

Document 19: Relates to Forth Bridge and consists of information in scope from the following communications:

Note:

Communications are presented in chronological order, from earliest to latest. However, as email chains are presented with the most recent at the top, each separate email chain is separated by a double horizontal line in order to help the reader identify the order of communications.

Where email communications have attachments, these are appended below the main text of the email, prefaced by **[attachment below]**.

Where attachments to communications are not included in this document because they have already been included elsewhere, this is also explained in square brackets. For example - **[attachment already supplied elsewhere in this document]**

Attachments supplied separately

Email	Document type	Attachment reference
[redacted name] Sent:29 May 201513:52	PDF	u413893

From: [redacted name]
Sent: 21 May 2015 10:20
To: [redacted name]
Cc: [redacted 2 names]
Subject:FW: Forth Bridge World Heritage Communications Handling Plan
Attachments: Proposal 11052015.pdf; CFF_Release_May15.docx

Good morning [redacted name]

Although publicly we are presuming nothing, the signs are good for the nomination being inscribed. On this basis, I think we do need to move quite fast now towards planning comms and a celebratory event. We have advised Ms Hyslop that a trip to Bonn is unnecessary because there is no clear role for a Minister, but that we should look instead to celebrate in Scotland.

You have / had been on a small workstream (with [redacted name]?) looking into planning for an event. My recollection also is that TS comms were keen to lead on celebratory messaging and comms. My understanding was that a fireworks display was a potential option being explored, to tie in with the 125 celebrations / Forth Bridges Festival in September, although funding was an issue. However, I note from [redacted name] email below that the Forth Bridges Festival in September is off but that QA are planning to put all the available resource into 25 - 6 July.

Can you advise whether the workstream has reached any firm conclusions about how to celebrate inscription? I think that multiple Ministers will have an interest here, and there is the UK govt involvement to consider also.

Thanks

[redacted name]

[redacted name] Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ
[redacted personal details]

From: [redacted name]

Sent: Wednesday, May 20, 2015 17:13

To: [redacted 8 names] [redacted 9 names] [redacted 7 names]; [redacted 30 names];

Subject: RE: Forth Bridge World Heritage Communications Handling Plan

Afternoon All,

The Forth Bridge recommendation report looks extremely positive and I am sure it will be a positive outcome.

[redacted 2 paragraphs –outside scope of request]

Best wishes

[redacted name]

From: [redacted name]

Sent: 20 May 2015 10:22

To: [redacted 8 names] [redacted 9 names] [redacted 7 names]; [redacted 30 names]

Subject: RE: Forth Bridge World Heritage Communications Handling Plan

Subject: RE: Forth Bridge World Heritage Communications Handling Plan

Dear all

As you may be aware, the ICOMOS recommendation report has now been published with the UNESCO Committee Meeting papers on their website : <http://whc.unesco.org/archive/2015/whc15-39com-inf8B1-en.pdf>

The Forth Bridge recommendation report appears at page 283 of the report (go to page 413 of the pdf version).

Although the ICOMOS report to UNESCO recommends the property be inscribed, the final decision will not be made until the UNESCO Committee meeting in July. The final decision on The Forth Bridge's application will be taken at the meeting between Friday 3rd and Sunday 5th July 2015.

As this report has now been published, please find attached a copy of the Forth Bridge World Heritage Communications Handling Plan.

This communications plan has been devised to allow for a consistent and appropriate response to any media or public enquiries.

We would ask that all members of the Forum and sub groups please follow the guidance and lines to take contained in this plan.

The Forum would like to thank all of those involved in the preparation of this Communications Handling Plan.

Kind regards,
[redacted name]

[redacted name]

Special Projects: Forth Bridges

Transport Scotland | Buchanan House | 58 Port Dundas Road | Glasgow G4 0HF

[redacted line- personal details]

[Note that neither attachment on this communication is within the scope of the request]

From: [redacted name]

Sent: 22 May 2015 13:28

To: [redacted 5 names] Communications CEEA; [redacted name] Director of Culture, Europe and External Affairs; DG Strategy and External Affairs; [redacted 12 names] Cabinet Secretary for Infrastructure, Investment and Cities; Cabinet Secretary for Culture, Europe and External Affairs

Subject: FW: Forth Bridge closer to becoming World Heritage Site

All,

To advise the copy list that this SG news release has just issued. DCMS were made aware early this morning and we held off issuing for a short while to give them adequate time to prepare their own response. They will separately issue a comment welcoming UNESCO's draft decision.

Thanks,

[redacted name]

[redacted name] | Communications Culture and External Affairs | Scottish Government

[redacted personal details]

From: SG Communications [mailto:[redacted]@scot.gov.uk]

Sent: 22 May 2015 13:24

To: [redacted name]

Subject: Forth Bridge closer to becoming World Heritage Site

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Forth Bridge closer to becoming World Heritage Site

22/05/2015 12:30

UNESCO World Heritage Committee publishes its draft decision.

The Forth Bridge is a step closer to becoming Scotland's sixth World Heritage Site.

Assets

[Forth Bridge](#)

The agenda has been published for the forthcoming annual World Heritage Committee, which will decide whether the iconic bridge is to be awarded World Heritage Status.

The papers for the committee's 39th session, to be held in Bonn in Germany from 28 June until 8 July, include a draft decision to inscribe the Forth Bridge as a World Heritage Site. It is the strongest signal yet that the Forth Bridge could be in line for a place on UNESCO's prestigious World Heritage List. This follows a recommendation from official UNESCO advisors at the international conservation body ICOMOS.

Responding to UNESCO's draft decision, Cabinet Secretary for Culture, Europe and External Affairs, Fiona Hyslop said:

"The Scottish Government is delighted that UNESCO has published its draft decision to inscribe the iconic Forth Bridge as a World Heritage Site, which would be Scotland's sixth site on the list.

"Together with Network Rail, Transport Scotland and the other partners in the Forth Bridges Forum, Historic Scotland has prepared a compelling nomination which presents a strong case for the Bridge's Outstanding Universal Value. This is accompanied by a Management Plan which outlines how the Bridge will be maintained in the future, together with ways in which the benefits of World Heritage inscription can be maximised.

"A great deal of work has been carried out by officials and local community

representatives to get to this point. The recent recommendation by ICOMOS and the draft decision published this week by UNESCO underlines the strength of the case that has been made.

“To have the bridge inscribed as a World Heritage Site would be a tremendous accolade for the bridge itself, for the local communities it spans and for Scotland as a whole. The bridge was nominated by the UK for inscription last year – in itself that process was a celebration of our country’s incredible engineering pedigree and ingenuity. I look forward to UNESCO’s final decision on the Forth Bridge bid in July.”

Notes to Editors

World Heritage Sites are considered to be important for future generations, have internationally significant cultural or natural heritage and outstanding universal value that transcends national boundaries. Places as unique and diverse as the Acropolis in Athens, Mount Etna, the Great Barrier Reef, the Great Wall of China, the Kremlin, Vatican City and the Taj Mahal are some of the best known among the 1007 World Heritage Sites currently on UNESCO’s list.

Scotland already has five World Heritage Sites. They are St Kilda – a group of remote islands and sea stacs 100 miles off the west coast of Scotland; the heart of Neolithic Orkney– one of the richest surviving Neolithic landscapes in Western Europe; the Antonine Wall – the most northerly frontier of the Roman Empire running right across central Scotland; the old and new towns of Edinburgh – one of the world’s most beautiful cityscapes; and

New Lanark – a restored 18th century cotton mill village situated in the narrow gorge of the River Clyde and renowned for the enlightened management of the social pioneer Robert Owen.

Through Historic Scotland, the Scottish Government has taken significant steps to protect our historic and cultural legacy by creating an all-embracing strategy for the whole of our historic environment, Our Place in Time. The strategy provides a framework for all parts of the sector and beyond to work together to achieve a lasting legacy for our rich historic surroundings.

The papers for the UNESCO World Heritage Committee are available at: <http://whc.unesco.org/archive/2015/whc15-39com-8B-en.pdf>. The Forth Bridge item is on page 36.

SG Communications

Email: SGCommunications@scot.gov.uk

Lisa Gillibrand

Email: lisa.gillibrand@scot.gov.uk

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From: [redacted name]
Sent: 28 May 2015 18:19
To: [redacted 2 names]
Subject:FW: Evaluation report of the nomination "The Forth Bridge" (United Kingdom)

fyi

From: [redacted name]
Sent: 28 May 2015 15:32
To: [redacted name]
Cc: [redacted 5 names]
Subject: Re: Evaluation report of the nomination "The Forth Bridge" (United Kingdom)

Dear [redacted name],

Thank you very much for your response to our submission of Annex 12, your advice, and your request for clarification. Our suggested change was brought about by the appearance of long modern bridges with cantilever components, but on reflection, we accept your point that length is not a central justification for the nomination. For this reason, we would therefore like to withdraw Appendix 12 and leave the original report as it stands.

Thank you once again for your observations and guidance.

Kind regards,
[redacted name]

 <p>Department for Culture Media & Sport</p>	<p>[redacted name] World Heritage Site and Underwater Policy Advisor</p> <p>[redacted personal details]</p> <p> @dcms  /dcmsgovuk www.gov.uk/dcms</p>
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On 22 May 2015 at 10:21, [redacted name] wrote:

Dear [redacted name],

I acknowledge with thanks the receipt of your message related to the nomination of the Forth Bridge.

We have examined your request. However, before proceeding completion of the form, we would be pleased if some clarifications could be provided.

Indeed, the State Party notes that the ICOMOS Evaluation refers, in error, "to the Forth Bridge being the longest multi-span cantilever bridge in the world. Whilst this was undoubtedly the case for many decades, we do not claim this to be so because of the large numbers of long modern bridges that contain cantilever elements."

However, this claim was copied verbatim from the nomination dossier, which states in Section 3.1.a, Brief Synthesis (p. 39): "When completed as a bridge in 1889, and opened in March 1890, the bridge was the greatest example of its type. It simultaneously achieved the longest and second longest spans in the world and held that record for an unprecedented length of time. It still holds the record for the world's longest multi-span cantilever bridge, whilst its distinctive profile is recognised world-over and internationally regarded both as an icon of Scotland and a symbol of engineering prowess."

The same wording appears in Section 2.a.1 (p. 19), and the comparative tables on p. 64 of the nomination dossier seem to confirm this claim. The claim also appears in Section 2 of the Management Plan (p. 26).

Moreover, the claim seems to be supported in the Encyclopaedia Britannica article on "Bridge Engineering": <http://www.britannica.com/EBchecked/topic/79272/bridge>. See the table "World's longest-span cantilever bridges".

So, the proposed correction seems to contradict information provided at earlier stages of the evaluation procedure.

The revised sentence that is proposed is not incorrect, but it is less strong than the sentence it would replace.

ICOMOS considers that the issue of the bridge's current status -- whether it is the longest, or one of the longest, bridges of its type -- is only indirectly linked to the justification for OUV, which highlights under Criterion (iv) "its enormous scale." In this sense, its current ranking in terms of span is not crucial to substantiating OUV. Nevertheless, the claims made in a nomination dossier should not be unsupported.

We would be pleased to receive clarifications on these points and we are at your disposal to discuss it further.

Thank you in advance

Yours

[redacted name]

ICOMOS

Please note the new address of the ICOMOS Secretariat below / Veuillez noter les nouvelles coordonnées du secrétariat de l'ICOMOS ci-dessous:

[redacted name]

WH Programme Senior Specialist
World Heritage Unit / Unité patrimoine mondial
ICOMOS
International Council on Monuments and Sites
Conseil International des Monuments et des Sites

[redacted personal details]

De : [redacted name]

Envoyé : vendredi 15 mai 2015 14:44

À : [redacted name]

Cc : Delegation of United Kingdom/Délégation du Royaume-Uni; Natcom Uk1; [redacted 4 names]Liste.CLT-HER-WHC-EUR; [redacted 2 names]

Objet : RE: Evaluation report of the nomination "The Forth Bridge" (United Kingdom)

Dear [redacted name],

Thank you for your email and the submission of Annex 12. Actually, ICOMOS is already copied in your reply, so there is no need of further action on your side.

Best regards,

[redacted name]

Nominations and Tentative Lists Manager

Policy and Statutory Implementation Section

World Heritage Centre, UNESCO

[redacted personal details]

From: [redacted name]

Sent: vendredi 15 mai 2015 14:27

To: [redacted name]

Cc: Delegation of United Kingdom/Délégation du Royaume-Uni; Natcom Uk1; [redacted 4 names]Liste.CLT-HER-WHC-EUR; [redacted 2 names]

Subject: Re: Evaluation report of the nomination "The Forth Bridge" (United Kingdom)

Dear [redacted name],

Please find attached a letter and annex in response to [redacted name] letter of 4 May 2015 regarding the nomination of the Forth Bridge.

Can I just clarify, where paragraph 150 states that the relevant advisory bodies must receive copies of factual correction letters no later than 14 days prior to the Committee, will UNESCO share this letter with the relevant bodies or should the State Party do so directly?

Kind regards,

[redacted name]



Department
for Culture
Media & Sport

[redacted name]

World Heritage Site and Underwater Policy Advisor

[redacted personal details]

 @dcms  /dcmsgovuk | www.gov.uk/dcms

On 4 May 2015 at 13:21, [redacted name] wrote:

Madam, Sir,

Please find attached a letter by the Director of the World Heritage Centre, [redacted name], transmitting the Advisory Body evaluation of the nomination "The Forth Bridge" in its English and French versions.

Best regards,

[redacted name]

Nominations and Tentative Lists Manager

[redacted personal details]

From: [redacted name]
Sent: 29 May 2015 13:52
To: Chief Planner; [redacted name]
Cc: [redacted 5 names]
Subject: RE: South Queensferry
Attachments: FW: Letter from the Cabinet Secretary for Social Justice, Communities and Pensioners' Rights Alex Neil MSP - South Queensferry

Categories: ACTION

For awareness – in between the exchange of emails below it looks like a response had been received and a date has been set for 8 Sept as attached

[redacted name]

[redacted personal details]

From: [redacted name] **On Behalf Of** Chief Planner
Sent: 29 May 2015 11:49
To: [redacted 2 names]
Cc: Chief Planner
Subject: FW: South Queensferry

Morning

Can you keep [redacted name] request below in mind.

Thanks

[redacted name]

From: [redacted name]
Sent: 29 May 2015 11:41
To: Chief Planner
Cc: [redacted name]
Subject: Re: South Queensferry

Hi

Thanks for this. If [redacted name] or [redacted name] are speaking with any Council officials they could chase a response. Time up until recess is pretty tight now.

Cheers

[redacted name]

From: Chief Planner
Sent: Wednesday, May 27, 2015 09:59 AM GMT Standard Time
To: [redacted name]
Cc: Chief Planner; [redacted name]
Subject: RE: South Queensferry

Morning

The last that I am aware was that Mr Neil wrote to Sue Bruce so the ball is in their court as they have not yet responded.

Would PO want to get in touch with the council or would you wish for us to follow-up?

[redacted name]

From: [redacted name]
Sent: 27 May 2015 09:50
To: Chief Planner; [redacted name]
Subject: South Queensferry

[redacted name] / [redacted name] – what is the latest with South Queensferry? I realise it has been a while since the Cab Sec met with Colin Keir and his constituents in which he made commitments about a further meeting.....

Thanks

[redacted name]

[redacted name] **PS/Cabinet Secretary for Social Justice, Communities and Pensioners' Rights - Alex Neil MSP**
[redacted personal details]

All e-mails and attachments sent by a Ministerial Private Office to another official on behalf of a Minister relating to a decision, request or comment made by a Minister, or a note of a Ministerial meeting, must be filed appropriately by the primary recipient. Private Offices do not keep official records of such e-mails or attachments

[Attachment below]

From: [redacted name]
Sent: 28 May 2015 14:30
To: [redacted 2 names]
Subject: FW: Letter from the Cabinet Secretary for Social Justice, Communities and Pensioners' Rights Alex Neil MSP - South Queensferry

From: [redacted name]

Sent: 28 May 2015 11:38

To: [redacted name]

Cc: Chief Planner

Subject: FW: Letter from the Cabinet Secretary for Social Justice, Communities and Pensioners' Rights Alex Neil MSP - South Queensferry

[redacted name],

Just something to keep in view.

Thanks

[redacted name]

From: [redacted name] **On Behalf Of** Cabinet Secretary for Social Justice, Communities and Pensioners' Rights

Sent: 28 May 2015 11:00

To: Chief Planner; [redacted name]

Cc: Cabinet Secretary for Social Justice, Communities and Pensioners' Rights; Communications Social Justice

Subject: FW: Letter from the Cabinet Secretary for Social Justice, Communities and Pensioners' Rights Alex Neil MSP - South Queensferry

[redacted name]

Further to Mr Neil's letter to Edinburgh Council (attached, below), a meeting has been arranged with David Leslie, Head of Planning and Building Standards; 8th Sep, Parliament, 1400-1445. I would be grateful for the **briefing by 2pm on the 1st Sep** & I will send you a calendar request shortly.

Thanks

[redacted name]

[redacted name] | **Assistant Private Secretary (Diary) | Cabinet Secretary for Social Justice, Communities and Pensioners' Rights | Alex Neil MSP**

[redacted personal details]



From: [redacted name] **On Behalf Of** Cabinet Secretary for Social Justice, Communities and Pensioners' Rights

Sent: 24 April 2015 16:22

To: 'chief.executive@edinburgh.gov.uk'

Cc: Cabinet Secretary for Social Justice, Communities and Pensioners' Rights; [redacted name]

Subject: Letter from the Cabinet Secretary for Social Justice, Communities and Pensioners' Rights Alex Neil
MSP - South Queensferry

Dear Chief Executive

CC: David Leslie, Head of Planning and Building Standards

Please find attached letter from the Cabinet Secretary:

Kind Regards

[redacted name] Assistant Private Secretary (Correspondence) to the Cabinet Secretary for Social Justice,
Communities and Pensioners' Rights
[redacted personal details]

[attachment pdf letter reference: u413893]

Forth Bridges Forum

Future Progression of the World Heritage Nomination Steering Group

For Information

Purpose

1. The purpose of this paper is to provide the Forum with an update on the role of the Forth Bridges Forum's World Heritage Nomination Steering Group (the Steering Group) and outline the requirements for the next stage of the Forth Bridge's World Heritage process.
2. As the organisation that submitted the nomination to UNESCO, the Forum now needs to consider how it can fulfil its evolving responsibilities following potential inscription in July. In practice, this involves its focus turning from the nomination to implementing the actions defined in the Management Plan, which was submitted to UNESCO as a mandatory component of the nomination dossier.

Decisions and/or actions required of the Forum

3. The Forum is invited to record that the purpose and remit of the Steering Group has been successfully completed and that the Steering Group be disbanded with immediate effect
4. The Forum is invited to consider the possibility of a new sub-group being formed if the Forth Bridge is successfully inscribed as a World Heritage Site.

Background

5. The Steering Group, formed as a sub-group of the Forum, was established specifically to undertake Function Four of the Forum's remit, a copy is attached as **Annex D**, which is '*to support the Forth Bridge's application for World Heritage status*'.

6. The full nomination dossier was submitted to UNESCO in January 2014, followed by an inspection visit of the property by ICOMOS in October 2014. Prof Cotte submitted his recommendation to the ICOMOS World Heritage Committee in November 2014, which has since met to consider his report together with a desk assessment carried out by ICOMOS staff in Paris. The ICOMOS World Heritage Committee will publish its recommendation to UNESCO in early May 2015. The UNESCO's World Heritage Committee is due to meet in Bonn, Germany from 28th June – 8th July 2015. The decision on the Forth Bridge's application for World Heritage inscription will be made at the meeting, probably between 3rd and 5th July.
7. Network Rail Infrastructure Ltd is the sole owner of the Forth Bridge and has full responsibility for the management and maintenance of the Forth Bridge.
8. Network Rail, Historic Scotland, City of Edinburgh Council and Fife Council have all committed to a Partnership Management Agreement¹ (PMA) which all parties agreed to and finalised in May 2014. The PMA runs for a period of five years, but is refreshed annually based on Network Rail's programme of works. World Heritage listing is itself not statutory, so based as it is on the needs of Scotland's Listed Buildings legislation, the PMA provides the best possible means of monitoring and conserving the Bridge, which is why it has been incorporated into the World Heritage Management regime.

Key Information the Forum will need to support its decisions

9. The World Heritage application has been submitted and the nominated property has been inspected. There are no other functions for the Steering Group to undertake. The Steering Group has therefore fulfilled its purpose and remit successfully. A copy is attached as **Annex D**.
10. If the Forth Bridge is inscribed as a World Heritage site, there will be a requirement for a supervisory/management team to progress the management plan and ensure that the conditions of World Heritage inscription are adhered to and maintained.
11. Actions still to be undertaken post inscription are attached as **Annex A**.

Proposal

12. If World Heritage inscription is successful, it has been suggested that a new Forum sub-group be formed, and may be known as the Forth Bridges Forum's World Heritage Management Group (WHMG). The use of the term 'Management' in this context reflects the UNESCO requirement that the Management Plan is taken forward post-inscription.
13. The purpose of this new WHMG would therefore be to support and oversee the progress of the Forth Bridge World Heritage Management Plan and to ensure that the obligations of World Heritage monitoring and reporting are fulfilled.

