Doc Ref	Title (summary)	Date	Content Summary
A16805705	GCV SDPA – Clyde Plan 2 – Approval – Analysis of SG	21 Feb 17	Note of Reporters consideration of PAD representations at PP stage
	representations		
A18410816	GCV SDPA – Clyde Plan 2 – Approval – Screening Report –	Jul 17	EqIA Screening Report for Modifications prior to Approval
	Equalities Impact Assessment		
A18414899	GCV SDPA – Clyde Plan 2 – Approval – Screening Report –	July 17	HRA Screening Report for Modifications prior to Approval
	Habitats Regulations Assessment		
A17841687	GCV SDPA – Clyde Plan 2 – Approval – Screening Report – SEA	18 May 17	SEA Screening Report
			- Available online –
			http://www.gov.scot/Topics/Environment/environmental-assessment/sea/SEAG
A18386839	GCV SDPA – Clyde Plan 2 – Approval – SEA – Update	July 17	Letter to consultation authorities regarding additional modification
			relating to the network of centres
			- Available online –
			http://www.gov.scot/Topics/Environment/environmental-assessment/sea/SEAG
A17140437	GCV SDPA – Clyde Plan 2 – Approval – Submission	13 Jun 17	Submission to Ministers seeking agreement to approve Clydeplan with
			modifications
A18369376	GCV SDPA – Clyde Plan 2 – Approval – Submission – Further	4 Jul 17	Further Advice to Minister
	Advice		
A17989442	00118 Screening – Clydeplan Strategic Development Plan	1 Jun 17	Email from SEA Technical Team, via SEA Gateway, to SNH confirming
	Proposed Modifications – Response to Email Query from SNH		maintain that modifications have no significant environmental effect and
	on Generosity		provide reasons for this

A16805705	GCV SDPA – Clyde Plan 2 – Approval –	21 Feb 17	Note of Reporters consideration
	Analysis of SG representations		of PAD representations at PP
			stage

No.	Policy	Issue raised	Addressed by Reporter
1	City Deal	<ul> <li>There are a number of points in section 4 where references to City Deal could be clarified:</li> <li>Paragraph 4.6 – Reference could also be made to the life science and business support strand of the GCV City Deal.</li> <li>Paragraph 4.7 – It may be helpful to add that it is the Glasgow Clyde Valley Member authorities that determine which projects comprise the overall Infrastructure Investment Programme and that they carry the associated risks.</li> <li>Paragraph 4.8 – The first bullet states that economic output will increase by 4.4% per annum. It should be clarified that this is something which the GCV members anticipate.</li> <li>Paragraph 4.10 – Reference to 'Lead Authorities' should be 'Member Authorities' as Glasgow City Council is the lead authority for the deal.</li> </ul>	Issue 4 – Leadership and Delivery (PP57_01)  PA suggest changes to address all.  Reporter accepts all changes.
2	SEILS	Issue: Paragraph 96 of Scottish Planning Policy (SPP, 2014) states that plans should support opportunities for integrating efficient energy and waste innovations within business environments. Such provision is not apparent in Schedule 3 on the Strategic Economic Investment Locations.  Change: Policy 5, Strategic Economic Investment Locations, should reference the integration of efficient energy and waste innovation within business environments.	Issue 7 – SEILs (PP57_02)  PA not accept as are priority locations to promote key sectors. Proposal not applicable to all locations. Is covered in SPP and more appropriate to address at LDP.  Reporter not agree: to introduce a generic statement would detract from bespoke approach (particular role and function of each). Notes Policy 5 already says other uses in SEILS, which could incl eng. and waste, should be id'd in LDPs.
3	Waste	Issue: Paragraph 7.12 – This refers that 'The ten year rolling landfill capacity requirement for the SDP area is 14 million tonnes (ZWP, 2001, Annex B Regional Capacity Table)'. Following publication of Scottish Planning Policy (SPP, 2014) the guidance in Annex B of the Zero Waste Plan was superseded. SPP, pages 41 to 44, now provides the planning policies that support Scotland's Zero Waste Plan. The latest waste capacity tables are available on the Scottish Government website – see link below. This indicates that the ten year rolling landfill capacity for the SDP area is 4.7 million tonnes. http://www.gov.scot/Topics/Environment/waste-and-pollution/Waste-1/wastestrategy/annexb  Change: The reference at paragraph 7.12 should be updated to reflect the latest capacity tables	Issue 18 – Planning for Zero Waste (PP57_03)  PA accept mod. Suggest changes to update. (n.b our rep apparently gave SESplan figure rather than Clydeplan figure)  Reporter accepts proposed change.

