

T: 0131-244 2790
E: dghsc@gov.scot

Tim Davison
Chief Executive
NHS Lothian
Waverly Gate
Edinburgh
EH1 3EG

17 June 2019

Dear Tim

NHS Lothian: Annual Operational Plan 2019/20

Thank you for submitting your Annual Operational Plan (AOP), setting out your operational priorities and key actions for 2019/20. May I take this opportunity to thank you and your team for all the hard work that has gone into the preparation of the AOP over the last few months.

As detailed in the guidance we issued in February 2019, the AOP is intended to support NHS Boards and their partners to deliver safe, effective and accessible treatment and care, and provides the basis on which the Scottish Government will hold Boards to account for their contribution over the year to delivering the Cabinet Secretary's priorities including waiting times improvement; investment in mental health; and achieving greater progress and pace in the integration of Health and Social Care.

In responding to your AOP, I would like to take the opportunity to reinforce the importance of adopting a whole system approach to implementation. This will necessitate a clear focus on interagency and integrated working with your key partners and stakeholders across the health and care system, always maintaining the primacy of patient safety as an underpinning principle.

We recognise that this is essentially a one year plan, focusing on 2019/20 at this stage. For next year, we will want to move to align the AOP with the three year planning horizon set out in the Medium Term Financial Framework to ensure that we have clear visibility of the significant change processes that are underway across the system and to ensure that AOPs fully support and reflect the service reform agenda. We will be in touch with you over the next few months to take forward this development process.

Within your financial plan, you have set out your intention to deliver a breakeven position in 2019/20 and highlighted the associated scale of challenge facing the Board. We expect the Board to deliver the breakeven position, and note the work being undertaken by the Board to further develop the financial plan. We would therefore ask that, following the first quarter of this financial year, a further substantive update is provided. This update should include

revised financial forecasts, an update on risks and opportunities, and progress in developing savings plans.

For this year, I am satisfied that your plans meet our requirements and on that basis I am content to approve your final AOP and financial plan for 2019/20. Notwithstanding the fact that I am content to agree your AOP, I would be grateful if you could note the specific points raised in the paragraphs below and take appropriate action.

1. Elective Waiting Times

Delivery of the agreed waiting times trajectories for outpatients and inpatients / daycases by March 2020 needs to be a key focus. We have agreed quarterly trajectories with you that will deliver the March 2020 position of 16,149 for outpatients and 2,472 for inpatients / daycases. It is expected that NHS Lothian will hit agreed milestones for September and December, and any deviation from these quarterly trajectories should be addressed immediately by your Board, with appropriate action taken to secure delivery for March 2020.

A specialist support team will engage with NHS Lothian during July and August to support you to deliver greater efficiency and productivity, and progress will be overseen by the Scottish Government's Operational Delivery Board.

With regard to your Board's financial allocation to support improvements in Elective Waiting Times, we have agreed total funding of £16.5 million and you will receive a separate letter in due course setting this out in more detail. If you have any immediate queries on either agreed trajectories or associated funding, Gordon Frame (Gordon.Frame@gov.scot) is available to help in the first instance. You should note that any funding which is not used for the agreed purpose is liable for repayment.

The existing cross boundary flow charging arrangements remain extant. Work carried out in tertiary centres will be subject to normal arrangements between Boards, as per previous years.

2. Cancer Waiting Times

As you are aware, the Waiting Times Improvement Plan includes an ambitious aim to achieve the 62 day cancer waiting times (CWT) standard across NHSScotland by spring 2021. Ensuring full adoption of the Effective Cancer Management Framework, dissemination of the Scottish Cancer Referral Guidelines, clearing the backlog and treating those waiting longest while enhancing pathways are key areas of focus nationally to ensure this aim is met.

We expect Boards to work towards and deliver against the 31 day and 62 day cancer standards and the Cancer Access Team will continue to work closely with your Cancer Management Team to prioritise bids and confirm any additional funding by the end of June 2019.

3. Unscheduled Care Waiting Times

All NHS Boards are expected to deliver the 4 hour A&E Target of 95% - working towards the 98% standard to ensure that patients receive the most appropriate assessment, treatment, support and services at the right time, in the right place by the right person. Given current challenges across NHS Lothian we have agreed a performance trajectory aiming for the annual rolling average of 95% for the board.

You have indicated your full commitment as a board and leadership team to both the Royal Hospital for Sick Children and St John's Hospital achieving 95% and for the Minor Injuries Unit at the Western General Hospital delivering 100% at March 2020. You will ensure continued improvement focus and clinical and leadership resource is embedded and engaged within the Royal Infirmary of Edinburgh to robustly deliver sustained increases in performance on this site, working towards delivery of 95% annual rolling average by March 2020.

The AOP has described the improvements and priorities that the NHS Board will deliver in 2019/20 to work towards this performance on each site.

We appreciate you taking the opportunity for peer review at the Learning Workshop on 21st May 2019 and hope this has further developed your thinking on the plan. As previously discussed progress will be monitored through the monthly Programme Management Action Plan process. Utilising the funded improvement team to deliver your initiatives is expected to further understand the data and information required to implement the 6 Essential Actions including; a robust escalation policy to reduce crowding and exit block; balancing capacity and demand through timely in-patient discharge across 7 days to eliminate boarding; and work closely with Integration Authorities to reduce unnecessary attendances and to reduce length of stay.

4. Integration

Delivery of your objectives will require the pace and effectiveness of integration to increase. As stated in the letter from John Connaghan and Richard McCallum of 25 February, and in line with the proposals from the review of integration, delegated hospital budgets and set aside requirements must be fully implemented.

