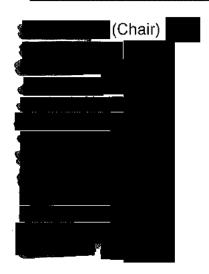


# MAPPA DEVELOPMENT GROUP

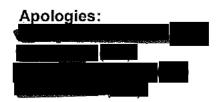
SCOTTISH GOVERNMENT, POLICE SCOTLAND, SOCIAL WORK SCOTLAND, SCOTTISH PRISON SERVICE, RISK MANAGEMENT AUTHORITY, VISOR NATIONAL SYSTEMS SUPPORT, MAPPA COORDINATORS GROUP, NHS FORENSIC NETWORK

## FLEMING C, ATLANTIC QUAY, GLASGOW

## MINUTES OF MEETING - THURSDAY 9 February 2017, 13:30 - 16:00



SG Public Protection Unit
Police Scotland
Scottish Prison Service
ViSOR National Systems Support
Risk Management Authority
MAPPA Coordinators Group
MAPPA Coordinators Group
Police Scotland
SG Community Justice
SG Safer Communities
HMICS
Social Work Scotland
SG Safer Communities



SG Public Protection Unit NHS Forensic Mental Health ViSOR National Systems Support NHS Forensic Mental Health

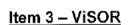
## Item 1 - Welcome and Introduction

Chair welcomed attendees and noted apologies from

## Item 2 - Previous Minutes and Update on Actions

Minutes of the previous meeting of 15<sup>th</sup> December were accepted without comment.

Open actions were discussed and updated accordingly, full details reflected in the updated Action Log.



provided an update in relation to the recent ViSOR presentation which was delivered to CSWO Group on 12<sup>th</sup> January 2017 by PPU and CJ.

The presentation was well received, with actions being agreed which are now included in the ViSOR Action Plan and will be circulated.

Meeting to take place (13/01/17) with SWS Lead who was identified as and also who chairs the SRUG and the SWS ViSOR User Group.

At this meeting relevant actions will be captured and allocated to ensure that the momentum continues and addresses the key areas highlighted at CSWO Group.

- myth busting leaflet on Vetting
- housekeeping of those CJSW users on the system
- options paper

Action 1 – and NSS to work together to produce information to address those existing myths around vetting

Action 2 – and NSS to compile a letter which will detail the housekeeping process to be carried out to be circulated through CSWO's for completion and return

Action 3 – SWS producing options paper and upon completion to be circulated to MDG.

After the positive engagement with CSWO, it was asked whether or not ViSOR should also be presented at a Chief Executive Level.

Action 4 – to ascertain at NSG if they wish ViSOR to be highlighted at Chief Executive Level.

spoke about the recent success with REC in North Strathclyde. A previous action was raised to ensure that the process is captured and shared with Social Work to encourage others to progress REC. It was agreed that these will all be dealt with on a case by case basis but it is always worthwhile to share good practice. Any future REC will be shared by NSS and the reports re-visited to ensure that future benefits of the REC are also captured and shared.

reported that Police Scotland will be as flexible as possible. Large offices require to have controlled access and the current practice of hot desking can make things more difficult but its understood that this is reflective in many working environments.

updated and circulated information on current ViSOR Usage. This requires to be closely monitored over the coming months to ascertain if all the good work being carried out around the country is being seen in the ViSOR usage figures.

Thereafter a discussion took place around the offenders that we manage and those who require active monitoring and those who require active management.

updated on the current change to police Level 1 management of offenders in England and Wales including reactive management.

Action 5 - Practice advice documentation for changes to policing practice in England and Wales to be circulated and to be included as a future agenda item.

summarised Creation of Category 3 offenders and advised that this would be put to NSG for final sign off on 16/02/17.

## NSS Update (Jan)

advised that PSOS had responded to SWS letter with regards to ViSOR standards and a police reply was sent on 11/01/2017. To date there has been no further update from SWS. advised that at her next meeting with Sean she would get an update and contact for progressing.

Vetting programme is now complete with a total of 54 vetted. Communication with CPC's and Local Authorities continues to reinforce the vetting process remains open after the 6 month plan.

advised that it very much about a Culture change being required for Local authorities to overcome barriers and share information, with on-going promotion of good practice being essential.

## Item 4 – Practice and Training

reported that the 1<sup>st</sup> Risk Practice Course of 2017 took place last week where 21 of 22 attended. The course taking place in Perth on 28 Feb – 2 March is full. All 32 local authorities have persons trained and on-going evaluation continues.

Discussion took place about the future, format and funding of the training. reported that as it would be very early days for the new CJ framework to be up and running, there required to be a short term transition period potentially for the next financial year to ensure consistency of training which will meet the on-going demands.

Action  $6 - \frac{1}{2}$  and  $\frac{1}{2}$  to re-visit the number of persons who require to be training providing a projection for the coming year.

Action 7 – and and to meet and discuss the future of ROSH tabling proposals.

provided an update on the Police Risk Practice Model and reported that would be carrying out an evaluation of the pilot.

provided a brief update in relation to progress of the MAPPA Level 1 Minimum Practice Standards and that engagement has now taken place with PSOS, RMA and

SWS. Once feedback has been collated this will form part of a wider consultation phase.

## Item 5 - MAPPA Operational Delivery

spoke to the circulated CAT 3 review questionnaire which was compiled in order to collate and record all feedback in relation to year 1 of the cat 3 offenders.

Discussion centred on the target audience for this questionnaire to ensure that a response is received from each SOG area.

Action 8 – Comments on the questionnaire to be received by Wednesday 22<sup>nd</sup> February 2017.

provided an overview of the paper he circulated in relation to short term release of prisoners and recent engagement he had carried out with MAPPA Coordinators.

Action 9 – and and to meet to review the current process for short term release of prisoners under MAPPA and identify what action requires to be taken and how this will be communicated.

thanked everyone for their feedback and helpful comments in relation to the MAPPA Referral form which will progress to NSG for endorsement.

and provided an update in relation to on-going discussions and actions from the recent MAPPA SLWG for completion of RA and RMP (LSCMI and RoSH). agreed that the on-going actions from this meeting would be circulated to the MDG to keep them informed on progress in this area of business.

## Action 10 - Circulate recent actions from MAPPA LSCMI SLWG.

highlighted that SG receive all ICR notifications and wanted to be sure that any learning captured and/or good practice is being recorded and can therefore can be shared nationally. So far 2 have been shared with SOG's.

spoke about MAPPA Annual Report publications taking account of the CJAs being dis-established, however Responsible Authorities will continue to fulfil their statutory duties under sections 10 and 11 of the 2005 Act which includes jointly preparing and publishing MAPPA annual reports.

The Community Justice (Scotland) Act 2016 repeals section 11(2)(c) of the 2005 Act as a consequence of the disestablishment of the CJAs and inserts a new subsection 11(4) into the 2005 Act which states that publication must be in such a manner as will ensure that the report is likely to come to the attention of the other community justice partners, who are not also Responsible Authorities, for the area of the local authority.

How the responsible authorities choose to publish the reports was not prescribed and left as a matter for local determination.

To ensure National consistency, hoped to agree a standard approach for publication.

It was felt that publication of these reports should take place on each individual Local Authority Website, providing a consistent form of text to explain MAPPA and state which partners are involved in that particular MAPPA area. There would also be a link provided to the National Overview Report which is published on the SG website and include input from SPS, Health and PSOS.

The final sign off for the reports would take place at the SOG to ensure that all MAPPA partners are aware of the report and its content prior to publication.

Action 11 – to discuss annual report publication at NSG and thereafter produce a consistent form of words to be used and process for future publication.