No.	Policy	Issue raised	Addressed by Reporter
4	Aggregates	Issue: Paragraph 8.17 states that 'Background Report 13 sets out Clydeplan's approach to sustainable minerals extraction'. Paragraph 2.10 of Background Report 13 states 'Future mineral development proposals should be considered in the context of Strategic Development Plan Policy 15: Promoting Responsible Extraction of Resources, this Background Report and Strategic Development Plan Diagram 11: Assessment of proposals'. Whilst we are content that the approach in Background Report 13 aligns with that of national policy, it is not clear what status this has in decision making.  Paragraph 8.17 of the plan also identifies that consented reserves of sand and gravels are forecast to be constrained beyond 2021. Paragraph 236 of Scottish Planning Policy (SPP, 2014) sets out that strategic development plans should ensure adequate supplies of construction aggregates can be made available from within the plan area to meet the likely development needs of the city region over the plan period. It is not clear that Policy 15, Natural Resource Planning, provides for the needs of the city region given the constraints identified in the supporting text.  Change: We suggest Policy 15, Natural Resource Planning, is amended to include a statement that identifies supplementary guidance will be prepared to identify Clydeplan's approach to sustainable mineral extraction and which would assist in dealing with the constrained aggregate supply beyond 2021. We expect the supplementary guidance would be largely based on Background Report 13 and that this would clarify the status of the information for decision making.	Issue 21 – Promoting Responsible Extraction of Resources (PP57_04)  PA not accept as consider Background Report 13 and Policy 15 sufficient to steer LDPs & DM decisions – where matter most appropriately dealt with.  Reporter considers Policy 15 not detail how PA is to ensure that a 10 yr supply of constr. agg. is to be maintained. Nor does Bk Rp 13, which does form part of dev.plan. Given SPP and expected constraint not convinced PP deals adequately. Therefore recommends SG to set out how at least 10 yrs extraction will be achieved.
5	Schedule 14	Issue: Schedule 14 – Strategic Scales of Development – Text in the right hand column relating to the scale of 'Mineral Extraction Proposals' is missing.  Change: Missing text in the right hand column of Schedule 14 relating to Mineral Extraction Proposals should be added.  National Policy Team comments – Jan 2016 Issue – Schedule 14 'Mineral Extraction Proposals', there is some text about the strategic scale of development missing from the right hand column.  Compliance with National Policy – The strategic development plan requires and assessment of proposals of the scale identified by schedule 14 to be assessed against Schedule 15 and Diagram 11.  How it should be addressed in the plan - Add the missing text.	Issue 27 – Development Management (PP57_05)  PA 'assume' missing text relates to 'greater than' and proposed mod.  Reporter agrees proposed mod.

No.	Policy	Issue raised	Addressed by Reporter
6	Glasgow Airport	Issue: Paragraph 9.21 – This acknowledges that NPF3 recognises Glasgow Airport, however it does not state that it is a national development. It may be helpful to the plans audience to state this, given there is statutory processes associated with national developments.  Change: Clarify that Glasgow Airport is a national development at paragraph 9.21.	Issue 25 – Glasgow Airport (PP57_07)  PA accept and proposed mod.  Reporter agrees proposed mod.
7	Electric Vehicles	Issue: Paragraph 9.10 – This identifies ways to support a change in the way people and goods move. National Planning Framework 3 (NPF3, 2014), at paragraph 5.13 seeks the use of alternative fuel sources for trains and vehicles.  Change: Support for the provision of a network of electric vehicle charging points could be added into the bullets at paragraph 9.10.	Issue 22 – Promoting Sustainable Transport (PP57_06)  PA accept the mod. & suggest additional bullet.  Reporter agrees proposed mod.
8	Active Travel	Issue: Paragraph 9.16 refers to Diagram 10, which identifies the Glasgow and Clyde Valley Green Network. The Central Scotland Green Network is a national development and there is an opportunity here to identify that this national development provides a link to achieving the objective of active travel.  Change: Paragraph 9.16 and bullet point 3 of Policy 18, Strategic Walking and Cycling Network should refer to the link with the Central Scotland Green Network national development identified in National Planning Framework 3 (NPF3, 2014).	Issue 23 – Active Travel – Walking and Cycling (PP57_08)  PA accept and recommend changes  Reporter agrees proposed mod.
9	Network of Centres	<ul> <li>Issue: Town Centre First Principle - Policy 4 contains three bulleted requirements that all proposals for strategic development should do. The final of these is that they should</li> <li>"recognise that whilst the Network of Strategic Centres is the preferred location for strategic scale development, such proposals are subject to the sequential approach set out in Scottish Planning Policy and the assessment of impact on the other Strategic Centres in the network to ensure that there is no detrimental impact on their role and function."</li> <li>Whilst there is reference to SPP's sequential approach, in terms of the assessment of the impact of such proposals it could be interpreted that this is limited to impacts on other Strategic Centres in the network and consequently that an assessment of the impact on other town centres which are not strategic centres is not required. However, a strategic development could have a significant impact on the vitality and viability of smaller town centres and it is important that these impacts are taken into account in the</li> </ul>	Issue 6 – Network of Strategic Centres (PP57_09)  PA not accept as consider adequately covered in SPP & PP. Non-strategic centres (those not in PP) best placed to be promoted and protected by LDPs.  Reporter considers TCFP is relevant to all town centres not just those of strategic importance. Not agree with PA that adequately covered in PP or left to LDPs. Therefore recommends as requested.

