une merveille du monde en matière d'ingénierie.

#### **Intégrité et authenticité**

##### **Intégrité**

L'ICOMOS considère que le bien proposé pour inscription contient tous les éléments nécessaires pour exprimer sa valeur universelle exceptionnelle, qu'il est de taille suffisante pour garantir la représentation complète des caractéristiques et procédés traduisant l'importance du bien, et qu'il ne souffre pas d'effets négatifs dus au développement ou au manque d'entretien. L'ICOMOS considère également qu'une base logique et scientifique a été présentée pour la sélection de la zone proposée pour inscription – bien que limitée au pont lui-même, c'est la zone la plus petite envisageable, et justifiable, pour cet ouvrage de génie civil. L'ICOMOS est d'accord avec l'État partie pour dire que le pont du Forth est dans un excellent état de conservation après l'achèvement de sa restauration sur une période de dix ans en 2011, et que le risque de dégradation ou de manque d'entretien est faible dans un avenir proche.

##### **Authenticité**

L'ICOMOS considère que les liens entre la valeur universelle exceptionnelle potentielle du bien proposé pour inscription et ses attributs sont exprimés fidèlement, et que les attributs traduisent pleinement la valeur du bien proposé pour inscription. En particulier, le bien proposé pour inscription est parfaitement authentique dans sa forme et sa conception, qui sont pratiquement inchangées ; dans ses matériaux et sa substance, qui n'ont subi que des changements minimes ; et dans son usage et sa fonction, qui se sont perpétués comme il était prévu à l'origine. L'emploi de rivets à chaud traditionnels est une option qui mérite d'être étudiée pour certaines réparations très visibles du pont du Forth à l'avenir.

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En conclusion, l'ICOMOS considère que les conditions d'intégrité et d'authenticité sont remplies.

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#### **Critères selon lesquels l'inscription est proposée**

Le bien est proposé pour inscription sur la base des critères culturels (i), (ii) et (iv).

*Critère (i) : représenter un chef-d'œuvre du génie créateur humain ;*

Ce critère est justifié par l'État partie au motif que le pont du Forth est un triomphe esthétique dans sa façon d'éviter toute décoration, et pourtant une réussite d'une élégance formidable pour un ouvrage aussi massif. Sa construction en acier de type cantilever représente un niveau unique de génie créateur humain novateur, surmontant l'ampleur et la profondeur d'une barrière naturelle qui n'avait jamais été franchie auparavant par l'homme.



L'ICOMOS considère que le pont du Forth est un chef-d'œuvre du génie créateur du fait de son esthétique industrielle caractéristique, qui résulte d'une présentation franche, dépouillée de ses éléments structurels fonctionnels massifs. L'ICOMOS considère cependant que le point concernant le génie créateur humain requis pour conquérir une barrière naturelle pourrait s'appliquer à la plupart des ponts de grande taille qui sont les premiers à leurs emplacements respectifs.

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L'ICOMOS considère que ce critère a été justifié.

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Critère (ii) : *témoigner d'un échange d'influences considérable pendant une période donnée ou dans une aire culturelle déterminée, sur le développement de l'architecture ou de la technologie, des arts monumentaux, de la planification des villes ou de la création de paysages ;*

Ce critère est justifié par l'État partie au motif que le pont du Forth, en matière de génie civil, représentait un défi pour l'application de nouveaux principes de conception et de nouvelles méthodes de construction. Il était à l'époque le projet de construction le plus visité et le mieux documenté au monde. Il a donc exercé une grande influence sur les pratiques du génie civil dans le monde entier et est une icône pour les ingénieurs à l'échelle mondiale.

L'ICOMOS considère que le pont du Forth est remarquable par les principes de conception et les méthodes de construction employés au cours de son édification, notamment les approches innovantes liées à la charge exercée par le vent, aux changements thermiques, au matériel hydraulique et à l'organisation de l'effort de construction, mais qu'un échange d'influences considérable pendant une période donnée ou dans une aire culturelle déterminée n'a pas encore été démontré.

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L'ICOMOS considère que ce critère n'a pas été justifié.

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Critère (iv) : *offrir un exemple éminent d'un type de construction ou d'ensemble architectural ou technologique ou de paysage illustrant une période ou des périodes significative(s) de l'histoire humaine ;*

Ce critère est justifié par l'État partie au motif que le pont du Forth représente une période significative de l'histoire humaine, à savoir la révolution dans les transports et les communications. L'ère ferroviaire, dont il est un symbole puissant, a été rendue possible par la révolution industrielle, et en a influencé la vitesse et la connectivité. Le pont constitue un jalon unique dans l'évolution de la construction des ponts et autres ouvrages en acier, il est innovant dans son style, son concept, ses matériaux et dans son énorme envergure. Il marque une étape cruciale dans l'application de la science à l'architecture, qui a continué d'influencer profondément l'humanité d'une manière qui ne se limite pas à la construction des ponts.

L'ICOMOS considère que le pont du Forth est un jalon exceptionnel et unique dans l'évolution de la conception et la construction des ponts durant la période où les lignes de chemins de fer en sont venues à dominer les voyages longue distance par voie terrestre, qu'il est innovant par son concept, son emploi de l'acier doux et son énorme envergure. L'ICOMOS considère cependant que l'importance planétaire du pont en tant que symbole de l'ère ferroviaire, et/ou son influence sur l'humanité au-delà de la construction des ponts, n'ont pas été démontrées de façon appropriée.

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L'ICOMOS considère que ce critère a été justifié.

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En conclusion, l'ICOMOS considère que le bien proposé pour inscription remplit les conditions d'intégrité et d'authenticité, répond aux critères (i) et (iv).

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#### **Description des attributs de la valeur universelle exceptionnelle**

La valeur universelle exceptionnelle du pont du Forth est exprimée par sa structure massive, sans ornement, qui comprend des piles en granit soutenant une superstructure de plaques laminées en acier doux rivetées sur des tubes utilisés en compression et des travées plus légères utilisées en traction, le tout peint d'une couleur rouge caractéristique, et par ses portées libres d'une longueur sans précédent. L'impact visuel du pont sur l'environnement, et son utilisation continue, font également partie des attributs.

#### **4 Facteurs affectant le bien**

Il y a peu de pressions dues au développement possibles dans le cadre de ce bien très étroitement délimité. Les menaces potentielles pesant sur la valeur universelle exceptionnelle proposée du bien, identifiées par l'État partie, comprennent la création de structures pour l'accès des visiteurs et l'éventuelle électrification future de la voie ferrée. Une option pour l'accès des visiteurs envisage un centre d'accueil des visiteurs avec un plafond en verre sous le pont, et des ascenseurs pour faire monter les passagers par la façade est de la tour du Fife jusqu'à une plateforme d'observation au sommet. Ce type d'accès des visiteurs est actuellement dans une phase préalable à la demande d'agrément. Les projets détaillés des bâtiments, ascenseurs, passerelles et infrastructures associées proposés pour la « Forth Bridge Experience » n'ont pas encore été préparés par Network Rail, et aucune proposition officielle n'a été soumise.

Les pressions dues au développement en dehors du bien proposé pour inscription, mais dans ses environs, pourraient comprendre une augmentation significative du nombre de visiteurs, à la fois à Queensferry et à North Queensferry ; des pressions accrues sur les services et infrastructures existants, notamment les routes et les transport publics ; les modifications ou ajouts potentiellement nuisibles apportés aux propriétés dans le voisinage immédiat du pont ; la destruction de

caractéristiques et de vues de valeur autour du pont en réponse à des pressions dues au développement ; l'influence sur la valeur des propriétés dans les quartiers proches du pont ; une demande accrue de développement dans l'environnement du pont ; et des éoliennes.

Le Queensferry Crossing, nouveau pont routier à haubans, qui est actuellement en construction à environ 1 km à l'ouest du bien proposé pour inscription, doit ouvrir en 2016. Entre ce pont et le pont du Forth proposé pour inscription se trouve le Forth Road Bridge (pont autoroutier du Forth), un pont suspendu construit en 1964 et édifice classé en catégorie « A ». Il deviendra un couloir de transport public réservé aux bus, aux cyclistes et aux piétons quand le nouveau pont routier aura ouvert. Ces deux très grands ponts sont proches du bien proposé pour inscription, mais pas au point d'avoir un impact négatif sur sa valeur universelle exceptionnelle proposée.

Aucune contrainte grave liée à l'environnement n'est mentionnée. La gestion des risques de catastrophe sera assurée par le plan de gestion du bien. L'État partie note une inquiétude au sein des communautés en tête de pont concernant toute augmentation du nombre de visiteurs qui devra être gérée de façon appropriée.

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L'ICOMOS considère qu'il n'existe aucune menace immédiate pesant sur le bien lui-même, mais qu'il y a des menaces potentielles en dehors du bien, liées aux accroissements possibles du nombre de visiteurs et aux développements dans l'environnement. L'ICOMOS recommande de développer, dans le cadre du plan de gestion du bien et en pleine consultation avec les résidents, un plan d'interprétation et de tourisme associé à la valeur du bien proposé pour inscription. Ce plan devrait envisager des stratégies qui évitent de submerger North Queensferry et Queensferry, tels que des parkings éloignés, des systèmes de navettes et des alternatives aux déplacements en voiture. Si un centre d'accueil des visiteurs est officiellement proposé, il devrait être soumis le plus tôt possible au Centre du patrimoine mondial pour être examiné, selon le paragraphe 172 des *Orientations*. L'ICOMOS considère également qu'une présomption plus claire contre la construction d'éoliennes à l'intérieur des cônes de vision essentiels du pont devrait figurer dans les instruments de planification appropriés et le plan de gestion du bien.

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## 5 Protection, conservation et gestion

### Délimitations du bien proposé pour inscription et de la zone tampon

Les délimitations du bien proposé pour inscription sont définies par le contrat unique qui a été passé en 1882 pour la construction de la maçonnerie et des éléments en acier du pont du Forth, telles qu'elles sont représentées dans les dessins contractuels d'origine. En termes physiques, le bien proposé pour inscription se limite aux éléments en pierre et en acier du pont lui-même, long de

2 529 m, d'escarpement à escarpement. Il comprend les piles cantilever sur lesquelles le pont repose, et les caissons installés dans l'eau pour supporter la pile centrale, mais pas les rochers immergés de l'île d'Inchgarvie ni les rochers de North Queensferry sur lesquels les deux autres piles se dressent. Les talus et déblais raccordant le pont au reste du réseau ferroviaire ne sont pas compris dans les délimitations proposées, pas plus que les îles ou les parties marines du Firth of Forth lui-même.

Aucune « zone tampon » destinée à protéger le bien proposé pour inscription contre des menaces plus larges n'a été spécifiquement créée pour cette proposition. L'État partie soutient que le bien proposé pour inscription est protégé de façon appropriée par le système de planification local et, en particulier, par l'ensemble de systèmes de classement (culturel et naturel) existants. Ces derniers sont appuyés par des analyses détaillées des vues et cônes de vision, entreprises pour soutenir de cette proposition d'inscription. Ces analyses, qui n'ont aucun statut en ce qui concerne les mécanismes de contrôle de planification, permettent aux autorités de planification de prendre en considération, dans leurs prises de décision, la protection des vues qui ont été identifiées comme ayant de la valeur.