## Item 6 - Additional Updates from members

- reported that PSOS are carrying out a piece of analytical work from ViSOR on the RSO population and she will share this with the group upon completion.
- advised that will be speaking at the NOTA conference on 24/4/17
- announced that he was leaving his current post to take up a new advisory role with Community Justice Scotland.
   indicated that he would no longer be available to attend MAPPA Development Group meetings however his replacement shall be announced via

Action 12 – to speak with replacement for to not the MDG group.

### Item 7 - AOCB

Nil

## Item 8 - Date and Location of Next Meeting

This was agreed for **Thursday 9 March 2017** and venue will be confirmed in advance.

Scottish Government



#### MAPPA DEVELOPMENT GROUP

## TERMS OF REFERENCE - VERSION [2.0] [DRAFT] AUGUST 2017

#### 1. Mandate

Over 2015 the Justice Tripartite Group considered issues related to the operation of MAPPA (Multi Agency Public Protection Arrangements) and its extension to additional offenders posing a risk of serious harm, and provided a strategic focus to efforts to address these. In anticipation of the implementation of the MAPPA extension on 31 March, the tripartite group agreed on 9 December that a wider development group be established to provide greater focus to the implementation of the extension and consider future development of MAPPA.

HMICS and Care Inspectorate's 2015 Report on MAPPA noted the MAPPA Development Group's establishment has created a "significantly positive impact in providing a platform for partners to progress operational matters in a more efficient manner" and that the MDG continue to deliver on operational matters reporting to the National Strategic Group.

Issues of a strategic nature for the on-going development and effective operation of MAPPA remain the responsibility of the MAPPA National Strategy Group.

#### 2. Remit

The MAPPA Development Group brings together the Responsible Authorities and other organisations who work to support the delivery of MAPPA to consider areas of development, respond to any changes in legislation and take necessary action to ensure the effective operation of the arrangements.

The work of this group supports the Scottish Government's commitment to reduce reoffending by high risk offenders managed through the MAPPA process.

This work will includes:

- Consideration of the application of legislation and the composition of national guidance to ensure the consistent, continued and effective delivery of the MAPPA arrangements
- Progress and monitor actions to address barriers to effective information sharing and assessment of risk within the MAPPA arrangements
- Support implementation and monitor application of the MAPPA extension, and identify ways to continually improve quality and effectiveness of this and the wider MAPPA arrangements
- Capture and encourage the sharing of best practice, training and linkage with wider public protection policy and practice
- Support and provide advice as required to the MAPPA National Strategy Group in delivery of its remit in relation to the on-going development of MAPPA.

#### 3. Chair and Secretariat

This will be provided by the Scottish Government Public Protection Unit and/or Community Safety Unit.

### 4. Membership

The group's permanent membership will be as follows, although other groups may be invited to attend as appropriate to the agenda:

Scottish Government: Public Protection Unit Scottish Government: Community Justice

Scottish Government: Health

Police Scotland
Social Work Scotland
Scottish Prison Service
Risk Management Authority
ViSOR National Systems Support
MAPPA Coordinators
NHS Scotland

## 5. Frequency of meetings

Routinely the group will meet bimonthly. The frequency of meetings may be temporarily varied as required from time to time by the permanent membership to take account of members availability, competing priorities, the meetings of other groups or other exceptional circumstances.

#### 6. Records

Minutes will be noted and a log will record actions for review at each meeting.

These documents will be protectively marked Official – Protect or Sensitive as appropriate and as required by the Government Security Classifications Scheme 2014.

Circulation will be to the group members and Chair of the MAPPA National Strategy Group. Circulation beyond these groups will take place with the agreement of the chair.

#### 7. Review

The remit and membership will be reviewed on an annual basis or otherwise when considered necessary by the group.

#### SCOTTISH GOVERNMENT

Public Protection Unit August 2017



## CATEGORY 3 - RISK OF SERIOUS HARM OFFENDERS

# 'Yearly Overview'

TABLE 1 – Number of Referrals broken down by CJA area detailing numbers accepted and declined

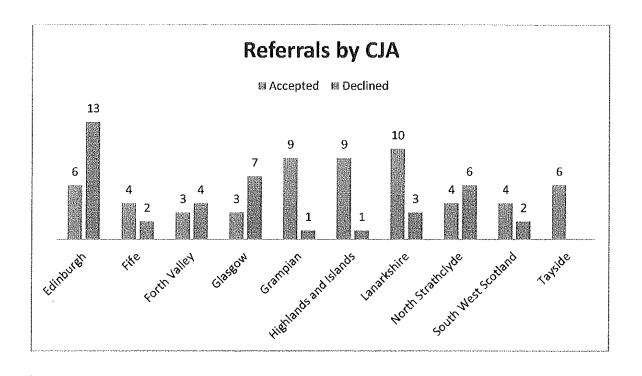
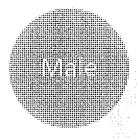
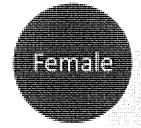


Table 2 - Breakdown of male and female offenders



39



1

Table 3 – Illustration of age groups accepted into Category 3 Management

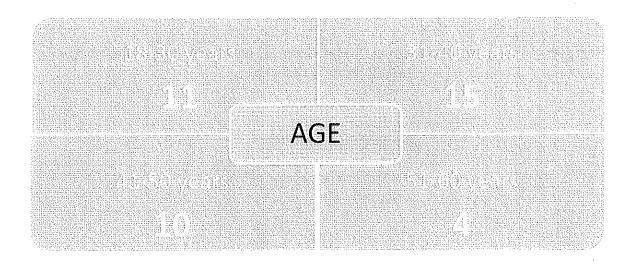


Table 4 – Percentage breakdown of Referring Responsible Authority



Table 5 - Number of referrals submitted per month

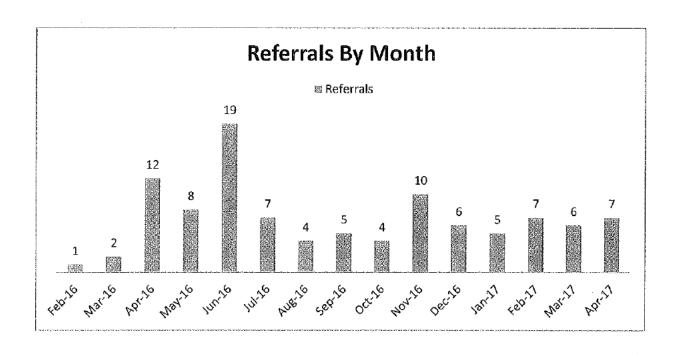


Table 6 - Number of Cat 3 Offenders being managed in community or custody

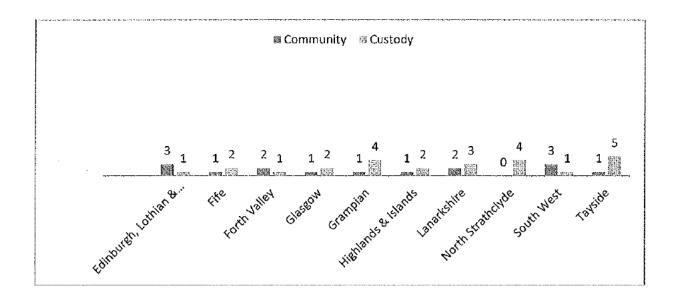
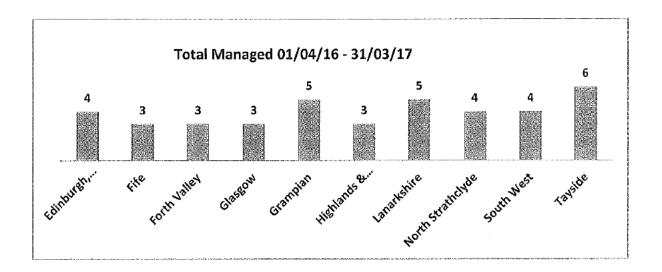
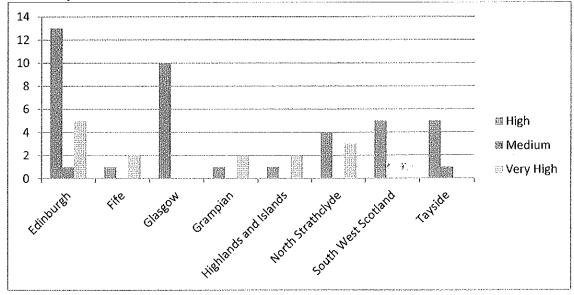