¹ The purpose of the Partnership Management Agreement (PMA) is to help deliver a proportionate and consistent listed building consent (LBC) process by all parties as part of Network Rail's management of the Category A-listed Forth Bridge. The PMA sets out the works to the Forth Bridge that will require LBC and outline the processes that are to be followed. It will also state the type of works that can proceed without consent. The agreement also contains provisions to remove the requirement on both City of Edinburgh Council and Fife Council to notify or consult on certain types of LBC applications to Historic Scotland, acting on behalf of Scottish Ministers, or its successors when issuing consent. The agreements will also cover: Pier Lighthouse, East and West Battery Piers in North Queensferry and the viewing area under the north cantilever. These are also Category A-listed, within ownership of Network Rail and have been included as they form part of the same maintenance regime.

14. Membership of the new WHMG could be similar to that of the current World Heritage Nomination Steering Group. A suggested membership list is outlined in the draft Terms of Reference in **Annex B**.
15. UNESCO will be particularly concerned about the maintenance and conservation of the Bridge, so the WHMG Group would include representation from the PMA Group. However, the World Heritage Management Plan is also concerned about how the impact and benefits of inscription are managed, so the role of the WHMG would need to extend beyond the Bridge itself, especially into the hinterland of the Forth Bridges. As such, therefore, the role of the Group would mesh perfectly with the wider remit of the Forum.
16. One of the first tasks of the new group would be to review the actions of the Management Plan. This involves assessing progress to date, re-prioritising where necessary, adding new actions brought about by the ICOMOS assessment process, and deleting actions that are no longer required. It would also need to decide in the longer term if it requires the support of a World Heritage Co-ordinator, and who should take the chair, which in the short term would be retained by Transport Scotland.
17. A key moment of review will occur in October 2015 when Historic Scotland will amalgamate with RCAHMS to form a new Non Departmental Public Body (NDPB) and renamed **Historic Environment Scotland** (HES). From this point on, it should be possible to better-define the role of HES in the World Heritage process, and in the governance of the Forth Bridge World Heritage Site, if the nomination has been successful.
18. This group would report to the Forth Bridges Forum on a quarterly basis. An organogram of the reporting structure is attached as **Annex C**.

Financial Implications

19. If the suggested proposal is agreed, the financial implications may be identical to that of the Steering Group i.e. catering at meetings, staff time, travel to meetings etc.
20. Funding would be required to update the Forth Bridges website if the recommendations are agreed as outlined. This could be funded from the current World Heritage budget.

Risks Identified

21. There is substantial reputational risk to the Scottish Government, Transport Scotland, Network Rail and the Forth Bridges Forum if World Heritage is awarded and is then jeopardised due to conditions and processes not being managed and adhered to fully. As the Forth Bridge has not yet been inscribed, this risk has not been entered on any risk register.

Equality & Diversity

22. Equality and diversity issues have been considered. There is no differential impact on the basis of any characteristics which may be associated with inequality or disadvantage.

Recommendations

23. The Forum record that there are no other functions for the Forth Bridge World Heritage Nomination Steering Group to undertake and that it can now be disbanded with immediate effect.
24. It is the responsibility of the Forum to establish any necessary sub-groups and the following recommendations will hopefully be of assistance to the Forum:

- The Forum undertakes to support and assist the progression of the Forth Bridge World Heritage Management Plan without the requirement for a sub-group; or
- The Forum considers forming a sub-group to support and assist the progression of the Forth Bridge World Heritage Management Plan, to ensure that the conditions of World Heritage are fulfilled and to eliminate the risks identified.
- The Forum to consider the attached suggested draft Terms of Reference for a supervisory/management team and its purpose, remit, key functions and suggested membership also be submitted to the Forum, attached as **Annex B**.
- The Forth Bridges website is updated to reflect the completion of the Steering Group's purpose and remit and an additional tab inserted in the website front page to accommodate the World Heritage Management Group if required.

[redacted name]

Transport Scotland – Special Projects Team
8 June 2015

FORTH BRIDGE WORLD HERITAGE MANAGEMENT PLAN IMPLEMENTATION

Key Actions from the Management Plan (first two years of five)

	Function	Lead/Owner
	Managing transition from Nomination Steering Group to Management Plan Group, including defining and establishing governance	Historic Scotland/Transport Scotland/HEPU
	Monitoring development pressure on the Bridgehead Zone (or Buffer Zone if UNESCO insists we have one)	Fife & City of Edinburgh Councils
	Monitoring development pressure (e.g. wind farms) on setting via the 9 key viewpoints/viewsheds	Fife & City of Edinburgh Councils
	Making sure the relationship between the Management Plan Group and the PMA Group functions properly	Historic Scotland
	Making sure the Management Plan Group has the right members (e.g. West Lothian)	Historic Scotland/Transport Scotland
	Making sure the Management Plan Group has the right Marine representation (probably Crown Estates, maybe Forth Ports)	Historic Scotland/Transport Scotland
	Develop an Interpretation Plan	All
	Develop a Tourism Plan	Visit Scotland, plus Historic Scotland and Local Authorities, local communities
	Ensure that conserving the property and its wider setting is properly integrated into Local Development Plans and Frameworks.	Fife & City of Edinburgh Councils
	Review the appraisals of the Bridgehead Conservation Areas as required. This is more urgent on the south bank of the Forth where the Conservation Area Appraisal is 12 years old, and less so in Fife where it is only a year old.	Fife & City of Edinburgh Councils (in progress)
	Update Partnership Management Agreement	Historic Scotland to lead
	To develop a site-wide Audience Development Plan, assessing how the property can be better presented, and the need to manage and improve infrastructure to reap the benefits of increased visitor numbers whilst minimising the negative impact on local communities.	Note that this will be done under the banner of the Interpretation Plan
	Consider the possibility of developing visitor access onto the property	Network Rail (in progress)
	Develop a consistent site-wide signage and interpretation strategy	Queensferry Ambition (in progress)
	Develop off-site marketing and pre-visit information through existing and potential new routes, through Tourist Information Centres, websites and social media.	Visit Scotland (in progress as part of Tourism Plan)
	Conduct a laser-scan survey of the property and create a 3D model for a wide range of uses including education, virtual tourism, and asset management.	Historic Scotland, with support from Transport Scotland (in progress)
	Introduce a programme of vegetation management around key public viewpoints.	Fife & City of Edinburgh Councils (no action yet)
	Further integrate views of the property into national bicycle networks and local footpaths and trails, existing and those being developed such as the Ferryhill Heritage Trail	Fife & City of Edinburgh Councils (no action yet)
	Co-ordinate presentation of the property with promotional activities and events supporting the Forth Road Bridge and	All (in progress)

	the Queensferry Crossing.	
	Community Benefit: In anticipation of further increases in visitors, initiate an infrastructure review, to include roads and parking, in both Queensferry and North Queensferry, as well as in adjacent areas where more capacity might be available	Fife & City of Edinburgh Councils With assistance in data gathering from Transport Scotland (in progress)
	Community Benefit: Carry out a review of public transport (co-ordinated with PRES-3) serving the communities at both ends of the property, to include ways in which it can be better integrated and improved to help accommodate an anticipated increase in visitors	Fife & City of Edinburgh Councils With Transport Scotland
	Transmission to Future Generations: Bring together community groups around the property (on both sides of the Forth) and develop an integrated programme of activities and events.	All. In progress (e.g. Forth Bridges Festival)
	Transmission to Future Generations: Widen existing educational activity relating to the property in support of local schools and colleges.	Part of Interpretation Plan
	Management: Following the submission of the nomination dossier, maintenance of the Forth Bridge World Heritage Steering Group at least until the decision by the World Heritage Committee in 2015	Done
	Management: The Steering Group to seek out sources of external funding to help further the aims of the Management Plan.	All
	Management: The Steering Group to monitor the impact of the Nomination and potential inscription on local communities around the property.	All
	Management: The Steering Group to continue to manage the dedicated website at www.forthbridgeworldheritage.com .	Transport Scotland (in place)
	Management: The Steering Group to ensure that the property (and this Management Plan, including later revisions) is properly included in any future Development Plans, planning policies, revisions etc. in both Fife and City of Edinburgh.	Fife & City of Edinburgh Councils
	Management: The Steering Group to seek to ensure that existing levels of resources provided for the conservation and operation of the property are, at the very least, maintained in the coming years.	PMA Group
	Management: Through business communities, actively explore means by which the property can act as a positive socio-economic driver in the local communities.	All (a Rebanks point)
	Management: Assess the need to have a World Heritage Site co-ordinator dedicated to the site.	All

Note that we should take a look at the actions identified for years 3 to 5 as these will also fall to this Group to oversee.

Below are some notes made after Rebanks was recently cited by members of the Group:

REBANKS REPORT: Forth Bridge World Heritage Nomination – Realising the Potential Benefits, prepared by Rebanks Consulting Ltd in 2013 for the Forth Bridges Forum.

Background

1. James Rebanks aimed to provide advice on actions that were needed to bring about **tangible benefits** from the Forth Bridge's World Heritage nomination process and subsequent potential inscription.
2. He therefore set about assessing local enthusiasm for World Heritage, vision, options, decision-making and funding streams.
3. From the outset, he recognised that **delivering better infrastructure** in local communities was a priority, identifying master planning and delivering car parks, better stations, visitor facilities, etc. as being important.
4. He cited 'making the Forth Bridge a destination in its own right' as a being important.
5. However, his headline conclusion was that '**It's what you make of it.**'. The implication was, therefore, that work would be required to achieve a long-term increase in visitor numbers – it would not necessarily happen automatically with inscription.
6. The **Forth Bridges Forum** was viewed as one of the major mechanisms through which something can be made of World Heritage inscription. There is therefore an expectation that has started to emerge in recent months, together with some frustration at the impotence of the Nomination Steering Group to intervene in local planning. **Note that the metamorphosis of the Nomination Steering Group into a Management Group should ease some of these frustrations.**

Consultation and Local Engagement

7. Rebanks discovered that:
 - **Support for WH inscription is very strong** in the local business communities
 - **Existing problems with car parking and visitor infrastructure** is limiting potential for tourism
 - There is the **Potential for a deterioration in the quality of life due to visitor flows** if infrastructure issues are not resolved.
 - **Lack of visitor access to the Forth Bridge is a problem** – Network Rail's *Visitor Experience* is attempting to address this issue.
 - **More work is needed to understand tourism to the Bridge/Bridges.** Existing data has limitations – there is a need to understand the scale, quality, capacity and location of the tourism sector around the Bridge. There was an ambition to achieve **sustainable tourism growth**, with better management of transport and infrastructure. **This is being addressed by the Forum's Tourism Project Group, but a wider role of the Forum is anticipated here, especially for transport**
 - The communities want **better partnership working** across the political/administrative divide of the Forth to secure the potential benefits of World Heritage. **There is an expectation that the Forum should be helping with this**

Timing

8. Rebanks suggested a number of actions that could be planned for the Pre-Inscription, Inscription Year and Post-Inscription periods. It is important to note that we have embedded as much of these as we could within the World Heritage nomination dossier (in its Management Plan), so the role of the Management Group is important.
9. Some of the actions for the Pre-Inscription period are included below:
 - **Establish a Strategic Socio - Economic WHS Benefit Delivery Group. This role has been taken on by the Forum's Tourism Project Group.**
 - Map the economic stakeholders – again, this is being done via the Tourism Project Group
 - Create a **Forth Bridge World Heritage Project website** - done
 - **Engage Community Councils & Others** in Strategy Development – this has occurred through Steering Group and Tourism Project Group, but the focus on nomination rather than action (especially in the context of planned housing) has caused some frustration.
 - Secure **project funding** to engage communities, businesses and partners – achieved to a modest extent through the Forth Bridges Forum, whose members contribute to covering costs. - **Wider co-ordinated fundraising has not yet occurred.**
 - Raise the profile of the ambition for WHS through existing or **planned events** – **this has been done, but without being presumptuous about inscription**
 - Understand and know **the baseline study of tourism**, business and community for regular sustainability impact monitoring – **in the brief of the Tourism Project Group**
 - **Masterplan** for the bridgehead communities and the immediate setting of the bridge, highlighting solutions to existing infrastructure problems and constraints In practice. This will be a task of the new Management Group post-inscription, and can be based on the recent traffic studies.
 - **Co-ordinated engagement** of local communities, businesses and key partners. **Partly achieved by the Steering Group.**

Conclusion

10. Rebanks focused on Master Planning, suggesting that the World Heritage nomination process should be the catalyst for an effective master planning process to solve long-standing issues in communities. There is therefore an expectation that the Forth Bridges Forum, through the Steering/Management Group should help deliver this.
11. This would address what local residents and business representatives recently described as 'one of the biggest issues facing the areas nearest to the site', which is 'poor management of visitor and particularly private car numbers during peak periods'. It was recently noted that, 'This problem won't go away and in fact if there is an ambition to increase visitor numbers then it's a problem that UNESCO will want to know is being tackled'.

FORTH BRIDGE WORLD HERITAGE MANAGEMENT GROUP

Draft Terms of Reference – subject to successful inscription

Purpose: The Forth Bridge World Heritage Management Group (the WHMG) will be established by the Forum to oversee the implementation of the actions outlined in the Forth Bridge World Heritage Management Plan, which was submitted to UNESCO by the Forth Bridges Forum as part of the nomination dossier in January 2014. In particular, if the nomination is successful, it will be responsible for ensuring that the obligatory cycle of monitoring and recording of the inscribed property is completed as defined by UNESCO's World Heritage guidelines.

Membership: The core members of the Management Group are one or two representatives from the following organisations:

Transport Scotland (Chair & Secretariat)
 Network Rail
 Historic Scotland
 VisitScotland
 City of Edinburgh Council
 Fife Council
 West Lothian Council

The Management Group may also include a representative from:

Queensferry Ambition, Queensferry & District Community Council, North Queensferry Community Council and North Queensferry Heritage Trust.

Additional bodies may be invited to join the Management Group dependent on specific work streams which are to be discussed and progressed.

Accountability: The Management Group reports to the Forth Bridges Forum.

Administration: Transport Scotland provides the secretariat for the Management Group, and. The Management Group meet on a **monthly/bi-monthly** basis for the first number of **X months**. The Group will then meet **quarterly** prior to the Forth Bridges Forum meetings.

Functions of the Management Group:

1. To support Transport Scotland and Historic Scotland on progressing the Forth Bridge World Heritage Management Plan.
2. To provide assistance and resources to support the progression of the Management Plan .
3. To agree a strategy for communicating key messages from the Forth Bridge World Heritage Management Group and ensuring continued community and stakeholder involvement.
4. To report to the Forth Bridges Forum on progress with the Forth Bridge's World Heritage Management Plan actions.
5. To develop and implement a strategy for local community engagement.
6. To review and amend the Terms of Reference of the Management Group as appropriate.

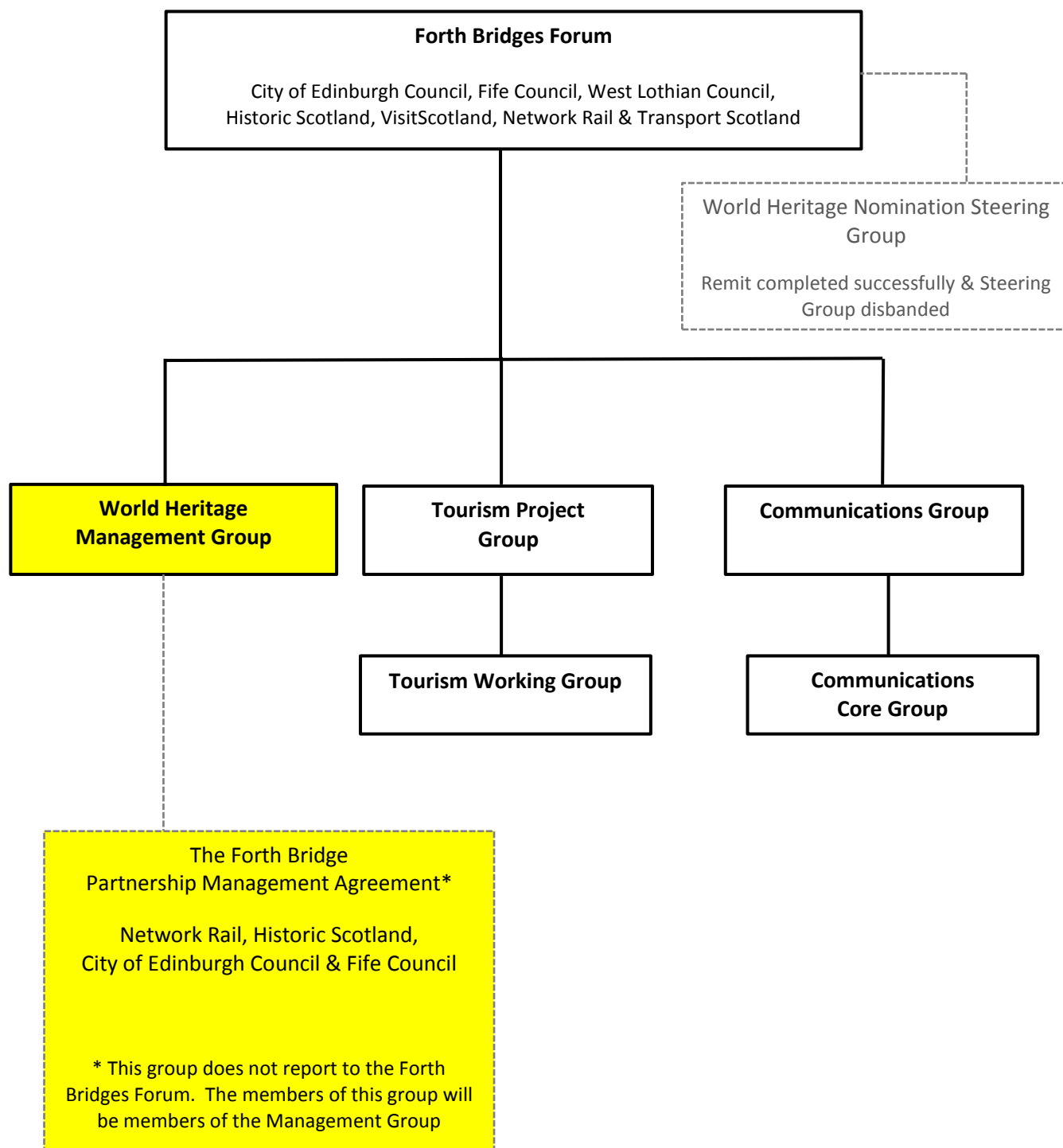
Functions of the Management Group

- 1. To oversee progress with the actions outlined in the Forth Bridge World Heritage Management Plan**
Progressing the Management Plan is the responsibility of all members of the Management Group.
- 2. To provide assistance and resources to support the regular update of the Management Plan, and the cycle of conservation maintenance and reporting required by UNESCO**
A key part of this process will be ensuring communication between the Management Group and the Partnership Management Group. Core members of the Management Group have agreed to provide resources in support of the purpose of the Group.
- 3. To agree a strategy for communicating key messages from the Forth Bridge World Heritage Management Group and ensuring continued community and stakeholder involvement**
The World Heritage site has already received political, press and public interest. The Management Group will build on this and develop a co-ordinated strategy for communicating and publicising key messages. *[If Community Council members there are any invited to join the Management Group they must agree to share key messages with their respective communities via social media etc. Support is sought from communication specialists via the Forum's Communications Group].*
- 4. To report quarterly to the Forth Bridges Forum on progress with the Forth Bridge's World Heritage Management.**
The Management Group is a sub-group of the Forth Bridges Forum and will therefore provide progress reports at the quarterly Forth Bridges Forum meetings.
- 5. To develop and implement a strategy for local community engagement.**
World Heritage inscription Management requires demonstrable and effective engagement with local communities surrounding the site. The Management Group has established links with communities both north and south of the Firth of Forth and with heritage groups with particular interest in the Forth Bridge. The members of community groups previously mentioned are invited to attend Management Group meetings.
- 6. To review and amend the Terms of Reference of the Management Group as appropriate.**
The Management Group is tasked with ensuring the implementation of the management plan, Management with World Heritage conditions and the continuation of effective community engagement.

Transport Scotland
May 2015

For more information on the World Heritage Management Group, the Forth Bridges Forum and the bridges, visit the website at:
www.forth-bridges.co.uk

REPORTING STRUCTURE OF THE SUGGESTED MANAGEMENT GROUP



FORTH BRIDGE WORLD HERITAGE NOMINATION STEERING GROUP

Terms of Reference

Purpose: The Forth Bridge World Heritage Nomination Steering Group (the Steering Group) has been established to oversee work on the Forth Bridge's nomination for World Heritage Status. The full nomination dossier was submitted to UNESCO in January 2014.

Membership: The core members of the Steering Group are representatives from the following organisations:

Transport Scotland (Chair and Secretariat)
 Historic Scotland
 Network Rail
 Forth Estuary Transport Authority (FETA)
 City of Edinburgh Council
 Fife Council
 VisitScotland

The Steering Group also includes representatives from:

Queensferry Ambition, Queensferry & District Community Council, North Queensferry Community Council and North Queensferry Heritage Trust.