No.	Policy	Issue raised	Addressed by Reporter
140.	1 Oncy	planning process. As currently drafted the policy could be seen as giving priority to the impacts on a commercial centre over those on town centres. That would not be in line with the Town Centres First Principle, which is supported by SPP. Therefore, for clarity, and in line with the Town Centre First Principle, we would suggest some additional wording be inserted, to ensure it is explicit impacts on town centres must be considered.  Change: In Policy 4, the final bullet point, please insert additional wording 'and town centres' as shown below:  "recognise that whilst the Network of Strategic Centres is the preferred location for strategic scale development, such proposals are subject to the sequential approach set out in Scottish Planning Policy and the assessment of impact on the other Strategic Centres in the network and town centres to ensure that there is no detrimental impact on their role and function."	Audiessed by nepolitei
10	Diagram 3	Issue: Diagram 3 shows spatially the network of strategic centres - number 4 on the map is marked next to 'Renfrew', however when you look at the key below the diagram number 4 corresponds to 'Braehead'. This inconsistency could lead to confusion, as Renfrew does not appear within Schedule 2, yet appears on the map.  It is also unclear why the names of the majority of the 23 strategic centres are shown on the map, but that this has not been done for numbers; 13 Kirkintilloch; 23 Wishaw and within Glasgow numbers; 9 Easterhouse, 18 Parkhead, 19 Patrick/Byres Road, 20 Pollock and 22 Shawlands, whereas the names of some of the non-strategic centres do appear on the map. We would suggest the names of all of the strategic centres should appear on the network of strategic centres map.  Change: There should be consistency between the diagram, its key and the centres listed in Schedule 2.	Issue 6 – Network of Strategic Centres (PP57_10)  PA not accept mod as diagram for indicative purposes only – to enable user to id broad geography of city region. Is NOT intended to relate specifically to network of centres id in Sch.2.  Reporter agrees is an in consistency but agree with PA that diagram is indicative. Considers readers will not be confused and not recommend any modification.
11	Heat	Issue: Paragraph 156 of Scottish Planning Policy (SPP, 2014) states that strategic development plans should support national priorities for the construction or improvement of strategic energy infrastructure, including generation, storage, transmission and distribution networks. They should address cross boundary issues, promoting an approach to electricity and heat that supports the transition to a low carbon economy.  The online guidance on Planning and Heat updated in October 2015 also considers that Strategic Development Plan Authorities (SDPA's) should encourage the efficient delivery of heat in all its forms, looking for potential opportunities to link urban networks across broader	Issue 16 – Delivering Heat and Electricity (PP57_11)  PA not accept mod as plan deals with issue in only manner available to SDPAs. Note the intention of mod but cannot as this stage legally access the data therefore cannot make commitment.  Reporter understand reluctance when data

# Clydeplan Representations

No.	Policy	Issue raised	Addressed by Reporter
	Policy addre legal Howe	opolitan areas, including local authority boundaries.  y 10 in Clydeplan, whilst supporting the transition to a low carbon economy, does not ess cross boundary issues with regards to heat networks. We acknowledge this is due to a issue in that SDPA's cannot access the full information / data in Scotland's Heat Plan. ever, we are working to resolve this issue and would not want the opportunity for addressing boundary infrastructure to be missed in the lifetime of the plan.	access unresolved. FIR established this likely be resolved is stronger case for provision of SG. "The level of detail in such guidance need not be specified now, but could be determined on the basis of the data available, the nature of the cross-boundary issues to be resolved and the
	Chan guida expec work	rige: We suggest Policy 10 is amended to include a statement that identifies supplementary ince will be prepared to address cross boundary issues for strategic heat infrastructure. We can to the access issue and including a such a statement will allow for future to be progressed and have the status of the development plan in decision making, eting the significance Ministers attach to this policy area.	resources available to the authority."  Mod = 'Subject to the satisfactory resolution of data issues, supplementary guidance will be prepared to address cross boundary issues for strategic heat infrastructure'

# [redacted]

A18410816	GCV SDPA – Clyde Plan 2 – Approval –	Jul 17	EqIA Screening Report for Modifications
	Screening Report – Equalities Impact		prior to Approval
	Assessment		

#### Clydeplan Strategic Development Plan – Modifications prior to Approval

#### **Equalities Impact Assessment – Screening Report**

#### <u>Preamble</u>

- 1. Clydeplan, the strategic development plan (SDP) for Glasgow city region area, was prepared by the Glasgow and Clyde Valley Strategic Development Planning Authority (SDPA) and submitted to Scottish Ministers in June 2016. An examination was then held into issues raised in representations made to the Proposed Plan, and an examination report prepared, which was submitted to Ministers in March 2017. The report recommended various modifications be made to the plan. In approving the plan, Ministers made the modifications recommended in the examination report, with some further amendments on matters relating to the network of strategic centres and the forestry and woodland aspects of the plan.
- 2. This report constitutes the Scottish Government's screening of the modifications for equalities impact assessment (EqIA) purposes. It concludes that an EqIA of the modifications is not required. It is important to note that this screening relates only to the modifications. The Proposed Plan itself was subject to an Equalities Impact Assessment, which is available at the link below. The modifications do not substantially alter the EqIA carried out by Clydeplan. <a href="http://www.clydeplan-sdpa.gov.uk/files/EIA">http://www.clydeplan-sdpa.gov.uk/files/EIA</a> Final3.pdf

## What is the aim of the policy, its desired outcomes?

3. The purpose of the modifications are broadly to ensure that Clydeplan reflects the conclusions of the examination report. In this way the approved plan will have appropriately addressed the issues raised in representations to the proposed plan. The modifications deal with presentational changes, technical amendments and detailed adjustments to wording, mostly to improve clarity and ensure the plan reflects established policies and proposals in Scottish Planning Policy (SPP) (2014) and National Planning Framework 3 (NPF) (2014).

## Who will it affect?

4. The SDP is a far-reaching strategic planning document. It will have a direct impact on some in the development industry but more widely it may be expected to have an indirect effect on most people living in the Glasgow and Clyde Valley area. The plan sets the context for Local Development Plans (LDPs) of the constituent local authorities and the modifications themselves will have a narrower, procedural effect on the preparation of LDPs.

#### What might prevent outcomes being achieved?

- 5. Once the plan has been approved by Ministers, there is the ability for any person aggrieved by the plan to challenge it by an application to the Court of Session under section 238 of the Town and Country Planning Act, 1997. This must be made within six weeks from the date of approval.
- 6. As referred to above, SDPs set the context for LDPs it is a statutory requirement for LDPs to be consistent with SDPs. The preparation process for LDPs includes various opportunities to address any views that there is an inconsistency, including consultation and independent examination.