Table 7 - Total number of Category 3 offenders managed by each area



Public Protection Unit Safer Communities Scottish Government May 2017 MAPPA risk by CJA



Subject:

MAPPA DEVELOPMENT GROUP

Location:

Dalmarnock Police Office

Start: End: Thu 08/06/2017 13:30 Thu 08/06/2017 16:00

Recurrence:

(none)

**Meeting Status:** 

Meeting organizer

Organizer:

**Required Attendees:** 

A State of the Sta



**Optional Attendees:** 

Morning All,

Looking forward to seeing everyone tomorrow.

Please could you confirm your attendance as this will be required by PSOS for entry into Dalmarnock.

I have attached below a copy of the raw data analysis on MAPPA Extension for your information.

Thanks

В

<<

>>

Attachments:

(148) Table 1

English that will

MAPPA NSG Cat 3 Analysis Report 31 May 2017.docx (62.8KB)

#### Record Archiving - Category 3 'Other Dangerous Offenders'

When the Category 3, Other Risk of Serious Harm Offender is no longer managed within MAPPA, a closing Risk Management Plan must be created by the ViSOR record Manager and approved by the Supervisor.

The Risk Management Plan will detail the following facts:-

- The offenders risk of serious harm drops below high or very high
- the offender is assessed by the responsible authorities as no longer requiring active multiagency management at MAPPA level 2 or 3
- if the offender is under any statutory supervision/active management
- that all risks have been reviewed and are not considered significant
- that under the circumstances there are no other concerns that would require the offender to be the subject of further management.

If approved, the ViSOR record should then be archived by the ViSOR Central Point of Contact (CPC) or other designated person.

**Note:** the offender 'Category' on the Nominal Summary Page should not be changed during this process so, for example, an Other Dangerous Offender remains set to that category but the archived status is amended to indicate that the record has been archived.

Setting an Archive Date - Other Dangerous Offenders

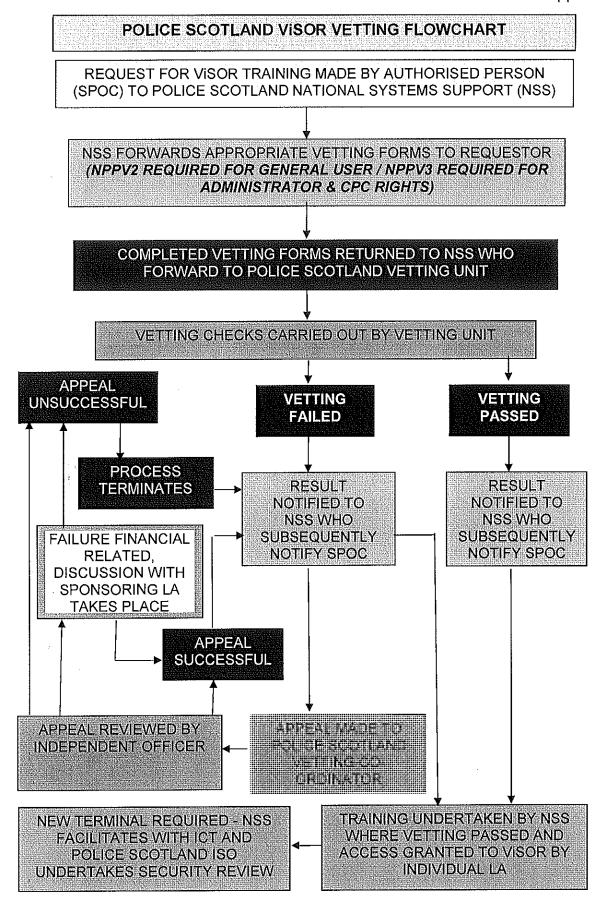
For 'Archive Nominal' to be an available option on ViSOR the 'Archive Date' on the Nominal Summary Page must amended as necessary to coincide with the date that management finishes.

Delete Merge Nominal	Category	Registerable Sexual Offender	Ø	Status	Compliant
Archive Nominal	Location	Resident inside the United Kingd		Archived Status	Active
Audit	Lecanon	Kendent finade the mared kingd	DAII .	premies biales	Active
Logh					
User Details	General Comment				
grade the p					
AD5W					
:	Address	e- 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1			
CPC, One		(Registered Addresses: 1)			
falklirk council unit Password Reset	VISOR Ref	15/0003664		PNC ID	
Contact Details	Offender Managor			Joint Management	Police
V/filte Pages D Messages (O New)	Lead Agency	CJSW (I)			
Release Notes	Lead Agency Comment	1860			
	Conviction/Notifical	lon			
		Assault with intent to rape			
	Index Offence	Common Law (Scotland): NA Sentenced on: 19/11/2003			
	RSO Notification	19 Hay 2016 Overdue		Last Notlified (RSO)	19 May 2015
*	Registerable Terrorist Offender	No		Suggested (RTO)	
	RTO Hollication			Last Notified (RTO)	
	Registerable Vlolent Offender	No		Suggested (RVO)	
	RVO Notification			Last Notified (RVO)	
	Potentially Dangerous Person7				
	Archive date	20 April 2017	I	Suggested	
	On VISOR for Life	No	A STATE OF THE PARTY OF THE PAR	Suggested	Yes

Record Review

When prompted by the system, the CPC of the holding agency area should review the record 2 years following archiving and then every subsequent 10 years from the archive date, to ensure relevance and accuracy.

When a record is required to be restored from the archive, the relevant CPC should be contacted to arrange the restoration.



· 经基本证据

Scottish Federation of Housing Associations Sutherland House 149 St Vincent St Glasgow G2 5NW



2<sup>nd</sup> February 2016

Dear Members of SOLOs Forum,

On the 14 January, attended the SOLOs Forum to talk about the challenges facing RSLs in relation to MAPPA arrangements. was not in any way representing the views of the wider RSL sector, nor was he representing the SFHA at this meeting. organisation does not belong to SFHA, but rather he is a member of the and it was this group that nominated rather than SFHA, and this should have been made clear at the time.

It has been brought to my attention that this presentation has been seen by many SOLO officers as misleading and potentially damaging to the good multi agency work talking place in this area. As mentioned before, this representation does not reflect the views of the RSL sector or the SFHA, and I would like to take this opportunity to apologise for any upset caused at this meeting.

The SFHA would be happy to assist the SOLOs Forum in the future, and I can assure you that SFHA will undertake more appropriate screening in relation to nominated speakers to ensure that balanced and representative views are shared.