L'État partie a proposé en octobre 2014 que les zones de conservation à chaque extrémité du pont, désignées par la loi sur la planification (bâtiments et zones de conservation répertoriés) (Écosse) de 1997, combinées avec l'ensemble des autres classements en tant que patrimoine culturel et naturel existants, constituent collectivement une zone tampon *de facto* (« Zone de tête de pont »). L'État partie a également indiqué le 26 février 2015 que cet ensemble de désignations de planification comprendra aussi la zone marine de l'estuaire (qui avait été omise dans le dossier de proposition d'inscription), et que la protection marine sera également incluse dans une version actualisée des actions contenues dans le plan de gestion du bien et coordonnée avec les cônes de vision essentiels. Ces révisions ont été amorcées, et seront achevées à la fin de l'année 2015. La surface totale estimée de la zone polygonale de tête de pont proposée, qui comprend les zones marines concernées, couvre 1 233 hectares, dont 40 pour cent environ sur terre.

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L'ICOMOS considère que les délimitations du bien proposé pour inscription sont appropriées, et que les délimitations de la zone tampon *de facto*, telles qu'elles ont été révisées en février 2015 pour inclure la zone marine concernée de l'estuaire, sont également appropriées. Un nombre limité de vues et de cônes de vision essentiels du pont devrait également être sélectionné et inclus dans les instruments de planification appropriés et le plan de gestion, avec pour objectif d'assurer leur protection.

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### Droit de propriété

Le bien proposé pour inscription est la propriété de, et est géré par Network Rail Limited, un organisme indépendant du ministère des Transports au sein du secteur public.

## Protection

Le pont du Forth est classé en catégorie « A », en tant que « construction d'intérêt architectural ou historique particulier », par le City of Edinburgh Council, Edinburgh Burgh HBNUM : 40370 Item No : 30 QF; et le Fife Council, Inverkeithing Parish HBNUM 9977 Item No : 6. Ce classement, qui a pris effet en 1973, donne au bien proposé pour inscription le plus haut degré de protection statutaire pour une structure en service.

Toutes les modifications affectant l'intérêt particulier que présente le pont nécessitent l'accord des deux conseils de la Ville d'Édimbourg et de Fife, avec l'avis, dans certaines circonstances, de Historic Scotland au nom des ministres écossais. Les instructions destinées aux autorités chargées de la planification en ce qui concerne les bâtiments classés sont exposées dans la loi sur la planification (bâtiments et zones de conservation répertoriés) de 1997, telle qu'amendée.

L'ICOMOS note que l'environnement d'un bien du patrimoine mondial en Écosse est protégé par la politique écossaise de planification de 2014, selon laquelle l'autorité chargée de la planification doit protéger et préserver la valeur universelle exceptionnelle.

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L'ICOMOS considère que la protection légale en place, avec l'inclusion de la zone marine concernée de l'estuaire dans la zone tampon *de facto*, et la sauvegarde des vues et cônes de vision essentiels du pont, est appropriée.

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## Conservation

Le bien proposé pour inscription a été documenté et sera cartographié et scanné numériquement en 2015. Son état actuel de conservation est bon, et les mesures de conservation mises en place comprennent des inspections régulières : en pratique, un sixième du pont est inspecté visuellement par Network Rail chaque année. Il n'y a aucune menace discernable pesant sur la poursuite de son usage. L'avant-projet de plan de gestion identifie des mesures pour protéger davantage et améliorer l'état du tissu historique. Les mesures de conservation sont appropriées pour conserver la valeur, l'authenticité et l'intégrité du bien proposé pour inscription. Le financement des travaux d'entretien et de conservation a été identifié par l'État partie, et ces travaux sont effectués par des personnes possédant le niveau de qualification et d'expertise approprié. Il n'y a aucun problème urgent suite au récent projet de restauration mené sur dix ans.

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L'ICOMOS considère que l'état de conservation du bien est bon, et que les mesures de conservation adoptées sont efficaces.

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## Gestion

Structures et processus de gestion, y compris les processus de gestion traditionnels

La gestion du bien proposé pour inscription est actuellement placée sous la responsabilité de son propriétaire, Network Rail. Au cas où le pont serait inscrit sur la Liste du patrimoine mondial, l'une des premières mesures de l'avant-projet de plan de gestion du bien sera de mettre en œuvre un accord de gestion en partenariat. Cet accord fait appel aux membres du Forth Bridge World Heritage Nomination Steering Group (un sous-groupe du Forth Bridges Forum), qui ont des fonctions de planification statutaires, dont Network Rail, Historic Scotland, le Conseil de Fife et le Conseil de la Ville d'Édimbourg. Le rôle du Forth Bridge Partnership Management Agreement Group sera de protéger la valeur universelle exceptionnelle du bien, tout en l'aidant à perdurer en tant que structure en fonctionnement.

Cadre de référence : plans et mesures de gestion, y compris la gestion des visiteurs et la présentation

Le dossier de proposition d'inscription comprend un avant-projet de plan de gestion du bien proposé pour inscription. Désormais opérationnel, son plan d'action sur six ans, auquel la priorité a été donnée, a débuté en 2014. Outre des informations de référence, le plan inclut la déclaration de valeur universelle exceptionnelle ; les responsabilités statutaires des principaux organismes et autres mesures de gestion existantes ; la mise en œuvre des mesures de protection du patrimoine et de l'aménagement du territoire ; un résumé des pressions et menaces, et des opportunités de changements ou d'améliorations ; les moyens pour mettre en œuvre le plan, et les mesures qui serviront à son suivi.

La loi d'aménagement du territoire rural et urbain (Écosse) de 1997 et la loi de planification (Écosse) de 2006 (qui modifie et amende bon nombre des dispositions de 1997) fournissent le cadre légal de la politique de planification locale. Ces lois font office de législation principale guidant la planification et le développement en Écosse. Les plans de développement local d'Édimbourg et du Fife – des interprétations locales de la politique de planification régionale et nationale – doivent tous deux être achevés en 2015 ; la version du Fife devrait comporter une politique spécifiquement destinée à protéger le contexte du pont du Forth. Les deux plans de développement local seront liés aux deux désignations des zones de conservation correspondantes.

En ce qui concerne la gestion des visiteurs, il n'y a pas actuellement d'accès public piétonnier au pont, et aucun moyen de comptabiliser les visiteurs individuels. Le nombre de personnes qui fréquentent le pont dans leur vie quotidienne, cependant, est très élevé, car jusqu'à 200 trains de passagers traversent le pont ferroviaire chaque jour. L'État partie a exposé les initiatives envisageables pour gérer les visiteurs, comme la création de nouvelles installations leur étant destinées et des expériences de présentation. Les ressources actuelles, y

compris le niveau des effectifs, l'expertise et la formation, semblent être appropriées. Network Rail est actuellement engagé à hauteur d'environ 1 million de livres par an, pendant les cinq prochaines années, pour les travaux d'entretien courants de la structure du pont. La gestion des risques sera traitée via le plan de gestion du bien.

#### Implication des communautés locales

Les communautés locales ont été impliquées dans l'élaboration de la proposition d'inscription et du plan de gestion du bien, et les conseils de Fife et de la Ville d'Édimbourg ont officiellement accepté de soutenir la proposition d'inscription.

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L'ICOMOS considère que le système de gestion du bien est approprié. L'ICOMOS recommande que les diverses améliorations amorcées par l'État partie, telles qu'elles ont été exposées en février 2015, soient achevées, y compris la clarification concernant l'institutionnalisation de l'actuel Groupe directeur (Steering Group) ; d'intégrer officiellement le patrimoine mondial dans les attributions du Forth Bridge Partnership Management Agreement Group ; et de développer un plan d'interprétation et de tourisme dans le cadre du plan de gestion du bien.

---

## 6 Suivi

Le suivi de l'état du bien proposé pour inscription fait partie du programme d'entretien obligatoire de Network Rail, et les résultats sont consignés dans son registre des biens civils et son système de rapport électronique, qui est adapté aux besoins d'entretien et de suivi du pont. Network Rail possède également un plan de gestion des biens. Le dossier de proposition d'inscription comprend quatre indicateurs clés : deux font référence au registre des bâtiments en péril ; un autre à la mise en valeur des vues essentielles, ou leur détérioration par la végétation ou de nouveaux développements ; et un dernier aux billets de train vendus à North Queensferry et Dalmeny. L'ICOMOS considère que ces indicateurs clés, de même que leur périodicité, sont vagues. Les indicateurs clés devraient être plus directement reliés aux attributs qui traduisent la valeur universelle exceptionnelle potentielle (c'est-à-dire ne pas se limiter à l'état physique du pont), pour garantir que ces attributs soient protégés, conservés et gérés afin de soutenir cette valeur. Les indicateurs clés n'énoncent pas une référence qui indique un état de conservation souhaité.

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L'ICOMOS considère que les indicateurs clés proposés devraient être plus spécifiques et reliés plus directement aux attributs qui traduisent la valeur universelle exceptionnelle potentielle.

---

## 7 Conclusions

L'ICOMOS considère que la valeur universelle exceptionnelle du bien proposé pour inscription a été démontrée. Le pont du Forth constitue un jalon extraordinaire dans l'histoire de la construction des ponts, remarquable par son énorme envergure, par son emploi innovant des matériaux, par ses principes de conception et ses méthodes de construction de pointe, et son esthétique industrielle caractéristique. Les attributs pertinents traduisant la valeur universelle exceptionnelle du bien proposé pour inscription sont inclus dans ses délimitations. Le bien proposé pour inscription est dans un bon état de conservation, et bénéficie du plus haut degré de protection au niveau national. Sa zone tampon *de facto*, telle qu'elle a été proposée en octobre 2014 et révisée en février 2015 pour inclure la zone marine concernée, est appropriée. Les vues et cônes de vision essentiels du pont devraient être sauvegardés, y compris face à la construction d'éoliennes. Le système de gestion du bien, même s'il est approprié, bénéficiera des clarifications organisationnelles qui ont été entamées, et le plan de gestion du bien devrait comprendre un plan d'interprétation et de tourisme.

## 8 Recommandations

### Recommandations concernant l'inscription

L'ICOMOS recommande que le pont du Forth, Royaume-Uni, soit inscrit sur la Liste du patrimoine mondial sur la base des **critères (i) et (iv)**.

### Déclaration de valeur universelle exceptionnelle recommandée

#### Brève synthèse

Le pont du Forth, qui enjambe l'estuaire (Firth) du fleuve Forth, dans l'est de l'Écosse, pour relier le Fife à Édimbourg par voie ferrée est, avec sa longueur de 2 529 m, le plus long pont cantilever à travées multiples du monde. Ouvert en 1890, il fonctionne encore aujourd'hui et reste un important pont ferroviaire pour le transport des passagers et des marchandises. Cette énorme structure, avec son esthétique industrielle caractéristique et sa couleur rouge frappante, a été élaborée et réalisée grâce à des principes de conception et des méthodes de construction de pointe du génie civil. Le pont du Forth, novateur dans son style, ses matériaux et son envergure, marque un jalon extraordinaire et impressionnant dans la conception et la construction des ponts durant la période où les lignes de chemins de fer en sont venues à dominer les voyages longue distance par voie terrestre.