#### **Initial Assessment**

Will your policy affect people, or will your policy impact on another policy that affects people?

7. The modifications generally deal with matters of presentational changes, technical amendments and detailed adjustments to wording to improve clarity and alignment with SPP and NPF. The SDP provides the spatial and policy context that will lead to decisions on the precise location of development proposals and expression of local policy in LDPs, which will themselves be subject to relevant assessment.

Will your policy affect other policies, organisations or work which could affect equality?

8. See above.

Will individuals have access to, or be denied access to, a service or functions as a result of your policy or the changes you propose to make?

9. The modification will not affect the accessibility of services or functions by people.

Will the implementation of your policy directly or indirectly result in: individuals being employed, a change in staffing levels, terms and conditions, employer or location?

10. No.

Is there a change in the size of the budget, or an impact on resources, and will this change (potentially) impact on individuals? (For example, will a service be withdrawn, changed or expanded?)

11. The modifications will not affect public budgets or resources in a way that will impact on individuals.

## Is and EqIA required?

12. It is concluded that no EqIA is required.

Scottish Government July 2017

A18414899	GCV SDPA – Clyde Plan 2 – Approval –	July 17	HRA Screening Report for
	Screening Report – Habitats Regulations		Modifications prior to Approval
	Assessment		

#### Clydeplan Strategic Development Plan – Modifications Prior to Approval

#### **Habitats Regulation Assessment – Screening Report**

#### <u>Preamble</u>

- 1. This screening report considers the modifications recommended to Clydeplan, the strategic development plan (SDP) for the Glasgow and Clyde Valley, in the report of the examination into that plan.
- 2. The Strategic Development Planning Authority (SDPA) prepared a Habitats Regulation Appraisal in January 2016. It can be found on the authorities website at the link below. This screening report does not revisit the consideration of Habitats Regulations issues contained in that Appraisal, where these are connected with parts of the plan unaffected by the modifications. However, it has been prepared in light of the information on sites and effects contained in the earlier work. This report is intended to form an annex to the earlier HRA record. <a href="http://www.clydeplan-sdpa.gov.uk/files/HRA">http://www.clydeplan-sdpa.gov.uk/files/HRA</a> Final3.pdf
- 3. This report is informed by Version 3.0 of the Scottish Natural Heritage Guidance for Plan-Making Bodies in Scotland on Habitats Regulations Appraisal of Plans, of January 2015 ('the SNH Guidance' see web link below). Where modifications are screened out for the purposes of the HRA, the table on the following pages refers to the relevant screening step described in the SNH Guidance.
  - http://www.snh.gov.uk/docs/A1500925.pdf
- 4. This screening report is based upon the modifications proposed in the report of the examination into issues raised in representations on the Proposed Clydeplan and to further modifications required by Scottish Ministers.

Summary of the Modifications From Examination Report	Screening	Relevant step of SNH Guidance
Issue 3 Place-making Amend text to reflect tone of SPP in relation to giving consideration to place before vehicle movements, and ensure consideration is given to air quality.	These modifications amend and add to the criteria in Table 1 'Placemaking Principle' to ensure improved alignment with SPP in relation to place and air quality. As a general criteria based policy it can be <b>screened out</b> .	1
Issue 4 – Leadership and Delivery  Amend text to reference existing joint working and to make clarifications on how city deal works.	These modifications amend text providing a strategic aspiration and make changes to provide clarity on factual elements of text.  They can therefore be <b>screened out</b> .	1
Issue 6 – Network of Centres  Amend text to improve consistency within the SDP and to reflect SPP, to identify what the network of centres consists of and to which centres an assessment of impact should be applied to. Text will also be amended for specific sites to identify where flood risk challenges exist.	Whilst this part of the plan references specific locations in the network of centres, these modifications amend text to align with general policy in Scottish Planning Policy. They can therefore be screened out.	3e
Issue 7 – Strategic Economic Investment Locations (SEILS)  Amend text to reflect bus and infrastructure improvements at Queen Elizabeth University Hospital.	This modification amends text to reflect a more accurate description of the context. As a general statement it can be screened out.	1
Issue 10 – Selection of Growth Scenario Issue 11 – Housing Land Requirement Issue 12 – Housing Land Supply Issue 13 – Joint Action Towards Delivery of New Homes Modifications recommended at Issue 10 cover the matters raised in Issues 10, 11, 12 and 13:	These modifications provide policy clarifications and amend housing figures for particular authorities to provide. Criteria based policy has been added with caveats to ensure proposals contribute to sustainable development. They can therefore be screened out.	1 and 3e

Amend text to ensure key stakeholders work together to ensure delivery

of the vision and spatial strategy.