Additional bodies may be invited to join the Steering Group dependent on specific work streams which are to be discussed and progressed.

Accountability: The Steering Group reports to the Forth Bridges Forum.

Administration: Transport Scotland chair and provide secretariat for the Steering Group. The Steering Group met on a monthly basis for the first number of months. The Group now meet quarterly prior to the Forth Bridges Forum meetings.

Functions of the Steering Group:

1. To support Historic Scotland on drafting the management plan and nomination document.
2. To develop and implement a strategy for local community engagement.
3. To provide funding and resources to support the production of the management plan and nomination document.
4. To agree a strategy for communicating key milestones throughout the World Heritage Nomination process.
5. To report to the Forth Bridges Forum on progress with the Forth Bridge's World Heritage nomination.
6. To review and amend the Terms of Reference of the Steering Group as appropriate following the outcome of the nomination.

Functions of the Steering Group

1. To support Historic Scotland on drafting the management plan and nomination document.

Historic Scotland lead on the drafting of the management plan and nomination document due to their experience of handling previous World Heritage Status Nominations and managing World Heritage on a day-to-day basis. Historic Scotland request input and contributions from partners as required.

2. To develop and implement a strategy for local community engagement.

World Heritage nomination requires demonstrable and effective engagement with local communities surrounding the site. The Steering Group has established links with communities both north and south of the Firth of Forth and with heritage groups with particular interest in the Forth Bridge. The members of community groups previously mentioned are invited to attend Steering Group meetings.

3. To provide funding and resources to support the production of the management plan and nomination document.

All core members of the Steering Group have agreed to provide funding and resources in support of the nomination. It is anticipated that the bulk of the funding will be required in financial year 2013-14 and 2014-15, although some funding was required in 2012-13 for research purposes by external consultants. Contributions are discussed and agreed by members at Steering Group meetings.

4. To agree a strategy for communicating key milestones throughout the World Heritage Nomination process.

The nomination has already received political, press and public interest. The Steering Group shall build on this and develop a co-ordinated strategy for communicating and publicising the nomination at key stages. Support is sought from communication specialists.

5. To report to the Forth Bridges Forum on progress with the Forth Bridge's World Heritage nomination

The Steering Group is a sub-group of the Forth Bridges Forum and will therefore provide progress reports at the quarterly Forth Bridges Forum meetings.

6. To review and amend the Terms of Reference of the Steering Group as appropriate following the outcome of the nomination.

If the Forth Bridge is successful, the Steering Group will be tasked with ensuring the implementation of the management plan and the continuation of effective community engagement. Should the Forth Bridge be unsuccessful at this time, the Steering Group may wish to consider planning for future applications.

Transport Scotland
September 2014

For more information on the World Heritage Steering Group, the Forth Bridges Forum and the bridges, visit the website at:
www.forth-bridges.co.uk

From: [redacted name]
Sent: 10 June 2015 17:25
To: [redacted name]
Subject: Forth Bridge
Attachments: CORE SCRIPT.docx

Hi [redacted name]

As discussed:

The Forth Bridge has been nominated for inscription as a World Heritage Site. The final decision on whether to inscribe the bridge is expected at this year's meeting of UNESCO World Heritage Committee in Bonn, most likely between 3rd and 5th July 2015. If successful, the Forth Bridge will become the sixth World Heritage Site in Scotland.

The Nomination has been led by Historic Scotland on behalf of the Forth Bridges Forum, of which it is a member, with the support of the owners, Network Rail. The process has been overseen and steered by the Forum's 'Forth Bridge World Heritage Nomination Steering Group', which includes community representatives from both North and South Queensferry. While the Forum is funded and chaired via Scottish Government agencies (led by Transport Scotland), and Scottish Ministers have a strong interest in the process and the Forth Bridges generally, the formal relationship with UNESCO at a UK state level is via the Department for Culture, Media and Sport (DCMS).

We would like to arrange a photocall for Monday 6 July with the First Minister to (hopefully) formally announce this win and do any interviews for press. The photo details are still to be decided, but would likely take place in Queensferry in the morning. I can forward more details once I have them. Of course this would be a provisional book in the diary as we can't assume we're going to get it, but if we do, it will be of national significance – and the signs are looking good.

I have attached background. Let me know what you think.

Very best,

[redacted name]

[redacted name]
Corporate Press Manager
VisitScotland

Ocean Point One
94 Ocean Drive
Edinburgh EH6 6JH
[redacted personal details]

[Attachment below]

**CORE SCRIPT - FORTH BRIDGE WORLD HERITAGE NOMINATION
STRICTLY CONFIDENTIAL**

General

- The UK Government's Department for Culture, Media and Sport announced in May 2012 the iconic 19th-Century Forth Bridge would be the first site from the revised UK Tentative List to be put forward to UNESCO for nomination.
- On 24 January 2014, a World Heritage Nomination for the Forth Bridge was submitted to UNESCO by the Department of Culture, Media and Sport.
- The two-part nomination dossier was prepared over two years by Historic Scotland on behalf of the Forth Bridges Forum, a partnership group administered by Transport Scotland, that co-ordinates the interests of the communities around the Forth Bridges, together with national and local government organisations, and the owners of the Bridge, Network Rail.
- The nomination to UNESCO was overseen by the Forth Bridge World Heritage Nomination Steering Group, a sub-group of the Forth Bridges Forum, which includes Network Rail as owner of the Bridge, Transport Scotland, Historic Scotland, Fife Council, City of Edinburgh Council, Queensferry & District Community Council, Queensferry Ambition, North Queensferry Community Council, North Queensferry Heritage Trust, FETA and VisitScotland.
- An expert assessor from ICOMOS visited Scotland in early October 2014, and a desk assessment team at ICOMOS HQ in Paris also opened a dialogue with the nomination team, requesting additional information to support the nomination. ICOMOS's requests related mostly to the choice not to have a formal Buffer Zone, the wider protection of the setting of the Bridge, details of the innovative design and materials of the Bridge, progress with Management Plan actions, and how the governance of the World Heritage site will work if inscription occurs.

No Buffer Zone

- Most World Heritage sites are expected to have formal Buffer Zones to protect them from incremental damage and development. However, some sites, such as Edinburgh, do not, and in other UK cases, Buffer Zones have not always worked well for a number of reasons.
- In the case of the Forth Bridge, its huge and very visible structure makes the creation of a conventional Buffer Zone impracticable. For this reason, the nomination team elected to create a 'Bridgehead Zone' around the immediate neighbouring areas of the Bridge, made up of an amalgam of existing cultural and natural protective designations.
- This is in effect a much more effective means of protection as these designations have statutory power, whilst a Buffer Zone itself would not.

- The ICOMOS report refers to this Bridgehead Zone as a *de facto* buffer zone, and notes that its boundaries are adequate.
- As for the wider setting, the nomination team has identified nine of the most important viewpoints, and these are being incorporated into planning guidance in all three local authorities (Fife, Edinburgh and West Lothian).

Community and Forth Bridge Experience

- A 12-week public consultation was held in summer 2013, including an online questionnaire, four public meetings, a publicity initiative at Waverley Station and a dedicated website. The response was very positive, with the overwhelming majority of online respondents welcoming the nomination of the Bridge
- Network Rail subsequently announced its intention to explore the possibility of on-Bridge access via visitor centres at both ends of the Bridge. The Forth Bridge Experience has been publicised on its own website, on a dedicated website, and through leaflets distributed to the inhabitants of both North and South Queensferry. NR is also conducting a public information and consultation exercise.
- Any impacts resulting from the proposal will be considered in the usual way as part of the planning process, when/if a planning application is made.
- No formal planning application has been tendered by Network Rail to either Fife Council or City of Edinburgh Council. When/if a formal application is made, it will be considered in the normal way by the Councils, and by Historic Scotland's Heritage Management Directorate (including potential EIA/HIA).
- In this event, it will also be the responsibility of the State Party (DCMS) to inform UNESCO and ICOMOS of the updates with material provided via SG.
- Both UNESCO and ICOMOS were specifically informed by the UK/SG team of the NR proposal, which was announced subsequent to the submission of the Nomination documents. The Visitor Centres (both north and south) were discussed in depth with the ICOMOS Evaluator during the Technical Evaluation Mission, which occurred at the beginning of October 2014
- During his technical evaluation visit, the ICOMOS inspector reminded the team that UNESCO expect where possible that the custodians of World Heritage Sites do as much as is appropriate to share their sites with the world. This is stated in the UNESCO guidelines, and sits well with Network Rail's ambition to open visitor centres at the Bridge.
- The ICOMOS report discusses the potential impacts of inscription on the areas immediately around the Forth Bridge and makes a number of recommendations

as to how these might be addressed. We will study these recommendations closely.

Setting Affected By New Crossing

- As for the wider setting, the nomination team has identified nine of the most important viewpoints, and these are being incorporated into planning guidance in all three local authorities (Fife, Edinburgh and West Lothian).
- The Queensferry Crossing works were viewed by the ICOMOS inspector last Autumn and he also met with the project team. We were pleased by his enthusiasm that, when complete, there will be three bridges spanning three centuries of cutting-edge engineering.
- The Queensferry Crossing design was developed in consultation with Architecture and Design Scotland - the impact on the wider setting was a key consideration during the design development.
- The ICOMOS report discusses the Queensferry Crossing concludes that it does not impact on the proposed Outstanding Universal Value of the Forth Bridge.

From: [redacted name] on behalf of Minister for Business, Energy and Tourism
Sent: 18 June 2015 11:11
To: [redacted name]; First Minister
Cc: Deputy First Minister and Cabinet Secretary for Finance, Constitution and Economy; Cabinet Secretary for Culture, Europe and External Affairs; Cabinet Secretary for Infrastructure, Investment and Cities; Minister for Business, Energy and Tourism; Minister for Transport and Islands
[redacted 6 names] (Tourism); [redacted 2 names] Communications DFM; Communications CEEA; Communications First Minister; Communications Infrastructure; [redacted 2 names]
Subject: RE: UNESCO World Heritage site - Forth Bridge nomination

[redacted name]
The minister has noted.

Many thanks

Kind Regards
[redacted name]
Assistant Private Secretary (Diary)
Minister for Business, Energy and Tourism
[redacted personal details]

All emails and attachments sent by a Ministerial Private Office to another official on behalf of a Minister relating to a decision, request or comment made by a Minister, or a note of a Ministerial meeting, must be filed appropriately by the primary

recipient. Private Offices do not keep official records of such e-mails or attachments. Thank you.

From: [redacted name]

Sent: 11 June 2015 14:10

To: First Minister

Cc: Deputy First Minister and Cabinet Secretary for Finance, Constitution and Economy; Cabinet Secretary for Culture, Europe and External Affairs; Cabinet Secretary for Infrastructure, Investment and Cities; Minister for Business, Energy and Tourism; Minister for Transport and Islands; [redacted 6 names] (Tourism); [redacted 2 names] Communications DFM; Communications CEEA;

Communications First Minister; Communications Infrastructure; [redacted 2 names]

Subject: UNESCO World Heritage site - Forth Bridge nomination

[redacted name]

As discussed, and as you are aware, the **Forth Bridge has been nominated for inscription as a World Heritage Site**, with the final decision on whether to inscribe the bridge expected at this year's meeting of UNESCO World Heritage Committee in Bonn, most likely between 3 and 5 July 2015. If successful, the Forth Bridge will become the sixth World Heritage Site in Scotland.

The Nomination has been led by Historic Scotland on behalf of the Forth Bridges Forum, of which it is a member, with the support of the owners, Network Rail. The process has been overseen and steered by the Forum's 'Forth Bridge World Heritage Nomination Steering Group', which includes community representatives from both North and South Queensferry. While the Forum is funded and chaired via Scottish Government agencies (led by Transport Scotland), and Scottish Ministers have a strong interest in the process and the Forth Bridges generally, the formal relationship with UNESCO at a UK state level is via the Department for Culture, Media and Sport.

The Forum would like to invite the First Minister to a photocall for Monday, 6 July with the First Minister to (hopefully) formally announce this win. This request has come to us through VisitScotland, who were asked on behalf of the forum to approach Ministers. The photo details are still to be decided, but would likely take place in either North or South Queensferry in the morning. We would be grateful for consideration of this proposal.

To note that this request is provisional until such time as the announcement is made – if the bridge is successful it will generate significant publicity as it is such an iconic part of the Scottish landscape. I also appreciate that the FM may already have commitments at that time.

Network Rail are also actively developing proposals to maximise visitor experience at the bridge and to encourage tourism, with an initial feasibility study identifying two concepts including a bridge walk from South Queensferry and a combined visitor

centre and viewpoint atop the Fife cantilever at North Queensferry expected to open around 2018 (<http://www.forthbridgeexperience.com/>).

Further details will be provided once these are available, although VS have provided the Forum's core script for information .

<< File: CORE SCRIPT.DOCX >>

Regards

[redacted name]

[redacted name]

Tourism - Senior Policy Officer
Scottish Government - Tourism
8th Floor
Ocean Point
94 Ocean Drive
Edinburgh
EH6 6JH

[redacted personal details]

<< OLE Object: Picture (Device Independent Bitmap) >>

From: [redacted name]
Sent: 19 June 2015 11:38
To: Cabinet Secretary for Culture, Europe and External Affairs
Cc: Communications CEEA; Deputy First Minister and Cabinet Secretary for Finance, Constitution and Economy; DG Enterprise, Environment & Innovation; DG Strategy and External Affairs; Director of Culture, Europe and External Affairs; Historic Environment Policy; HS Chief Executive; HS Senior Management Team [redacted 2 names] Minister for Business, Energy and Tourism; Minister for Europe and International Development; [redacted 6 names]Hs.Communications
Subject: Cabinet Secretary Briefing - Summary of Visit to Scotland by ICOMOS UK
Attachments: Cab Sec Briefing - Summary of Visit to Scotland by ICOMOS UK - June 2015.doc

Follow Up Flag: Follow up
Flag Status: Completed

To: Cabinet Secretary for Culture, Europe and External Affairs

Copy to: As above

Cabinet Secretary Briefing – Summary of Visit to Scotland by ICOMOS UK – June 2015

Please find enclosed a briefing to advise you about the recent ICOMOS visit which you were unable to attend.

If you require any further information please do not hesitate to contact me.

[redacted sentence: personal information]

Lindsay

[redacted name] | Business Manager, Conservation Directorate

Historic Scotland | Alba Aosmhor
Longmore House, Salisbury Place, Edinburgh, EH9 1SH

[redacted personal details]



[Attachment below]

From: [redacted name], [redacted name]
Conservation Directorate
Historic Scotland
19th June 2015

Cabinet Secretary for Culture, Europe and External Affairs

SUMMARY OF VISIT TO SCOTLAND BY ICOMOS UK (the British branch of the International Council on Monuments and Sites), 4th-6th June 2015

Purpose

1. To provide you with information on the visit to Scotland by ICOMOS UK and ICOMOS Ireland. You were invited to meet delegates during their programme but your calendar did not permit this.

Priority

1. 2. Routine

Background

3. ICOMOS formally advises UNESCO on World Heritage issues relating to cultural sites, and UK ICOMOS is an active branch of the organisation, often commenting and tendering its views on issues relating to UK World Heritage sites. [redacted sentence: exempt]

The Programme

4. The visit and associated conference went very well. On Thursday 4th June Network Rail very kindly engineered access to the top of the Forth Bridge, allowing delegates to experience at first hand the wonders of our latest World Heritage nomination.

5. Later on 4th June, Historic Scotland hosted an evening reception at Longmore House during which delegates heard about the Engine Shed project.

6. On 5th June Historic Scotland hosted a day programme devoted to 'New Approaches to Historic Urban Landscapes' featuring eminent speakers from UNESCO, the University of Ferrara, ICOMOS Sweden, Ireland and DCMS. During this programme there were presentations by Historic Scotland Staff on the European Union Funded "EFFESUS" Project and Historic Scotland work on Energy Efficiency in historic buildings.

7. On 6th June delegates were taken on a tour of Edinburgh by Edinburgh World Heritage.

Outcome

8. The programme passed off successfully, and both we and Network Rail have since received very positive feedback and thanks from ICOMOS.

Conclusion

9. We invite you to take note of the above. Our hope is that this event will help nurture a more positive relationship between ICOMOS UK, the Scottish Government and heritage bodies in Scotland.

[redacted 2 names]

Conservation Directorate

Historic Scotland

19th June 2015

[redacted personal details]

Copy List:	For Action	For Comments	For Information		
			Portfolio Interest	Constituent Interest	General Awareness
Cabinet Secretary for Culture, Europe & External Affairs					X
First Minister			X		
Deputy First Minister & Cabinet Secretary for Finance, Constitution & Economy Minister for Business, Energy & Tourism Minister for Europe and International Development DG Strategy & External Affairs DG Enterprise, Environment and Innovation Director of Culture & Heritage [redacted name] [redacted name] [redacted name]					

Communications Culture and External Affairs

HS/RCAHMS Chief Executives

HS Communications and Media

HS Senior Management Team

[redacted name]

[redacted name] Digital Documentation Manager

[redacted name] Technical Research Manager

[redacted name], Transport Scotland

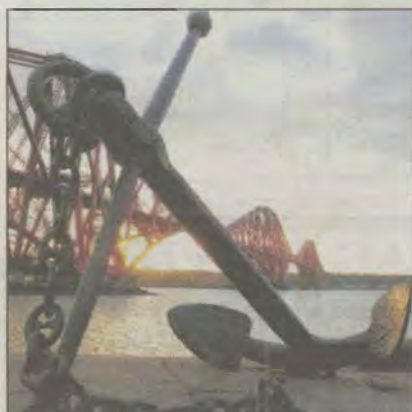
Dunfermline EXTRA



PART OF THE FIFE & KINROSS EXTRA SERIES

Week Ending 19th June 2015

Firms ready for bridge tourism boost



WITH an expected announcement on the submission for UNESCO World Heritage Status for the Forth Bridge only weeks away, local tourism firms have been given an insight into the opportunities a successful bid could bring.

Fife Council hosted a seminar to encourage businesses to start planning for the potential benefits to the area.

A total of 26 local business people took part in the seminar which included sessions from Riddell Graham, director of Partnerships at VisitScotland who explained the opportunities and benefits for tourism businesses, and Miles Ogleshorpe, Head of Industrial Heritage

& Digital at Historic Scotland, who demonstrated what can be achieved using case studies of existing World Heritage sites in Scotland.

Russell Aitken from Port Edgar Holdings shared his experience of developing the Port Edgar Marina at South Queensferry, which was taken over from the City of Edinburgh Council in 2014, and has ambitious plans for diversifying and attracting new business.

Sandra Montador-Stewart, of Fife Council, said, "With an announcement on Fife's submission due soon we want to ensure that local businesses are prepared for the positive benefits it could

bring if successful.

"The bridge is already a popular tourist attraction and one which we need to make the most of. Today's seminar showed the enthusiasm there is with local tourism businesses and the potential to develop a great product."

Alistair Bruce, chair of Fife Tourism Partnership, added, "It was very encouraging to hear the interest in the room today. I hope businesses will work together to develop a package of attractions, accommodation and services that will attract more visitors, increase the time they spend here and the money this brings into the local tourism economy."

Document 20: Relates to Forth Bridge and consists of information in scope from the following communications:

Note:

Communications are presented in chronological order, from earliest to latest. However, as email chains are presented with the most recent at the top, each separate email chain is separated by a double horizontal line in order to help the reader identify the order of communications.

Where email communications have attachments, these are appended below the main text of the email, prefaced by **[attachment below]**

Where attachments to communications are not included in this document because they have already been included elsewhere, this is also explained in square brackets. For example - **[attachment already supplied elsewhere in this document]**

Attachments supplied separately

Email	Document type	Attachment reference
[redacted name] Sent :02 July 2015 10:14	PDF	UNESCO Forth Bridge Extra supplied separately

From: [redacted name]
Sent: 23 June 2015 15:09
To: [redacted 9 names]
Subject: RE: Draft note to Ms Hyslop

19 September - Possible thank-you event (proposed by Transport Scotland):

I am currently pulling together a paper to propose we (SG) host a 'champagne reception' at the FRC Contact & Education Centre on Saturday 19th September. The event will commence 7.30pm for 8pm and will focus on the FM unveiling the World Heritage Certificate (which will temporarily be mounted in the exhibition area of the education centre). The event will continue with the FM thanking the Fort Bridges Forum, the World Heritage Nomination Steering Group and all others involved in preparing and submitting the nomination, those involved in the week long inspection visit by ICOMOS in October 2014 and the community stakeholders who were very much a part of the nomination process. A few speeches will take place from Historic Scotland (Dr Miles Oglethorpe), a Forum representative and a representative from the property owner, Network Rail.

It is anticipated (if funding allows) to close this event at 10pm with a spectacular firework display (as requested by [redacted name]), with fireworks being set off from the top of each of the three cantilevers for the Forth Bridge (pending Network Rail permission) and from barges in the water.

The event will close no later than 10:30pm

Hope this helps.