L'apparence de cet ouvrage de génie civil de grande envergure résulte de la présentation franche et dépouillée de ses éléments structurels. Le pont fait appel à environ 54 000 tonnes de plaques d'acier doux laminé rivetées sur des tubes de 4 m de diamètre utilisés en compression, et à des travées en acier plus légères utilisées en traction.

L'emploi de l'acier doux, matériau relativement nouveau dans les années 1880, pour un projet d'une telle envergure, était novateur, et a contribué à renforcer la réputation de ce matériau. La superstructure du pont prend la forme de trois tours à double cantilever, s'élevant à 110 m au-dessus des fondations de leurs piles en granit, avec des bras en porte-à-faux de chaque côté. Chacun des bras cantilever dépasse de 207 m par rapport aux tours, et ils sont reliés par deux travées suspendues, de 107 m de long chacune. Les travées de 521 m qui en résultent, formées par les trois tours, ont été individuellement les plus longues du monde pendant vingt-huit ans, et restent collectivement les plus longues dans un pont cantilever à travées multiples. Le pont du Forth est l'aboutissement de sa typologie, quasiment jamais répété, mais largement admiré comme une merveille du monde en matière d'ingénierie.

**Critère (i) :** Le pont du Forth est un chef-d'œuvre du génie créateur du fait de son esthétique industrielle caractéristique, qui résulte d'une présentation franche, dépouillée de ses éléments structurels fonctionnels massifs.

**Critère (iv) :** Le pont du Forth constitue un jalon extraordinaire et impressionnant dans l'évolution de la conception et de la construction des ponts, durant la période où les lignes de chemins de fer en sont venues à dominer les voyages longue distance par voie terrestre, innovant dans son concept, son emploi de l'acier doux et son énorme envergure.

#### Intégrité

Le bien proposé pour inscription contient tous les éléments nécessaires pour exprimer la valeur universelle exceptionnelle du pont du Forth, y compris les piles en granit et la superstructure en acier. Le bien de 7,5 hectares est de taille suffisante pour garantir la représentation complète des caractéristiques et procédés traduisant l'importance du bien, et il ne souffre pas d'effets négatifs dus au développement ou au manque d'entretien.

#### Authenticité

Le pont du Forth est parfaitement authentique dans sa forme et sa conception, qui sont pratiquement inchangées ; dans ses matériaux et sa substance, qui n'ont subi que des changements minimes ; et dans son usage et sa fonction, qui se sont perpétués comme il était prévu à l'origine. Les liens entre la valeur universelle exceptionnelle du pont et ses attributs sont donc exprimés fidèlement, et les attributs traduisent pleinement la valeur du bien proposé pour inscription.

#### Mesures de gestion et de protection

Le pont du Forth est classé en catégorie « A », en tant que construction d'intérêt architectural ou historique particulier, ce qui donne au bien proposé pour inscription le plus haut degré de protection statutaire. Ses environs immédiats sont également protégés par le biais d'un ensemble de classements au patrimoine culturel et

naturel. Propriété de Network Rail Limited, le bien sera géré conformément à un plan de gestion du bien par les organismes qui ont une fonction de planification statutaire. Le partenariat du Forth Bridges Forum a été établi pour garantir que les intérêts des parties prenantes locales restent au cœur de la gestion des ponts du Forth.

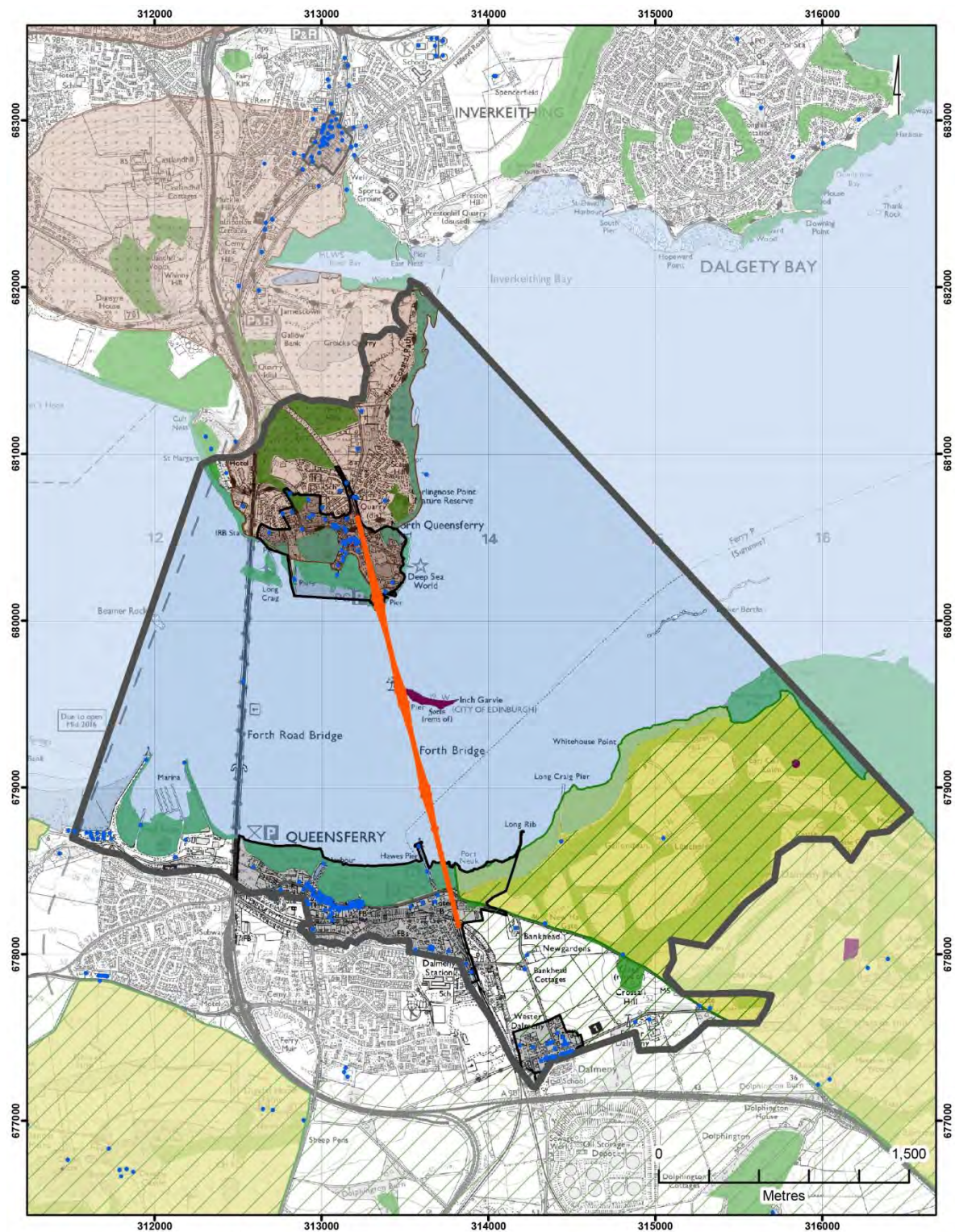
Parmi les attentes spécifiques à long terme, liées à des questions cruciales, figurent le maintien d'un fort soutien des communautés, une meilleure compréhension dans le contexte des ponts dans le monde, l'attention portée aux développements au sein des vues essentielles, la gestion des risques, et d'autres retombées qui s'en inspirent.

#### Recommandations complémentaires

L'ICOMOS recommande que l'État partie prenne en considération les points suivants :

- créer des indicateurs clés plus spécifiques et plus directement reliés aux attributs traduisant la valeur universelle exceptionnelle potentielle ;
- étendre le plan de gestion du bien pour inclure un plan d'interprétation et de tourisme ;
- soumettre au Centre du patrimoine mondial, d'ici au 1er décembre 2016, un rapport sur la sélection des vues et cônes de vision essentiels du pont, pour inclusion dans les instruments de planification appropriés et le plan de gestion, avec une analyse de leur efficacité pour assurer la protection de ces vues et cônes de vision essentiels, pour examen par le Comité du patrimoine mondial lors de sa 41e session en 2017 ;
- soumettre des plans pour toute proposition de centre d'accueil des visiteurs le plus tôt possible au Centre du patrimoine mondial pour examen, conformément au paragraphe 172 des *Orientations devant guider la mise en œuvre de la Convention du patrimoine mondial*.





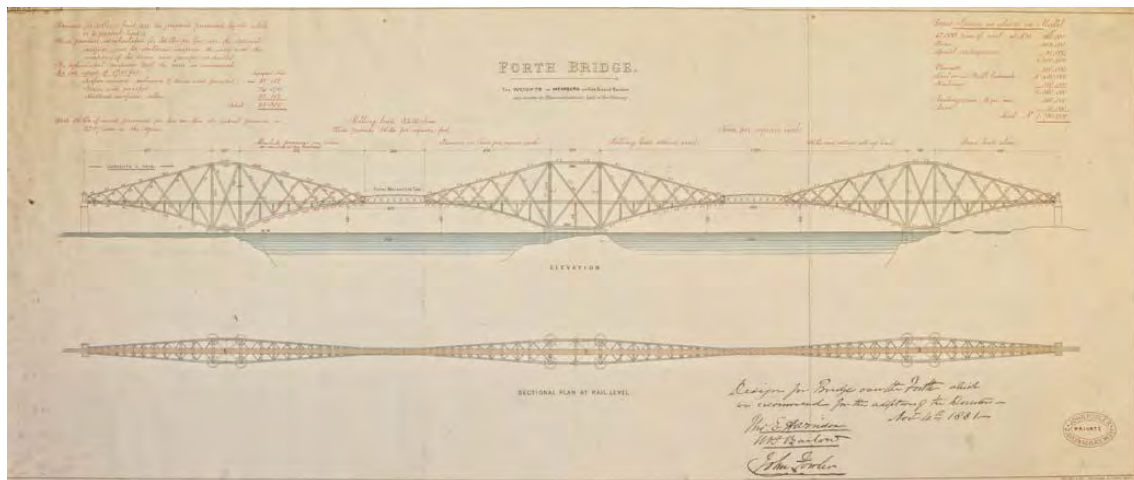
Contains public sector information and  
Ordnance Survey data © Crown  
Copyright 2015 Ordnance Survey  
[Licence Number 100021521]

<b>Title:</b> The Forth Bridge: Bridgehead Zone	<b>Key</b>	
<b>Scale:</b> 1 : 30,000 @ A4	Nominated Property	Listed Building
<b>Projection:</b> British National Grid	Bridgehead Zone Boundary	Scheduled Monument
	Inventory Battlefield	Natural Heritage Protected Sites
	Conservation Area	Marine Planning Area
	Gardens and Designed Landscape	Green Belt