Summary of the Modifications From Examination Report	Screening	Relevant step of SNH Guidance
Amend text to link with plan policy relating to the housing land requirement.  Amend text to recognise the role of the private sector in contributing to affordable housing and to acknowledge that new housing provided in any tenure will contribute to meeting overall targets.  Amend text to indicate an increase from 10% to 15% generosity has been applied to housing supply targets.  Amend text to state that it will be for LDPs to ensure sufficient land is allocated to meet housing requirements and that in light of additional funding being available, additional land for social sector housing may allocated if appropriate.  Amend plan to include update schedules of housing figures which should be provided for in LDPs.  Amend text to include reference to housing sub-market areas and local authority areas.  Amend text to address situations where shortfalls in the 5yr effective supply exist, including identifying criteria which should be taken into account when considering additional sites.  Include amended schedules of housing figures to reflect increased generosity and more accurate descriptions of information shown.		
Issue 15 – Climate Change Amend text to insert reference to mitigation.	This modification amends text by adding reference to mitigation within a general statement on the role of the planning system. It can therefore be <b>screened out</b> .	1
Issue 16 – Delivery Heat and Electricity  Amend text to strengthen wording from 'consideration' to 'support' for alternative renewable technologies and to provide for supplementary guidance to be prepared for strategic heat infrastructure.	These modifications strengthen the policy support for policy protecting the natural environment and clarify that supplementary guidance will be prepared at a later date, so effects cannot be identified at this stage. They can therefore be <b>screened out</b> .	3a & 3e

Summary of the Modifications From Examination Report	Screening	Relevant step of SNH Guidance
Issue 17 – Onshore Wind Spatial Framework  Amend text to identify where the methodology can be found, to provide clarification on the areas which make up the spatial framework for wind farms and to specify what is required of LDPs in finalising detail for their areas.	These modifications add factual information and set the general policy context for which further detail will be provided in LDPs. They can therefore be <b>screened out.</b>	1 & 3e
Issue 18 – Planning for Waste Amend text to include appropriate figures.	This modification provides the relevant, accurate information. It can therefore be <b>screened out</b> .	1
Issue 20 – Forestry and Woodland Amend text to include a reference to supporting biodiversity.	This modification amends text by adding reference to supporting biodiversity within a general statement about the benefits of trees, woodland and forestry. It can therefore be <b>screened out</b> .	1
Issue 21 – Promoting Responsible Extraction of Resources  Amend text to provide for supplementary guidance to be prepared setting out how the land bank of construction aggregates will be achieved and to remove text relating to unconventional oil and gas.	These modifications amend text to providing a strategic aspiration and clarify that supplementary guidance will be prepared at a later date, so effects cannot be identified at this stage. They can therefore be <b>screened out</b> .	1 & 3e
Issue 22 – Promoting Sustainable Travel  Amend the text to recognise contributions of rail, reducing carbon emissions and improving air pollution, and include references to vehicle charging points.	These modifications mostly amend text indicating the general strategic aspirations for promoting sustainable transport. They can therefore be <b>screened out</b> .	1
Issue 23 Active Travel – Walking and Cycling Amend the text to include 'location of development' as encouraging to modal shift and to air quality as a benefit of modal shift. Text is also amended to include a definition of a strategic route and to reference the Central Scotland Green Network National Development.	These modification amend text to more positively support changes to encourage modal shift. A definition is also provided to add clarity. They can therefore be <b>screened out</b> .	3e

Summary of the Modifications From Examination Report	Screening	Relevant step of SNH Guidance
Issue 24 – Connectivity and Wider Economic Benefits  Amend text to acknowledge internal links between investment locations are important, as well as links to UK, European and global markets.	This modification amends text providing a strategic aspiration. It can therefore be <b>screened out</b> .	1
Issue 25 – Glasgow Airport Amend text to recognise Glasgow Airport as a National Development.	This modification amends text to clarify the status of a project designated in another plan (NPF). NPF3 was subjected to a full HRA and the changes do not alter the appraisal of the SDP. It can therefore be <b>screened out</b> .	2
Issue 27 – Development Management  Amend text to recognise green network assets and clarify definition of modal shift.	These modifications amend text to provide clarification on development compatible with the green network and provide clarity on beneficial modal shift. It can therefore be <b>screened out</b> .	3b

Summary of the Modifications		Relevant step	
	Screening	of SNH	
By Scottish Ministers		Guidance	
		*	•

Issue 6 – Network of Centres  Amend text to require an early review of the network of strategic centres, including consideration of the status of centres and analysis of the potential impact on town centres of expanding Braehead.	This modification amends text indicate further work will be undertaken in order to provide an appropriate evidence base to inform future decisions. As it is a general statement for further investigative work effects cannot be identified. It can therefore be <b>screened out</b> .	3e
Issue 20 – Forestry and Woodland Amend plan to remove diagram 8. Amend text to remove references to diagram 8, to include provision for supplementary guidance to be prepared to update the Forest and Woodland Strategy, and to clarify how this will inform other documents.	This modification amends text to clarify that supplementary guidance will be prepared at a later date and enable accuracy to be improved, so effects cannot be identified at this stage. They can therefore be <b>screened out</b> .	3e

# The 'in-combination' test

5.	No in-combination assessment is necessary for the modifications to Clydeplan because none are considered to
	make provision for change but have a minor residual effect. This is confirmed in paragraph 4.35 of the SNH
	Guidance.

# **Overall Conclusion**

6. The overall conclusion is that the modifications to Clydeplan SDP have no likely significant effect on the integrity of any European site.

**Scottish Government** 

A17841687	GCV SDPA – Clyde Plan 2 – Approval –	18 May 17	SEA Screening Report
	Screening Report – SEA		- Available online –
			http://www.gov.scot/Topics/Environme
			nt/environmental-
			assessment/sea/SEAG

At above link, enter 'Clydeplan' in 'Keyword' search box.

Click on the 'ID' relating to the Proposed Modifications.

Click on box 'Screening'.

Click on document 'Screening Request received in Gateway – 22 May 2017'.

A18386839	GCV SDPA – Clyde Plan 2 – Approval – SEA –	July 17	Letter to consultation authorities
	Update		regarding additional modification
			relating to the network of centres
			- Available online –
			http://www.gov.scot/Topics/Environme
			nt/environmental-assessment/sea/SEAG

At above link, enter 'Clydeplan' in 'Keyword' search box.