Yours faithfully,



 $\mathbb{P}^{-\frac{1}{2}}$ 

Subject:

MAPPA National Strategy Group

Location:

1W.10 St Andrew's House Edinburgh

Start: End: Thu 18/02/2016 10:30 Thu 18/02/2016 13:00

**Show Time As:** 

Free

Recurrence:

(none)

Work)';

**Meeting Status:** 

Meeting organizer

Organizer:

**Required Attendees:** 

@fife.gcsx.gov.uk); @scotland.pnn.police.uk); @scotland.pnn.police.uk'; @clacks.gov.uk; @renfrewshire.gcsx.gov.uk' @renfrewshire.gcsx.gov.uk); @sps.pnn.gov.uk); @angus.gov.uk'; @scotland.pnn.police.uk); @edinburgh.gov.uk\*; @scotland.pnn.police.uk); @glasgow.gov.uk'; @scotland.pnn.police.uk); ②southlanarkshire.gcsx.gov.uk) Social Work)'; ' (Social

@edinburgh,gov,uk

Optional Attendees:

Dear All.

Further to my earlier e-mail, and as I previously explained we would like to devote a good bit of next week's meeting discussing the Thematic Report, and that includes **Recommendation 9**: The Scottish Government in partnership with Responsible Authorities should establish a robust national governance structure to utilise trend data relating to sex offending to better inform strategic planning for the continued effective and efficient delivery of MAPPA."

(Social Work)';

With that in mind I can confirm that we can my Deputy Director, will chair the meeting. I enclose a copy of the MAPPA NSG's current remit and membership, which will help us discuss this matter more fully. I have also reordered the agenda slightly so that we can consider our routine updates in the first instance before moving on to the Thematic.

Finally, I also enclose a brief update paper from the Public Protection Unit which falls to be considered under agenda item 8.

I look forward to seeing you next week.

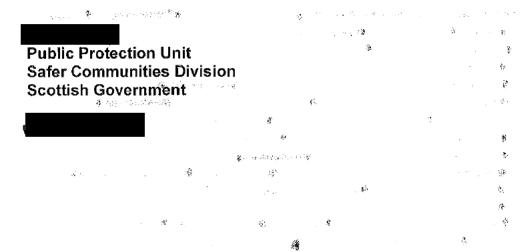








# Kind Regards



#### Dear All,

The next meeting of the MAPPA National Strategy Group will take place on Thursday 18 February 2016 at 10:30 am in St Andrew's House, Edinburgh. We hope to see you all then but if you are unable to make it and wish to send a substitute, please note that this should be the Deputy Chair of your Strategic Oversight Group or equivalent.

Please let me know of any items you would like to add to the agenda (draft attached). As you would expect a good deal of the meeting will be taken up with discussion of the recently published Joint Thematic Report on MAPPA.

http://www.hub.careinspectorate.com/media/266828/joint-thematic-review-of-mappa-in-scotland-2015.pdf

We propose that the NSG is initially used as a form of scrutiny and governance mechanism for how we take forward the Report 10 recommendations 17 areas of development in the Report.

Papers will be issued on Thursday 11 February. In the meantime I enclose the minutes of the previous meeting held on 15 October 2015.

I look forward to seeing you on 18 February.

Kind Regards

# Public Protection Unit Safer Communities Division Scottish Government





МАРРА

MAPPA

NATIONAL STRA...NATIONAL STRA...

# MAPPA NATIONAL STRATEGIC GROUP ST ANDREW'S HOUSE, EDINBURGH

## 18 February 2016, 10:30 Hours

### **AGENDA**

- 1. Welcome and Introductions
- 2. Apologies
- 3. Minutes of previous meeting and matters arising
- 4. MAPPA and Housing
- 5. Update from Scottish Prison Service
- 6. Update from Police Scotland
- 7. Update from Strategic Oversight Group Chairs, including SCRs/ICRs
- 8. Update from Scottish Government Public Protection Unit
- 9. MAPPA thematic inspection
- 10. AOCB
- 11. Date of Next Meeting

## MAPPA NATIONAL STRATEGIC GROUP

#### Remit

To support delivery of the Scottish Government's commitment to reduce reoffending by offenders managed through the Multi Agency Public Protection Arrangements (MAPPA):

- providing effective national oversight of MAPPA;
- identifying strategic priorities for MAPPA, ensuring clarity of purpose and vision;
- improving quality, consistency and effectiveness;
- supporting innovation, sharing best practice and improving communication/coordination across MAPPA;
- ensuring the development and strengthening of links between MAPPA and related policies and processes, particularly in relation to the wider offender management and public protection landscapes;
- supporting effective communication with the public on the management of offenders under MAPPA;
- considering and supporting the development of proposals for legislation, research and other measures to reduce reoffending;
- supporting the development of a coherent Scottish response on reserved and other issues relating to the management of MAPPA offenders.

## Responsibilities

Scottish Ministers have overall responsibility for policy to reduce reoffending and will make final decisions on issues of national policy. Within this context, the group will be responsible for the following in relation to MAPPA.

- Supporting the development of strategy (including horizon scanning) and planning, including the publication of an annual plan and report
- Governance and accountability
- Review and development of MAPPA procedures
- Quality and performance: statistics, research, standards, quality assurance processes, workforce development and training
- Effective and efficient use of resources
- Identifying and disseminating best practice across MAPPA areas (including lessons learned from Significant Case Reviews and innovative practice)
- Oversight of MAPPA documentation
- Communications strategy

## Membership

Chairs of the 9 local MAPPA Strategic Oversight Groups
Police Service of Scotland
Social Work Scotland
NHS Scotland
Scottish Prison Service
Scottish Government: Community Justice Division, and Reshaping Care & Mental Health Division

Safer Communities Public Protection Unit 2015

## MAPPA NATIONAL STRATEGIC GROUP MEETING 18 FEBRUARY 2015 SCOTTISH GOVERNMENT PPU UPDATE

#### ITEMS OF INTEREST TO REPORT:

#### 1. ABUSIVE BEHAVIOUR AND SEXUAL HARM (SCOTLAND) BILL

The Abusive Behaviour and Sexual Harm (Scotland) Bill was debated for the first time on 28 January and its general principles were unanimously agreed to by the Scottish Parliament.

http://www.scottish.parliament.uk/S4\_Bills/Abusive%20Behaviour%20and%20Sexual%20Harm%20(Scotland)%20Bill/SPBill81S042015.pdf

The Bill is set to modernise criminal law and strengthen powers for the police, prosecutors and courts to take action against perpetrators of domestic abuse, harassment and sexual offences.

It also creates an offence of sharing of private intimate images without consent, often called revenge porn, reflecting the way modern technology can be used to perpetrate abuse.

Under these new Scottish Government proposals, judges will also be required to give juries specific directions when dealing with sexual offence cases. These directions are designed to improve juries' understandings of sexual violence and domestic abuse, which we know is a current barrier in access to justice for victims.

A new statutory domestic abuse aggravator will also be introduced to ensure courts take domestic abuse into account when sentencing an offender.

If passed by Parliament, the Bill will also ensure child sexual offences committed in England and Wales by Scottish residents can be prosecuted in Scotland.

The Bill also reforms Scotland's system of civil orders, making largely equivalent provision for **Sexual Harm Prevention Orders** and **Sexual Risk Orders** in Scotland as those introduced in the Anti-Social Behaviour, Crime and Policing Act 2014.

#### 2. MAPPA - THEMATIC INSPECTION REPORT

HMICS/Care Inspectorate published their inspection report on MAPPA on 26 November 2015.

 $\frac{http://www.hub.careinspectorate.com/media/266828/joint-thematic-review-of-mappa-inscotland-2015.pdf$ 

The inspection assessed the state, efficiency and effectiveness of MAPPA in terms of keeping people safe and reducing the risk of serious harm by registered sex offenders (RSO).