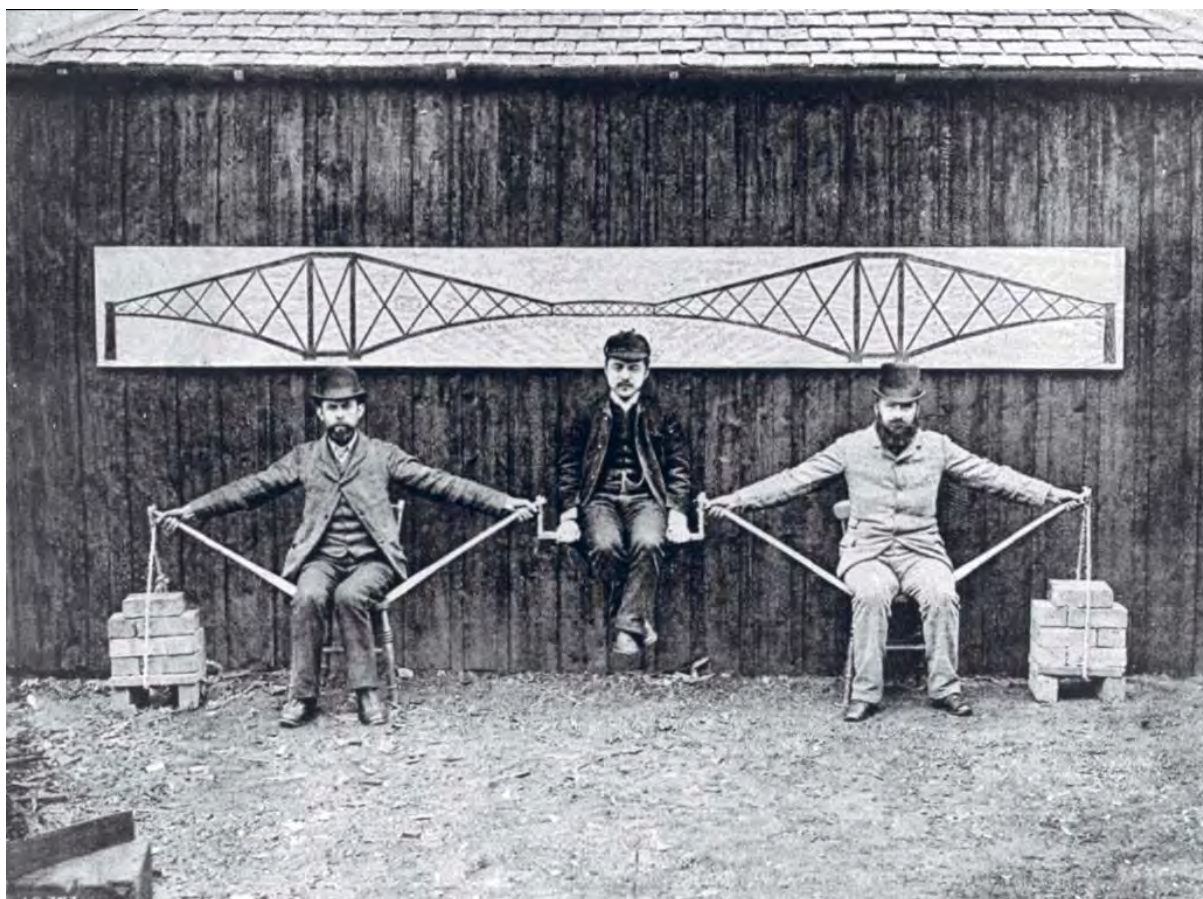


Plan indiquant les délimitations du bien proposé pour inscription





Dessin du projet du pont du Forth signé par M. Barlow, Sir Fowler et M. Harrison (1881)



Cantilever humain



Photographie de la construction du pont (1887)



Vue du pont du Forth depuis South Queensferry





Vue du pont du Forth depuis South Queensferry

Document 24: Relates to Forth Bridge and consists of information in scope from the following communications:

Note:

Communications are presented in chronological order, from earliest to latest. However, as email chains are presented with the most recent at the top, each separate email chain is separated by a double horizontal line in order to help the reader identify the order of communications.

Where email communications have attachments, these are appended below the main text of the email, prefaced by **[attachment below]**.

Where attachments to communications are not included in this document because they have already been included elsewhere, this is also explained in square brackets. For example - **[attachment already supplied elsewhere in this document]**

**Attachment supplied separately**

Email	Document	Reference
[redacted name] Sent: 01 May 2015 15:12	PDF	ICOMOS-UK Summer Meeting Programme
[redacted name], Sent:05 May 2015 08:44	PDF	RoyaumeUni - 1485
[redacted name] Sent:05 May 2015 08:44	PDF	United Kingdom 1485
[redacted name] Sent:05 May 2015 08:44	PDF	eur – uk - 1485
[redacted name] Sent:05 May 2015 09:47	PDF	United Kingdom 1485

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**From:** [redacted name]  
**Sent:** 30 April 2015 17:09  
**To:** [redacted name]  
**Cc:** [redacted 2 names]  
**Subject:** RE: Media Planner for Update

Hi[redacted name],

Please see additions proposed as attached with apologies this is a late reply. Happy to discuss.

[redacted name]

**New entry or amendment:** New entry

**Date:** 4 – 6 June 2015

**Minister involved:** Fiona Hyslop

**‘for info’ or ‘issue to watch’ (if applicable):** For info

**What's happening:** Joint visit to Scotland by ICOMOS UK and ICOMOS Ireland. Historic Scotland is hosting. Ms Hyslop may be invited to an evening reception on Thursday 4 June at Holyrood Education Centre.

**Location:** Edinburgh and Queensferry (Forth Bridge)

**Time:**

**Brief summary of the event:** Joint visit to Scotland by ICOMOS UK and ICOMOS Ireland. Programme will include a visit to the Forth Bridge and evening reception on 4 June. On 5 June, Historic Scotland will then host a day programme devoted to ‘New Approaches to Historic Urban Landscapes’ featuring eminent speakers from UNESCO, the University of Ferrara, ICOMOS Sweden, Ireland and DCMS. On 6 June, walking tours are planned of Edinburgh WHS.

**Lead official(s):** [redacted name], Historic Scotland.

**Comms officer (if known):** Historic Scotland tbc.

**News line (if known):** Historic Scotland tbc.

**Media handling (if known):** Historic Scotland tbc.

**New entry or amendment:** New entry

**Date:** May, date unspecified.

**Minister involved:** Fiona Hyslop

**‘for info’ or ‘issue to watch’ (if applicable):** For info.

**What's happening:** ICOMOS's recommendation on inscription of the Forth Bridge as a World Heritage Site will be published on UNESCO's website during May. This is likely to attract media and public interest. Media handling will depend on what the ICOMOS recommendation is (see media handling).

**Location:** Publication will occur on UNESCO website.

**Time:** Any time in May. Date and time of publication unknown and there is unlikely to be any advance warning.

**Brief summary of the event:** Publication online of ICOMOS recommendation on whether or not to inscribe Forth Bridge as World Heritage Site.

**Lead official(s):** [redacted name], [redacted name].

**Comms officer (if known):** [redacted name] SG comms. [redacted name] HS comms.

**News line (if known):** Handling plan in development. News line will depend on what the ICOMOS recommendation is. Whatever the recommendation, overall narrative should be positive but cautious and non-presumptuous, as the final decision on World Heritage inscription rests with UNESCO World Heritage Committee, which meets in early July. Holding lines are being prepared to cover predictable eventualities.

**Media handling (if known):** Given that the final decision will rest with UNESCO in July, no proactive media releases are planned, as these could be seen as presumptuous. Handling plan in development proposes that media outlets are briefed ahead of the publication in order to make them aware of the context, and who to contact at SG for comment. UNESCO membership is reserved matter, so handling strategy will be shared with DCMS comms also.

**New entry or amendment:** New entry

**Date:** 28 June – 8 July

**Minister involved:** Fiona Hyslop

**‘for info’ or ‘issue to watch’ (if applicable):** For info.

**What's happening:** 39<sup>th</sup> annual session of UNESCO World Heritage Committee

**Location:** Bonn, Germany

**Time:**

**Brief summary of the event:** Annual session of the UNESCO World Heritage Committee. This is the meeting at which UNESCO will take its decision on whether or not to inscribe the Forth Bridge as a World Heritage Site.

**Lead official(s):** Luke Wormald, Andrew Burke.

**Comms officer (if known):** [redacted name] SG comms. [redacted name] HS comms.

**News line (if known):** tbc – will depend on UNESCO decision and will be guided by the ICOMOS recommendation on inscription, which will be published during May.

**Media handling (if known):** tbc – will depend on UNESCO decision and will be guided by the ICOMOS recommendation on inscription, which will be published during May.

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**From:** [redacted name]

**Sent:** 28 April 2015 15:32

**To:** [redacted 8 names] (EU Office [redacted name]; DCEEA : Culture and Historic Environment Division; [redacted name] Director of Culture, Europe and External Affairs; [redacted 9 names] Historic Scotland Communications Team; [redacted 8 names] NRS : RG-Keeper Mailbox [redacted 20 names])

**Subject:** Media Planner for Update

Dear all,

<< File: Culture Media Planner 280415.docx >>

The latest communications media planner for Communications Culture & External Affairs and Historic Scotland is attached. I would appreciate your updates by 15:00 on Thursday 30 April. Please note that it includes a lot of overseas cultural collaborations and tours that run over several months.

What we are looking for from business areas are:

- Full details of any event Ministers have agreed to attend that might have a communications interest;
- Proposed announcements, publications or launches;
- Known events that Ministers could potentially attend/support but that no decision has yet been made (we can put these in as tentative or for info);
- Information on issues of general interest to the portfolio that might impact on communications (i.e. might need a line from SG or might dominate the news agenda that day);
- Information on issues of events for general awareness (i.e. external events with likely impact/policy interest);
- Details of an international events/ visits involving other Ministers.

**Please use the criteria below as a template for submissions.** If sections are still to be confirmed, please say so, and provide the information when it is available. Please do not leave criteria blank where possible.



**New entry or amendment:**

**New entry or amendment:**

**Date:**

**Minister:**

**Ministerial involvement (for info / issue to watch / actively involved):**

**What's happening and why:**

**Location:**

**Time:**

**Lead official(s):**

**Comms officer (if known):**

**Key message:**

**Media handling (if known):**

Please remember that events should only be added to the planner/put to Ministers after policy colleagues have discussed with comms.

A Communications Officer will be allocated by Comms Culture for each entry and they will populate the media handling section, in discussion with officials and Ministers.

Directors have responsibility for ensuring accurate contributions for their Directorates.

Kind regards,  
[redacted name]

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**From:** [redacted name]  
**Sent:** 01 May 2015 10:38  
**To:** [redacted name]  
**Subject:** FW: World Heritage Committee, Bonn, Germany, 28 June - 6 July  
  
**Importance:** High

[redacted name],

In the full likelihood we will be asked for detailed advice, can you draft a briefing which sets out the position re the WHC, the Japan situation and the process from and to here (as concise as is humanly possible for the bureaucracy that is!). Will need Miles to input of course when he is back. As with the presentation if you can get as far with this as you can and we can tag team next week.

Happy to discuss.

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**From:** [redacted name]  
**Sent:** 30 April 2015 16:35

**To:** Cabinet Secretary for Culture, Europe and External Affairs

**Cc:** DG Strategy and External Affairs; Director of Culture, Europe and External Affairs; [redacted 9 names] (Comms)

**Subject:** World Heritage Committee, Bonn, Germany, 28 June - 6 July

[redacted name], [redacted name]

I would be grateful if you could draw this to the Cabinet Secretary's attention.