[redacted name]

Special Projects: Forth Bridges

Transport Scotland | Buchanan House | 58 Port Dundas Road | Glasgow G4 0HF

[redacted line – personal details]

From: [redacted name]

Sent: 23 June 2015 14:42

To: [redacted 9 names]

Subject: Draft note to Ms Hyslop

Importance: High

All

As agreed at this morning's meeting, I have drafted the following note for Ms Hyslop. Please can you review and let me know if you are content that it is accurate for your interests? I have square bracketed a couple of sections with drafting notes for completion by others, so grateful for your text at the appropriate points.

I will conclude the note by asking Ms Hyslop for a decision on whether or not she wishes to attend Bonn or whether she is happy for us to make arrangements for Mr Yousaf instead. I have also included the possibility of Ian Heigh making the acceptance speech but it occurs to me that the UK State Party delegation may have a view on the appropriateness of this, as I think it would mean signing Ian up as an official part of the UK State Party delegation (he is already signed up to attend as an observer only).

I understand that Ms Hyslop's box will be quite early today so can I please have responses by 15.45? Many thanks, and apologies for my delay in circulating – my computer has been crashing all afternoon and I lost the first draft. If you are unhappy with the draft but will not have an opportunity to comment by 1545 please let me know ASAP.

[redacted name]

[START]

[redacted paragraph –exempt]

The outline of events, which is now being developed into a proper comms strategy, is:

[redacted 6 paragraph –exempt]

– can you complete this please?].

[END]

[redacted name] | Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ

[redacted personal details]

From: [redacted name]
Sent: 23 June 2015 10:28
To: [redacted 14 names]
Cc: [redacted 2 names] (Comms)
Subject: RE: World Heritage Communications Handling

Colleagues

Following discussion with TS colleagues, please find attached a draft agenda for the meeting later this morning.

I will bring along copies for those attending in person

regards

[redacted name]

[redacted name] | **Head of Historic Environment Policy Unit | Culture and Historic Environment Division | Scottish Government**
Victoria Quay | Edinburgh | EH6 6QQ
[redacted personal details]

-----Original Appointment-----

From: [redacted name]
Sent: Friday, June 19, 2015 12:05 PM
To: [redacted 14 names]
Subject: World Heritage Communications Handling
When: Tuesday, June 23, 2015 11:00 AM-12:00 PM (UTC) Dublin, Edinburgh, Lisbon, London.
Where: Meeting Room VQ 2-F76 (Bridge) (12)
Importance: High

All

As most of you were involved in the communications strategy and handling for the World Heritage Recommendation Report, this group should reconvene to discuss and agree the communications handling for the UNESCO inscription decision.

As we are expecting to have the decision by Sunday 5th July, it is important that we all get together as soon as possible.

If you are unable to attend this meeting in person, I would strongly urge you to dial in by using the telephone conference facility. As there are various strands of work already underway, it is important that everyone is aware of them.

Telephone conference details are:

Dial [redacted personal details]
Enter the participant code [redacted personal details]

I look forward to seeing you on Tuesday.

Regards,
[redacted name]



[redacted name]

Please visit [The Forth Bridges website](#)

For agency and travel information visit the [Transport Scotland website](#)

Transport Scotland, the national transport agency

Còmhhdhail Alba, buidheann nàiseanta na còmhhdhail

*Our logo may not display properly on some computer systems

[Attachment below]

WORLD HERITAGE (FORTH BRIDGE) MEDIA HANDLING

AGENDA

- 1 Agree outline of comms events (see proposal below)**
- 2 Next Steps and how does what?**
 - a) Develop comms strategy (to anchor all activity)
 - b) Review acceptance speech
 - c) Develop lines for Hyndford Quarry decision (specific to SG Culture)?
 - d) Note to Cab Sec Culture /MfEA re attendance at Bonn and recorded acceptance speech (in case)?
 - e) Organise Mon event at Bridge?
 - f) Social Media lead?
 - g) Other?
- 3 Next meeting/keeping in touch**
- 4 AOB**

Key media events

- | | | |
|----------------------------|--|-------|
| Fri 26th SG
Lanark WHS] | Planning announcement about Hyndford Quarry (linked to New | |
| Fri 26th | Pre-recorded acceptance speech (for FM/Cab Sec culture) | |
| | ready for transit to Bonn (to be used in case slippage in running | order |
| | at Bonn and Minister not available) | |
| 5 Jul (afternoon) | Acceptance Speech in Bonn [Minister for International
Development /Cab Sec culture] | |
| 5 July | Social Media announcement (immediately after acceptance
speech (lead FM?)) | |
| 6 July | Media event at Bridge to celebrate/thank all stakeholders
(invited media and VIPs- (lead DFM Cab Sec for culture) | |
| 19 September | Possible thank-you event (proposed by TS) | |
-
-

From: [redacted name]
Sent: 01 July 2015 17:25
To: [redacted 8 names]
Cc: Communications CEEA; [redacted 11 names]
Subject: RE: Draft news release and calling notice - Forth Bridge
Attachments: FH NR Forth Bridge.docx; media calling notice - bridge.docx

Colleagues,

Please find attached final versions of news release and calling notice. I'll put the news release to FM for clearance now.

Thanks,
[redacted name]

From: [redacted name]
Sent: 01 July 2015 12:19
To: [redacted 8 names]
Cc: Communications CEEA; [redacted 11 names]
Subject: Re: Draft news release and calling notice - Forth Bridge

[redacted name]

Can you amend the text to read the Forth Bridges Forum please? The Forum covers all three bridges.
[redacted name]
Special Projects Team - Forth Bridges
Transport Scotland
[redacted 2 lines – personal details]

From: [redacted name]
Sent: Wednesday, July 01, 2015 11:50 AM
To: [redacted 8 names]
Cc: Communications CEEA [redacted 14 names]
Subject: RE: Draft news release and calling notice - Forth Bridge

Thanks [redacted name] and colleagues

Please see attached comments on this from CHED. Hope they make sense. I have also added some material to the notes for editors section too.

Happy to discuss

[redacted name]

From: [redacted name]
Sent: Tuesday, June 30, 2015 5:54 PM
To: [redacted 7 name]
Cc: Communications CEEA; [redacted 10 names]
Subject: RE: Draft news release and calling notice - Forth Bridge

[redacted name]

Following on from [redacted name] comments, please see attached drafts with track changes and comments.

Many thanks
[redacted name]

[redacted name]
Special Projects: Forth Bridges

From: [redacted name]
Sent: 30 June 2015 17:09
To: [redacted 6 names]
Cc: Communications CEEA; [redacted 11 names]
Subject: RE: Draft news release and calling notice - Forth Bridge

No worries at all [redacted name], certainly no need to apologise.

Cheers
[redacted name]

[redacted name]
Communications Manager
Forth Replacement Crossing

[redacted 2 lines – personal information]

From: [redacted name]
Sent: 30 June 2015 17:09
To: [redacted 7 names]
Cc: Communications CEEA; [redacted 11 names]
Subject: RE: Draft news release and calling notice - Forth Bridge

Absolutely, [redacted name] – apologies for not including that before.

From: [redacted name]
Sent: 30 June 2015 17:08
To: [redacted 7 names]
Cc: Communications CEEA; [redacted 11 names]
Subject: RE: Draft news release and calling notice - Forth Bridge

Thanks [redacted name],

One thought would be to include the role of the Forth Bridges Forum, something like “The Scottish Government set up the Forth Bridges Forum to promote the three Forth Bridges including taking forward the bid for World Heritage status.” Could be included that would work - it's a short line but significant in terms of demonstrating outputs from the Forum.

Otherwise looks good to me.

Hope this helps,
[redacted name]

[redacted name]
Communications Manager
Forth Replacement Crossing

[redacted 2 lines – personal information]

From: [redacted name]
Sent: 30 June 2015 16:56
To: [redacted 7 names]
Cc: Communications CEEA; [redacted 11 names]
Subject: RE: Draft news release and calling notice - Forth Bridge

Colleagues,

Please find attached draft news release for comment – grateful for comments by 4pm tomorrow as I need to put to Ms Hyslop by COP tomorrow to allow for clearance/feedback given the time difference between here and Japan.

I've left spaces for quotes from Network Rail and Visit Scotland – grateful for these by 4pm tomorrow also.

[redacted name] , [redacted name] – as discussed with you both, Ms Hyslop's quote can cover SG, HS, and TS – but let me know if there's any messaging I've omitted you'd like included.

I've also attached a draft media calling notice, which names Manuela as the VS person available for interview, and Ian as the Network Rail person available for interview (planes permitting!) – is this correct and are both organisations content with this?

Following discussions with Sarah, the media calling notice does not include an offer for media to go up the bridge - to control numbers, we'll offer this to journalists who ask, and mention to key contacts when doing our ring round.

Thanks,

[redacted name]

[Attachment 1 below]

News



Date (format - January 1, 2009)

Forth Bridge Scotland's Sixth World Heritage Site

125 year old bridge recognised as UNESCO Site

The Forth Bridge has been officially inscribed as a UNESCO World Heritage Site at the 39th session of the World Heritage Committee in Bonn.

The world-famous bridge is Scotland's sixth World Heritage site, joining Edinburgh Old and New Towns, the Heart of Neolithic Orkney, New Lanark, the Antonine Wall and St Kilda.

The 125-year-old cantilever bridge spans the Firth of Forth on the east coast of Scotland and is known as one of the industrial wonders of the world.

When it was constructed it was one of the most ambitious projects of its kind ever attempted, and at its peak, more than 4,500 men were employed building it, with construction taking eight years to complete.

The bid for World Heritage Status was taken forward by the Forth Bridges Forum, established by the Scottish Government to promote the three Forth Bridges.

Welcoming UNESCO's decision to inscribe the bridge, First Minister Nicola Sturgeon said:

"The Forth Bridge is known as one of the industrial wonders of the world, and it is fitting it has been recognised as one of Scotland's six World Heritage Sites. I congratulate everyone involved in this bid.

"The Forth Bridge's Inscription as a World Heritage Site is an honour, and true recognition of the Bridge's unique place in Scotland's history.

“Spanning two and a half kilometres and comprising 53,000 tonnes of mild steel, the Forth Bridge is a monument to innovative industry and engineering. Its giant double-cantilever towers, with their powerful yet graceful design, are recognised the world over.

“The Forth Bridge is an outstanding example of Scotland’s built heritage and its endurance is testament not only to the ingenuity of those who designed and built it but also to the generations of painters, engineers and maintenance crews who have looked after it through the years.

“The Scottish Government and its agencies are working together to ensure our diverse historic environment – from the industrial heritage of the Forth Bridge and New Lanark to the Neolithic Heart of Orkney – is understood, valued, cared for and protected now, and for future generations.”

David Dickson, infrastructure director, Network Rail said:

“Network Rail, as owner of the bridge, is honoured by UNESCO’s decision to inscribe the Forth Bridge as a World Heritage Site.

“The Forth Bridge is a prime example of civil engineering and an iconic structure, not only in Scotland but across the world.

“The awarding of the inscription is the culmination of a great deal of planning from a wide range of organisations and a testament to the hard work and dedication of those who built and continue to maintain the bridge.”

Mike Cantlay, Chairman of VisitScotland, said:

“The Forth Bridge being awarded UNESCO World Heritage Site status is an outstanding achievement and I would like to congratulate everyone involved in putting together the successful application.

“As far as potential visitors to Scotland are concerned, World Heritage Site status lends even greater aura and appeal to one of the planet’s most instantly recognisable landmarks. And the timing is perfect as, in 2016, this country will celebrate the Year of Innovation, Architecture and Design and you would be hard-pushed to find a better example of all three qualities anywhere in the world than in the Forth Bridge.”

Background

Forth Bridges Forum

Led by Transport Scotland, the Forth Bridges Forum is a partnership of major public sector bodies and infrastructure owners with common interests in the bridges and the local communities. The Forum is committed to the successful management and promotion of the Forth Bridge, Forth Road Bridge and forthcoming Queensferry Crossing for the economic benefit of local communities and Scotland as a whole. In conjunction with community groups and partner members, the Forth Bridges Forum led the nomination bid for inscribing the Forth Bridge as a World Heritage Site. Members of the Forth Bridges Forum include: Historic Scotland, VisitScotland, Network Rail, Amey, City of Edinburgh Council, Fife Council, West Lothian Council and Transport Scotland. For more information on the Forum, visit the website at www.forth-bridges.co.uk

Our Place in Time, Scotland’s Strategy for the Historic Environment

The Historic Environment Strategy for Scotland, Our Place in Time, was published on 4 March 2014. Collaboratively developed, the Strategy was a response to calls for a cohesive approach to the protection and promotion of the historic environment in all its forms, that went beyond the planning system or any one organisations priorities. The Strategy belongs, not to Government or one organisation but to the people of Scotland. It sets out a common vision, definition and desired outcomes for the historic environment and has a set of overarching principles and strategic objectives. These will help achieve the vision to better understand, protect and value our historic environment now and for future generations. Further information is available at <http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment/Strategy>

World Heritage Status

There are just over a thousand sites on the United Nations Educational, Scientific and Cultural Organisation (UNESCO) World Heritage List – places that have been agreed to have internationally significant cultural or natural heritage, whose outstanding universal value transcends national boundaries and are important for all of us and for future generations alike. Further information is available at <http://whc.unesco.org/en/list/>

The Forth Bridge was nominated in January 2014 as Scotland's sixth UNESCO World Heritage Site January 2014. At its 39th annual session, in Bonn, Germany, UNESCO's World Heritage Committee decided [tbc] to inscribe the bridge at its 39th annual session, in Bonn, Germany, on Sunday 5th July.[tbc]. Further information is available at <http://whc.unesco.org/en/sessions/39com/>

There are five other World Heritage Sites in Scotland. These are the Heart of Neolithic Orkney, the Antonine Wall, the Old and New Towns of Edinburgh, New Lanark, and St Kilda. Each managed under a distinctive model involving national and local bodies, communities and individuals and national and local government, Further information on these are available at <http://www.historic-scotland.gov.uk/worldheritage>.

Contact

Duty Communications 0300 244 4000

[Attachment 2 below]

News

July 5, 2015

Operational note only: not for publication



Media calling notice: Forth Bridge

Culture Secretary visits bridge following inscription as World Heritage Site

Culture Secretary Fiona Hyslop will visit the Forth Bridge tomorrow following its inscription by UNESCO as Scotland's Sixth World Heritage Site.

Ms Hyslop will visit the Forth Replacement Crossing's Contact and Education Centre adjacent to the Forth Road Bridge's viewing platform at South Queensferry, and will meet some of the team involved in the bid to make the Bridge a World Heritage Site.

The Centre has excellent views of the Bridge.

Reporters, photographers and camera crews are invited to attend. Interviews will be available with Ms Hyslop, David Dickson, infrastructure director, Network Rail, and Manuela Calchini, Regional Director, VisitScotland.

Details:

Monday 6 June.

Forth Replacement Crossing Contact and Education Centre
Adjacent to Forth Road Bridge Administration Building
South Queensferry
EH30 9QU (please use this postcode for Sat Navs)

12.55pm Media arrive

1pm Fiona Hyslop arrives, is shown around the Contact and Education Centre
1.15pm Photo opportunity
1.25pm Interview opportunities

Contact:

[redacted name]

From: [redacted name]
Sent: 02 July 2015 10:14
To: [redacted 2 names]
Cc: [redacted name] Director of Culture, Europe and External Affairs; HS
Chief Executive; [redacted 5 names] Communications CEEA; [redacted 5 names]
(TRANSPORT SCOTLAND); [redacted name]; Communications
DFM; [redacted 3 names]
Subject: RE: World Heritage Committee - Ministerial Briefings for Clearance
Attachments: UNESCO Forth Bridge Extra.pdf

[redacted name]

Thanks – for info, here is a press article on the tourism seminar that Fife Council ran that involved both HS and VS – certainly their focus is on developing tourism on the back of UNESCO status.

Regards

[redacted name]

From: [redacted name]
Sent: 02 July 2015 09:53
To: [redacted 2 names]
Cc: [redacted name] Director of Culture, Europe and External Affairs; HS Chief Executive; [redacted 5 names]; Communications CEEA; [redacted 5 names] (TRANSPORT SCOTLAND); [redacted name] Communications DFM; [redacted 3 names]
Subject: RE: World Heritage Committee - Ministerial Briefings for Clearance

Many thanks both for the helpful comments, will add the text in as suggested, and correct the typos.

[redacted name]

From: [redacted name]
Sent: 02 July 2015 07:39
To: [redacted 2 names]
Cc: [redacted name] Director of Culture, Europe and External Affairs; HS Chief Executive; [redacted 5 names]; Communications CEEA; [redacted 5 names] (TRANSPORT SCOTLAND); [redacted name] Communications DFM; [redacted 3 names]
Subject: Re: World Heritage Committee - Ministerial Briefings for Clearance

Good morning Iain, [redacted name]

Just one comment from TS - can Iain's text below be slightly amended to read 'the area' instead of referring to North and South Queensferry please?

Thanks

[redacted name]
Special Projects Team - Forth Bridges
Transport Scotland
[redacted 2 lines – personal details]

From: [redacted name]

Sent: Wednesday, July 01, 2015 06:30 PM

To: [redacted name]

Cc: [redacted name] Director of Culture, Europe and External Affairs; HS Chief Executive; [redacted 5 names]); Communications CEEA; [redacted 5 names] (TRANSPORT SCOTLAND); [redacted name] Communications DFM; [redacted 3 names]

Subject: RE: World Heritage Committee - Ministerial Briefings for Clearance

[redacted name]

Couple of comments – in terms of **Mr Biagi's** briefing, simple typo - VisitScotland is one word

For **Ms Hyslop**, the tourism angle should certainly be included, even though we understand that this is not to be the focus (largely due to the issues around the visitor centre proposals). Certainly the Fife based media have been saying how this will benefit tourist and I understand that Miles and VS were at a workshop recently for local tourism businesses which looked at the benefits the bridge could bring. This could be separate to briefing on the proposed visitor attractions at North and South Queensferry that you refer to. Even something prosaic along the lines of:

Tourism

Inscription of the Forth Bridge as a World Heritage Site is also likely to further boost the numbers of tourists that already visit North Queensferry and South Queensferry to view this iconic Scottish structure. Even without further tourism infrastructure development, raising its profile in such a way will benefit the local visitor economies, especially that of South Queensferry, which relies on a large part on the tourism trade (and has a destination marketing organisation to that effect). Use of the bridge's image is also a strong marketing tool for tourism – not only for Fife and the Lothians, but Scotland as a whole, and like Edinburgh Castle and Loch Ness, the bridge is one of the key Scottish attractions that many visitors wish to see.

Happy to discuss

Regards

[redacted name]

[redacted name]

Tourism - Senior Policy Officer
Scottish Government - Tourism
8th Floor
Ocean Point
[redacted personal details]



From: [redacted name]

Sent: 01 July 2015 17:53

To: [redacted 6 names] Communications CEEA; [redacted 5 names] (TRANSPORT SCOTLAND)

Cc [redacted name] Director of Culture, Europe and External Affairs; HS Chief Executive; [redacted name]

Subject: World Heritage Committee - Ministerial Briefings for Clearance

Importance: High

Dear All,

Please find attached briefing notes for Mr Biagi attendance at the World Heritage Committee on Sunday, and for Cab Sec attending the event scheduled for Monday. We would be grateful if you could let us know of any concerns by 10am tomorrow, though let me know if you won't be able to manage in that timescale. There are still a few points which need some further information, but won't substantively change the material.

[redacted name], we haven't included any specific content on the proposals for the visitor centre, but is there is anything to include then feel free to send it on.

Many thanks,

[redacted name]

[redacted name]

Culture and Historic Environment Division | The Scottish Government

| Victoria Quay | Edinburgh | EH6 6QQ

[redacted personal details]

]

[Attachment pdf reference: UNESCO Forth Bridge Extra supplied separately]

From: [redacted name]

Sent: 03 July 2015 11:06

To: [redacted 2 names]

Cc: [redacted 3 names]

Subject: RE: Forth Bridge - stakeholder social media email

[redacted name],

Happy to send – I'll issue now with your final wording slightly amended by Luke to the stakeholder list identified.

[redacted name]

[redacted name]] Policy and Sponsorship Officer

Culture and Historic Environment Division

[redacted personal details]



From: [redacted name]

Sent: 03 July 2015 10:55

To: [redacted 2 names]
Cc: [redacted 3 names]
Subject: RE: Forth Bridge - stakeholder social media email
Importance: High

[redacted name]

Do we think this is good to go? If so can we issue now given the other media sites are hotting up. Can we also follow up with a call to relevant folks –esp WHS, HS and RCAHMS, NTS to ensure they are primed?

[redacted name]

From: [redacted name]
Sent: Thursday, July 2, 2015 5:31 PM
To: [redacted 2 names]
Cc: [redacted 3 names]
Subject: RE: Forth Bridge - stakeholder social media email

Thanks for this.

Some thoughts although I fear I may have garbled the last para a bit but I was trying to say thanks for the ordinary people too.