The report includes 10 recommendations (see draft Action Plan attached). It is a largely positive report, but there are areas of practice that require improvement to streamline processes and reduce unnecessary bureaucracy:

- Agencies should be provided with additional guidance on conducting Environmental Risk Assessments of RSO'S homes;
- Barriers to social work access to the Violent and Sex Offender Register database need
   To be removed;
- Agencies need additional guidance on the risks posed by internet offenders;
- A strategy to address the risks posed by 'sexting' should be developed;
- The learning from Significant Case Reviews should be maximised.

# 3. EXTENSION OF MAPPA TO OTHER RISK OF SERIOUS HARM OFFENDERS, RISK OF SERIOUS HARM ASSESSMENT AND VISOR IMPROVEMENT

Legislation was laid in the Scottish Parliament late last year that will from 31 March 2016 extend the scope of MAPPA in Scotland to those offenders managed in the community who, by reason of their conviction, are assessed by the responsible authorities as posing a risk of serious harm. This has been achieved by commencement of <a href="section10(1)(e)">section 10(1)(e)</a> of the Management of Offenders (Scotland) Act 2005.

In assessing this risk, it will be advised through statutory guidance that the risk posed is high or very high, and is assessed by the responsible authorities as requiring active multi-agency management at MAPPA level 2 or 3. This is broadly similar to the Category 3 arrangements in England and Wales. Legislation in respect of the violent offender category, similar to MAPPA category 2 in England and Wales, is yet to be commenced in Scotland and is outwith the scope of the current MAPPA extension.

The effect of implementing the new category will be to provide the responsible authorities with the ability to include only those offenders whom they consider require active multiagency management. This will help ensure that resources are focused towards those that pose the greatest risk, and not expended towards offenders who have not been assessed as requiring an active multi-agency response to manage the risk they pose.

#### Entry

As these offenders are those managed in the community, they will already be subject to statutory supervision by local authority Criminal Justice Social Work for as long as they are subject to an enactment, order or period of licence. This means they are already subject to formal risk assessment through the Level of Service/Case Management Inventory (LS/CMI) approach and, if required, a formal Risk of Serious Harm (RoSH) assessment and a risk management plan.

If an offender is assessed as meeting the RoSH threshold (a risk of physical or psychological harm from which the victims recovery would be unlikely or impossible), a MAPPA referral will be considered.

It's important to note that consideration of RoSH as required by legislation is for the responsible authorities to consider. A positive LS/CMI RoSH assessment itself is however not

the standard which is set, but we expect this will be the trigger for the majority of referrals.

Referrals may therefore come from other agencies using other tools, although we would expect consultation and pre-information sharing between agencies to take place before a formal referral is made, and in any case Criminal Justice Social Work consultation will be vital as the lead agency as responsible lies here for the offender's licence supervision. MAPPA level 2 or 3 management will therefore be an additional measure that agencies can bring to the management of the highest risk cases managed in the community, where this is felt that this would be more effective than routine risk management.

#### Exit

Exit from these arrangements will take place when offenders no longer meet the criteria – that they end their period of statutory supervision, their risk of Serious Harm drops below high or very high or they are assessed as no longer requiring active multi-agency risk management.

#### Effect

Consideration of the MAPPA extension criteria against LS/CMI risk of serious harm assessments carried out since 2009 by the Risk Management Authority suggest there have been an average of some 100 or so cases which could have met the criteria for these arrangements at any one time. We would therefore expect that numbers will be limited to the critical few.

The MAPPA Development Group formed under the auspices of the Justice Tripartite Group will routinely monitor case numbers to ensure appropriate application of the MAPPA extension category.

### Guidance

Draft guidance relating to entry, management and exit of the new category of offender was developed over 2014-15 by the former MAPPA Extension Advisory Group with the chapter resulting from this work circulated to SOGs and the responsible authorities by on 24 November. The has been further refined and the remainder of the guidance redeveloped to take account of the MAPPA extension. This has included contributions from SOGs, and further input from partner agencies and across the public protection portfolio within Government. The draft document is currently being finalised by the MAPPA Development Group and is expected to be published at the end of this month.

#### Risk of Serious Harm Assessment and Training

Use of LS/CMI and the formal assessment of the Risk of Serious Harm is supported by the Risk Management Authority and FRAME approach.

The RMA is currently providing comprehensive risk practice training to Criminal Justice Social Work practitioners to strengthen core practice and build front line staff's capacity and confidence to identify, assess and plan for the management of risk of serious harm, prior to the MAPPA extension coming into force on 31 March. This training is funded by the Scottish

Government and is also being offered to Police offender managers, MAPPA chairs and coordinators, and is progressing well. Following an initial rollout prior to the MAPPA extension, training will continue into 2017 - the plans for which will be considered by the MAPPA Development Group and Tripartite group as required.

#### **ViSOR**

The Scottish Government is working with the responsible authorities and others to improve access and usage of ViSOR within CJSW both in preparation for the MAPPA extension and in furtherance of the HMICS/Care Inspectorate Joint Thematic Report.

ViSOR National Systems Support has worked with users and the Scottish Government to update ViSOR data standards to take account of the new MAPPA category. This has been finalised and is expected to be issued shortly.

The Scottish Government and responsible authorities have worked with UK Government colleagues to prepare a Risk Escalation Case (REC) to the Home Office to reduce the physical security standards applied to the siting of terminals for CJSW staff in Scotland. This was approved in January, allowing CJSW terminals to be moved into more accessible locations subject to agreement with Police Scotland managed IT policy. This will be further considered as a part of the ViSOR improvement work.

Work has also proposed to consider future enhancements to ViSOR, including the possibility of providing toggling access to the system eliminating the need for stand-alone terminals. This would further improve access for CJSW staff although detailed scoping will be required to consider potential resource implications of any such work which on a national level could be significant. This is being taken forward by Police and Social Work Scotland.

The issue of the NPPV2/3 vetting standard has been raised as a concern by some local authority staff. The Tripartite Group and MAPPA Development Group are considering this issue as part of the thematic recommendation. An action for Police Scotland was met on 8 February to produce and circulate a document aimed at providing clarity on the need for vetting at the prescribed level and attempt to 'myth-bust' perceptions regarding the intrusiveness of the system, in particular in relation to existing levels of vetting for local authority staff. This also provides clarity on the appeals process for any staff that are informed they have failed the vetting process, so that with the individual's agreement any potential risk can be considered by Police Scotland and their employer and then, if appropriate, managed locally.