As Ms Hyslop is aware, the Forth Bridge is nominated for world heritage status and the final decision on this will be taken at the World Heritage Committee meeting in Bonn, which take place between 28 and 6 July. I have just been made aware that this coincides with Ms Hyslop's visit to Japan. As the Cab Sec is also aware, we cannot anticipate the decision of the Committee so are not able to confirm one way or another whether the nomination will be successful. However should the outcome be positive UNESCO would expect an appropriate level of representation at the latter stages of the committee to receive the accolade.

We appreciate that plans for the Japan visit are well advanced, and we would welcome a steer as to whether, in light of commitments already made, and the work around the Scottish 10 scanning of the Nagasaki crane, which other Ministerial colleagues might attend the Committee in her place.

Many thanks,  
[redacted name]

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From: [redacted name]

Sent: 01 May 2015 15:12

To: zzzCabinet Secretary for Culture, Europe and External Affairs 2014 to 2016

Cc: zzzFirst Minister 2014 to 2016; zzzDeputy First Minister and Cabinet Secretary for Finance, Constitution and Economy 2011 to 2016; zzzMinister for Business, Energy and Tourism 2011 to 2016; zzzMinister for Europe and International Development 2012 to 2016; DG Economy; DG Strategy and Operations; Director of Culture, Europe and External Affairs; [redacted 3 names] Communications CTEA; HS Chief Executive; HES Senior Management Team; Hs.Communications; [redacted 6 names]

Subject: Cabinet Secretary Briefing - Visit to Scotland by ICOMOS UK

Attachments: Cab Sec Briefing - Visit to Scotland by ICOMOS UK June 2015.doc; Annex A - ICOMOS-UK Summer Meeting Programme 2015 DRAFT.pdf

To: Cabinet Secretary for Culture, Europe and External Affairs

Copy to: As above

**Cabinet Secretary Briefing – Visit to Scotland by ICOMOS UK**

Please find enclosed a briefing to advise you of a visit to Scotland jointly planned by ICOMOS UK and ICOMOS Ireland and to be aware you may shortly receive an invitation to meet the delegates.

If you require any further information please contact me.

Kind regards

[redacted name]

[redacted name] | Business Manager, Conservation Directorate

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Historic Scotland | Alba Aosmhor  
Longmore House, Salisbury Place, Edinburgh, EH9 1SH  
[redacted personal details]



**[attachment 1 pdf attached reference: ICOMOS-UK Summer Meeting Programme 2015 DRAFT]**

**[attachment 2 below]**

**From: David Mitchell**

**Director of Conservation  
Historic Scotland  
30 April 2015**

**Cabinet Secretary for Culture, Europe and External Affairs**

**VISIT TO SCOTLAND BY ICOMOS UK (the British branch of the International Council on Monuments and Sites), 4<sup>th</sup>- 6th June 2015**

**Purpose**

1. To provide you with information on a visit to Scotland being jointly planned by ICOMOS UK and ICOMOS Ireland.

**Priority**

1. 2. Routine

**Background**

3. ICOMOS formally advises UNESCO on World Heritage issues relating to cultural sites, and UK ICOMOS is an active branch of the organisation, often commenting and tendering its views on issues relating to UK World Heritage sites.

4. ICOMOS UK is therefore an influential international group within the culture and heritage sector, and it is significant that it has decided to hold its summer meeting in Scotland a month before the World Heritage Committee meets in Bonn to decide the fate of the Forth Bridge's World Heritage nomination.

5. A further dimension of this meeting is that it is being jointly held with ICOMOS Ireland, who are sending a significant number of delegates to Edinburgh. They are especially interested to hear about the recent nomination experience for the Forth Bridge, and how the Edinburgh World Heritage site is working. This is because they are considering nominating Georgian Dublin.

### **The Programme**

6. The organisers have explicitly asked if delegates can visit the Forth Bridge, so Network Rail are taking up the Bridge all who can travel to North Queensferry by train on the afternoon of 4<sup>th</sup> June. Delegates will also have the opportunity to see the site of the proposed Forth Bridge Visitor Experience at first hand, which may have subsequent benefits if a formal application is tendered by Network Rail.

7. Later on 4<sup>th</sup> June, Historic Scotland will host a reception at the Holyrood Education Centre during which delegates will hear about the Engine Shed.

8. Historic Scotland will then host a day programme devoted to 'New Approaches to Historic Urban Landscapes' featuring eminent speakers from UNESCO, the University of Ferrara, ICOMOS Sweden, Ireland and DCMS. For details of the draft Programme, see attached document at Annex A.

### **Potential Invitation**

9. We are aware that ICOMOS UK and Ireland are intending to invite you to meet the delegates at one of the social elements of the programme.

### **Sensitivities**

10. Some ICOMOS UK members have been openly hostile in relation to recent World Heritage issues such as those at New Lanark. Equally, at a UK level, some recent interventions have not been perceived as being constructive. ICOMOS UK's relationship with heritage bodies became more distant in recent years with the gradual removal of grant funding, and advice being paid for on a pro-rata basis instead.

11. However, in the case of the Forth Bridge World Heritage nomination, ICOMOS UK expressed its unqualified support by letter to the ICOMOS International assessors, even stating its approval of the decision not to have a Buffer Zone.

### **Conclusion**



12. We invite you to take note of the above, and to be aware that you may soon receive an invitation to meet the ICOMOS delegates. Whilst it is an ICOMOS UK/Ireland event and has evolved organically in recent weeks, staff in Conservation Directorate at Historic Scotland are doing their best to provide support. In this respect, a key point of contact is our Technical Research Manager, Roger Curtis.

**Dr David Mitchell**

Director of Conservation

Historic Scotland

0131 668 8929

30 April 2015

Copy List:	For Action	For Comments	For Information		
			Portfolio Interest	Constituent Interest	General Awareness
First Minister					<b>X</b>
Cabinet Secretary for Finance, Employment and Sustainable Growth			<b>X</b>		
Minister for Energy Enterprise & Tourism Minister for External Affairs and International Development DG Strategy & External Affairs DG Enterprise, Environment and Digital Director of Culture, Europe and External Affairs [redacted name], Special Advisor [redacted name], Culture and Historic Environment [redacted name], International Division Communications Culture and External Affairs HS/RCAHMS Chief Executives HS Communications and Media HS Senior Management Team [redacted name], CHED [redacted name], CHED [redacted name], CHED [redacted name], Head of Industrial Heritage & Digital Documentation [redacted name], Digital Documentation Manager [redacted name], Technical Research Manager [redacted name], Transport Scotland					

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From: [redacted name]  
Sent: 01 May 2015 17:05  
To: [redacted 2 names]  
Cc: [redacted 2 names] Communications CTEA [redacted 2 names]  
Subject: RE: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 – 240415

Thanks [redacted name].

I have spoken again to [redacted name]. He intends to send a final version of the comms plan to Ms Hyslop early next week.

In the meantime, it will hopefully give you some comfort to know that both [redacted name] and I are on call for our respective organisations this weekend – so in the event ICOMOS post their recommendation before next week we will be able to work together on a response.

If you have it, could you please let me know the link to the website where the ICOMOS recommendation is likely to be posted (so I can keep an eye out)?

[redacted name].

**From:** [redacted name]  
**Sent:** 01 May 2015 16:55  
**To:** [redacted 2 names]  
**Cc:** [redacted 2 names] Communications CEEA; [redacted 2 names]  
**Subject:** RE: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 - 240415

Thanks [redacted name] – while I am happy by [redacted name] involvement, I still have some misgivings about this not being led from within SG. However, if you feel this is workable and that you have enough involvement to manage the risks, I am happy to stand back.

As [redacted name] notes below, we do need to get the comms plan to Cab Sec soon. Following on from this, we also need to agree who is doing what so that when we do find out - everyone knows what they are doing – as this could happen this w/e.

As ever happy to discuss.

[redacted name]

**From:** [redacted name]  
**Sent:** Friday, May 1, 2015 4:07 PM  
**To:** [redacted name]  
**Cc:** [redacted 3 names] Communications CEEA; [redacted 2 names]  
**Subject:** RE: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 - 240415

Thanks [redacted name]

It sounds like you have this under control. Was there any indication from [redacted name] when we can expect the revised plan to go up for Cab Sec clearance? If you need policy input, Luke or I can provide that. Luke spoke with his opposite number at DCMS yesterday, so they will be expecting contact on this.

Thanks again

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
Victoria Quay, Edinburgh, EH6 6QQ  
[redacted personal details]

**From:** [redacted name]

**Sent:** Friday, May 1, 2015 15:28

**To:** [redacted 2 names]

**Cc:** [redacted 3 names]; Communications CEEA; [redacted name]

**Subject:** RE: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 - 240415

[redacted name] / [redacted name]

I have spoken to [redacted name] at Historic Scotland comms to agree a way forward. [redacted name] said it was agreed at the comms planning meeting last week that Historic Scotland comms would continue to lead on comms around the nomination, in close conjunction with SG comms and other stakeholders.

Given HS comms have done the substantive comms work on this project so far, and formed and maintained relationships with key media and stakeholders (which would take us a good while to catch up on), [redacted name] and I have agreed that HS should continue in this role – but that activity should be taken forward in liaison with Comms CEEA and other stakeholders as appropriate. Alan will keep us sighted and involved in everything relating to comms around the nomination.

I fed back my thoughts on the comms plan, and Alan has taken these on board.

[redacted name] and I have agreed that – while HS comms will continue to lead most activity – our liaison with DCMS comms will be led by Comms CEEA.

Effectively the two teams (SG comms and HS comms) will be working closely together on this and Alan and I will stay in regular contact.

To some extent we think we may be getting caught up in semantics here, as our comms objectives are largely the same.

Thanks

[redacted name]

**From:** [redacted name]

**Sent:** 01 May 2015 13:54

**To:** [redacted name]

**Cc:** [redacted 3 names]; Communications CEEA; [redacted 2 names]

**Subject:** RE: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 - 240415

Hello [redacted name]

[redacted name] is now away from the office on leave until Wednesday and I think we need to agree a way forward now so that we can hit the ground running next week. The ICOMOS recommendation could be published at any time this month, so may appear on UNESCO's website over the weekend.

I have had a scan of your comments in the draft handling plan document. Regarding your preference for interviews / media announcements to come from Ministers or a spokesman, not from officials, and that the messaging should be as high-level as possible: I'm relaxed that comms experts should make the call in terms of the level at which any interviews / announcements should be made. If the decision is that they are to come from Ministers or SG spokespersons, I think it underlines the importance of SG comms involvement, as you will have the best insights on handling on behalf of Ministers and links into other areas of SG comms. Quick links into other SG comms areas may be particularly necessary if the ICOMOS recommendation includes concerns about planning issues or infrastructure developments, which are both possible.

I take your point about the risks attached to a media pre-briefing. I know you'll have a better feel for the risks than I do but my concern would be that when the ICOMOS recommendation appears on the UNESCO website (which might happen at 11pm on a Friday – I'm checking every hour when in the office but might yet be caught on the hop), the media don't run away with the story in an unhelpful way.