Click on the 'ID' relating to the Proposed Modifications.

Click on box 'Screening'.

Click on document 'Clydeplan Modifications Update – received in gateway – 5 July 2017

A17140437	GCV SDPA – Clyde Plan 2 – Approval –	13 Jun 17	Submission to Ministers seeking
	Submission		agreement to approve Clydeplan
			with modifications

#### Official - Sensitive

From: Carrie Thomson
Planning & Architecture Division

13 June 2017

Minister for Local Government and Housing

# CLYDEPLAN STRATEGIC DEVELOPMENT PLAN (SDP) - MINISTERIAL APPROVAL

# **Purpose**

1. To seek agreement to approve Clydeplan, with modifications.

# **Priority**

2. Routine

# **Background**

- 3. Clydeplan was submitted to Scottish Ministers on 20 March for approval under the Town and Country Planning (Scotland) Act 1997. It was examined by 2 Reporters from the Directorate for Planning and Environmental Appeals (DPEA) between July 2016 and March 2017. Reporters have recommended modifications to 16 of 28 issues examined. One of the sixteen issues incorporates recommendations from 3 other issues as they all relate to housing matters.
- 4. In carrying out the examination the Reporters satisfied themselves that the SDP Authority's consultation and engagement exercises conformed with their Participation Statement. They made 7 'Further Information Requests' covering housing matters, climate change, heat and electricity, network of centres and Glasgow airport. A hearing session was also held on housing matters in December 2016.
- 5. Planning legislation enables Ministers either to approve the plan, in whole or in part and with or without modifications, or to reject it. Ministers have full discretion to take on board any, all or none of the modifications recommended by the Reporters. In practice, it would be expected that they would take on board all of the recommendations unless there was strong justification to depart from them.
- 6. Clydeplan will replace the Glasgow and Clyde Valley Strategic Development Plan (GCVSDP), which was approved with modifications by Ministers on 29 May 2012. The proposed SDP carries forward a similar spatial strategy to the approved SDP in terms of locating growth along a development corridor which runs west to east parallel to the river Clyde and M8. It also maintains its use of Community Growth Areas to deliver sustainable communities. Clydeplan highlights the significance of the City Deal for the region as an opportunity to address barriers to economic growth.

## **Proposed Modifications**

7. A summary of the proposed modifications and their reasoning is set out at Annex B. These look to reinforce national planning policy, particularly in relation to town centres; environmental objectives for air quality, flood risk, climate change and mitigation;

renewable technologies, and active and sustainable travel. Modifications also make clarifications relating to city deal and spatial frameworks for wind farms. They remove text on unconventional oil and gas and ensure the correct figures on waste are provided. The modifications include the preparation of supplementary guidance on heat and construction aggregates.

- 8. An issue of particular significance for this SDP is the status of Braehead. The plan confirms it is a 'commercial centre' and clarifies that proposals would be subject to the sequential approach as that is below town centres in the policy hierarchy. The Reporter makes the comment that the status of Braehead and any progression towards its identification as a town centre can be revisited in the next iteration of the SDP, or however they are replaced.
- 9. Scottish Government made 11 representations at Proposed Plan stage. **[redacted]**
- 10. Scottish Government did not make any representations on housing at Proposed Plan stage, however a number of other consultees raised issues and they were considered across 4 different issues in the examination. In summary, the Reporter concludes that he is satisfied that the Housing Supply Targets are reasonable and appropriate, and that the authority has followed the approach in SPP and the HNDA Guidance. He analyses the generosity applied in the housing figures and increases this from 10% to 15% and applies it to the all-tenure figure, so to both the private and social sectors. This results in schedules of figures in the plan requiring to be updated. [redacted] The plan sets out how these are to be met from the relevant local authority areas. The Reporter considered that a modification to policy was required that would enable development to come forward on unallocated sites, if a shortfall in the effective housing land supply was established and where proposals met particular criteria relating to sustainability and deliverability. Overall, the Reporter concludes that he did not characterise the plan as one which is planning for decline.

## [redacted]

11. Clydeplan have provided a note of minor modifications needed to address typographical errors, changes to logos and council members, as well as references to the 'Proposed Plan'. **[redacted]** 

## [redacted]

# **Strategic Environmental Assessment**

26. In approving the plan, Ministers are required to assess the environmental effects of any modifications they wish to make. In accordance with the provision of the Environmental Assessment (Scotland) Act 2005, a Strategic Environmental Assessment (SEA) screening process has been completed. We informed the statutory Consultation Authorities of our view that the modifications will have no significant environmental effects and that no further environmental assessment is required. The Consultation Authorities have now confirmed they agree with this view.

#### Recommendation

27. You are invited to agree to adopt Clydeplan with the modifications as set out in Annex B and in the box of 'Additional Modifications' above, as well as with minor modifications noted at paragraph 11.