Recommendation	Response	SG policy owner / lead	Action Update
Recommendation 1: Scottish Government in partnership with Responsible Authorities should work together to produce additional guidance on the parameters and minimum practice standards for conducting an Environmental Risk Assessment which is proportionate, practicable and sustainable.	Comments: Decisions on where sex offenders live are based on where they can be appropriately monitored and supervised and how any risks they may pose can be minimised.  As part of the National Accommodation Strategy for Sex Offenders, the Responsible Authorities carry out an "environmental risk assessment" to identify any housing-related risks associated with a particular offender. The Scottish Government has already established a working group made up of key stakeholders to produce standard national guidance on environmental risk assessments with a view to publishing next year.	Housing Services Policy Unit	The working group met on 16th September and 22 October 2015. Draft guidance is currently being produced and the working group will meet again to consider this by the end of March 2016.
Recommendation 2: The Scottish Government in purtnership with the Risk Management Authority and Responsible Authorities should provide additional guidance to enable staff to better assess the risk posed by internet offenders.	Comments: The development of best practice in risk assessment and management is one of the RMA's key responsibilities. The RMA periodically updates a Risk Assessment Tools Evaluation Directory (RATED) which presents evidence about the validation and applicability of many instruments. However, the development of tools designed specifically to assess internet sex offenders is in the early stages. The Scottish Government and the RMA will consider appropriate risk assessment protocols for internet offenders.	Community Justice Operational and Parole Units/RMA	
Recommendation 3: The Scottish Government in partnership with Responsible Authorities should undertake a technical capacity and capability review of equipment, training and guidance required to support staff in monitoring the use of social media devices used by registered sex offenders to ensure compliance with licence conditions.	Comments: This is an operational matter for the Responsible Authorities. Police Scotland has access to and use of software to examine such devices. Moreover specialist staff are trained to access and analyse internet based social media.	Community Justice	
Recommendation 4: The Scottish Government in partnership with Responsible Authorities should develop a strategy to address the risks posed to children and young people from 'sexting' in order to build healthy respect and avoid the potential for exploitation and criminalisation.	Comments: Child online safety in Scotland is monitored by the Scottish Government led Stakeholder Group on Child Internet Safety (SSGCIS). The Group includes wide representation, including Police Scotland, Young Scot, Respectine, Local Authority E-Safety Partnerships, Internet Watch Foundation, CEOP and Scottish Government policy leads. The Stakeholder group meets regularly as part of the Scottish Government's aim to inspire safe and responsible internet use and given that the ever-changing nature of the internet constantly brings new challenges. The previous function of SSGCIS has primarily been a forum for sharing local initiatives and best practice. Officials are currently consulting key stakeholders to review the remit and membership of the Scottish Stakeholder Group on Child Internet Safety with the aim of relaunching the group with clear and agreed outputs that will support recent developments such as the National Action Plan for Tackling Child Sexual Exploitation and the Cyber Resilience Strategy. We are also working closely with Police Scotland in the development of their online safety	Child Protection team/	The SG is working with Police Scotland and Local Authorities to provide updated advice and support to schools around self-generated images and what to do and how to handle it. This advice will be considered by the SSGCIS later this year.

strategies to ensure that our approaches are aligned and better suited to responding to the developing challenges posed by online crime. Last year we also updated our Relationships, Sexual Health and Parenthood Education guidance for teachers so children and young people are equipped with the knowledge, skills and values to make informed and positive choices about forming relationships and have respect for themselves and others. Recommendation 5: The Scottish Comments: The management of offenders are at Level 1 is an operational matter for Community currently drafting standards Government in partnership with based on identified best Responsible Authorities should each responsible authority. Agreed Safety Unit / Community practice examples currently minimum standards for the management of collaborate in order to develop minimum practice standards for the offenders at Level 1 are now contained available. management of Level 1 registered within the Police Scotland Standard Operating Procedure (SOP) on Offender will consider sex offenders in order to support development of minimum consistent and efficient practice, Management and available to all offender management units through Police standards as part of the wider review of the National Scotland. Standards for CJSW]. Reference is made to the SOP in the current MAPPA guidance (see section 2 The RMA is also working paragraph 8). Reference is also made to closely with the SG and the National Outcomes and Standards for Police Scotland on the Criminal Justice Social Work Services. Notwithstanding, and as the report development of a practice acknowledges the RMA is already working model to support police offender management staff in closely with Scottish Government and the management of MAPPA Police Scotland on the development of a Level 1 offenders. practice model to support police offender management staff in the management of MAPPA Level 1 offenders, Ongoing following MAPPA Recommendation 6: The Scottish Comments: The current MAPPA guidance Community Safety Unit/ Co-ordinators Thematic Government in partnership with (version 6) issued in June 2014. The Responsible Authorities should document is subject to an on-going Report working meeting on review the function and role of the programme of revision to take account of 18 January. new legislation, and changes in policy and MAPPA Co-ordinator to ensure compliance with agreed guidance practice and is currently being updated to and to meet the challenges of the take account of the forthcoming MAPPA MAPPA extension. extension that is currently being considered by Parliament. Recommendation 7: The Scottish Comments: ViSOR is a Police Scotland ViSOR is a Police Scotland managed system. We will managed system. We will continue to work Government should lead on the continue to work closely with development and delivery of an closely with Police Scotland, responsible Police Scotland, responsible action plan in order to overcome the authorities and relevant stakeholders to Community authorities and relevant barriers to the effective and efficient ensure those who manage individuals Justice/Community stakeholders to ensure those usage of ViSOR by Criminal Justice subject to MAPPA have access to the tools Safety Unit Social Work, outlining owners and they need to protect the public. The who manage individuals timeframes. Scottish Government and the responsible subject to MAPPA have authorities have worked with UK access to the tools they need. Government colleagues to prepare a Risk to protect the public. The Escalation Case to the Home Office to Scottish Government and the reduce the physical security standards responsible authorities have applied to the siting of terminals for CJSW worked with UK Government staff in Scotland. It is anticipated that colleagues to prepare a Risk formal approval will be granted shortly. Escalation Case to the Home This should significantly improve access Office to reduce the physical for CJSW staff. security standards applied to Work is also taking place with Home the siting of terminals for Office and Ministry of Justice to consider CJSW staff in Scotland. Formal approval Was granted future enhancements to ViSOR. by the Home Office in January 2016, which will now allow Police Scotland to resite CJSW terminals, that should significantly improve access for staff. Work is also taking place with Home Office and Ministry of Justice to consider future enhancements to ViSOR

Recommendation 8: The Scottish Government in partnership with Responsible Authorities should design a national public engagement strategy regarding offender management that includes the management of registered sex offenders in the community.	Comments: The Scottish Government will assess with the Responsible Authorities the extent to which existing public engagement opportunities could be developed, and improved, all within the context of the Strategy for Justice in Scotland. This will include consideration of the operation of the Keeping Children Safe Community Disclosure Scheme which allows parents and guardians to apply for information about an individual who has access to a child, if they are concerned that the individual poses a risk to the child's safety and wellbeing. Community Justice Scotland will work closely with Community Justice Partners to provide leadership in raising awareness and addressing misconceptions relating to community sentences, including community sentences for people who have been convicted of a sexual offence. They will achieve this through a variety of means, including the development of a communication strategy.	Community Justice/Community Safety Unit	Community Justice Scotland will work closely with Community Justice Partners to provide leadership in raising awareness and addressing misconceptions relating to community sentences, including community sentences for people who have been convicted of a sexual offence.  They will achieve this through a variety of means, including the development of a communication strategy.  are currently considering existing public engagement materials relative to MAPPA so as to identify key messages and best practice examples.
Recommendation 9: The Scottish Government in partnership with Responsible Authorities should establish a robust national governance structure to utilise trend data relating to sex offending to better inform strategic planning for the continued effective and efficient delivery of MAPPA.	Comments: There are a number of forums, including the SG's Justice Board, and the MAPPA National Strategic Group that bring partners (including representatives of Police Scotland, Social Work Scotland, Scottish Prison Service and Scottish Government) together to consider issues relevant to the effective delivery of MAPPA and consideration will be given to which is best to oversee a robust national governance structure.		For MAPPA NSG consideration on 18 February 2016
Recommendation 10: The Scottish Government in partnership with Responsible Authorities should introduce a structured and standardised process to maximise learning and development emanating from both Initial Case Reviews and Significant Case Reviews.	Comments: Work is currently underway to extend MAPPA to include different categories of offenders in the MAPPA process. This may have implications for the serious incident review process and the MAPPA significant case review process. The Care Inspectorate is currently working with Scottish Government to plan for this.	ommunity Safety Unit	Given the links and crossovers between offender management and the wider Public Protection portfolio consideration of a standardised process for ICR/SCRs for all the portfolio areas including offender management, child protection, adult protection and domestic abuse could also be considered along with the role of the PIRC and The Care Inspectorate in the ICR/SCR process.