All of this, I think, reinforces the need for SG comms to lead here, as already mentioned by Luke. Can I suggest that the various comms partners involved now get their heads together to agree final content of this plan so that comms CEEA can put it to the Cab Sec for her sign-off early next week? The comms grouping that has been involved to date is Alan Bannon, HS, [redacted name], TS, and [redacted name] [redacted email address] Looping in DCMS comms, as you suggest, is a good idea too – the contact details we have been given are

[redacted personal details]

[redacted personal details]

Happy to chat about this,

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Friday, May 1, 2015 09:37  
**To:** [redacted 2 names]  
**Cc:** [redacted 4 names] Communications CEEA  
**Subject:** Re: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 - 240415

Hi [redacted name]

Many thanks for this. I can't get into my outlook just now, so apologies for blackberry and any typos.

1. The comms support to the Forth Bridges Forum kicked this off and drafted the original plan, [redacted name] from HS has been very helpful as well. Wanted to get something down to start to get a sense of the complexities, approaches to take etc, before sharing with yourself, [redacted name] et al. We'd worked together in the build up to the submission of the nomination but generally the forum handled the comms (also including network rail for example)
2. The reason we queried the lead was because of the complexity and also the profile and likely Ministerial engagement, as well as the role SG has as state party, we think sg lead might be best. But of course this will be a joint effort, and we also have to involve dcms comms as well and they are aware and awaiting contact). So yes to point 3 but worth flagging that we had issues with the contact with them over the nomination submissions.
4. We'll have a look at your comments and respond asap, am also about this morning so we can have a chat if that helps.

Best wishes  
[redacted name]

**From:** [redacted name]  
**Sent:** Thursday, April 30, 2015 06:15 PM GMT Standard Time  
**To:** [redacted 2 names]  
**Cc:** [redacted 3 names] Communications CEEA  
**Subject:** RE: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 - 240415

Hi [redacted name] / [redacted name],

Some good work here and apologies for not being more actively involved until this point – I am just back from leave and preparing to go off again next week (it's a hard life)...

But I do have some questions / observations– mostly linked to the many players and complexities you have already mentioned.

- I'm not clear how this communications strategy came to be commissioned. It seems to have been initially commissioned by Transport Scotland on behalf of Historic Scotland but to my knowledge, SG Comms were not engaged until a first draft had been produced. Can you help me understand how SG and its agencies have so far been working together on the comms around this? I recall it penetrated SG Comms' consciousness in the pre-referendum period, but I don't think we've been very heavily involved to this point.
- I agree that it would appear to make sense for SG comms to lead on communications around the nomination – particularly given the multi-agency interests, but there is reference to the nomination being led by Historic Scotland on behalf of the Forum. Have Historic Scotland been leading comms activity on the bridge nomination so far? If they have done the substantive work and developed good press and stakeholder contacts to this point, I am not sure it would make sense for SG comms to take over the lead comms role – particularly given the short time until the ICOMOS recommendation is likely to be published. Given we are accustomed to working closely with our colleagues in Historic Scotland and Transport Scotland, would it not make more sense for SG Comms to input to a comms plan which Historic Scotland continues to lead? Grateful for your thoughts here.
- Has thought been given to how we share this plan or engage DCMS in its development? It would be ideal if we could present a coherent and joined-up plan that both governments are signed up to.
- I've made some other comments on the tactics outlined in the attached draft.

I'm in the office from around 0930 tomorrow if you want to give me a call to discuss.

Thanks – and apologies for being last-minute.

[redacted name].

**From:** [redacted name]

**Sent:** 27 April 2015 14:53

**To:** [redacted name]

**Cc:** [redacted 5 names]

**Subject:** RE: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 - 240415

Thanks [redacted name]

I will ask [redacted name] to look at this on her return tomorrow.

[redacted name]

**From:** [redacted name]  
**Sent:** 27 April 2015 14:49  
**To:** [redacted name]  
**Cc:** [redacted 4 names]  
**Subject:** RE: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 - 240415

Hi [redacted name],

Has been in preparation with colleagues from Forth bridges Forum and Historic Scotland, so hope but yes happy for you to have a read in detail. We are aiming to get this cleared by Friday as that is the point from which the recommendation referred to could be publicised.

Have copied to [redacted name] who heads up the nomination team, for his info.

Thanks  
[redacted name]

**From:** [redacted name]  
**Sent:** 27 April 2015 14:23  
**To:** [redacted name]  
**Cc:** [redacted 2 names]  
**Subject:** RE: FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT  
COMMUNICATIONS HANDLING draft 3 - 240415

Hi [redacted name]

As Comms have not been involved in this comms plan I would be reluctant for this to be sent round until we have a chance to look at the document in detail.

[redacted name]

**From:** [redacted name]  
**Sent:** 27 April 2015 14:18  
**To:** [redacted name]  
**Cc:** [redacted 2 names]  
**Subject:** FORTH BRIDGE WORLD HERITAGE NOMINATION ANNOUNCEMENT COMMUNICATIONS  
HANDLING draft 3 - 240415

Hi [redacted name],

As mentioned here is the paper on Forth Bridge handling. We're proposing that SG comms take the overall lead here, given many players and complexities, but with HS continuing to provide input (along with others).

Hope this has the background you need, but happy to answer any queries. If your happy will send this back round the wider collective for sign off for their interests.

Thanks  
[redacted name]

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From: [redacted name]  
Sent: 05 May 2015 08:44  
To: [redacted name]  
Cc: [redacted 3 names]  
Subject:FW: Evaluation report of the nomination "The Forth Bridge" (United Kingdom)  
Attachments: RoyaumeUni-1485.pdf; United Kingdom-1485.pdf; eur-UK-1485.pdf

Madam, Sir,

Please find attached a letter by the Director of the World Heritage Centre, Mr Kishore Rao, transmitting the Advisory Body evaluation of the nomination “**The Forth Bridge**” in its English and French versions.

Best regards,

[redacted name]  
Nominations and Tentative Lists Manager  
Policy and Statutory Implementation Section  
World Heritage Centre, UNESCO  
[redacted personal details]

**[attachment pdf reference: RoyaumeUni - 1485]**  
**[attachment pdf reference: United Kingdom 1485]**  
**[attachment pdf reference: eur – uk - 1485]**

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From: [redacted name]  
Sent: 05 May 2015 09:47  
To: [redacted 2 names]  
Cc: [redacted 3 names]  
Subject:FW: Forth Bridge  
Attachments: United Kingdom-1485.pdf

Good morning colleagues

Good news from ICOMOS, attached, with a clear recommendation to inscribe the Forth Bridge. ICOMOS has made some follow-up requests which we will need to deal with in the longer term but the overriding message here is that we have a very strong recommendation going before UNESCO’s World Heritage Committee.

The recommendation is not online at the UNESCO website. I am seeking more info from Henry at Historic England about how long we might have before this appears online. However, I can only assume that we can expect it any time.



I have dropped Cab Sec's private office a line to let them know about the recommendation, and to advise that the handling plan will be send up for approval later today.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 08:32  
**To:** [redacted name]  
**Cc:** [redacted 2 names]  
**Subject:** Forth Bridge

Dear [redacted name]

You will probably have seen this already, but, if not, it is very welcome news indeed. I think it would be most unusual for the WH Committee to go against such a clear recommendation to inscribe.

Many congratulations to you and all your colleagues on putting forward such a convincing case.

Best

[redacted name]

**[attachment pdf reference: United Kingdom 1485]**

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[redacted email – outside scope of request]

[redacted email – outside scope of request]

**From:** [redacted name]  
**Sent:** Tuesday, May 05, 2015 10:35 AM GMT Standard Time  
**To:** [redacted 2 names]  
**Cc:** [redacted 4 names]  
**Subject:** FW: Forth Bridge

[redacted name]  
[redacted name]

Henry at Historic England advises that we can assume that the information will be posted on the UNESCO website very shortly – see below.

[redacted paragraph – exempt]

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 10:26  
**To:** [redacted name]  
**Cc:** [redacted 5 names]  
**Subject:** RE: Forth Bridge

Dear [redacted name]  
I think it is safe to assume that the information will be posted on the UNESCO website very shortly. I know that you are already liaising with DCMS colleagues about media handling, representation at the Committee etc, and it will clearly be important for you to continue to do so – particularly bearing in mind political sensitivities and what may happen in the days or weeks after the election.  
Best  
[redacted name]

**From:** [redacted name]  
**Sent:** 05 May 2015 09:49  
**To:** Owen-John, Henry  
**Cc:** [redacted 3 names]  
**Subject:** RE: Forth Bridge

Good morning [redacted name]

This is excellent news; thank you. We're not counting chickens yet but this looks very positive.

We have a media handling plan developed for when this information goes public. It would be helpful to understand what timeframe we are now operating in. Do you know how long it is likely to be before the ICOMOS recommendation is posted among the meeting papers on the UNESCO website? I presume that it could happen any day now?

Thank you very much for all of your help with this – here's hoping for a smooth passage from here onwards.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 08:32  
**To:** [redacted name]  
**Cc:** [redacted 2 names]  
**Subject:** Forth Bridge

Dear [redacted name]

You will probably have seen this already, but, if not, it is very welcome news indeed. I think it would be most unusual for the WH Committee to go against such a clear recommendation to inscribe.

Many congratulations to you and all your colleagues on putting forward such a convincing case.

Best

[redacted name]

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From: [redacted name]  
Sent: 05 May 2015 10:56  
To: [redacted 2 names]  
Cc: [redacted 9 names]  
Subject: RE: Forth Bridge

And another one (apologies!).  
Grateful for responses or sign-off by 12pm.

**From:** [redacted name]  
**Sent:** 05 May 2015 10:50  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

Minor amendment below

**From:** [redacted name]  
**Sent:** 05 May 2015 10:35  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

No problem [redacted name], just working on adapting the handling plan to reflect the decision. Meantime please see draft line below for Ms Hyslop. We will have to alert DCMS colleagues before issuing though.

Copying in HS comms colleagues for info:

Cab Sec version

[redacted paragraph – draft exempt]

[redacted name]

**From:** [redacted name]  
**Sent:** 05 May 2015 10:03  
**To:** [redacted 2 names]  
**Cc:** [redacted 5 names];  
**Subject:** Re: Forth Bridge

Many thanks, [redacted name].

Copying [redacted name] and [redacted name] for their awareness.

[redacted name] - the Comms CEEA team are out of the office today but I have my BB. Can you please send through the draft comment welcoming ICOMOS' recommendation so we can finalise and you can send to Cab Sec for clearance along with the wider comms strategy? It would be ideal if we could get that cleared asap today so we're ready to issue proactively once the recommendation becomes public.

Thanks again,

[redacted name]

**From:** [redacted name]  
**Sent:** Tuesday, May 05, 2015 09:46 AM GMT Standard Time  
**To:** [redacted 2 names]  
**Cc:** [redacted 3 names]  
**Subject:** FW: Forth Bridge

Good morning colleagues

Good news from ICOMOS, attached, with a clear recommendation to inscribe the Forth Bridge. ICOMOS has made some follow-up requests which we will need to deal with in the longer term but the overriding message here is that we have a very strong recommendation going before UNESCO's World Heritage Committee.