There is much work underway in each local system, including your own, on delivering the review's proposals and we are grateful for your continued contribution to this. Collaborative leadership across NHS Boards, Local Authorities and Integration Authorities, which empowers and supports IJBs to deliver on their statutory duties and improve outcomes for citizens, is a key priority of the Cabinet Secretary. We recognise the challenges and the opportunities of getting integration fully embedded, and look forward to your continued support in making a success of integration.

We encourage the Board to continue to work in partnership with its Integration Authority partners to maintain the focus on delayed discharge, through the development of community based prevention and support services. We welcome that we have seen a general downward trend in delays in Edinburgh City since September and will be pleased to see further improvements.

5. Mental Health

Our ten-year Mental Health Strategy set out our ambition to build a world-class mental health system that works for everyone, and which is centred on a whole-system approach. This will be enabled through partnership working that brings together people using mental health services and their families, with mental health workforce, and delivery partners across the public and third sectors. We know that specialist services for people with mental health issues need to improve, and it is important that our ambitious mental health treatment targets are delivered and sustained by all NHS Boards across Scotland.

As set out in the commissioning letter from John Connaghan and Richard McCallum on 25th February, the expectation is that Boards will show through their AOP how the national standards for Children and Adolescent Mental Health Services (CAMHS), Psychological Therapies (PT) and Mental Health Emergency Departments will be met and sustained. The Plan for your Board does not currently provide this reassurance and as such it is not possible for Scottish Government to sign off this part of your AOP at this time.

The previous release of funding for Mental Health by the Scottish Government was predicated against the receipt of, and agreement to, plans to meet national standards. I understand that the trajectory for CAMHS has been agreed, but that the PT Standard is not scheduled to be met. With this in mind, you are asked to provide revised trajectories for all Mental Health Standards by the end of June 2019. I know that colleagues in NHS Lothian have been in discussion with Scottish Government officials, and Ministers have asked Scottish Government officials to continue to engage with you to ensure that this deadline is achieved.

6. Primary Care

As one of the four signatories to the Memorandum of Understanding (MoU) supporting implementation of the 2018 General Medical Services Contract, NHS Boards are expected to work with Integration Authorities to deliver service redesign as set out within in the MoU.

NHS Boards have a key role to play in implementing this redesign as they provide many of the enablers required to deliver primary care redesign, including workforce planning and infrastructure.

Your Annual Operating Plan set out how your Board will work with Integration Authorities to deliver primary care redesign, and I expect this to be reflected in the second iterations of your local Primary Care Improvement Plan which are currently being drafted and locally agreed.

It is also important for NHS Boards to ensure that, during this period of reform, current primary care services remain safe and sustainable, both in and out of hours. This will continue to be monitored throughout the year and picked up through the Annual Review process as appropriate.

7. Healthcare Associated Infection

Scotland has made significant improvements over the last decade in terms of reducing overall hospital infection rates. Despite this progress, reducing Healthcare Associated Infections (HCAIs) and containing Antimicrobial Resistance (AMR) remains a constant challenge and a key priority for the Scottish Government.

Prevention of infection has a key role to play. As Boards are aware, the National Infection Prevention and Control Manual (NIPCM) is mandatory for NHS Scotland and considered best practice in all other care settings. It ensures that the assessment, reporting and escalation of infection outbreaks and incidents is robust. It is therefore expected that the NIPCM is fully embedded and implemented in all infection prevention and control practices and procedures and that boards are assuring staff compliance with the NIPCM, using a quality improvement approach.

There has recently been a heightened focus on the risk of infection posed by the built healthcare environment and there are lessons to be learned following HCAI incidents and

outbreaks over the past 12 months. On 8 March, the DG Health and Social Care (DGHSC) and Chief Executive of NHS Scotland wrote to NHS Board Chairs requesting confirmation that all relevant aspects of the requirements and recommendations contained in the report published by Healthcare Improvement Scotland, following the unannounced inspection of the Queen Elizabeth University Hospital, are implemented as standard practice.

We therefore ask that you ensure these requirements and recommendations are implemented and that any further findings and learnings are incorporated into your plans going forward; with particular focus on new builds and refurbishment of existing builds and compliance with the relevant Health Technical Memoranda issued by Health Facilities Scotland.

In addition to this, following the publication of the UK's five-year national action plan on AMR, the HCAI standards and indicators for NHSScotland are in the process of being updated to reflect the changing epidemiology of HCAI and the continuing rise in AMR.

8. Finance

As Accountable Officer, you have a responsibility for ensuring that the resources of your Board are used economically, efficiently and effectively. At the Annual Operational Plan (AOP) meeting we discussed the Board's financial projections for the three year planning period and the forecast adverse variance of £26 million in 2019/20. We noted the Board's plans to address this challenge and to deliver breakeven in 2019/20.

Successful delivery of your efficiency savings programme will be a key element of delivering the financial plans for 2019/20 and we discussed the requirement for further savings to be identified in-year. The financial outlook for the Integration Authorities was noted and the associated risks in delivering expected social care savings.

In view of this, following the first quarter of the financial year, we will require an update on the financial position, including progress in the identification and delivery of savings. We will further discuss the specifics of what is required, including timescales, with your Director of Finance.

As previously stated, the finalised and signed off AOP will be used as the basis for engagement with the Board over the coming year, and we look forward to working with you to deliver on-going improvement of safe and accessible treatment and care.

If you have any questions about this letter, please contact Yvonne Summers in the Performance and Delivery Directorate in the first instance (Yvonne.summers@gov.scot)

Yours sincerely



Malcolm Wright
Director General for Health & Social Care and Chief Executive of NHSScotland