#### **Carrie Thomson**

Planning & Architecture Division Ext 47529

13 June 2017

	Г.,,	F	For Information		
Copy List:	For Action	For Comments	Portfolio	Constit	General
	Action	Comments	Interest	Interest	Awareness
Cabinet Secretary for Communities, Social Security and			Χ		
Equalities					
Cabinet Secretary for Finance and Constitution				Х	
Cabinet Secretary for Rural Economy and			Χ		
Connectivity					

**DG** Communities

DG Economy

Kenneth Hogg, Director for Local Government and

Communities & Location Director, Inverclyde

John McNairney, Chief Planner

Paul Cackette, Chief Reporter

Fiona Simpson, Assistant Chief Planner

Helen Wood, Assistant Chief Planner

Ian Gilzean, Chief Architect

Simon Bonsall, Senior planner

Jamie Byfield, SEA Specialist

Lisa Bullen, More Homes

Alison Irvine, Transport Scotland

Keith Connal, Deputy Director Natural Resources

Ginny Gardner, Forestry Devolution

Norman Macleod, SGLD

Oonagh Gil - Location Director East Dunbartonshire

Wendy Wilkinson - Location Director East Renfrewshire

Chris Stark- Location Director Glasgow City Council

Olivia McLeod-Location Director North Lanarkshire

Gavin Gray - Location Director Renfrewshire

Clare Hicks - Location Director South Lanarkshire

Sean Neill - Location Director West Dunbartonshire

Jeanette Campbell

Communications CSSE

#### ANNEX A

# CLYDEPLAN STRATEGIC DEVELOPMENT PLAN (SDP) - MINISTERIAL APPROVAL

### Contribution to the Government's Purpose and National Outcomes

1. The approval of the plan will help to support the Government's central purpose of sustainable economic growth, by providing the basis for local development plans and planning decisions in the Glasgow and Clyde Valley area.

# **Relationship to Current Policy/Practice**

2. As part of the on-going review of planning, we are currently consulting on proposals to remove strategic development plans from the hierarchy of plans in Scotland. Regardless of the outcome of the consultation and future decisions on the hierarchy of development plans, approval of Clydeplan will ensure that there is a sound strategic planning framework in place for the region until such time as it is reviews and replaced.

## [redacted]

# Parliament/Legislation

7. The Town and Country Planning (Scotland) Act 1997 (as amended) gives Ministers powers to approve, in whole or in part, with or without modifications, or to reject the plan. There are no other Parliamentary or legislative implications at this stage of the process. There will be a 6 week period during which a challenge could be made in the Court of Session to the Minister's decision to approve the plan.

# [redacted]

# **ANNEX B**

# CLYDEPLAN STRATEGIC DEVELOPMENT PLAN (SDP) - MINISTERIAL APPROVAL

# TABLE 1: SUMMARY OF PROPOSED MODIFICATIONS IN EXAMINATION REPORT, REASONING & RECOMMENDED DECISION

	Issue / Summary of Proposed Modification/s	Commentary / Reasoning	Decision
1	Context No modifications	[redacted]	[redacted]
2	Vision  No modifications	[redacted]	[redacted]
3	Placemaking  Replace text 'priority given to people movement over vehicle movement' with 'consideration given to place before vehicle movement'.	[redacted]	[redacted]
4	<ul> <li>Add new bullet to reference air quality.</li> <li>Leadership and Delivery</li> <li>In Policy 2 reference 'continued joint working'.</li> <li>In paragraphs 4.6 to 4.10 clarify references to City Deal including: a link to life sciences and business support; confirm decision making responsibilities; change an absolute to estimate how funds will be used; and replace 'local authority' with 'member authority'.</li> </ul>	[redacted]	[redacted]

5	Spatial Development Strategy	[redacted]	[redacted]
	No modifications		
6	Network of Strategic Centres	[redacted]	[redacted]
	<ul> <li>Replace wording to ensure alignment with schedules.</li> <li>Insert text to clarify what the network of centres consists of.</li> <li>Insert text to clarify what centres assessment of impact should be applied to.</li> <li>Insert text to identify where flood risk challenges exist.</li> </ul>		
7	Strategic Economic Investment Locations (SEILs)	[redacted]	[redacted]
	Amend text in Schedule 3 relating to QEUH SEIL to reflect bus and infrastructure improvements and remove the final sentence.		
8	Strategic Freight Transport Hubs (SFTH)	[redacted]	[redacted]
	No modifications		
9	Visitor Economy	[redacted]	[redacted]
	No modifications		
10	Selection of Growth Scenario	[redacted]	
	To note: these recommendations cover Issues 10, 11, 12 & 13. See box below at		

	V	T	
	X.		
11	Housing Land Requirement	[redacted]	
	B 1 1 10		
	Recommendations as Issue 10		
12	Housing Land Supply	[redacted]	
	Barran Information 40		
	Recommendations as Issue 10		
13	Joint Action Towards Delivery of New	[redacted]	
	Homes		
	Recommendations as Issue 10		
X	Recommendations on Issues 10, 11, 12 &	[redacted]	[redacted]
	13:		
	Amend text to:		
	- Ensure key stakeholders work together		
	to ensure delivery of the vision and spatial strategy.		
	- Link with plan policy relating to the		
	housing land requirement.		
	- Recognise the role of the private sector		
	in contributing to affordable housing and to acknowledge that new housing provided in		
	any tenure will contribute to meeting		
	overall targets.		
	- Indicate an increase from 10% to 15%		
	generosity has been applied to housing		
	supply targets State that it will be for LDPs to ensure		
	sufficient land is allocated to meet housing		
	requirements and that in light of additional		
	funding being available, additional land for		
	social sector housing may allocated if		