The recommendation is not online at the UNESCO website. I am seeking more info from Henry at Historic England about how long we might have before this appears online. However, I can only assume that we can expect it any time.

I have dropped Cab Sec's private office a line to let them know about the recommendation, and to advise that the handling plan will be send up for approval later today.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 08:32  
**To:** [redacted name]  
**Cc:** [redacted 2 names]  
**Subject:** Forth Bridge

Dear [redacted name]

You will probably have seen this already, but, if not, it is very welcome news indeed. I think it would be most unusual for the WH Committee to go against such a clear recommendation to inscribe.

Many congratulations to you and all your colleagues on putting forward such a convincing case.

Best

[redacted name]

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From: [redacted name]  
Sent: 05 May 2015 10:56  
To: [redacted 2 names]  
Cc: [redacted 9 names]  
Subject:Re: Forth Bridge

Could we just switch SG and HS so it reads 'Together with its partners on the FBF, HS etc, the SG...

**From:** [redacted name]  
**Sent:** Tuesday, May 05, 2015 10:49 AM GMT Standard Time  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

Minor amendment below

**From:** [redacted name]  
**Sent:** 05 May 2015 10:35  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

No problem [redacted name], just working on adapting the handling plan to reflect the decision. Meantime please see draft line below for Ms Hyslop. We will have to alert DCMS colleagues before issuing though.

Copying in HS comms colleagues for info:

Cab Sec version

[redacted paragraph – draft exempt]

[redacted name]

**[Email thread continues from From: [redacted name]  
Sent: 05 May 2015 10:03 already supplied elsewhere in this document]**

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**From:** [redacted name]  
**Sent:** 05 May 2015 11:22  
**To:** [redacted 3 nameea]  
**Cc:** [redacted 7 names]  
**Subject:**RE: Forth Bridge

Hi [redacted name],  
Just to say that I have been in contact with DCMS ([redacted name]) to make them aware of the situation and have agreed to send them our line as soon as it has been agreed. They are content that we have lines to issue in the event of media interest, I concur that we have to have agreement from DCMS colleagues prior to issuing anything.

[redacted name]

**From:** [redacted name]  
**Sent:** 05 May 2015 10:43  
**To:** [redacted 3 names]  
**Cc:** [redacted 4 names]  
**Subject:** Re: Forth Bridge

Sorry - i actually meant i'd made Cab Sec aware!

Apologies - the comment was from cab Sec

[redacted name]

**From:** [redacted name]  
**Sent:** Tuesday, May 05, 2015 10:29 AM  
**To:** [redacted 3 names]  
**Cc:** [redacted 4 names]  
**Subject:** RE: Forth Bridge

[redacted name]

Many thanks for alerting FM.

I have already emphasised to Ms Hyslop that this information is not for public release at this point. The recommendation has not yet been published on UNESCO's website and I think it is important not to pre-empt the actions of UNESCO or ICOMOS.

Also worth remembering that UNESCO makes its decision in July, and that decision could go against the ICOMOS recommendation (though unlikely), so caution is the watch-word here.

World Heritage is a reserved matter so we need to coordinate our comms with DCMS.

[redacted name] is leading on the media handling plan. I have spoken with him briefly and I understand that he will be in touch with you on this shortly to discuss in more detail.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 10:09  
**To:** [redacted 3 names]  
**Cc:** [redacted 4 names]  
**Subject:** Re: Forth Bridge

I've made FM aware. Before we issue comment she wants to know that it's ok to do that and wouldn't be seen by icomos as presumptuous

[redacted name]

**[Email thread continues from From: [redacted name]  
Sent: 05 May 2015 10:03 already supplied elsewhere in this document]**



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[redacted email – outside scope of request]

[redacted email – outside scope of request]

**From:** [redacted name]  
**Sent:** 05 May 2015 11:33  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 names]  
**Subject:** RE: Forth Bridge

Thanks [redacted name] and [redacted name] for feedback.

[redacted name] – although technically HS prepared the nomination document, we did so on behalf of Scottish and UK Government, so have changed the wording to be a bit more ambiguous. [redacted name] – are you content with this change?

How about the following?

[redacted paragraph – draft exempt]

**From:** [redacted name]  
**Sent:** 05 May 2015 11:09  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 name]  
**Subject:** RE: Forth Bridge

[redacted name]  
(also copying in [redacted name] here to catch up – I left [redacted name] off my earlier distribution)

The only remaining doubt I have is over the words ‘very confident’ in the penultimate sentence, as some may construe them as slightly triumphalist. I am wondering if there is a more conciliatory wording to use, to emphasise that ICOMOS thinks the case is strong, along the lines of:

[redacted paragraph – draft exempt]

Conscious that I am not a comms person so the above is maybe a bit dry, but I would welcome your views.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government

[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 10:50  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 names]  
**Subject:** RE: Forth Bridge

Minor amendment below

**From:** [redacted name]  
**Sent:** 05 May 2015 10:35  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 names]  
**Subject:** RE: Forth Bridge

No problem [redacted name], just working on adapting the handling plan to reflect the decision. Meantime please see draft line below for Ms Hyslop. We will have to alert DCMS colleagues before issuing though.

Copying in HS comms colleagues for info:

Cab Sec version

[redacted paragraph – draft exempt]

[redacted name]

**[Email thread continues from From: [redacted name]  
Sent: 05 May 2015 10:03 already supplied elsewhere in this document]**

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From: [redacted name]  
Sent: 05 May 2015 13:17  
To: [redacted 2 names]  
Cc: [redacted 2 names]  
Subject: RE: FW: Evaluation report of the nomination "The Forth Bridge"  
(United Kingdom)


Many thanks, [redacted name], will do!  
All the best,  
[redacted name]

**From:** [redacted name]  
**Sent:** 05 May 2015 12:30  
**To:** [redacted name]  
**Cc:** [redacted 3 names]  
**Subject:** Re: FW: Evaluation report of the nomination "The Forth Bridge" (United Kingdom)

Dear all,

This is great news. [redacted name], once you've had a chance to check please do let me know either way whether we need to suggest any factual corrections so that I can respond to Alessandro accordingly.

Kind regards,  
[redacted name]

 <b>Department for Culture Media &amp; Sport</b>	<p>[redacted name] World Heritage Site and Underwater Policy Advisor</p> <p>[redacted personal details]</p> <p>■@dcms ■ /dcmsgovuk   www.gov.uk/dcms</p>
--	--

On 5 May 2015 at 08:44, [redacted name] wrote:

Dear [redacted name]

Further to previous please find more detail, including the opportunity to submit any factual corrections

Best

[redacted name]

**From:** [redacted name]  
**Sent:** 04 May 2015 13:22  
**To:** Delegation of United Kingdom/Délégation du Royaume-Uni; Natcom Uk1 [redacted 3 names]  
**Cc:** [redacted 6 names]  
**Subject:** Evaluation report of the nomination "The Forth Bridge" (United Kingdom)

Madam, Sir,

Please find attached a letter by the Director of the World Heritage Centre, Mr Kishore Rao, transmitting the Advisory Body evaluation of the nomination “**The Forth Bridge**” in its English and French versions.

Best regards,

[redacted name]

Nominations and Tentative Lists Manager

Policy and Statutory Implementation Section

World Heritage Centre, UNESCO

[redacted personal details]

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From: [redacted name]  
Sent: 05 May 2015 14:02  
To: [redacted 3 names]  
Cc: [redacted 10 names]  
Subject: RE: Forth Bridge

Thanks [redacted name].

**From:** [redacted name]  
**Sent:** 05 May 2015 14:01  
**To:** [redacted 3 names]  
**Cc:** [redacted 10 names]  
**Subject:** RE: Forth Bridge

Thanks, [redacted name]

Just a couple of tweaks from me. Difficult to edit in retrospect, especially in the context of today's excellent news.

It would be good if you could supply scaffolding-free high-impact images of the Bridge to the press, if they are interested. A selection of these can be found on our S drive at:

[\\LH05HISA\Images\HS Conservation Group\Forth Bridge Various\Forth Bridge Nomination Dossier\\_images\UNESCO Images from Inventory Table](#)

I'd suggest images 1, 2, 3, 12, 13, 20, 21, 27, 28, 29 and 30 as the best choices.

All the best,

[redacted name]

[redacted email – outside scope of request]

**From:** [redacted name]  
**Sent:** 05 May 2015 11:33  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 names]

**Subject:** RE: Forth Bridge

Thanks [redacted name] and [redacted name] for feedback.

[redacted name] – although technically HS prepared the nomination document, we did so on behalf of Scottish and UK Government, so have changed the wording to be a bit more ambiguous. Miles – are you content with this change?

How about the following?

[redacted paragraph – draft exempt]

**From:** [redacted name]  
**Sent:** 05 May 2015 11:09  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 names]

**Subject:** RE: Forth Bridge

[redacted name]  
(also copying in [redacted name] here to catch up – I left [redacted name] off my earlier distribution)

The only remaining doubt I have is over the words ‘very confident’ in the penultimate sentence, as some may construe them as slightly triumphalist. I am wondering if there is a more conciliatory wording to use, to emphasise that ICOMOS thinks the case is strong, along the lines of:

[redacted paragraph – draft exempt]

Conscious that I am not a comms person so the above is maybe a bit dry, but I would welcome your views.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 10:50  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

Minor amendment below

**From:** [redacted name]  
**Sent:** 05 May 2015 10:35  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

No problem [redacted name], just working on adapting the handling plan to reflect the decision. Meantime please see draft line below for Ms Hyslop. We will have to alert DCMS colleagues before issuing though.

Copying in HS comms colleagues for info:

Cab Sec version

“[redacted paragraph – draft exempt]

[redacted name]

**[Email thread continues from From: [redacted name]**

**Sent: 05 May 2015 10:03 already supplied elsewhere in this document]**

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From: [redacted name]  
Sent: 05 May 2015 14:04  
To: [redacted 3 names]  
Cc: [redacted 9 names]  
Subject: RE: Forth Bridge

Thanks [redacted name]

I agree with, and have incorporated your changes below. I've also added to the opening line – as we discussed.

Grateful for feedback and/or sign-off by no later than 3pm. Once we are in agreement I will send to Private Office.

[redacted name]

[redacted paragraph – draft exempt]

**From:** [redacted name]  
**Sent:** 05 May 2015 13:14  
**To:** [redacted 3 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge  
**Importance:** High

Thanks, [redacted 3 names]

I've pasted in the paragraphs below with my edits in red.

Given the inevitable political sensitivities of this week (and its aftermath), we must fully acknowledge the UK Government role. I hope the suggested changes below achieve the right balance.

Many thanks,  
[redacted name]

[redacted paragraph – draft exempt]

**From:** [redacted name]  
**Sent:** 05 May 2015 12:50  
**To:** [redacted 3 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

[redacted 2 names]

I would be happy to run with this but think it's important to have [redacted name] view iro who heads the credits list, as Miles will have a better feel for potential broader sensitivities among nomination partners. Maybe there is a third option here - to give SG and HS equal footing. It's worth bearing in mind that the publicity to date has emphasised the collaborative nature of the nomination.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 11:33  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 name]  
**Subject:** RE: Forth Bridge

Thanks [redacted name] and [redacted name] for feedback.