[redacted name]

From: [redacted name]
Sent: Thursday, July 2, 2015 4:42 PM
To: [redacted 2 names]
Cc: [redacted 2 names]
Subject: RE: Forth Bridge - stakeholder social media email

Many thanks [redacted name] and [redacted name],

A few suggested changes, and think we should send this to the SHEF members as well as your suggestions (all good ones) Would also suggest Summerlee museum and maybe the mining museum but that is perhaps pushing. We could maybe ask [redacted name] if there is anyone else he can think of, I'll keep pondering...

[redacted name]

From: [redacted name]
Sent: 02 July 2015 11:29
To: [redacted name]
Cc: [redacted 3 names]
Subject: Forth Bridge - stakeholder social media email

[redacted name],

With thanks to [redacted name] for her support, please see below proposed text to email to stakeholders tomorrow to encourage tweeting:

Dear Colleague,

As you may be aware, the 39th Session of the World Heritage Committee concerning the Protection of the World Cultural and Natural Heritage is currently underway in Bonn, Germany.

Today the Session will reach item 8B of the agenda, consideration of nominations to the World Heritage List, *which is expected to last the next 3 days*. This is particularly exciting for Scotland as this will include consideration of the nomination of the Forth Bridge - *probably on Sunday*.

The Forth Bridge is an iconic monument to innovative engineering which celebrates its 125th Birthday this year. It remains *intact and operational in its original use following many decades of care and maintenance*. The Forth Bridges Forum *led the nomination, with colleagues at Historic Scotland preparing the nomination document and management plan*. You can visit their website for further details of the nomination bid: <http://www.forth-bridges.co.uk/forth-bridge/world-heritage.html> If the nomination is successful the Forth Bridge will become Scotland's sixth World Heritage Site, joining the [*Antonine Wall*](#), [*Heart of Neolithic Orkney*](#), [*Old and New Towns of Edinburgh*](#), [*New Lanark*](#) and [*St Kilda*](#).

It is our hope that the Forth Bridge will be inscribed at some point over the next few days, we are anticipating a decision on Sunday. To share news of the inscription, *as well as the importance and value of Scotland's unique heritage* we are planning to tweet using **#forthbridge**.

We would like to invite you to join us in welcoming the Forth Bridge to Scotland's *family of World Heritage Sites through social media once the site has been inscribed*. Mr Biagi, Minister for Local Government and Community Empowerment, is expected to attend Bonn to accept the accolade for Scotland. *Do also keep an eye out for the decision which will be streamed live from the UNESCO meeting in Bonn* (<http://whc.unesco.org/en/sessions/39com/#live>).

This is also an important opportunity to acknowledge the partners who worked so hard to get to this point. It is also right and proper that we recognise all those many others who work equally hard to protect, conserve and promote our wealth of historic assets, often without securing the same recognition.

Thank you,

Proposed list of stakeholders to email:

New Lanark Trust –[redacted personal details]
Edinburgh World Heritage —[redacted personal details]
National Trust for Scotland – [redacted personal details]
HS – [redacted personal details]

BEFS – [redacted personal details]
IHBC – [redacted personal details]
RIAS –[redacted personal details]
RICS – [redacted personal details]
Scottish Civic Trust – [redacted personal details]
Scottish Historic Buildings Trust – [redacted personal details]
Scottish Industrial Heritage Society – [redacted personal details]
Scottish Land and Estates – [redacted personal details]
Scottish Railway Preservation Society –[redacted- personal information]
Heritage Railway Association – [redacted- personal information]
Institution of Civil Engineers – [redacted personal details]
HLF – [redacted personal details]
Saltire Society –[redacted personal details]

Scottish Enterprise (tourism manager) – [redacted personal details]
Fife Historic Buildings Trust – [redacted – personal information]
Cockburn Association – [redacted personal details]
AHSS – [redacted personal details]
Black Environment Network – [redacted personal details]

Are there other key stakeholders we should be adding to this list?

Happy for edits to the proposed text – would you like the email to be signed off from you?

Thanks,

[redacted name]

[redacted name] Policy and Sponsorship Officer
Culture and Historic Environment Division

Scottish Government Directorate for Culture, Europe and External Affairs
[redacted personal details]

From: [redacted name]
Sent: 03 July 2015 14:54
To: Cabinet Secretary for Culture, Europe and External Affairs
Cc: First Minister; Cabinet Secretary for Social Justice, Communities and Pensioners' Rights; Cabinet Secretary for Culture, Europe and External Affairs; Minister for Europe and International Development; Minister for Transport and Islands; Deputy First Minister and Cabinet Secretary for Finance, Constitution and Economy; [redacted 3 names] Director of Culture, Europe and External Affairs; DG Strategy and External Affairs [redacted 5 names] (TRANSPORT SCOTLAND); HS Chief Executive; [redacted 3 names] Communications CEEA [redacted 2 names] (Comms); Communications First Minister; Communications Social Justice; [redacted name]
Subject: Forth Bridge Media Event Briefing - 6 July

PS/Cabinet Secretary

Forth Bridge Media Event – Monday 6 July

Please find attached briefing for the Cabinet Secretary for the above event.

Let me know if anything further is required.

[redacted name]

[redacted name] Policy and Sponsorship Officer
Culture and Historic Environment Division

Scottish Government Directorate for Culture, Europe and External Affairs
[redacted personal details]



[Attachment below]

Inscription of the Forth Bridge as a World Heritage Site – Media launch

6 July 2015

What this does stem from	The Forth Bridge was nominated in January 2014 as Scotland's sixth United Nations Education Science and Cultural Organisation (UNESCO) World Heritage Site. UNESCO's World Heritage Committee will make its decision on whether or not to inscribe the bridge at its 39 th annual session, in Bonn, Germany, from 28 June – 8 July. We expect the decision to be taken on Sunday 5 July. The recommendation by the International Council on Monuments and Sites (ICOMOS), and the draft decision of the World Heritage Committee, is to inscribe the Bridge. We can therefore be fairly confident that UNESCO's final decision will be to inscribe.
Key Messages	<ul style="list-style-type: none"> • [In event of decision being to Inscribe] We are honoured to have the Forth Bridge inscribed as a World Heritage Site. This is an outstanding example of Scotland's built heritage and its endurance is testament not only to the ingenuity of those who designed and built it but also to the generations of painters, engineers and maintenance crews who have looked after it down the years. • Scotland rich historic environment delivers untold benefits to the people of Scotland in cultural, social, environmental and economic terms. • Through collective endeavour that underpins <u>Our Place in Time</u>, Scotland's national strategy for the historic environment, we will ensure our diverse historic environment is understood, valued, cared for, protected, enjoyed and enhanced - now and for future generations. • 125 years after it first opened, the Forth Bridge has been inscribed as a UNESCO World Heritage Site, at the 39th session of the World Heritage Committee in Bonn, Germany. • The world famous cantilever bridge, which spans the Firth of Forth on the East Coast of Scotland, is known as one of the industrial wonders of the world. • The Forth Bridge is Scotland's sixth World Heritage Site • Our priority is to ensure that these sites retain the characteristics which give them Outstanding Universal Value, amidst many challenges, including climate change, development projects, and natural degradation
Who	<p>The media event will include the following nomination partners:</p> <p>VisitScotland – Manuela Calchini, Regional Director Network Rail - David Dickson, infrastructure director</p> <p>Representatives from Transport Scotland will also be present, but not for interview.</p> <p>A media calling notice will issue to broadcast and print media.</p> <p>No attendees from the general public are expected.</p>
What	A media opportunity to provide images of Ms Hyslop and the Forth Bridge, there will be photo, filming and interview opportunities and the Scottish Government broadcast unit will attend.

Additional information if speech being given	No speech is to be given but lines to take, issues to avoid and Q&A are provided at Annex A in preparation for broadcast interview opportunities and print media 'huddle' (if required).
Why	The Cabinet Secretary's presence would be expected to mark the significance of the inscription of the Bridge as a world heritage site and it provides the opportunity to emphasise the value placed on heritage by the Scottish Government. A number of other activities are planned in celebration of inscription.
Where	Forth Replacement Crossing (FRC) Contact and Education Centre, South Queensferry. Postcode for Sat Nav is EH30 9QU Map is at Annex E.
When	Monday 6 July 2015, 13:00-13:45
Dress code	Outdoors if fine
Official(s) attending	[redacted name] [redacted name] Transport Scotland Contacts: [redacted name] [redacted name]
Media Handling	As set out in comms plan. For tweets the hashtag is #forthbridge. Comms Officer – [redacted name]
Annexes	Annex A: Summary page Annex B: Event Itinerary Annex C: Background and Q&A Annex D: Map and details etc Annex E: News Release

SUMMARY PAGE

Purpose of meeting:

- To publicise the Forth Bridge being inscribed on the UNESCO World Heritage List.
- To highlight the work of partners in the Forth Bridges Forum in preparing the nomination.

Key Issues:

- Honoured by this great accolade
- Thanks to all the partners who got us to this successful conclusion of the process

Lines to Take:

- The Forth Bridge has become Scotland's sixth World Heritage Site. A fitting accolade to receive in the year of its 125th Anniversary.
- The nomination of the Forth Bridge was prepared by many individuals and organisations, at local and national level, working together, particularly in the activities of the Forth Bridges Forum.
- The Forth Bridge is an iconic monument to innovative industry and engineering. We are honoured to have the Forth Bridge inscribed as a World Heritage Site.

Issues to Avoid:

- Proposals for the Forth Bridge Experience
- Edinburgh Local Development Plan
- Parking and visitor numbers in North Queensferry

EVENT ITINERARY

12.45 pm	Key partners arrive at the FRC Contact and Education Centre ahead of photocall
12.55 pm	Media invited for this time
1.00 pm	Cabinet Secretary arrives. Cabinet Secretary is shown around the FRC Contact and Education Centre by David Middleton (Chief Executive) and Roy Brannen (Director of Trunk Roads and Bus Operations), both Transport Scotland
1.15 pm	Photo opportunity. Tweets issue of key photos taken.
1.25 pm	Broadcast interview opportunities
1.40 pm	Print media 'huddle' if required
1.45 pm	Cabinet Secretary departs

BACKGROUND AND Q&A

World Heritage Status

There are just over a thousand sites on the UNESCO World Heritage List – places that have been agreed to have internationally significant cultural or natural heritage, whose outstanding universal value transcends national boundaries and are important for all of us and for future generations alike. Further information is available at <http://whc.unesco.org/en/list/>

The Forth Bridge was nominated in January 2014 as Scotland's sixth potential UNESCO World Heritage Site. At its 39th annual session, in Bonn, Germany, UNESCO's World Heritage Committee will decide whether to inscribe the bridge at its 39th annual session, in Bonn, Germany, likely to be on Sunday 5th July. Further information is available at <http://whc.unesco.org/en/sessions/39com/>. The advisors to UNESCO have recommended that the Bridge be inscribed on the list.

There are five other World Heritage Sites in Scotland. These are the Heart of Neolithic Orkney, the Antonine Wall, the Old and New Towns of Edinburgh, New Lanark, and St Kilda. Each managed under a distinctive model involving national and local bodies, communities and individuals and national and local government. Further information on these are available at <http://www.historic-scotland.gov.uk/worldheritage>.

Forth Bridge Nomination

On 28 May 2012 the UK Government's Department for Culture, Media and Sport (DCMS) announced that the Forth Bridge was to prepare a nomination for submission to UNESCO.

In early 2014 the formal application was submitted to UNESCO to have the Forth Bridge inscribed as a World Heritage Site. The nomination document and management plan were drafted by Historic Scotland with support from the Forth Bridges Forum and in conjunction with partners and community groups. The Forth Bridges Forum was also responsible for developing and implementing a strategy for local community engagement.

Forth Bridges Forum

Led by Transport Scotland, the Forth Bridges Forum is a dynamic and innovative partnership of major public sector bodies and infrastructure owners with common interests in the bridges and the local communities. The Forum is committed to the successful management and promotion of the Forth Bridge, Forth Road Bridge and forthcoming Queensferry Crossing for the economic benefit of local communities and Scotland as a whole. In conjunction with community groups and partner members, the Forum led the nomination bid for inscribing the Forth Bridge as a World Heritage Site.

The core members of the Forum are senior officials representing the following partner organisations:

- City of Edinburgh Council
- Fife Council
- Forth Bridges Unit Operating Company

- Historic Scotland
- Network Rail
- Transport Scotland
- Visit Scotland
- West Lothian Council

The Forum website is at www.forth-bridges.co.uk

Tourism

Inscription of the Forth Bridge as a World Heritage Site is also likely to further boost the number of tourists that already visit the area to view this iconic Scottish structure. Even without further tourism infrastructure development, raising its profile in such a way will benefit the local visitor economies, especially that of South Queensferry, which relies, to a large part, on the tourism trade (and has a destination marketing organisation to that effect). Use of the bridge's image is also a strong marketing tool for tourism – not only for Fife and the Lothians, but Scotland as a whole, and like Edinburgh Castle and Loch Ness, the bridge is one of the key Scottish attractions that many visitors wish to see.

Our Place in Time, Scotland's Strategy for the Historic Environment

The Historic Environment Strategy for Scotland, Our Place in Time, was published on 4 March 2014. Collaboratively developed, the Strategy was a response to calls for a cohesive approach to the protection and promotion of the historic environment in all its forms, that went beyond the planning system or any one organisations priorities. The Strategy belongs, not to Government or one organisation but to the people of Scotland. It sets out a common vision, definition and desired outcomes for the historic environment and has a set of overarching principles and strategic objectives. These will help achieve the vision to better understand, protect and value our historic environment now and for future generations. Further information is available at <http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment/Strategy>

Current Issues/Q&A

Bonn Declaration

The Bonn Declaration was adopted on the first day of the 39th Session (28 June 2015). The full text is attached at Annex J.

The declaration particularly focuses on damage to cultural property in areas of conflict and the deliberate destruction, looting and illicit trafficking of cultural assets in these areas. Threats to cultural heritage through terrorist attacks, illegal excavations, and criminal activity. Areas particularly mentioned include: Hatra, Iraq; Palmyra, Syria; Marib and Aden, Yemen.

The risk of natural disasters, particularly the earthquakes in Nepal (2015) and Haiti (2010) are also highlighted with a statement that UNESCO are convinced the Conventions provide the proper framework for national measures and international cooperation to protect culture and heritage against all threats.

[redacted line - exempt]

[redacted 2 paragraphs - exempt]

[redacted line - exempt]

[redacted 4 paragraphs - exempt]

Forth Bridge Experience

Network Rail is proposing a visitor experience for the Forth Bridges and the work is being supported by the Forth Bridges Forum. The proposals involve two separate sites. A Visitor Centre under the Inchgarvie pier, near North Queensferry, with access (enclosed throughout) to a Bridge top viewing platform, via a lift or hoist. This Centre would be accessible to all and include exhibition, educational, and retail areas. Another location near to South Queensferry would provide a reception area and departure point only for those wishing to undertake a more challenging walk and climb on the Bridge structure.

NR has emphasised the potential job opportunities of such an attraction (for instance, as bridge walk guides and other visitor centre staff, as well as the initial construction phases), and that rail would be the primary means of access. (The platforms and paths from Dalmeny station would require development.)

NR has confirmed that the proposals are “scaleable” and could subsequently be taken forward in a way which allows for adaptation to meet increasing visitor demand around the other Bridges on the Forth, for instance, by providing space for educational information about the Road Bridge(s) or by linking the new Forth Bridge locations to existing paths. TS’s own research and analysis will be completed and stored for use, if necessary, subject to the outcome of the NR proposals.

Stakeholder Event

It is intended to hold an event on 19th September at the FRC Contact & Education Centre to thank the Forth Bridges Forum, the World Heritage Nomination Steering Group and all others involved in preparing and submitting the nomination, those involved in the week long inspection visit by ICOMOS in October 2014 and the community stakeholders who were very much part of the nomination process. This event is still as a planning stage and a proposal is being prepared.

[redacted 2 paragraphs - exempt]

New Lanark

Scottish Ministers have carefully considered all the evidence relating to the planning application at Hyndford Quarry, and considered the reporters’ conclusions and recommendations.

Ministers have accepted the reporter’s findings that the southern expansion of Hyndford Quarry would have no adverse impact on any identified designations or assets. They also agree that these aspects are consistent with the development plan.

However, Ministers are of the view that disturbance of at least 8 years before positive restoration in the western extension (largely within the World Heritage Site buffer zone) is unacceptable and is not outweighed by the need for a supply of minerals,

which is only marginally short. On that basis, Scottish Ministers consider that development in that part of the scheme should not be approved.

For the reasons given above, Scottish Ministers have now given notice to the applicant that they are minded to grant permission only for the southern extension works and to refuse the western extension works.

Lines to take:

- A balanced approach must be taken when considering what impact any development will have on the local area.
- The Scottish Government wants to see the right development in the right places – therefore Ministers intend to grant permission only for the southern extension and to refuse the western extension works as they consider eight years of disturbance close to the World Heritage site would create an unacceptable impact on the landscape. Ministers are seeking further information on proposed conditions and legal agreements before they issue their final decision on the application.”

Former Royal High School, Edinburgh

There has been a lot of interest in the development of the former Royal High School including media coverage of calls for UNESCO to consider de-listing the Old and New Towns of Edinburgh World Heritage Site if a proposed hotel development was given planning permission.

The hotel scheme has recently been revised, including more sensitive treatment of the listed building. Whilst the hotel scheme progresses a new proposal has been submitted by the Royal High School Preservation Trust. The Trust intends to relocate St Mary’s Music School, one of Edinburgh’s specialist schools to the site. Historic Scotland have met with the Trust and believe the proposed use appears to be a good ‘fit’ for the building.

[redacted line - exempt]

[redacted paragraph - exempt]

St James Centre, Edinburgh

The City of Edinburgh Council has approved the redevelopment of the St James Centre within the Old and New Towns of Edinburgh World Heritage Site. In accordance with the Operation Guidelines of World Heritage Convention, we will be notifying UNESCO of this planning decision shortly.

Some conservation groups have voiced concerns publicly about the use of limestone cladding in the development, arguing that it is not in keeping with the sandstone used extensively in the construction of Edinburgh’s New Town. They have further suggested that the redevelopment will put at risk the World Heritage status of the Old and New Towns of Edinburgh World Heritage Site.

The joint UNESCO / ICOMOS mission to Edinburgh in 2008 welcomed the demolition of the existing St James Centre. UNESCO was advised about the redevelopment proposals in March 2015 but has not to date offered any view on the proposals.

[redacted line - exempt]

[redacted paragraph - exempt]

Forth Bridge Nomination not reached during 39th Session

It is highly unlikely that the nomination will not be reached during the Session at Bonn and deferred until the next Session. In the event that this does occur the following lines have been prepared:

[redacted 2 paragraphs - exempt]

MAP

Postcode for Sat Nav - EH30 9QU

A space has been reserved for the Cabinet Secretary in the staff car park at the Contact and Education Centre.



News



Date (format - January 1, 2009)

Forth Bridge Scotland's Sixth World Heritage Site **125 year old bridge recognised as UNESCO Site**

The Forth Bridge has been officially inscribed as a UNESCO World Heritage Site at the 39th session of the World Heritage Committee in Bonn.

The world-famous bridge is Scotland's sixth World Heritage site, joining Edinburgh Old and New Towns, the Heart of Neolithic Orkney, New Lanark, the Antonine Wall and St Kilda.

The 125-year-old cantilever bridge spans the Firth of Forth on the east coast of Scotland and is known as one of the industrial wonders of the world.

When it was constructed it was one of the most ambitious projects of its kind ever attempted, and at its peak, more than 4,500 men were employed building it, with construction taking eight years to complete.

The bid for World Heritage Status was taken forward by the Forth Bridges Forum, established by the Scottish Government to promote the three Forth Bridges.

Welcoming UNESCO's decision to inscribe the bridge, First Minister Nicola Sturgeon said:

"The Forth Bridge is known as one of the industrial wonders of the world, and it is fitting it has been recognised as one of Scotland's six World Heritage Sites. I congratulate everyone involved in this bid.

"The Forth Bridge's Inscription as a World Heritage Site is an honour, and true recognition of the Bridge's unique place in Scotland's history.

"Spanning two and a half kilometres and comprising 53,000 tonnes of mild steel, the Forth Bridge is a monument to innovative industry and engineering. Its giant double-cantilever towers, with their powerful yet graceful design, are recognised the world over.

"The Forth Bridge is an outstanding example of Scotland's built heritage and its endurance is testament not only to the ingenuity of those who designed and built it but also to the generations of painters, engineers and maintenance crews who have looked after it through the years.

"The Scottish Government, its agencies, individuals and organisations across the country work together to ensure our diverse historic environment – from the industrial heritage of the Forth Bridge and New Lanark to the Neolithic Heart of Orkney – is understood, valued, cared for and protected now, and for future generations."

David Dickson, infrastructure director, Network Rail said:

“Network Rail, as owner of the bridge, is honoured by UNESCO’s decision to inscribe the Forth Bridge as a World Heritage Site.

“The Forth Bridge is a prime example of civil engineering and an iconic structure, not only in Scotland but across the world.

“The awarding of the inscription is the culmination of a great deal of planning from a wide range of organisations and a testament to the hard work and dedication of those who built and continue to maintain the bridge.”

Mike Cantlay, Chairman of VisitScotland, said:

“The Forth Bridge being awarded UNESCO World Heritage Site status is an outstanding achievement and I would like to congratulate everyone involved in putting together the successful application.

