

---

## Annex G Consultation Questionnaire

### The case for change

**Question 1:** Is the proposal to focus initially, after legislation is enacted, on improving outcomes for older people, and then to extend our focus to improving integration of all areas of adult health and social care, practical and helpful?

---

Yes  No

Because there is no mechanism in place to establish whether the proposed changes have produced beneficial outcomes. In the absence of these data it would be unethical to extend the reconfiguration of services.

### Outline of proposed reforms

**Question 2:** Is our proposed framework for integration comprehensive? Is there anything missing that you would want to see added to it, or anything you would suggest should be removed?

---

Yes  No

I think that one or two local pilots should be rigorously evaluated in terms of pre-determined outcome measures before any wholesale integration takes place

### National outcomes for adult health and social care

**Question 3:** This proposal will establish in law a requirement for statutory partners – Health Boards and Local Authorities – to deliver, and to be held jointly and equally accountable for, nationally agreed outcomes for adult health and social care. This is a significant departure from the current, separate performance management mechanisms that apply to Health Boards and Local Authorities. Does this approach provide a sufficiently strong mechanism to achieve the extent of change that is required?

---

Yes  No

See above

**Question 4:** Do you agree that nationally agreed outcomes for adult health and social care should be included within all local Single Outcome Agreements?

---

---

Yes  No

Comments

### **Governance and joint accountability**

**Question 5:** Will joint accountability to Ministers and Local Authority Leaders provide the right balance of local democratic accountability and accountability to central government, for health and social care services?

---

Yes  No

Previous experience with CHCPs in Glasgow revealed an almost complete lack of accountability. It is difficult to envisage how this could be made to work more effectively.

**Question 6:** Should there be scope to establish a Health and Social Care Partnership that covers more than one Local Authority?

---

Yes  No

Not until rigorous evaluation completed.

**Question 7:** Are the proposed Committee arrangements appropriate to ensure governance of the Health and Social Care Partnership?

---

Yes  No

I think this requires piloting.

**Question 8:** Are the performance management arrangements described above sufficiently robust to provide public confidence that effective action will be taken if local services are failing to deliver appropriately?

---

Yes  No

As above

**Question 9:** Should Health Boards and Local Authorities be free to choose whether to include the budgets for other CHP functions – apart from adult health and social care – within the scope of the Health and Social Care Partnership?

---

Yes  No

Not without rigorous piloting.

### Integrated budgets and resourcing

**Question 10:** Do you think the models described above can successfully deliver our objective to use money to best effect for the patient or service user, whether they need “health” or “social care” support?

Yes  No

Previous UK and international experience suggests that this is not the case (see the 2010 report commissioned by Scottish Government: Financial Integration Across Health and Social Care: Evidence Review), and the Glasgow CHCP experience has tended to confirm that.

**Question 11:** Do you have experience of the ease or difficulty of making flexible use of resources across the health and social care system that you would like to share?

Yes  No

The Glasgow CHCP experience ended in an embarrassing “divorce” of health and social work services. This was met with the general approval of both health and social work practitioners, and, I suspect, service users.

**Question 12:** If Ministers provide direction on the minimum categories of spend that must be included in the integrated budget, will that provide sufficient impetus and sufficient local discretion to achieve the objectives we have set out?

Yes  No

Requires piloting.

### Jointly Accountable Officer

---

**Question 13:** Do you think that the proposals described here for the financial authority of the Jointly Accountable Officer will be sufficient to enable the shift in investment that is required to achieve the shift in the balance of care?

---

Yes  No

Requires piloting.

**Question 14:** Have we described an appropriate level of seniority for the Jointly Accountable Officer?

---

Yes  No

Requires piloting.

### **Professionally led locality planning and commissioning of services**

**Question 15:** Should the Scottish Government direct how locality planning is taken forward or leave this to local determination?

---

Yes  No

Probably requires a central steer, but requires piloting.

**Question 16:** It is proposed that a duty should be placed upon Health and Social Care Partnerships to consult local professionals, including GPs, on how best to put in place local arrangements for planning service provision, and then implement, review and maintain such arrangements. Is this duty strong enough?

---

Yes  No

Requires piloting.

**Question 17:** What practical steps/changes would help to enable clinicians and social care professionals to get involved with and drive planning at local level?

---

Representation of clinicians and social care professionals on local steering boards. We came close to success with the LHCC organisations in relation to health care –

this model could be extended to include social care.

**Question 18:** Should locality planning be organised around clusters of GP practices? If not, how do you think this could be better organised?

Yes  No

Comments

**Question 19:** How much responsibility and decision making should be devolved from Health and Social Care Partnerships to locality planning groups?

Not yet clear. Requires piloting.

**Question 20:** Should localities be organised around a given size of local population – e.g., of between 15,000 – 25,000 people, or some other range? If so, what size would you suggest?

Yes  No

That seems reasonable, but things worked quite well in Glasgow with LHCCs consisting of about 100,000 people

**Do you have any further comments regarding the consultation proposals?**

Comments

**Do you have any comments regarding the partial EQIA? (see Annex D)**

Comments

**Do you have any comments regarding the partial BRIA? (see Annex E)**

Comments