[redacted name] – although technically HS prepared the nomination document, we did so on behalf of Scottish and UK Government, so have changed the wording to be a bit more ambiguous. [redacted name] – are you content with this change?

How about the following?

[redacted paragraph – draft exempt]

**From:** [redacted name]  
**Sent:** 05 May 2015 11:09  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 names]  
**Subject:** RE: Forth Bridge

[redacted name]

(also copying in [redacted name] here to catch up – I left [redacted name] off my earlier distribution)

The only remaining doubt I have is over the words 'very confident' in the penultimate sentence, as some may construe them as slightly triumphalist. I am wondering if



there is a more conciliatory wording to use, to emphasise that ICOMOS thinks the case is strong, along the lines of:

[redacted paragraph – draft exempt]

Conscious that I am not a comms person so the above is maybe a bit dry, but I would welcome your views.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 10:50  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

Minor amendment below

**From:** [redacted name]  
**Sent:** 05 May 2015 10:35  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

No problem [redacted name], just working on adapting the handling plan to reflect the decision. Meantime please see draft line below for Ms Hyslop. We will have to alert DCMS colleagues before issuing though.

Copying in HS comms colleagues for info:

Cab Sec version

[redacted paragraph – draft exempt]

[redacted name]

**[Email thread continues from From: [redacted name]  
Sent: 05 May 2015 10:03 already supplied elsewhere in this document]**

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From: [redacted name]

Sent: 06 May 2015 09:21  
To: [redacted name]  
Subject: RE: Forth Bridges Festival 2015 - 125th Anniversary of Forth Bridge & World Heritage Status Celebrations

Thanks, [redacted name].

[redacted name] has already contacted [redacted name] making exactly this point.  
All the best,  
[redacted name]

**From:** [redacted name]  
**Sent:** 01 May 2015 15:28  
**To:** [redacted name]  
**Cc:** [redacted 2 names]  
**Subject:** FW: Forth Bridges Festival 2015 - 125th Anniversary of Forth Bridge & World Heritage Status Celebrations

[redacted name]

Am I right in thinking that you were involved in the early stages of this with [redacted name] and [redacted name]? I won't comment on the detail of the document but (unless I misunderstand the document) I'm a bit concerned to see a QA / Network Rail document pitching for sponsorship for the festival with references to 'celebrating the award of World Heritage status'.

The World Heritage angle is maybe a conscious part of the pitch by QA and Network Rail but publicity for the Festival cannot assume inscription until after the World Heritage Committee meeting. Aside from potentially annoying ICOMOS / UNESCO, the embarrassment could be considerable in the event of a reject / defer decision, and sponsors might not be happy about a 'misleading' sales pitch either.

I know you are fully aware of this so I'm preaching to the converted. However, I don't know [redacted name] particularly well and I don't want to wade in as a Government official trying to exercise editorial control. It's also not clear to me from [redacted name] email whether this brochure is finalised or whether there is still scope to edit it.

Is there a way that you can tactfully take this up with [redacted name] and [redacted name] to see if they will alter the leaflet to remove any references that appear to assume WH inscription? If the Committee approves, then full steam ahead for the celebrations. But not yet. Please...

If you think it would be best for me to go direct to [redacted name] and [redacted name] myself, please say so.

Thanks

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]

**Sent:** Friday, May 1, 2015 13:03

**To:** [redacted name]

**Cc:** [redacted name]

**Subject:** Forth Bridges Festival 2015 - 125th Anniversary of Forth Bridge & World Heritage Status Celebrations

Afternoon All,

**Forth Bridges Festival 2015.**

As I am sure you are all aware Queensferry Ambition have been working with Network Rail in forming a Business Plan to celebrate the 125<sup>th</sup> Anniversary Celebrations and the successful award of World Heritage Status.

[redacted 2 paragraphs – outside scope of request]]

Have a very good weekend.

Best wishes,

[redacted name]

Project Manager

[redacted address]

[redacted phone number]

[redacted links]

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From: [redacted name]

Sent: 06 May 2015 10:57

To: [redacted 5 names]

Cc: [redacted 8 names]

Subject: Re: Forth Bridge

Fine with me too, thanks [redacted name].

**From:** [redacted name]

**Sent:** Wednesday, May 06, 2015 09:19 AM GMT Standard Time

**To:** [redacted 5 names]

**Cc:** [redacted 8 names]

**Subject:** RE: Forth Bridge

Thanks [redacted name]

**From:** [redacted name]  
**Sent:** 05 May 2015 19:39  
**To:** [redacted 5 names]  
**Cc:** [redacted 8 names]

**Subject:** Re: Forth Bridge

Fine here too

[redacted name]

**From:** [redacted name]  
**Sent:** Tuesday, May 05, 2015 04:10 PM  
**To:** [redacted 4 names]  
**Cc:** [redacted 9 names]

**Subject:** RE: Forth Bridge

Thanks [redacted name]

**From:** [redacted name]  
**Sent:** 05 May 2015 16:05  
**To:** [redacted 4 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

Hi [redacted name],

Fine for me thanks.

[redacted name]

[redacted name]

[redacted 4 lines – personal information]

**From:** [redacted name]  
**Sent:** 05 May 2015 16:00  
**To:** [redacted 3 names]  
**Cc:** [redacted 10 names]  
**Subject:** RE: Forth Bridge

Great, thanks.

[redacted name], [redacted name], [redacted name], [redacted name]?

**From:** [redacted name]  
**Sent:** 05 May 2015 15:59  
**To:** [redacted 3 namea]  
**Cc:** [redacted 9 names]

**Subject:** RE: Forth Bridge

Yes, content.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal information]

**From:** [redacted name]

**Sent:** Tuesday, May 5, 2015 15:57

**To:** [redacted 3 names]

**Cc:** [redacted 10 names]

**Subject:** RE: Forth Bridge

Thanks [redacted name], that's great. Will bear those sensitivities in mind.

Also, just wanted to check that you were content with the holding line as is (see below)?

[redacted paragraph – draft exempt]

**From:** [redacted name]

**Sent:** 05 May 2015 15:40

**To:** [redacted 3 names]

**Cc:** [redacted 10 names]

**Subject:** RE: Forth Bridge

[redacted name]

I have updated a few sections in light of the content of the ICOMOS report and recommendations. Not entirely polished as my insertions don't always cover next steps / what our response to the recommendations is, but I think worth having.

I should take this opportunity to mention that although the overall message is good news, there are a few points made in the ICOMOS report that could prove sensitive. I think that all / most of these have been covered before in the nomination dossier or in correspondence with ICOMOS during the nomination process, but these will now appear in the public domain as ICOMOS opinion / recommendations, which may add weight to arguments being made by local community groups about impacts of inscription.

I suspect that we still have a few days to prepare lines on those points. I understand from [redacted name] that Historic Scotland will be undertaking a close examination of the report to ID potential issues, so I will flag any immediate concerns to [redacted]

name] in the first instance, copying you in, so that these can be factored in to media planning.

[redacted name]

[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 14:01  
**To:** [redacted 3 names]  
**Cc:** [redacted 10 names]

Thanks, [redacted name].

Just a couple of tweaks from me. Difficult to edit in retrospect, especially in the context of today's excellent news.

It would be good if you could supply scaffolding-free high-impact images of the Bridge to the press, if they are interested. A selection of these can be found on our S drive at:

[\\LH05HISA\Images\HS Conservation Group\Forth Bridge Various\Forth Bridge Nomination Dossier images\UNESCO Images from Inventory Table](#)

I'd suggest images 1, 2, 3, 12, 13, 20, 21, 27, 28, 29 and 30 as the best choices.  
All the best,

[redacted name]

**From:** [redacted name]  
**Sent:** 05 May 2015 11:58  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 names]  
**Subject:** RE: Forth Bridge

Please see updated version of handling plan attached. Grateful for your feedback.

[redacted name]

**From:** [redacted name]  
**Sent:** 05 May 2015 11:33  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 names]

**Subject:** RE: Forth Bridge

Thanks [redacted name] and [redacted name] for feedback.

[redacted name] – although technically HS prepared the nomination document, we did so on behalf of Scottish and UK Government, so have changed the wording to be a bit more ambiguous. [redacted name] – are you content with this change?

How about the following?

[redacted paragraph – draft exempt]

**From:** [redacted name]  
**Sent:** 05 May 2015 11:09  
**To:** [redacted 2 names]  
**Cc:** [redacted 10 names]

**Subject:** RE: Forth Bridge

[redacted name]  
(also copying in [redacted name] here to catch up – I left [redacted name] off my earlier distribution)

The only remaining doubt I have is over the words ‘very confident’ in the penultimate sentence, as some may construe them as slightly triumphalist. I am wondering if there is a more conciliatory wording to use, to emphasise that ICOMOS thinks the case is strong, along the lines of:

[redacted paragraph – draft exempt]

Conscious that I am not a comms person so the above is maybe a bit dry, but I would welcome your views.

[redacted name]  
[redacted name] | Policy Manager

---

Culture and Historic Environment Division | Scottish Government  
[redacted personal details]

**From:** [redacted name]  
**Sent:** Tuesday, May 5, 2015 10:50  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge

Minor amendment below

**From:** [redacted name]  
**Sent:** 05 May 2015 10:35  
**To:** [redacted 2 names]  
**Cc:** [redacted 9 names]  
**Subject:** RE: Forth Bridge



No problem [redacted name], just working on adapting the handling plan to reflect the decision. Meantime please see draft line below for Ms Hyslop. We will have to alert DCMS colleagues before issuing though.

Copying in HS comms colleagues for info:

Cab Sec version

[redacted paragraph – draft exempt]

[redacted name]

**From:** [redacted name]  
**Sent:** 05 May 2015 10:03  
**To:** [redacted 2 names]  
**Cc:** [redacted 5 names]  
**Subject:** Re: Forth Bridge

Many thanks, [redacted name].

Copying [redacted name] and [redacted name] for their awareness.

[redacted name] - the Comms CEEA team are out of the office today but I have my BB. Can you please send through the draft comment welcoming ICOMOS' recommendation so we can finalise and you can send to Cab Sec for clearance along with the wider comms strategy? It would be ideal if we could get that cleared asap today so we're ready to issue proactively once the recommendation becomes public.

Thanks again,

[redacted name]

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From: Cabinet Secretary for Culture, Europe and External Affairs  
Sent: 06 May 2015 15:00  
To: [redacted name] zzzCabinet Secretary for Culture, Europe and External Affairs 2014 to 2016  
Cc: Director of Culture, Europe and External Affairs; [redacted 5 names]  
Subject: RE: Forth Bridge

[redacted name]

Many thanks for your update which Ms Hyslop has seen. She commented “great news” and I highlighted that not for public release at this time.

Regards

[redacted name]

[redacted name] – Private Secretary – Cabinet Secretary for Culture, Europe and External  
[redacted personal details]

**[Email thread continues from From: [redacted name]**

**Sent: Tuesday, May 05, 2015 09:46 already supplied elsewhere in this document]**