“As far as potential visitors to Scotland are concerned, World Heritage Site status lends even greater aura and appeal to one of the planet’s most instantly recognisable landmarks. And the timing is perfect as, in 2016, this country will celebrate the Year of Innovation, Architecture and Design and you would be hard-pushed to find a better example of all three qualities anywhere in the world than in the Forth Bridge.”

Background

Forth Bridges Forum

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Our Place in Time, Scotland’s Strategy for the Historic Environment

The Historic Environment Strategy for Scotland, Our Place in Time, was published on 4 March 2014. Collaboratively developed, the Strategy was a response to calls for a cohesive approach to the protection and promotion of the historic environment in all its forms, that went beyond the planning system or any one organisation’s priorities. The Strategy belongs, not to Government or one organisation, but to the people of Scotland. It sets out a common vision, definition and desired outcomes for the historic environment and has a set of overarching principles and strategic objectives. These will help achieve the vision to better understand, protect and value our historic environment now and for future generations. Further information is available at <http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment/Strategy>

World Heritage Status

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value transcends national boundaries and are important for all of us and for future generations alike. Further information is available at <http://whc.unesco.org/en/list/>

The Forth Bridge was nominated in January 2014 as Scotland's sixth World Heritage Site. At its 39th annual session, in Bonn, Germany, UNESCO's World Heritage Committee decided to inscribe the bridge. Further information is available at <http://whc.unesco.org/en/sessions/39com/>

There are five other World Heritage Sites in Scotland. These are the Heart of Neolithic Orkney, the Antonine Wall, the Old and New Towns of Edinburgh, New Lanark, and St Kilda. Each is managed under a distinctive model involving national and local bodies, communities and individuals and national and local government. Further information on these is available at <http://www.historic-scotland.gov.uk/worldheritage>.

Contact

Duty Communication [REDACTED]

BRIEFING NOTE FOR MARCO BIAGI, MINISTER FOR LOCAL GOVERNMENT & COMMUNITY EMPOWERMENT

Inscription of the Forth Bridge as a World Heritage Site – 39th Session of the World Heritage Committee, Bonn

Date: 5 July 2015

What this does stem from	<p>The Forth Bridge was nominated in January 2014 as Scotland's sixth UNESCO World Heritage Site.</p> <p>UNESCO's World Heritage Committee will make its decision on whether or not to inscribe the bridge at its 39th annual session, in Bonn, Germany, from 28 June – 8 July. We expect the decision to be taken on Sunday 5 July.</p> <p>The draft inscription is very positive and UNESCO's advisers ICOMOS have recommended that the bridge should be inscribed. The Secretary of State for Culture, John Whittingdale, wrote to the First Minister inviting a Scottish Minister to attend the World Heritage Committee in order to accept the inscription and make a short speech.</p>
Key Messages	<p>On behalf of the United Kingdom Government, Scottish Ministers and the people of Scotland, I am proud to accept the inscription of the Forth Bridge as a World Heritage Site.</p> <p>The nomination of the Forth Bridge was prepared by many individuals and organisations at local and national level, working together, particularly in the activities of the Forth Bridges Forum.</p> <p>The Forth Bridge is an iconic monument to innovative industry and engineering. Thanks to generations of diligent maintenance it remains intact, in excellent condition and is still operational as a key part of the national rail infrastructure.</p>

	The Forth Bridge becomes Scotland's sixth World Heritage Site.
Who	<p>In the first instance, the Minister will meet the other members of the UK State Party delegation. These are:</p> <ul style="list-style-type: none"> • Matthew Sudders, UK Ambassador to UNESCO • [redacted name] • [redacted name] • [redacted name] • [redacted name] <p>The Minister is also likely to meet members of other State Party delegations. Around 1100 people attend and there are Heads of Delegations and Ministers in some delegations. However, there is no formal VIP list from which to work and so the UK Ambassador has been unable to set up any meetings for the Minister in advance. The unpredictability of the meeting timetable also makes it difficult to arrange side meetings. Colleagues in Bonn continue to seek potential engagements.</p>
What	<p>The event is the 39th annual session of UNESCO's World Heritage Committee. The main items of business for the annual sessions are to:</p> <ul style="list-style-type: none"> • Discuss and make decisions about the state of conservation of existing World Heritage Sites; • Discuss and make decisions on nominations for inscription on the World Heritage List <p>Other business includes the agreement of the Bonn Declaration responding to the current threats to cultural heritage (see Annex C and J); a report on the future status and management of the world heritage list; reports on state of conservation of world heritage sites as part of a regular cycle of monitoring, including of the sites on the at danger list. The meeting agenda is attached at Annexes G and H.</p> <p>The session is conducted by the 21 Member States that make up the World Heritage Committee, who sit near the front. The UK is not currently a committee member and so the UK delegation is afforded observer status only, along with another 174 Member States that are not committee members. This means that opportunities for the UK to contribute to the business of the meeting are limited only to discussions that relate to UK World Heritage Sites or UK candidate sites (the Forth Bridge in this instance).</p> <p>Delegates come and go as the session progresses, so there is constant background movement and noise.</p> <p>The Minister will make his way to sit with the UK State Party delegation at a point in the agenda before the Forth Bridge comes up for discussion. He will make his acceptance speech from within the UK State Party delegation when invited to do so by the Chair of the session.</p>

Additional information if speech being given	<p>Following successful inscription the floor is given to the nominating party – acceptance speeches are capped at 2 minutes.</p> <p>At previous Sessions the acceptance speech has been given seated from the State Party table.</p> <p>All sessions of the World Heritage Committee are streamed live on the internet.</p> <p>Acceptance speech is attached at Annex A</p>
Why	The Minister is representing both the Scottish Government and the UK Government as State Party for UNESCO.
Where	<p>World Conference Center, Bonn, Germany Platz der Vereinten Nationen 2, 53113 Bonn</p> <p>Map attached at Annex I</p>
When	Sunday 5 July 2015
Dress code	Business attire
Official(s) attending	<p>[redacted name] – Head of Industrial Heritage, Historic Scotland [redacted personal details]</p> <p>Other UK delegation members.</p>
Media Handling	<p>At the World Heritage Committee media are free to mix with delegates in the lobby, and to enter the chamber. The media presence is generally niche media whose interests focus on heritage and conservation.</p> <p>A media handling plan has been prepared which covers this event and a media event on 6 July.</p> <p>Following the acceptance of the nomination, colleagues in Bonn will contact the SG policy area (Andrew Fleming - [redacted –personal information] ; Luke Wormald - [redacted – personal information] and duty comms to let them know the decision has been made, this will trigger release of:</p> <ol style="list-style-type: none"> 1. News release containing quotes from SG and partners. 2. SG will tweet as early as possible, including a link to the shorter video clip from the FM and the news release, from @scotgov; @culturescotgov and @scotgovfm using the hashtag #forthbridge. 3. Tweets issue from partners and interested parties. We have prewarned stakeholders to watch for this and to follow using the hashtag #forthbridge and #ourplace intime 4. Media invitation will issue, inviting media to an event with Cab Sec and partner VIPs at 1pm at the Education Centre on Monday, followed by an opportunity to travel up the North Cantilever. <p>Comms plan attached as separate document.</p>

Annexes	<p>Annex A: Speaking note</p> <p>Annex B: Background to the Forth Bridge nomination</p> <p>Annex C: Current Issues and Lines</p> <p>Annex D: Background on UK State Party delegation</p> <p>Annex E: Background to UNESCO-related activity in Scotland</p> <p>Annex F: Q&A for media queries</p> <p>Annex G: Nominations agenda – Forth Bridge is number 32.</p> <p>Annex H: Provisional Agenda and Timetable attached seperately</p> <p>Annex I: Map of World Conference Centre Location</p> <p>Annex J: Bonn Declaration Full Text</p> <p>Annex K: Comms Plan – attached as separate document</p> <p>Annex L: Scotland’s World Heritage Sites Background</p>
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SPEAKING NOTE – FORTH BRIDGE INSCRIPTION ACCEPTANCE

Word Count: 397 Time: 2.5 Minutes (based on c.150 wpm)

On behalf of the United Kingdom Government, Scottish Ministers and the people of Scotland, I am proud to accept the inscription of the Forth Bridge as a World Heritage Site.

I would like to thank the Chair and members of the World Heritage Committee, together with the World Heritage Centre and the Advisory Bodies, particularly the International Council on Monuments and Sites (ICOMOS) and the International committee for the Conservation of Industrial Heritage (TICCIH), who have supported them. It is hard to understate the time and expertise that goes into assessing nominations.

In our experience, World Heritage nominations are complex yet highly rewarding, requiring years of hard work and the forming and maintaining of vital partnerships. Embodying the core principles of UNESCO, the process draws on ‘the power of intelligence to innovate, expand horizons and sustain the hope of a new humanism.’ With these thoughts in mind, I would like to congratulate all the countries who have submitted nominations this year.

I would also take a moment to specifically acknowledge the highly-effective partnership which enabled us to reach this stage. The nomination of the Forth Bridge was prepared by individuals and organisations at a local and national level, working together as the Forth Bridges Forum. I must thank them for their time and dedication which has culminated in today’s achievement.

Thanks to generations of diligent maintenance, the Bridge, which pioneered techniques to conquer a natural barrier that man had never previously overcome, remains intact and operational. An authentic industrial achievement, attracting visitors from around the world

and importantly, still performing its primary function as a key part of the national rail infrastructure.

We are well aware that UNESCO is committed to broadening the World Heritage List. The inclusion of the Forth Bridge helps to represent technological and industrial heritage, and the physical achievements of working people.

Today, the Forth Bridge becomes the sixth World Heritage Site in Scotland. It is all the more appropriate for the Bridge to receive this accolade in the year of its 125th Anniversary. We are proud to have such a diverse group of World Heritage Sites in our care, and to share them with the world.

Thank you

BACKGROUND TO WORLD HERITAGE AND THE FORTH BRIDGE NOMINATION

World Heritage Status

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The World Heritage Committee is expected to make its decision on the nomination at its 39th Session in Bonn in July 2015.

Forth Bridges Forum

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- Visit Scotland

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Further information is available at <http://www.gov.scot/Topics/ArtsCultureSport/arts/Historic-environment/Strategy>

CURRENT ISSUES AND LINES

Bonn Declaration

The Bonn Declaration was adopted on the first day of the 39th Session (28 June 2015). The full text is attached at Annex J.

The declaration particularly focuses on damage to cultural property in areas of conflict and the deliberate destruction, looting and illicit trafficking of cultural assets in these areas. Threats to cultural heritage through terrorist attacks, illegal excavations, and criminal activity. Areas particularly mentioned include: Hatra, Iraq; Palmyra, Syria; Marib and Aden, Yemen.

The risk of natural disasters, particularly the earthquakes in Nepal (2015) and Haiti (2010) are also highlighted with a statement that UNESCO are convinced the Conventions provide the proper framework for national measures and international cooperation to protect culture and heritage against all threats.

[redacted line - exempt]

[redacted paragraph - exempt]

CyArk and ICOMOS digital documentation initiative

CyArk is an internationally operating non-profit organisation based in the US which aims to create a free, 3D online library of the world's cultural heritage sites. CyArk have launched a joint initiative with the International Council on Monuments and Sites (ICOMOS) for the emergency digital documentation of high risk cultural heritage. The initiative, named Project Anqa (the Arabic word for Phoenix) intends to deploy teams paired with local professionals to digitally document at-risk sites before they are destroyed or altered.

Ben Kacyra wrote to the First Minister on 25 June 2015 regarding this project. He is seeking Scotland's involvement in this project through provision of expertise and funding. He has also invited the First Minister to join the Honorary Council for the project. This letter is currently being handled in the MACCS system.

UNESCO have invited Cyark to present on Project Anqa at Bonn.

[redacted line - exempt]

[redacted paragraph - exempt]

[redacted line - exempt]

[redacted 4 paragraph - exempt]

New Lanark

Ministers called in a quarry development by Cemex for adjudication given potential impact on the New Lanark World Heritage Site. They have considered the reporters advice and have now written to the applicant advising that they propose to reject the part of development which would encroach on the world heritage site. Objectors to the proposal have welcomed Ministers' decision but no comment has been received from either the developer nor South Lanarkshire Council. Culture and Historic Environment Division has informed UNESCO (via DCMS) of the decision.

Lines to take:

- Scottish Ministers have carefully considered all the evidence relating to the planning application at Hyndford Quarry, and considered the reporters' conclusions and recommendations.
- A balanced approach must be taken when considering what impact any development will have on the local area.
- The Scottish Government wants to see the right development in the right places – Ministers are seeking further information on proposed conditions and legal agreements before a final decision on the application is issued.
- [redacted paragraph - exempt]

Edinburgh World Heritage

There has been a lot of interest in the development of the former Royal High School including media coverage of calls for UNESCO to consider de-listing the Old and New Towns of Edinburgh World Heritage Site if a proposed hotel development was given planning permission.

The hotel scheme has recently been revised, including more sensitive treatment of the listed building. Whilst the hotel scheme progresses a new proposal has been submitted by the Royal High School Preservation Trust. The Trust intends to relocate St Mary's Music School, one of Edinburgh's specialist schools to the site. Historic Scotland have met with the Trust and believe the proposed use appears to be a good 'fit' for the building.

[redacted line - exempt]

[redacted paragraph - exempt]

Background – UK State Party Delegation

State Parties are countries which have adhered to the World Heritage Convention. They thereby agree to identify and nominate properties on their national territory to be considered for inscription on the World Heritage List. When a State Party nominates a property, it gives details of how a property is protected and provides a management plan for its upkeep. State Parties are also expected to protect the World Heritage values of the properties inscribed and are encouraged to report periodically on their condition.

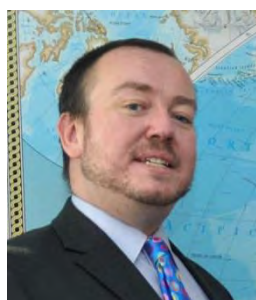
A total of 191 States have ratified the Convention.

The UK Government are signatories to the World Heritage Convention and therefore the State Party for all sites within UK territories. The UK ratified the Convention on 29 May 1984. The UK has a total of 28 World Heritage Sites covering all three categories of Cultural, Natural and Mixed.

Five of the UK World Heritage Sites are in Scotland:

- Antonine Wall (part of the Frontiers of the Roman Empire WHS)
- Heart of Neolithic Orkney
- New Lanark
- Old and New Towns of Edinburgh
- St Kilda

Matthew Sudders – UK Ambassador to UNESCO



Matthew Sudders is the Ambassador, Permanent Delegate of the United Kingdom of Great Britain and Northern Ireland to UNESCO, a position he has held since 2010. Since 2011, he has also served as the Chair of the Finance and Administrative Commission and the Joint Chair of the Joint Commissions (Programme and External Relations and Finance and Administrative Commission) of UNESCO's Executive Board.

Prior to UNESCO, he has served within the UK Department for International Development (DFID), as Head for Bilateral Relations acting as an Adviser to Ministers, Permanent Secretary and Directors on bilateral donors and also as Poverty Reduction Strategy Policy Analyst leading UK policy on Poverty Reduction strategies and serving as a member of DFID's Aid Effectiveness team responsible for negotiation of the Paris Declaration on Aid Effectiveness.

He is an expert Statistician having served not only in the UK Office for National Statistics and DFID but also as Statistics Adviser for Eurostat (European Commission) and the Partnership in Statistics for Development in the 21st Century (PARIS21) of the Organisation for Economic Co-operation and Development, respectively. At Eurostat, notably, he has overseen management and advice on statistical capacity building programmes including developing mechanisms for monitoring quality of governance in Developing Countries and published a 'Users Guide to Governance Indicators' with UNDP.

[redacted name] is Head of Cultural Diplomacy in the Department for Culture, Media and Sport (DCMS). He has previously held a number of posts within the Department including Head of Museums, Libraries and Cultural Property and Head of Philanthropy and Fundraising.

Twitter handle [redacted name]

[redacted name] [redacted name] is the World Heritage Site and Underwater Policy Officer in DCMS.

[redacted name]– Historic Scotland

[redacted name] is Head of Industrial Heritage at Historic Scotland. He has represented Historic Scotland on the Forth Bridges Forum Nomination Steering Group and has been involved in the nomination process throughout.

[redacted name]– Historic England

[redacted name] is Head of International Advice at Historic England.

Historic England are the public body that looks after England's historic environment, they are sponsored by DCMS. Historic England was established in April 2015 when certain functions separated from English Heritage.

UNESCO RELATED ACTIVITIES IN SCOTLAND

[redacted line - outside scope of request]

Key points:-

- [redacted 6 paragraphs - outside scope of request]

Key lines

- [redacted 5 paragraphs - outside scope of request]

EDUCATION

- [redacted line - outside scope of request]
- [redacted 4 paragraphs - outside scope of request]

[redacted 4 paragraphs - outside scope of request]

Q&A FOR MEDIA INQUIRIES

Forth Bridge Nomination not reached during 39th Session

It is highly unlikely that the nomination will not be reached during the Session at Bonn and deferred until the next Session. In the event that this does occur the following lines have been prepared:

[redacted 2 paragraphs - outside scope of request]

Order of presentation of nominations to be examined at the 39th session of the World Heritage Committee

Agenda and timetable of World Heritage Committee 39th session

Attached as separate pdf annexes.

[redacted timetable - outside scope of request]

On the occasion of its 39th session in Bonn/Germany

We, the members of the World Heritage Committee,

[redacted 32 points - outside scope of request]

COMMS PLAN

Attached as separate document

SCOTLAND'S WORLD HERITAGE SITES

- **The Antonine Wall** - marked the most northerly frontier of the Roman Empire nearly 2000 years ago and was also its most complex frontier. Running across central Scotland, it was built by Roman soldiers for the Emperor Antoninus Pius around AD 142, their efforts commemorated by a unique group of milestones. The site is managed by a group of Local Authorities working in partnership with Historic Scotland.
- **Heart of Neolithic Orkney** - is one of the richest surviving Neolithic landscapes in Western Europe. Its impressive domestic and ritual monuments are masterpieces of Neolithic design and construction and give us exceptional insights into the society, skills and spiritual beliefs of the people who built them. The site is managed by Historic Scotland on behalf of Scottish Ministers.
- **New Lanark** - is a restored 18th century cotton mill village situated in the narrow gorge of the River Clyde. Renowned for the enlightened management of the social pioneer Robert Owen, it was the biggest cotton mill in Scotland and one of the largest industrial groups in the world. The site is managed by an independent trust.
- **The Old and New Towns of Edinburgh** - form one of the most beautiful cityscapes in the world. The city's unique character springs from the contrast between the medieval Old Town, with its distinctive narrow passageways, and the 18th century New Town, the best preserved example of Georgian town planning in the UK. The site is run by a charitable trust set up by City of Edinburgh Council and Historic Scotland.
- **St Kilda** - is a group of remote islands and sea stacks 100 miles off the west coast of Scotland managed by the National Trust for Scotland (NTS). They host the largest colony of seabirds in Europe and unique populations of sheep, field-mice and wrens. Evocative cultural remains chart some 5000 years of history until evacuation in 1930.

Document 21: Relates to Hyndford Quarry information and consists of information in scope from the following communications:

Note:

Communications are presented in chronological order, from earliest to latest. However, as email chains are presented with the most recent at the top, each separate email chain is separated by a double horizontal line in order to help the reader identify the order of communications.

Where email communications have attachments, these are appended below the main text of the email, prefaced by **[attachment below]**

Where attachments to communications are not included in this document because they have already been included elsewhere, this is also explained in square brackets. For example - **[Attachment email already supplied elsewhere in this document]**

From: [redacted name]
Sent: 12 March 2015 14:16
To: [redacted name]
Cc: HS Chief Executive; [redacted 3 names]
Subject: RE: UNESCO World Heritage Committee - request for draft letter for issue upon Ministers' decision on Hyndford Quarry near New Lanark

Thanks [redacted name]

The only thing to bear in mind is that we'll need to move fast once the decision is issued as I think it is important that UNESCO hears of the Hyndford decision from the State Party rather than from anyone else. We could conceivably issue a very short letter to UNESCO immediately upon the announcement of the decision but even so, we would need to follow that up quickly with a more detailed response.

So if there are bits of preparation that you feel can be done in advance of the Hyndford decision (such as in relation to UNESCO's request for HIA for the Pleasance housing development), I'd encourage that.

[redacted name]

[redacted name] | Policy Manager

Historic Environment Policy Unit | Culture and Historic Environment Division | Scottish Government
[redacted personal details]

From: [redacted name]
Sent: Wednesday, March 11, 2015 08:30
To: [redacted name]
Cc: HS Chief Executive; [redacted 2 names]
Subject: UNESCO World Heritage Committee - request for draft letter for issue upon Ministers' decision on Hyndford Quarry near New Lanark

Hello [redacted name]

[redacted name] has passed your request below on to Heritage Management to respond to. As the Hyndford decision is likely to be out soon, we would prefer to hold off until we actually receive it. At this point would be happy to provide the relevant briefing/contributions. However, depending on when we receive the decision, we are unlikely to be able to meet your 20 March deadline.