	appropriate.  - Replace the schedules of housing figures which should be provided for in LDPs.  - Specify the geographies of housing submarket areas and local authority areas.  - Address situations where shortfalls in the 5yr effective supply exist, including identifying criteria which should be met to support granting of planning permission.  - Include amended schedules of housing figures to reflect increased generosity and more accurate descriptions of information shown.		
14	Site Specific Proposals	[redacted]	[redacted]
	No modifications		
15	Climate Change	[redacted]	[redacted]
	Insert reference to mitigation.		
16	Delivering Heat and Electricity	[redacted]	[redacted]
	<ul> <li>Strengthen from 'consideration' being to alternative renewable technologies to 'support' being given to them.</li> <li>Include a connection to enable supplementary guidance to be produced.</li> </ul>		
17	Onshore Wind Spatial Framework	[redacted]	[redacted]
	<ul> <li>Insert text to outline where the methodology can be found.</li> <li>Amend text to clarify areas that are not 'areas of potential' are therefore 'areas</li> </ul>		

	of significant protection'.  Insert text to instruct LDPs on what they are required to include.		
18	Planning for Zero Waste	[redacted]	[redacted]
	Replace incorrect figures with the correct figures.		-
19	Maximising Green Networks Benefits	[redacted]	[redacted]
	No modifications		
20	Forestry and Woodland	[redacted]	[redacted]
	<ul> <li>Inclusion of a reference to supporting biodiversity.</li> <li>Plus additional modifications noted in submission.</li> </ul>		
21	Promoting Responsible Extraction of Resources	[redacted]	[redacted]
	<ul> <li>Include text to indicate supplementary guidance will be prepared to set out how the relevant land bank of construction aggregates will be achieved.</li> <li>Remove text relating to</li> </ul>		
	unconventional oil and gas.		
22	Promoting Sustainable Travel	[redacted]	[redacted]
	Detailed wording additions and re- ordering to include specific references e.g. leisure facilities, social inclusion,		

	air quality, infrastructure, rail electrification, electric vehicle charging points.		
23	Active Travel – Walking and Cycling	[redacted]	[redacted]
	<ul> <li>Amend text to include reference to location of development and improving air quality.</li> <li>Amend reference to 'support' water based travel.</li> <li>Include definition of strategic route within text.</li> <li>Include reference to the national development.</li> </ul>		
24	Connectivity and Wider Economic	[redacted]	[redacted]
	Markets		
	<ul> <li>Add text referring to connections within the city region, including access to strategic centres and SEILs.</li> </ul>		
25	Glasgow Airport	[redacted]	[redacted]
	Amend text to include reference to the national development status.		
26	High Speed Rail	[redacted]	[redacted]
	No modifications		
27	Development Management	[redacted]	[redacted]
	Amend text to include specific minor word changes.		
		<u>I</u>	

28	Miscellaneous	[redacted]	[redacted]
	No modifications		

A18369376	GCV SDPA – Clyde Plan 2 – Approval –	4 Jul 17	Further Advice to Minister
	Submission – Further Advice		

### **CLYDEPLAN STRATEGIC DEVELOPMENT PLAN (SDP)**

#### Mr Stewart

1. Please find below, further advice regarding the Clydeplan SDP following our telephone conversation of 23 June 2017.

#### **Options to Address Concerns**

#### **Housing Figures**

- 2. Scottish Planning Policy (SPP) (June 2014) states 'strategic development plans should set out the housing supply target and the housing land requirement for the plan area, each local authority area, and each functional housing market area' (para. 118). In doing this SDPs set the housing figures with which Local Development Plans (LDPs) must then be consistent. As it sets the figures in the first place, it is not possible for an SDP to have a shortfall. The shortfalls we see in plans are in LDP, which do not take forward the targets set by the SDP.
- 3. In the case of Clydeplan, the examination process gave detailed scrutiny to the housing figures taking into account representations made by stakeholders. The Reporter concluded that the Housing Supply Target (HST) figures are reasonable and appropriate, and that the authority had followed the approach in SPP and guidance produced for Housing Need and Demand Assessment (HNDA).
- 4. SPP also sets out that the HST should be increased by a margin of 10 to 20% to establish the Housing Land Requirement (HLR). This is to ensure that a generous supply of land is provided to enable flexibility for the HST to be delivered. Clydeplan was prepared on the basis of a 10% generosity being applied to the HST. The Reporter however, concluded that no robust explanation was given or strong evidence provided for using the bottom of the percentage range from the SPP. They requested further information from Clydeplan on the implications for using 10, 15 and 20% generosity. The Reporter noted that increasing the generosity would go 'some way towards ensuring that there is sufficient land available in the event that need and demand proves greater than currently projected and/or the established housing land supply proves slow in becoming effective'. The Reporter then recommended increasing the generosity to 15% in order to balance delivery of the units with the objectives of the plan, in particular the spatial strategy that is based on regeneration and redevelopment.
- 5. The Reporter's modifications to increase the generosity percentage from 10% to 15% results in an increased HLR for the Clydeplan area, from 107,960 to 116,150 units an increase of 8,190 units. This is to be allocated between the constituent authorities as shown in the table below.

Clydeplan HLR 2012-29	Social Sector	Private Sector	Total
East Dunbartonshire	720	1,880	2,600
East Renfrewshire	880	3,470	4,350
Glasgow City	19,550	29,390	48,940
Inverclyde	1,730	3,340	5,070
North Lanarkshire	4,310	16,420	20,730
Renfrewshire	2,930	8,400	11,330
South Lanarkshire	4,310	14,330	18,640
West Dunbartonshire	1,560	2,930	4,490
Total	35,990	80,160	116,150
Per annum	2,120	4,720	6,840

#### [redacted]

A17989442	00118 Screening – Clydeplan	1 Jun 17	Email from SEA Technical Team, via SEA
	Strategic Development Plan		Gateway, to SNH confirming maintain that
	Proposed Modifications – Response		modifications have no significant environmental
	to Email Query from SNH on		effect and provide reasons for this
	Generosity		