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Subject:

MAPPA National Strategy Group

Location:

1W.10 St Andrew's House Edinburgh

Start: End: Thu 18/02/2016 10:30 Thu 18/02/2016 13:00

**Show Time As:** 

Tentative

Recurrence:

(none)

**Meeting Status:** 

Not yet responded

Organizer:

Required Attendees:

@fife.gcsx.gov.uk);
@scotland.pnn.poiice.uk);
@clacks.gov.uk;
@renfrewshire.gcsx.gov.uk);
@sps.pnn.gov.uk);
@angus.gov.uk';
@scotland.pnn.police.uk);
@dumgal.gov.uk);
@glasgow.gov.uk';
@scotland.pnn.police.uk);

@glasgow.gov.uk';
@scotland.pnn.police.uk);

(Social Work)

**Optional Attendees:** 

Dear All,

The next meeting of the MAPPA National Strategy Group will take place on Thursday 18 February 2016 at 10:30 am in St Andrew's House, Edinburgh. We hope to see you all then but if you are unable to make it and wish to send a substitute, please note that this should be the Deputy Chair of your Strategic Oversight Group or equivalent.

Please let me know of any items you would like to add to the agenda (draft attached). As you would expect a good deal of the meeting will be taken up with discussion of the recently published Joint Thematic Report on MAPPA.

http://www.hub.careinspectorate.com/media/266828/joint-thematic-review-of-mappa-in-scotland-2015.pdf

We propose that the NSG is initially used as a form of scrutiny and governance mechanism for how we take forward the Report 10 recommendations 17 areas of development in the Report.

Papers will be issued on Thursday 11 February. In the meantime I enclose the minutes of the previous meeting held on 15 October 2015.

I look forward to seeing you on 18 February.

Kind Regards

# Public Protection Unit Safer Communities Division Scottish Government





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# MAPPA NATIONAL STRATEGY GROUP MEETING ATLANTIC QUAY, GLASGOW 15 October 2015, 14:00

#### Present



Scottish Government (SG), Public Protection Unit (PPU)

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Chair, North Strathclyde SOG

Chair, Northern SOG

South West Scotland SOG

Chair, Forth Valley SOG

Deputy Chair Lanarkshire SOG

Edinburgh, Lothian & Borders SOG

Chair, Glasgow SOG

Police Scotland

**HMICS** 

Care Inspectorate

SG, Alcohol and Drug National Support Specialist

Scottish Prison, Service (SPS)

SG, Social Housing Charter & Regulation Manager

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SG, PPU

SG, PPU

SG. PPU

#### Welcome and Introductions

1. welcomed members to the latest meeting of the MAPPA National Strategic Group (NSG). It was noted that had taken over from as National MAPPA Co-ordinator.

### **Apologies**

- 2. Apologies had been received from:
  - Chair Fife SOG
  - Chair, Tayside SOG
  - Head of National Systems Support

## Minutes of the previous meeting and matters arising

- 3 The minutes as circulated were agreed.
- 3.1... Updates were provided on the following matters arising from the NSG's meeting on 11 June 2015:
- Circles of Support and Accountability: circulated the Sacro PowerPoint slides; the SCCJR evaluation; and relevant Ministry of Justice research on 12 June.
- MAPPA and Housing: see agenda item 6.

<ul> <li>Community learning/awareness: confirmed, with thanks to Messrs</li> <li>and that the relevant material from Forth Valley and South West Scotland had been circulated on 10 September.</li> <li>RSOs in Care Homes: see agenda item 10.</li> </ul>
MAPPA Thematic Inspection
updated members on the inspection teams approach to the factual accuracy checking of the report, taking place between 2 -6 November. Following further consideration, the team proposed circulating the draft report to NSG members to assist with the process. All responses should be either sent by letter or e-mail (subject to FOI).
also updated NSG members on the communications strategy and the preparation of media lines and QAs. In this connection the team agreed to share the contact details for Care Inspectorate and HMICS. For their part NSG members were asked to nominate a commiss lead for each of the SOGs and make contact with and the source of t
also updated members on the feedback stage of the review. Feedback post publication would provide added value as it would include discussion of both the national report and local findings. The window for this activity was 30 November – 11 December. It would be useful to set dates and SOG areas quickly in order to assist with planning. To date the team had agreed a date and time with Forth Valley.
Alcohol and Drugs Partnerships (ADPs)
to explain the work of ADPs and the contribution they can make to MAPPA and public protection. In doing so he noted that drug and alcohol abuse has been identified as a concern/risk in many SCRs/ICRs.
explained that as part of the SG's Road to Recovery Strategy, 30 ADPs had been embedded within Community Planning Partnerships. Accordingly they were well placed to help ensure the effective and integrated planning and commissioning of recovery services to meet the needs of resident populations.
acknowledged that the development of local networks was key. However she explained that her role as the SG's Alcohol and Drug National Suppor Specialist, also allowed her ready access to Scotland's ADPs. Among other things she reviewed ADP annual reports, and could help in the forging of better interagency relationships and/or remove any barriers to joint working.
5.3 In further general discussion confirmed the valuable role ADPs played in North Strathclyde and encouraged NSG members to develop local links with the ADPs in their areas. Contact details for to be circulated.  Action Secretariat

MAPPA and Housing
explained that the Environmental Risk Assessment (ERA) Short Life Working Group held its first meeting on 16 September with membership including representatives from Police Scotland, a MAPPA Co-ordinator, and representative SOLO and RSL Link Officer.
further explained that as well as a broad discussion on ERA, offender management and the NASSO, the Group agreed that its next meeting, scheduled for 22 October, would include a mapping exercise to identify current and good practice, in line with the objectives of the Group. Discussion would be informed by an overview of information provided by some CJA areas. A wider spread of representation across Scotland was also being sought.
6.2 noted that the NASSO continued to be the subject of Parliamentary questions and Fol requests. A meeting with representatives from certain Glasgow Registered Social Landlords, and the NASSO Awareness Group was also scheduled, where it was expected that a review of the NASSO would be requested.
6.3 In further discussion of the on-going Parliamentary interest in MAPPA/NASSO, agreed to circulate the terms of 2 recent Parliamentary Motions for NSG members interest.
Action Secretariat
Update for the Scottish Prison Service
confirmed that the SPS stood ready to implement the forthcoming MAPPA extension. In doing so he explained that the Risk Management Authority (RMA) agreed to commit training resource to SPS Risk Management Teams early next year.
7.1 In terms of the Significant Case Review (SCR), confirmed earlier advice from SPS Legal Services branch that it would not be appropriate for the independent review of the incident to be shared with the relevant SOG or more widely within the SPS, until any Fatal Accident Inquiry was conducted.
7.2 In further general discussion, it was noted that SCRs were also about learning national lessons from adverse incidents, and putting in place plans to improve matters as quickly as possible. It was also recognised that the SPS carried a degree of risk if its prison governors and their counterparts across the UK continued to be unsighted as to the report's content.

7.3 It was noted that the most recent HMIP Report on HMP Glenochil had made critical comment about the cell sharing risk assessment (CSRA) procedures within the prison. In this latter connection, explained that improvements had been made to CSRA procedures across the SPS estate. This included the running of 45 training workshops for staff, as well as the provision of new and improved standards and guidelines.

## Update from Police Scotland

- 8. provided the following Police Scotland update:
- 8.1 A 2 day Police Risk Practice Course had been developed by the RMA and Police Scotland, which would be delivered towards the end of the year. Police Scotland also continued to work with the RMA to develop a Police Practice Model (PPM) in terms of the risk assessment/management framework underpinning the PPM. Subject to senior officer sign off the PPM was expected to be piloted in 2 areas, namely Edinburgh and Grampian. As well as providing for defensible decision making the Model also sat well with the existing MAPPA Levels 2-3 document set.
- 8.2 The following developments were also noted:
  - ViSOR- The new ViSOR structure for Police Scotland was implemented on 9th June 2015 without any significant issues arising.