I hope this is OK.

[redacted name]

[redacted name]] Heritage Management Head of Business Support & Improvement

Historic Scotland | Alba Aosmhor
Longmore House, Salisbury Place, Edinburgh, EH9 1SH
[redacted personal details]

From: [redacted name]
Sent: 06 March 2015 17:25
To: HS Chief Executive
Cc: [redacted 3 names] (Comms)
Subject: UNESCO World Heritage Committee - request for draft letter for issue upon Ministers' decision on Hyndford Quarry near New Lanark

<< File: Hyndford decision handling scenarios.docx >>

Good evening

I attach a request for the supply of a draft letter for issue to UNESCO World Heritage Committee upon Ministers' decision on Hyndford Quarry near New Lanark.

I would be happy to discuss any aspect of this request as necessary.

Many thanks

[redacted name]

[redacted name] | Policy Manager

Historic Environment Policy Unit | Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ

[redacted personal details]

[attachment below]

Handling of Scottish Ministers' decision on Hyndford Quarry and State of Conservation Report 2015 for New Lanark World Heritage Site

UNESCO World Heritage Committee decision 38 COM 7B.37, issued following the 38th session of the committee in Qatar in 2014, made a number of requests and recommendations. The final of these is for the State Party to submit a State of Conservation Report by 1 December 2015 for examination by the World Heritage Committee at its 40th session in 2016.

Although the State of Conservation report is not needed until December, we expect Ministers to issue their decision on the planning application to extend Hyndford Quarry in the next few weeks. The reporter's recommendation on the planning application to extend Hyndford Quarry has now been received by Planning and Architecture Division (PAD), who are examining the recommendation and plan to provide advice to Ministers during the week commencing 9 March.

Once Ministers issue their decision, the State Party will need to inform UNESCO as promptly as possible. At that point, we would also like to provide an interim response on the issues covered in decision 38 COM 7B.37. The response should provide a clear indication of how we are addressing or planning to address the various clauses in the decision in relation to both Hyndford Quarry and the Pleasance housing proposals.

Decision 38 COM 7B.37 exposes a recurring theme in WH handling within the UK, most obvious in recent State of Conservation reporting for WHS in London, whereby ICOMOS / UNESCO has been unable to input meaningfully to the planning process. The State of Conservation reports submitted by in 2014 DCMS for London, Cornwall and Liverpool all demonstrate a robust approach adopted by English Heritage / DCMS in handling this issue. The documents may prove a useful reference in drafting the New Lanark letter for UNESCO and can be found at:

<http://whc.unesco.org/en/sessions/38com/documents/> .

However, the handling of the Hyndford decision also needs to keep in sight our ongoing need to minimise risk to the Forth Bridge nomination process. Advice from English Heritage is that the management arrangements at the Forth Bridge are unique to that site and in theory, the ICOMOS recommendation on inscription (and UNESCO World Heritage Committee decision) will not include reference to other UK sites. Nevertheless, there are a number of UK sites undergoing ongoing State of Conservation scrutiny from UNESCO, and this might weigh on the minds of individual UNESCO WH Committee members, particularly if the Forth Bridge report from ICOMOS highlights potential impacts of development proposals in the vicinity of the bridge. It is therefore important to minimise risks in the handling of other Scottish WHS.

We would be grateful if Historic Scotland could provide a draft letter to issue to UNESCO once the Hyndford Quarry decision has been made by Ministers. It is possible that Ministers will reach their decision in the next fortnight and so we would be grateful for receipt of the draft as early as possible and no later than Friday 20 March.

To help inform the drafting process, we have produced the attached table setting out the UNESCO decision clause (full decision in Annex A), with comment, suggested lines of response and suggested further actions.

Decision clause	Notes	Suggested line of response	Suggested further actions
<u>(3): Expresses its concern</u> about the potential adverse impacts of the Hyndford Quarry extension and Pleasance Housing projects on the Outstanding Universal Value (OUV) of the World Heritage property and its buffer zone;	The statement “...OUV of the World Heritage property and its buffer zone” implies that UNESCO view the buffer zone itself as having OUV.	No matter what the Hyndford decision is - “Ministers aware of public concerns. Keen that Hyndford should be subject to full scrutiny. Hence call-in”.	Consider asking UNESCO for clarification on whether buffer zone has OUV and if so, advice on how this is covered within the operational guidelines.
<u>(4): Requests</u> the State Party to suspend any further decisions on the planning applications for Hyndford Quarry and Pleasance Housing to allow for the elaboration of heritage impact assessments for each of the development projects, and <u>also notes</u> the decision of the ministers to call-in the planning application for Hyndford Quarry for scrutiny through an inquiry or hearing before their final decision;	This clause, combined with clause 5 and 6, makes clear that UNESCO expects ICOMOS to have influence on decisions reached in these applications.	<p>It has not been possible to meet the request to suspend decisions. Due process has been in train with Hyndford, this is a robust process, and we will not interfere with it. The planning application itself included EIA.</p> <p>Where Pleasance is concerned, there is no live application to which HIA can be applied - planning permission has already been granted and cannot be revoked. However, as previously advised, the detail of the development proposal is not yet resolved and HS is confident that mitigation can be achieved through layout and design.</p>	<p>SGLD advice on whether suspension of planning cases pending advice from ICOMOS is legal.</p> <p>Clarity from HS / SLC about the remaining process concerned for Pleasance – does it include EIA, can it include HIA, or are we beyond that point? Did the original outline permission application include EIA?</p> <p>In time, we need to develop clear line of response for UNESCO and ICOMOS on how we treat HIA in Scotland (related to publication of MCG on WH). Line to date is that we do not treat this as compulsory as it is not a regulatory requirement but this has not been expressed directly to</p>

			UNESCO.
<u>(5): Also requests</u> the State Party to submit to the World Heritage Centre as soon as available the Heritage Impact Assessments for the Hyndford Quarry extension and Pleasance Housing projects, elaborated in accordance with the ICOMOS Guidance;		Dealt with as part of the response to part 4. All planning documentation was made available to the World Heritage Centre.	Check that all planning documentation was indeed made available to the WH Centre.
<u>(6) Encourages</u> the State Party to take up consultations with the Advisory Bodies and the World Heritage Centre regarding adequate modifications to the projects as currently proposed, and to consider inviting an ICOMOS advisory mission to the property to review the potential adverse impacts of the Pleasance Housing and Hyndford Quarry projects as well as the overall state of conservation of the property and its buffer zone, before further decisions are made;	<p>This clause implies that we should invite ICOMOS to have an active role in advising applicants on modifying their planning applications and in determining the outcome of individual planning applications in order to ensure that they meet with ICOMOS's satisfaction.</p> <p>There is reference here to an advisory mission examining the state of the conservation of the buffer zone.</p>	<p>Given ongoing due process with Hyndford and fact that planning permission is already granted for Pleasance, there has been no point at which consultation with ICOMOS / WHC would have been appropriate.</p> <p>ICOMOS views on Hyndford were provided to the Reporter and Ministers. ICOMOS UK has been represented at the Hearings, so ICOMOS views have already been taken into account in reaching this decision.</p> <p>These are planning applications brought forward by private applicants, and they can come forward at any time. There are statutory deadlines within which applications must be dealt with.</p>	<p>SGLD advice on whether placing such requirements on private applicants is legal under our planning legislation.</p> <p>Nevertheless, consider whether inviting an advisory mission is appropriate, irrespective of whether the Hyndford decision is to grant consent or not. Would need a very clear purpose – perhaps as a means of demonstrating that we would welcome their advice on how things might have been done differently. This might also give an opportunity for ICOMOS to provide views on Pleasance housing. Such an invitation would need funding and would also presumably need buy-in and cooperation of all partners on site, including SLC.</p> <p>Consider asking UNESCO why an</p>

			advisory mission would need to examine the state of conservation of a buffer zone.
(7) Further requests the State Party to notify the World Heritage Centre of any decision or development on the above matters as soon as available and to submit to the World Heritage Centre, by 1 December 2015 , an updated report, including a 1-page executive summary, on the state of conservation of the property and the implementation of the above, for examination by the World Heritage Committee at its 40th session in 2016.		Hyndford decision was reached following highest level of scrutiny. Ministers aware of public concerns, including those of ICOMOS UK, and were keen to ensure highest level of scrutiny. We are satisfied that process has been followed and that the decision reached is robust. Brief update on Pleasance.	Keep watch on Pleasance and forward new info on proposals to UNESCO as soon as it comes available. Updated report for Dec 2015 still required – this should provide updates on other elements of 2014 SOC report (such as regeneration proposals for Double Row).

Media and stakeholder handling

The Hyndford application and call-in has attracted frequent media scrutiny and whatever the decision of Ministers, this scrutiny will continue. HEPU is seeking to ensure that handling plans are in place, particularly as a decision to grant consent for Hyndford may be used to lobby UNESCO to intervene at other Scottish WHS (such as Edinburgh) or to defer inscription of the Forth Bridge.

HEPU are in discussion with SG communications colleagues about how this should be handled and will be seeking Historic Scotland's involvement in preparing handling plans shortly. In the meantime, we would suggest that Historic Scotland begins to (if not already underway) prepare its own handling strategy for publication of this decision in anticipation of reaction from UNESCO, ICOMOS, stakeholders and media and potential requests for information from Ministers.

I will keep Heritage Management colleagues closely informed about any further information that becomes available as to the timing of Ministers' decision and would be happy to discuss any aspect of this note as necessary.

Dr [redacted name]
Historic Environment Policy Unit
6 March 2015

Annex A: UNESCO World Heritage Committee decision 38 COM 7B.37:

The World Heritage Committee,

1. Having examined Document WHC-14/38.COM/7B.Add,
2. Notes the report submitted by the State Party on two planning applications for the Pleasance Housing proposals and the extension of the Hyndford Quarry;
3. Expresses its concern about the potential adverse impacts of the Hyndford Quarry extension and Pleasance Housing projects on the Outstanding Universal Value (OUV) of the World Heritage property and its buffer zone;
4. Requests the State Party to suspend any further decisions on the planning applications for Hyndford Quarry and Pleasance Housing to allow for the elaboration of heritage impact assessments for each of the development projects, and also notes the decision of the ministers to call-in the planning application for Hyndford Quarry for scrutiny through an inquiry or hearing before their final decision;
5. Also requests the State Party to submit to the World Heritage Centre as soon as available the Heritage Impact Assessments for the Hyndford Quarry extension and Pleasance Housing projects, elaborated in accordance with the ICOMOS Guidance;
6. Encourages the State Party to take up consultations with the Advisory Bodies and the World Heritage Centre regarding adequate modifications to the projects as currently proposed, and to consider inviting an ICOMOS advisory mission to the property to review the potential adverse impacts of the Pleasance Housing and Hyndford Quarry projects as well as the overall state of conservation of the property and its buffer zone, before further decisions are made;
7. Further requests the State Party to notify the World Heritage Centre of any decision or development on the above matters as soon as available and to submit to the World Heritage Centre, by **1 December 2015**, an updated report, including a 1-page executive summary, on the state of conservation of the property and the implementation of the above, for examination by the World Heritage Committee at its 40th session in 2016.

From: [redacted name]
Sent: 20 March 2015 08:51
To: Cabinet Secretary for Culture, Europe and External Affairs
Cc: [redacted name] Cabinet Secretary for Social Justice, Communities and Pensioners' Rights; Communications CEEA; DG Strategy and External Affairs; Diana Murray; Director of Culture, Europe and External Affairs; First Minister; Historic Environment Policy; Historic Scotland Communications Team; HS Senior Management Team; [redacted 3 names] Minister for Europe and International Development; Minister for Local Government and Community Empowerment [redacted 22 names]
Subject: OFFICIAL - SENSITIVE: Cabinet Secretary Briefing – Historic Scotland Significant Cases

OFFICIAL – SENSITIVE: This document holds sensitive ministerial information. The information cannot be circulated to others externally unless permission has been gained from Private Office/the email originator Please dispose of this email securely.

PS/Cabinet Secretary for Culture, Europe and External Affairs

Copied as above

Cabinet Secretary Briefing – Historic Scotland Significant Cases

Please find attached the significant cases briefing for the Cabinet Secretary, which will be discussed when she meets with Barbara Cummins and Ian Walford on 31 March. The key cases and issues which Ian and Barbara would like to draw the Cabinet Secretary's attention to at this meeting are:

[Redacted paragraph – outside scope of request]

- Hyndford Quarry, Lanarkshire

[Redacted paragraph – outside scope of request]

Please let me know if you need anything further.

Best wishes

[redacted name]

[redacted name] | Heritage Management Head of Business Support & Improvement

Historic Scotland | Alba Aosmhor
Longmore House, Salisbury Place, Edinburgh, EH9 1SH
[redacted personal details]



[Extract from email attachment below. Information from the attachment that is not in the scope of the request has been redacted.]

Case/Subject	Status (new, updated , no change)	Council Area	Background Information	Constituency MSP/other interested MSP

Hyndford Quarry - extension to existing sand and gravel quarry at Hyndford Quarry , near Lanark	No change	South Lanarkshire	<p>Background: The extension is proposed to extend into the south east of New Lanark World Heritage Site buffer zone and The Bonnington Designed Landscape and parts of The Falls of Clyde Designed Landscape. HS had informal discussions/early pre app engagement May/June 2010 with New Lanark Trust, SLC and the developer Cemex. In our response July 2010 we indicated that we did not in principle envisage the proposal detrimentally affecting the Outstanding Universal Value of New Lanark . We repeated that view when consulted on the formal application. There was considerable local objection. South Lanarkshire Council decided to grant consent on 17 December 2013, and Ministers then decided to call in the application for their own determination. In the meantime, UNESCO have formally expressed their concerns</p> <p>Current Status: The planning hearings took place on 19 to 21 August. The reporters are considering the case before making a recommendation to Ministers. Given the exchanges continued into October, this may not be imminent, and the consideration by SG Planning and the Minister may take some time after that. HS will update the Cabinet Secretary as soon as we are aware of any further progress.</p> <p>Line to take: HS attended the planning hearings, and will continue to support the reporters as necessary.</p>	Aileen Campbell - Clydesdale (SNP), Claudia Beamish - South Scotland (SL), Joan McAlpine
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From: [redacted name]
 Sent: 20 May 2015 13:55
 To: [redacted name]
 Cc: HS Chief Executive[redacted 3 names]
 Subject:RE: Concerning New Lanark - United Kingdom

[redacted name]

Thanks – just wanted to be absolutely clear – I thought we might have replied to their decision – good to know exactly where we stand.

[redacted name]

From: [redacted name]
Sent: 20 May 2015 13:53
To: [redacted name]
Cc: HS Chief Executive; [redacted 3 names]
Subject: RE: Concerning New Lanark - United Kingdom

[redacted name]

The last thing that we sent to UNESCO in relation to New Lanark was the State of Conservation Report, in March 2014 (attached). This contact from UNESCO is the first correspondence we have had with them in relation to New Lanark since their decision was issued last summer.

[redacted name]

Dr [redacted name] Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ
[redacted personal details]

From: [redacted name]
Sent: Wednesday, May 20, 2015 13:27
To: [redacted 2 names]
Cc: HS Chief Executive; [redacted 2 names]
Subject: RE: Concerning New Lanark - United Kingdom

[redacted name]

To be clear – did the letter you sent via DCMS respond directly to that or was it at a different time (before?) – equally – to be clear – can we have a copy of what went in case we don't have the final version (I want to be sure we're referencing the correct thing).

Thanks

[redacted name]

From: [redacted name]
Sent: 20 May 2015 12:51
To: [redacted name]
Cc: HS Chief Executive; [redacted 3 names]
Subject: RE: Concerning New Lanark - United Kingdom

Good afternoon [redacted name]

I'm afraid that this does not answer UNESCO's query. UNESCO's decision on New Lanark last summer included a number of requests and recommendations

(<http://whc.unesco.org/en/decisions/6024/>). UNESCO is now asking what the situation is in relation to one of these recommendations.

I would be grateful if Historic Scotland could provide a draft response which addresses UNESCO's query.

Many thanks

[redacted name]

Dr [redacted name] Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ

[redacted personal details]

From: [redacted name]

Sent: Wednesday, May 20, 2015 08:58

To: [redacted name]

Cc: HS Chief Executive; [redacted 2 names]

Subject: Concerning New Lanark - United Kingdom

Hello [redacted name]

Sorry, I can't phone you as are phones are still not working.

[redacted name] has advised that we still have no decision on Hyndford, so our position is the same as it was when we last exchanged emails on this subject. It would seem sensible simply to update UNESCO on the status of the application – i.e. no decision has yet been taken but that we will of course be in touch with them as soon as this changes, I assume you can do this.

[redacted name]

[redacted name] Heritage Management Head of Business Support & Improvement

Historic Scotland | Alba Aosmhor
Longmore House, Salisbury Place, Edinburgh, EH9 1SH

[redacted personal details]

From: [redacted name] On Behalf Of HS Chief Executive

Sent: 15 May 2015 14:21

To: [redacted name]

Cc: HS Chief Executive

Subject: FW: Concerning New Lanark - United Kingdom

Hi [redacted name]. Grateful if [redacted name] could take this forward, please.

Many thanks.

[redacted name]

[redacted name] | Chief Executive's Business Manager

Historic Scotland | Alba Aosmhor
Longmore House, Salisbury Place, Edinburgh, EH9 1SH
[redacted personal details]

From: [redacted name]
Sent: 15 May 2015 12:40
To: HS Chief Executive
Cc: [redacted name]
Subject: FW: Concerning New Lanark - United Kingdom

Good afternoon

DCMS has today received the communication below from the UNESCO World Heritage Centre. I would be grateful if Historic Scotland could provide a draft response for DCMS to send to UNESCO, as soon as possible and no later than close on Monday 25 May.

I wrote in early March to ask Historic Scotland to draft a letter for the UK State Party to send to UNESCO upon Ministers reaching a decision on Hyndford Quarry. I also asked that the letter should provide a clear indication of how we are addressing or planning to address the various clauses in UNESCO decision 38 COM 7B.37, in relation to both Hyndford Quarry and the Pleasance housing proposals. For reference, I attach that request, and a short subsequent email exchange, as they may be of assistance in responding to this current request.

Many thanks, and happy as ever to discuss.

[redacted name]

[redacted name] | Policy Manager

Culture and Historic Environment Division | Scottish Government
Area 2H North, Victoria Quay, Edinburgh, EH6 6QQ
[redacted personal details]

From: [redacted name]
Sent: Friday, May 15, 2015 11:53
To: [redacted 4 names]
Subject: Fwd: Concerning New Lanark - United Kingdom

Hi [redacted name],

As mentioned. Could you advise on this, or perhaps we could have a quick chat this afternoon?

Many thanks,
[redacted name]

[redacted name]
World Heritage Site and Underwater Policy Advisor
[redacted personal details]

----- Forwarded message -----

From: [redacted name]
Date: 15 May 2015 at 10:33
Subject: Concerning New Lanark - United Kingdom
To: "[redacted name]"
Cc: [redacted 6 names]
Dear [redacted name],

We wanted to contact you concerning the WH property "New Lanark" in UK. As you know, the Committee at its last session requested the State Party in its Decision 38COM 7B.37 to consider inviting an Advisory Mission to the property to review the potential adverse impacts of the development projects:

1. Encourages the State Party to take up consultations with the Advisory Bodies and the World Heritage Centre regarding adequate modifications to the projects as currently proposed, and to consider inviting an ICOMOS advisory mission to the property to review the potential adverse impacts of the Pleasance Housing and Hyndford Quarry projects as well as the overall state of conservation of the property and its buffer zone, before further decisions are made;

See Decision 38COM
7B.37:

<http://whc.unesco.org/en/decisions/6024>
<http://whc.unesco.org/en/decisions/6024>

Therefore, and taking also into account that a State of Conservation report should be sent to the World Heritage Centre by 1 December 2015, we would like to ask you about the situation concerning this possible Advisory Mission to the property.

Thank you for your support.

Best regards,
[redacted name]

[redacted name]
Europe & North America Unit
World Heritage Centre
UNESCO Culture Sector

[redacted personal details]

From: [redacted name] on behalf of HS Chief Executive
Sent: 25 May 2015 10:34
To: [redacted name]
Cc: HS Chief Executive
Subject: FW: suggested text to insert into either a letter or advisory note to return to UNESCO in response to the following from UNESCO

Hi [redacted name]. Please see the e-mail below Hope this makes sense.

Thanks,

[redacted name].

[redacted name] | Chief Executive's Business Manager

Historic Scotland | Alba Aosmhor
Longmore House, Salisbury Place, Edinburgh, EH9 1SH
[redacted personal details]

From: [redacted name]
Sent: 22 May 2015 15:49
To: [redacted name] HS Chief Executive
Cc: [redacted 2 names]
Subject: suggested text to insert into either a letter or advisory note to return to UNESCO in response to the following from UNESCO

[redacted name]

Following the request from [redacted name] please see the attached to go to HEPU.

Thanks

[redacted name]

[Attachment below]

The following is the suggested text to insert into either a letter or advisory note to return to UNESCO in response to the following from UNESCO:

We wanted to contact you concerning the WH property "New Lanark" in UK. As you know, the Committee at its last session requested the State Party in its Decision 38COM 7B.37 to consider inviting an Advisory Mission to the property to review the potential adverse impacts of the development projects:

1. Encourages the State Party to take up consultations with the Advisory Bodies and the World Heritage Centre regarding adequate modifications to the projects as currently proposed, and to consider inviting an ICOMOS advisory mission to the property to review the potential adverse impacts of the Pleasance Housing and Hyndford Quarry projects as well as the overall state of conservation of the property and its buffer zone, before further decisions are made;

See Decision 38COM

7B.37: <http://whc.unesco.org/en/decisions/6024>

Therefore, and taking also into account that a State of Conservation report should be sent to the World Heritage Centre by 1 December 2015, we would like to ask you about the situation concerning this possible Advisory Mission to the property.

Our earlier advice to UNESCO set out the role of the various parties in the Scottish planning system but perhaps did not make clear the stage that each case referred to was in language that those unfamiliar with it would recognise. I hope the following clarifies in each case;

Pleasance Housing: Planning permission has been granted in principle for housing at the Pleasance site; there are no proposals to advance this, therefore no opportunity to engage with the development at this stage. The planning authority is aware that Historic Scotland needs to be involved when any proposals are advanced to take this forward and the Scottish planning system provides for consultation periods for all interested parties to get involved.

Hyndford Quarry: The application for planning permission for the development of an extension to the existing quarry at Hyndford was called in by Scottish Ministers for their determination and a public hearing was held. ICOMOS UK attended that hearing, along with other interested parties, and took the opportunity to engage with the process. The decision now rests with Scottish Ministers who will make their views known in due course.

Both of the above sites are at opposite ends of the decision making spectrum; the Pleasance with nothing yet to engage with and the Hyndford Quarry extension at the stage where Ministers will now make a decision, all parties having had the opportunity to engage. We would respectfully suggest, therefore, that a mission would not contribute to decision making in either instance. We will continue to keep the World Heritage Committee informed of any change in status at either site.

[redacted name]

May 2015

From: [redacted name]
Sent: 26 May 2015 16:24
To: Cabinet Secretary for Culture, Europe and External Affairs
Cc: [redacted 8 names] Cabinet Secretary for Social Justice, Communities and Pensioners' Rights; Communications CEEA; DG Strategy and External Affairs [redacted name] Director of Culture, Europe and External Affairs; First Minister; Historic Environment Policy; Historic Scotland Communications Team; HS Senior Management Team; [redacted 3 names] Minister for Europe and International Development; Minister for Local Government and Community Empowerment; [redacted name]

Subject: OFFICIAL SENSITIVE - Cabinet Secretary Briefing - Heritage Management Significant Cases

OFFICIAL – SENSITIVE: This document holds sensitive ministerial information. The information cannot be circulated to anyone not on the circulation list unless permission has been gained from Private Office/the email originator. This information is subject to change so please do not retain copies on file – Historic Scotland would be happy to resend the briefing if required. Please dispose of this email securely.

PS/Cabinet Secretary for Culture, Europe and External Affairs

Copied as above

OFFICIAL SENSITIVE - Cabinet Secretary Briefing - Heritage Management Significant Cases

Please find attached the above briefing in relation to the meeting the Cabinet Secretary will have with Barbara Cummins and Ian Walford on Wednesday 3 June at 12 noon. Following feedback from the Cabinet Secretary at the last meeting, the briefing has been reduced to include only the highest profile cases, and generally only cases where the circumstances have changed or are changing.

I will send a printed copy by van as usual.

Best wishes

[redacted name]

[redacted name] Heritage Management Head of Business Support & Improvement

Historic Scotland | Alba Aosmhor
Longmore House, Salisbury Place, Edinburgh, EH9 1SH
[redacted personal details]



[Extract from email attachment below. Information from the attachment that is not in the scope of the request has been redacted.]

Case	Status	Council Area	Background Information (changes in bold)	Constituency MSP/other interested MSP

Hyndford Quarry - extension to existing sand and gravel quarry at Hyndford Quarry , near Lanark	No change	South Lanarkshire	<p>Background: The extension is proposed to extend into the south east of New Lanark World Heritage Site buffer zone and The Bonnington Designed Landscape and parts of The Falls of Clyde Designed Landscape. HS had informal discussions/early pre app engagement May/June 2010 with New Lanark Trust, SLC and the developer Cemex. In our response July 2010 we indicated that we did not in principle envisage the proposal detrimentally affecting the Outstanding Universal Value of New Lanark . We repeated that view when consulted on the formal application. There was considerable local objection. South Lanarkshire Council decided to grant consent on 17 December 2013, and Ministers then decided to call in the application for their own determination. In the meantime, UNESCO have formally expressed their concerns</p> <p>Current Status: The planning hearings took place on 19 to 21 August. The reporters have concluded their assessment and the report is with Ministers. HS will update the Cabinet Secretary as soon as we are aware of any further progress.</p> <p>Line to take: HS are awaiting Ministers' decision.</p>	Aileen Campbell - Clydesdale (SNP), Claudia Beamish - South Scotland (Labour), Joan McAlpine, South Scotland (SNP)
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From: [redacted name]
 Sent: 15 June 2015 11:54
 To: [redacted name]
 Cc: HS Chief Executive
 Subject:FW: Concerning New Lanark - United Kingdom
 Attachments: New Lanark UNESCO letter 10-06-15.docx

Good morning [redacted name]

Please note that an IT issue at DCMS meant that the response sent to UNESCO was one of the earlier drafts and I suspect it did not contain some of the edits that you and Luke had made.

As [redacted name] says, we'll see what the World Heritage Centre comes back with.

[redacted name]

[redacted name] | Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ
[redacted personal details]

From: [redacted name]
Sent: Thursday, June 11, 2015 11:03
To: [redacted 3 names]
Subject: Fwd: Concerning New Lanark - United Kingdom

For information. Due an IT fail at this end I actually hadn't seen the emails between you and Henry until just now, which is of course too late. Nothing that can be done about that now (apart from have strong words with our IT department!) but we may well get a response from the Centre.

Best,
[redacted name]



[redacted name]
World Heritage Site and Underwater Policy Advisor
[redacted personal details]
 @dcms  /dcmsgovuk | www.gov.uk/dcms

----- Forwarded message -----

From: [redacted name]
Date: 11 June 2015 at 10:50
Subject: Re: Concerning New Lanark - United Kingdom
To: [redacted name]



Cc: [redacted 6 names]

Dear [redacted name],

Please find attached a letter in response to [redacted name] email below.

Kind regards,
[redacted name]



[redacted name]
World Heritage Site and Underwater Policy Advisor
[redacted personal details]
 @dcms  /dcmsgovuk | www.gov.uk/dcms

On 15 May 2015 at 10:33, [redacted name]> wrote:
[redacted name],

We wanted to contact you concerning the WH property "New Lanark" in UK. As you know, the Committee at its last session requested the State Party in its Decision 38COM 7B.37 to consider

inviting an Advisory Mission to the property to review the potential adverse impacts of the development projects:

1. **Encourages** the State Party to take up consultations with the Advisory Bodies and the World Heritage Centre regarding adequate modifications to the projects as currently proposed, and to consider inviting an ICOMOS advisory mission to the property to review the potential adverse impacts of the Pleasance Housing and Hyndford Quarry projects as well as the overall state of conservation of the property and its buffer zone, before further decisions are made;

See Decision 38COM

7B.37: <http://whc.unesco.org/en/decisions/6024><http://whc.unesco.org/en/decisions/6024>

Therefore, and taking also into account that a State of Conservation report should be sent to the World Heritage Centre by 1 December 2015, we would like to ask you about the situation concerning this possible Advisory Mission to the property.

Thank you for your support.

Best regards,

[redacted name]

[redacted name]

Europe & North America Unit

World Heritage Centre

UNESCO Culture Sector

[redacted personal details]

<http://whc.unesco.org/>

[Attachment below]

11 June 2015

Dear [redacted name],

In response to [redacted name] email of 15 May regarding New Lanark World Heritage Site, please find below a response regarding the current state of and requested advisory mission to the property. For the two planning applications within New Lanark WHS, the status is currently as follows:

Pleasance Housing: Planning permission has been granted in principle for housing at the Pleasance site but there are currently no proposals to advance this, and therefore no opportunity to engage with the development at this stage. The planning authority is aware that when any proposals are advanced, they will need to involve the Scottish government's executive agency, who will ensure that the WHS status is taken into account. The planning system provides for consultation periods for all interested parties to get involved.

Hyndford Quarry: The application for planning permission for the development of an extension to the existing quarry at Hyndford was called in by Scottish Ministers for their determination and a public hearing was held. ICOMOS UK attended that hearing, along with other interested parties, and took the opportunity to engage with the process. The decision now rests with Scottish Ministers who will make their views known in due course.

Both of the above sites are at opposite ends of the decision-making spectrum. The Pleasance site has nothing yet with which to engage, and the Hyndford Quarry extension is now at the stage where Ministers will now make a decision, with all parties having had the opportunity to engage. We would respectfully therefore suggest that a mission at this point would not contribute to decision making in either instance. We will continue to keep the World Heritage Centre informed of any change in status at either site. In addition, we will provide a State of Conservation Report to the Centre by 1 December 2015 as requested.

Kind regards,

[redacted name]

World Heritage Site and Underwater Policy Advisor

From: [redacted name]
Sent: 25 June 2015 18:05
To: [redacted name] HES Chief Executive
Cc: [redacted 6 names]
Subject: RE: UNESCO World Heritage Committee - request for draft letter for issue upon Ministers' decision on Hyndford Quarry near New Lanark

[redacted name]

Thank you for this. In the interests of getting the information to UNESCO promptly, I intend to stick to the facts set out in the intentions letter, as you suggest. The World

Heritage Committee session commences on Sunday and I would like to ensure that UNESCO hears about New Lanark through formal channels, which should reduce the risk of the UK Ambassador or State Party delegation having to explain the decision in Bonn.

Looking ahead, the State Party will need to provide an updated State of Conservation report to UNESCO, written to the UNESCO template, by 1 December. We will need Historic Scotland to draft this by the end of October. Ministers will expect a coordinated strategic approach to responding to the issues raised by decision 38 COM 7B.37, so in light of the timing of SOC report falling close to the creation date for HES, I think it will probably be helpful if the HES Board is sighted on the need for this piece of work. Are you able to take that up with the Board, please?

Many thanks

[redacted name]

[redacted name] | Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ
[redacted personal details]

From: [redacted name]

Sent: Tuesday, June 23, 2015 12:45

To: [redacted name] | HS Chief Executive

Cc: [redacted 6 names]

Subject: RE: UNESCO World Heritage Committee - request for draft letter for issue upon Ministers' decision on Hyndford Quarry near New Lanark

[redacted name]

I don't understand what you are asking for – we did the draft text that went to DCMS and they sent a letter covering the consultation point. We haven't seen what the minister will say in an intentions letter and I would have thought a simple update note to note that permission is not being granted in the buffer zone would suffice? It deals with a lot of the other points too.

On HIA, we have answered this in correspondence before – here is some text you can use:

The applications were subject to a full Environmental Impact Assessment (EIA) and therefore incorporated heritage impacts rather than having a separate HIA – to do otherwise would be to breach the law in respect of planning system in the UK and the European Directive on EIA which requires that a single accessible document dealing with all environmental impacts I provided. Historic Scotland advocates the UNESCO methodology for the heritage assessment but cannot compel its use. Historic Scotland, as a statutory consultee for EIA cases, assess the efficacy of the

assessment to ensure the impacts on the historic environment, both positive and negative, have been properly considered to inform decisions.

[redacted name]

From: [redacted name]
Sent: 23 June 2015 10:02
To: HS Chief Executive
Cc: [redacted 7 names]
Subject: FW: UNESCO World Heritage Committee - request for draft letter for issue upon Ministers' decision on Hyndford Quarry near New Lanark

Good morning

Given that a decision on Hyndford now appears to be imminent, I am writing to ask about timescale for provision of the draft letter I requested on 6 March, below. Please let me know when I can expect this.

I understand that the Hyndford decision may be public knowledge at the end of this week / early next. If a draft letter cannot be provided in this timescale, I propose to issue a short letter to UNESCO (via DCMS) advising of Scottish Ministers' decision and any stated reasons for it, along with a reassurance that the State Party will write to them again shortly with an update on the rest of decision 38 COM 7B.37.

For info, I am pasting here part of a recent email from [redacted name] at Historic England, which sets out his thoughts (and suggests a need for clarity) on HIA in this context. I understand that there is a meeting planned for later in the summer between the four home nations to discuss approaches to World Heritage but in the shorter term, for the purposes of producing the draft letter for issue to UNESCO (via DCMS), I think it would probably be helpful for Historic Scotland to discuss with Henry, who can advise on approaches taken elsewhere in the UK.

"Looking ahead, would it be possible to clarify the position in respect Heritage Impact Assessment please? UNESCO say that HIA has not been done for either of the developments, but I assume that what they mean is that HIA *in line with the ICOMOS methodology* has not been undertaken. I presume that the impact of both developments on the WHS and other heritage assets was undertaken by the developers as part of the planning process and that these assessments were taken/are being taken into account by the decision makers. The ICOMOS HIA methodology was published in January 2011, but it is only more recently that UNESCO has started to put this methodology forward as *the way* in which such assessments should be undertaken rather than *a way*. So I don't think it is reasonable to expect retrospective HIAs to be done at this stage provided the heritage impact assessments that were done assessed the impact on the WHS adequately. Apologies if it is my ignorance of the past history of these developments that have prompted this query, but I think it's important that we can give a clear answer to the assertion that HIA has not been done, as it is likely that the WH Centre will raise this with us once the response saying that a mission isn't needed is sent to them".

Thank you.

[redacted name]

[redacted name] | Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ
[redacted personal details]

From: [redacted name]
Sent: Friday, March 6, 2015 17:25
To: HS Chief Executive
Cc: [redacted 3 names] (Comms)
Subject: UNESCO World Heritage Committee - request for draft letter for issue upon Ministers' decision on Hyndford Quarry near New Lanark

Good evening

I attach a request for the supply of a draft letter for issue to UNESCO World Heritage Committee upon Ministers' decision on Hyndford Quarry near New Lanark.

I would be happy to discuss any aspect of this request as necessary.

Many thanks

[redacted name]

[redacted name] | Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ
[redacted personal details]

[Attachment to 6 March email already supplied elsewhere in this document]

From: [redacted name]
Sent: 29 February 2016 14:15
To: [redacted name]
Subject: FW: EIA and UNESCO methodology for Heritage Impact Assessment (HIA)

From: [redacted name]
Sent: 04 August 2015 10:32
To: [redacted 2 names]
Subject: RE: EIA and UNESCO methodology for Heritage Impact Assessment (HIA)

[redacted name],

Here is the extract from the ICOMOS guidance I was looking for earlier and which I found helpful in understanding what is being suggested and how ICOMOS views this as sitting with EIA procedures:

2-1-6 Where change may affect the OUV of a WH property, consideration of the cultural [and/or natural] heritage attributes should be central to planning any proposal and should be presented early on in any general assessment (such as an Environmental Impact Assessment - EIA). Managers and decisionmakers should consider whether the heritage conservation needs should be given greater weight than competing uses and developments. A key consideration is the threat or risk to the WH status and this should be clearly addressed in the HIA report.

2-1-7 Where statutory environmental impact assessments apply, the cultural heritage sections must take account of this ICOMOS guidance where the EIA relates to a WH property. An HIA undertaken as part of an EIA in these circumstances is not additional to normal EIA requirements, but uses a different methodology which clearly focuses on OUV and attributes that convey that OUV. The HIA should be summarised early on in the Environmental Statement, and the full technical HIA report should be included as a technical appendix.

I also mentioned PAN 1/2013 as setting out policy and advice on achieving efficient and effective EIA. <http://www.gov.scot/Resource/0043/00432581.pdf>

Happy to input further to lines as needed.

[redacted name]

From: [redacted name]
Sent: 16 July 2015 10:50
To: [redacted name]
Cc: [redacted 4 names]
Subject: RE: EIA and UNESCO methodology for Heritage Impact Assessment (HIA)

[redacted name]

Many thanks; I think it would be helpful to discuss this. I'm going to be on leave for most of next week but will set up a slot in the following week.

[redacted name]

[redacted name] | Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ
[redacted personal details]

From: [redacted name]
Sent: Wednesday, July 15, 2015 09:10
To: [redacted name]
Cc: [redacted 4 names]
Subject: RE: EIA and UNESCO methodology for Heritage Impact Assessment (HIA)

[redacted name]

There is nothing in either the Directive or our planning legislation that would preclude other reports or assessments. For example, HRA is regularly undertaken alongside EIA. Nor is there anything that requires that all the information be provided in a single document (the guidance in the EIA Circular specifically notes there can be a set of documents). That said, the information should be presented in a format that the reader can easily follow without having to cross reference multiple reports.

Happy to discuss
[redacted name]

[redacted name] | Policy Manager | Development Management Team | Planning & Architecture | Scottish Government [redacted personal details]

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Please help us understand how our stakeholders would like to hear about the work we do by completing our digital communication survey:
<https://www.surveymonkey.com/r/planningdigitalsurvey>

From: [redacted name]
Sent: 14 July 2015 18:15
To: [redacted name]
Cc: [redacted 4 names]
Subject: EIA and UNESCO methodology for Heritage Impact Assessment (HIA)

[redacted name]

You may be aware that UNESCO issued a decision in summer 2014 (attached) relating to New Lanark WHS, specifically in response to concerns over a housing development proposal and a quarry extension proposal (Hyndford Quarry) within the buffer zone of the WHS. The decision included a number of requests and recommendations. None of these have been taken up, because Hyndford Quarry was called in (due process was ongoing) and outline planning permission had

already been given for the Pleasance housing (no opportunity to change or influence).

Culture and Historic Environment Division will need to develop a response to this decision and provide UNESCO (via DCMS as UK State Party) with a report on the state of conservation of the WHS later this year. I have asked Historic Scotland to develop a draft, which will need to address the specific requests and recommendations made by UNESCO. I have had some previous correspondence with HS on points 4 and 5 of the decision, in which UNESCO requests that further Heritage Impact Assessment (HIA) should be undertaken in line with ICOMOS methodology: http://www.icomos.org/world_heritage/HIA_20110201.pdf . This is a line that is promoted with increasing regularity by UNESCO.

Historic Scotland has advised me “The applications were subject to a full Environmental Impact Assessment (EIA) and therefore incorporated heritage impacts rather than having a separate HIA – to do otherwise would be to breach the law in respect of planning system in the UK and the European Directive on EIA which requires that a single accessible document dealing with all environmental impacts is provided. Historic Scotland advocates the UNESCO methodology for the heritage assessment but cannot compel its use. Historic Scotland, as a statutory consultee for EIA cases, assess the efficacy of the assessment to ensure the impacts on the historic environment, both positive and negative, have been properly considered to inform decisions”.

I would welcome your view on this assertion that requesting a separate HIA from an applicant would be in breach of UK planning law and the European Directive on EIA. Historic Scotland has never raised this point with me before and it is not something that has come up in any previous discussions with DCMS or Historic England. Is this something that I should ask SGLD about?

I should add that I am not concerned either way as to what the answer is here – I simply want to ensure that our response to UNESCO is factually watertight.

More than happy to discuss if this helps,

[redacted name]

[redacted name] | Policy Manager

Culture and Historic Environment Division | Scottish Government
Victoria Quay, Edinburgh, EH6 6QQ
[redacted personal details]

[Attachment]

Decision : 38 COM 7B.37

New Lanark (United Kingdom of Great Britain and Northern Ireland) (C 429rev)

The World Heritage Committee,

1. Having examined Document WHC-14/38.COM/7B.Add,
2. Notes the report submitted by the State Party on two planning applications for the Pleasance Housing proposals and the extension of the Hyndford Quarry;
3. Expresses its concern about the potential adverse impacts of the Hyndford Quarry extension and Pleasance Housing projects on the Outstanding Universal Value (OUV) of the World Heritage property and its buffer zone;
4. Requests the State Party to suspend any further decisions on the planning applications for Hyndford Quarry and Pleasance Housing to allow for the elaboration of heritage impact assessments for each of the development projects, and also notes the decision of the ministers to call-in the planning application for Hyndford Quarry for scrutiny through an inquiry or hearing before their final decision;
5. Also requests the State Party to submit to the World Heritage Centre as soon as available the Heritage Impact Assessments for the Hyndford Quarry extension and Pleasance Housing projects, elaborated in accordance with the ICOMOS Guidance;
6. Encourages the State Party to take up consultations with the Advisory Bodies and the World Heritage Centre regarding adequate modifications to the projects as currently proposed, and to consider inviting an ICOMOS advisory mission to the property to review the potential adverse impacts of the Pleasance Housing and Hyndford Quarry projects as well as the overall state of conservation of the property and its buffer zone, before further decisions are made;
7. Further requests the State Party to notify the World Heritage Centre of any decision or development on the above matters as soon as available and to submit to the World Heritage Centre, by **1 December 2015**, an updated report, including a 1-page executive summary, on the state of conservation of the property and the implementation of the above, for examination by the World Heritage Committee at its 40th session in 2016.

[illegible]

[illegible]