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- Remote Monitoring Software- Police Scotland was researching the possible use of bespoke IT to remotely monitor internet usage on certain internet devices, excluding mobile telephones. The use of the software, would initially require offender consent but could form part of licence or civil order conditions. Initial costs of £3,000 would provide annual coverage for 50 offenders as well as staff training.
- SA07 practice had been shown to be disparate across Scotland's 14 police divisions, according to a recent 18 month audit exercise. Remedial action was being taken including the revision of the force's Standard Operating Procedure. A Continuous Professional Development day (potentially online 'Moodle') was also being pulled together.
- MAPPA extension Police Scotland had recently ratified that local area commanders would be responsible for the new tranche of MAPPA offenders with support and guidance from Police Scotland's local Offender Management Units and National Offender Management Unit.
- 8.3 In further general discussion of an earlier Police Scotland undertaking to liaise with the RMA and review all SCRs and ICRs submitted or published since 2012 (see paragraphs 8.6-8.7 of the minutes of 18 March 2015), it was agreed that this work should be held in abeyance until the publication of the Thematic Report in November.

# Update from Strategic Oversight Group Chairs (including SCRs/ICRs)

9 SOG Chairs provided the following updates from their areas:

Northern
9.1 confirmed that 2 Initial Case Reviews had been concluded, neither of which would progress to SCR. He also noted that social media had played a large part in the outing and subsequent removal of 2 RSOs in the Highlands. These incidents had obvious public order and resource issues for the Police, especially in rural areas.
Edinburgh, Lothians and Borders
9.2 confirmed that work continued to finalise a SCR relative to a serious incident in the Borders. 1 ICR was also on-going in West Lothian which involved a Level 1 low risk offender who had committed significant offender against 2 females of his acquaintance.
Forth Valley
9.3 confirmed that 2 recent ICRs had areas of commonality, namely the abuse of alcohol and the involvement of adult victims who were deemed vulnerable.
Glasgow
9.4 noted the early considerations that had been given to community engagement. However her SOG had begun to question the benefits of such engagement which, despite it being for the purpose of reassurance and education, was often the opportunity for those resistant to the concept of sex offenders living in communities to alarm the public unnecessarily.
9.5 also confirmed that the areas MAPPA annual report had been

### Lanarkshire

9.6 confirmed that 2 ICRs were not likely to move to SCR. However learning points had been identified. She also explained that the area was experiencing an increase (23%) in RSO numbers. In terms of the forthcoming Community Justice reorganisation, while 2 partnership areas were being formed, the current MAPPA structure was being retained.

9.7 further noted that MAPPA Chairs and staff training had recently been delivered by

#### South West Scotland

noted that the area was experiencing an increase in RSO movement across the Irish Sea into Stranger, which was being monitored. The areas MAPPA annual report had also been shared with elected members prior to publication.

North Strathclyde
noted recent staff changes including a new MAPPA co- ordinator. The areas annual report had also been signed off by senior officers. In terms of training and development, staff had the opportunity to consider the implications of Internet Offending.
9.10 In closing this part of the discussion, moted the increase in RSO numbers and the possible links this might have with Internet offending. With that in mind, he agreed to liaise with the RMA on any support and/or advice it could provide relative to such offending/offenders and sexting.
Action Secretariat
Update from SG/PPU
noted the previously circulated PPU update paper, as well as the ViSOR report provided by National Systems Support. The following updates were also provided:
Abusive Behaviour and Sexual Harm ( Scotland) Bill
10.1 confirmed that the Bill was introduced in Parliament on 8 October. The PPU's interests covered some 30 sections of the Bill to simplify and rationalise the existing system of civil orders available to protect communities from those who may commit sex offences.
10.2 If passed by Parliament the Bill would also introduce a new offence for the non-consensual sharing of intimate images (so called "Revenge Porn") giving victims greater protection under the law. Judges would also be required to give juries specific directions when dealing with sexual offence cases to improve their understanding of sexual violence and domestic abuse.
10.3 In closing this part of the discussion, confirmed that the Parliament's Justice Committee had invited all interested organisations to submit written evidence on the Bill by no later than 12 noon on Tuesday 17 November.
Electronic monitoring
10.4 NSG members noted the on-going considerations being given to Electronic monitoring, including GPS in Scotland and that the Electronic Monitoring in Scotland Working Group would report its finding to the Cabinet Secretary for Justice in Spring 2016.
MAPPA Extension
10.5 In terms of the MAPPA extension, reiterated progress and anticipated timescales, subject to Ministerial agreement, as detailed in the circulated PPU paper. This included further detail on the work being taken forward to address issues in relation to ViSOR and the assessment of risk which have been considered

to impact upon the progress of the extension project as well as the operation of MAPPA as currently constituted. RMA Risk Practice Course noted that rollout to CJSW staff was on-going with positive 10.6 feedback from attendees that this helped support core social work practice. It was discussed that rollout would prioritise an initial cohort of CJSW staff from around the country, thereafter a second phase would be scheduled for those identified for training that had not been included in the first phase. It was also noted that training for MAPPA coordinators and chairs was expected to take place in March 2016. 10.7 also noted work by Scottish Police College and RMA to develop bespoke training for Police OMU staff, with rollout anticipated before the end of 2015. ViSOR shared that approval from Home Office on the Risk Escalation Case to allow relocation of existing ViSOR terminals from secure locations to open CJSW offices was expected in the coming weeks. It was also noted that consideration was being given by the tripartite subgroup on ViSOR to future improvements to the system, and it was discussed that implementation of toggling functionality as is available to NPS users in England and Wales would be very much welcomed in Scotland, as this would further improve the accessibility of the system by local authority staff. 10.10 The issue of the NPPV2/3 vetting standard was also raised. explained that while the vetting standards were set by the Home Office, the Association of Chief Police Officers and Police Scotland, they were developed in consultation with the Scottish ViSOR User Group in 2011. As such the issue was an operational matter for local authorities and Police Scotland. Notwithstanding. noted that the effective sharing of information within MAPPA and in accordance with the 2005 Act were concerns for the Scottish Government. Accordingly SG officials continue to encourage the various parties to work together through the Justice tripartite group to address local authority concerns. **RSOs in Care Settings** circulated the initial findings of a review of RSOs in Care Settings. In doing so he noted that of the 18 RSOs currently located in such settings the review appeared to show that they were being managed in a proportionate and defensible manner. However the findings also indicated that it was not clear whether the risk identified to care staff, other residents, and visitors had been fully considered and assessed.

explained that North Strathclyde had yet

10.12 In further general discussion, it was noted that of the 18 RSOs in such

to provide a response, which she agreed to lodge. For his part

settings, Lanarkshire had 7.

confirmed that once all the returns had been received and analysed, a final paper would be circulated for the Group's consideration.

Action

## **AOCB**

11. No other business was noted.

## Date of Next meeting

- 12. The following dates have subsequently been suggested for meetings in 2016:
- 18 February
- 16 June
- 13 October

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# MAPPA NATIONAL STRATEGIC GROUP ST ANDREW'S HOUSE, EDINBURGH

## 18 February 2016, 10:30 Hours

#### **AGENDA**

- 1. Welcome and Introductions
- 2. Apologies
- 3. Minutes of previous meeting and matters arising
- 4. MAPPA thematic inspection
- 5. MAPPA and Housing
- 6. Update from Scottish Prison Service
- 7. Update from Police Scotland
- 8. Update from Strategic Oversight Group Chairs, including SCRs/ICRs
- 9. Update from Scottish Government Public Protection Unit
- 10. AOCB
- 11. Date of Next Meeting